Report to Council Item

29 January 2013

Report of Deputy Leader of the council and cabinet member for

resources

Subject Pay policy statement 2013-14

Purpose

To consider and agree the pay policy statement 2013-14.

Recommendation

To approve the pay policy statement for 2013-14

Corporate and service priorities

The report helps to meet the corporate priority "Value for money services".

Financial implications

The pay policy statement sets out current remuneration arrangements and there are no additional or increased financial consequences of this report.

Ward/s: All wards

Cabinet member: Councillor Waters – Deputy leader and resources

Contact officers

Dawn Bradshaw 01603 212434

Background documents

None

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Report

Pay policy statement 2013-14

- 1. Section 38 (1) of the Localism Act 2011 requires English and Welsh authorities to prepare a pay policy statement for each financial year. The pay policy statement must be approved by a resolution of the full council before it comes into force and by 31 March each year.
- 2. The pay policy statement has been prepared having regard to the Department of Communities and Local Government (DCLG) publication Openness and accountability in local pay: Guidance under section 40 of the Localism Act.
- **3.** The pay policy statement must express clearly the council's policies relating to the pay of its workforce, particularly its senior management and lowest paid employees. The pay policy statement must include:
 - a) The remuneration of its chief officers including the level and elements of remuneration.
 - b) The remuneration of its lowest paid employees
 - c) The definition of the lowest paid employees adopted by the council for the purposes of the pay policy statement and the councils reasons for adopting that definition.
 - d) Remuneration of chief officers on recruitment
 - e) Use of performance related pay and bonuses for chief officers
 - f) The approach to the payment of chief officers on their ceasing to hold office under or to be employed by the council
 - g) The publication of and access to information relating to remuneration of chief officers.
- **4.** The councils pay policy statement is not specific to chief officers but applies to the whole workforce.
- **5.** The pay policy statement for 2012-13 was approved by council on 14 March 2012. The pay policy statement for 2013-14 (Appendix A) has been updated to reflect organisational changes in the past year. However, there have not been any changes to the council's remuneration arrangements since approval of the 2012-13 pay policy statement.
- 6. The terms of reference for the Hutton review of fair pay in the public sector included a review of pay multiples and to explore a fixed limit on pay dispersion through a requirement that no manager could earn more than 20 times the lowest paid person. The final report concluded that rather than have a cap there should be a requirement to track, publish and explain pay multiples over time. It was recommended that the most appropriate measure would be top to median earnings. The council published both the ratio between the highest and lowest paid at the mid point 1:8.048 and the median pay ratio of 1:5.64 based on basic pay on the 2012-13 pay policy statement. Subsequent guidance recommends that the pay multiple is

calculated on the median pay based on all taxable earnings and this will be incorporated into the 2013-14 pay policy statement.

Cabinet

7. A recommendation to establish a senior pay remuneration panel was considered and agreed at cabinet on 14 January 2013 and has been incorporated into the 2013/14 pay policy statement which cabinet also agreed to recommend to council.

Integrated impact assessment City Council

Report author to complete	
Committee:	Cabinet
Committee date:	14 January 2013
Head of service:	Dawn Bradshaw
Report subject:	Pay policy statement 2013-14 and senior pay remuneration panel
Date assessed:	3 January 2013
Description:	

	Impact			
Economic (please add an 'x' as appropriate)	Neutral	Positive	Negative	Comments
Finance (value for money)	\boxtimes			
Other departments and services e.g. office facilities, customer contact				
ICT services	\boxtimes			
Economic development				
Financial inclusion				
Social (please add an 'x' as appropriate)	Neutral	Positive	Negative	Comments
Safeguarding children and adults	\boxtimes			
S17 crime and disorder act 1998				
Human Rights Act 1998				
Health and well being				
Equality and diversity (please add an 'x' as appropriate)	Neutral	Positive	Negative	Comments
Relations between groups (cohesion)	\boxtimes			
Eliminating discrimination & harassment				

	Impact						
Advancing equality of opportunity	\boxtimes			Potential for introduction of senior pay remuneration panel to provide evidence of or address issues of equal pay			
Environmental (please add an 'x' as appropriate)	Neutral	Positive	Negative	Comments			
Transportation							
Natural and built environment							
Waste minimisation & resource use							
Pollution							
Sustainable procurement							
Energy and climate change							
(Please add an 'x' as appropriate)	Neutral	Positive	Negative	Comments			
Risk management	\boxtimes						
Recommendations from impact assessment							
Positive							
None							
Negative							

None			
Neutral			
None			
Issues			
None			

APPENDIX A

Norwich City Council

Pay Policy Statement 2013 - 14

Introduction

This pay policy statement is provided in accordance with Section 38 of the Localism Act 2011 and is effective from 1 April 2013. The pay policy statement will be updated and approved at full council each financial year.

Norwich city council provides a wide range of services and recognises that levels of reward need to reflect the requirement to develop and sustain a high performance culture to deliver complex and diverse functions. The level of reward therefore needs to be sufficient to attract and retain talented people needed to maintain and improve the council's performance and lead the council, particularly in times of financial challenge.

Scope

This document sets out the council's pay and reward arrangements for all posts within the council including senior pay arrangements. Remuneration for the purposes of this statement includes three elements:

- 1) basic pay
- 2) pension
- 3) all other allowances arising from employment

Current Pay Policy

- 1. Employee remuneration up to and including heads of service
- 1.1 Employees up to and including head of service grades are subject to the National Joint Council (NJC) for local government services national agreement on pay and conditions of service. These are supplemented by locally agreed collective agreements reached with trade unions recognised by the council.
- 1.2 The current pay structure was introduced on 1 October 2011 following a review of pay and grading under the national single status agreement and to meet the requirements of equal pay legislation. Executive approved the pay structure on 22 July 2009.
- 1.3 Cost of living pay increases are made in line with NJC national negotiations. No national pay increase has been applied since 1 April 2009.
- 1.4 The council uses a pay structure commencing at spinal column point (SCP) 12 up to SCP 65. SCP'S 12 to 49 reflect the NJC national pay points, SCP'S 50 to 65 are locally agreed pay points.

There are 14 grades within the pay structure. Each grade has 4 incremental points, with the exception of Grade 1 and grade 14, which contain 3 incremental points. Grade 1 is the lowest grade and Grade 14 is the highest of these pay grades. Grade 14 applies to head of service posts.

Posts are allocated to the pay grades through a process of formal job evaluation using the NJC job evaluation scheme.

1.5 Pay and grading structure 1 October 2011

Grade	JE score	SCP	Annual	Grade	JE score	SCP	Annual
			salary				salary
				_		39	32,800
1	Up to 260	12	15,039	8	502-547	40	33,661
		13	15,444			41	34,549
		14	15,725			42	35,430
		15	16,054			43	36,313
2	261-291	16	16,440	9	548-593	44	37,206
		17	16,830			45	38,042
		18	17,161			46	38,961
		19	17,802			47	39,855
3	292-332	20	18,453	10	594-644	48	40,741
		21	19,126			49	41,616
		22	19,621			50	42,982
		23	20,198			51	43,851
4	333-373	24	20,858	11	645-695	52	45,013
		25	21,519	1		53	46,205
		26	22,221	1		54	47,431
		27	22,958			55	48,687
5	374-414	28	23,708	12	696-751	56	49,978
		29	24,646	1		57	51,302
		30	25,472	1		58	52,661
		31	26,276			59	54,057
6	415-455	32	27,052	13	752-812	60	55,489
		33	27,849	1		61	56,960
		34	28,636	1		62	58,469
		35	29,236			63	60,018
7	456-501	36	30,011	14	813 +	64	61,609
		37	30,851	1		65	63,242
		38	31,754	1			,

1.6 Employees on Grade 1 are defined as our lowest paid employees.

2. Chief Executive and Chief Officer Pay

- 2.1 The Chief executive and corporate leadership team are together accountable for the implementation of agreed strategy and policies and for developing council services and delivering value for money. It is important to the council and local residents to have a highly effective management team in place in these senior roles.
- 2.2 The grading structure for chief officer pay, excluding heads of service and senior managers who are covered by arrangements detailed in 1, was approved by Executive on 6 February 2008. The grading structure for the chief executive was approved by Executive on 7 September 2005.

- 2.3 The current pay arrangements are locally determined and operated. Cost of living pay increases are made in line with Joint Negotiating Committee (JNC) national negotiations. No national pay increase has been applied since 1 April 2008.
- 2.4 Recommendations on chief executive and chief officer pay above head of service level are considered and agreed by Cabinet.
- 2.5.1 A senior pay remuneration panel will be established from April 2013 to regularly review and provide advice and make recommendations to Cabinet in relation to the remuneration of the following posts:

Chief executive

Deputy chief executive

Posts graded at senior head of service

The remit of the senior pay remuneration panel is laid down in the membership and terms of reference agreed at Cabinet on (add date when agreed)

2.4 Chief executive and chief officer grading structure

Post	FTE	Spine point	Salary £
Chief executive (head of paid service)	1	150	118,891
Scivice)		151	121,593
		152	124,296
		153	126,997
		154	129,699
Deputy chief executive	1	110	84,865
		111	88,130
		112	91,394
		113	94,658
Senior head of service	3.6	106	68,546
		107	71,810
		108	75,074
		109	78,338

Salaries quoted are the annual full time equivalent salaries.

3. Heads of service and senior managers

- 3.1 Some senior officers are classed as non statutory chief officers or deputy chief officers under the Local Government and Housing Act 1989, due to the council's organisational structure.
- 3.2 In accordance with the Local Government and Housing Act 1989 a non statutory chief officer for the purposes of this pay policy statement is defined as a person who reports directly to or is accountable directly to the head of paid service. A deputy chief officer is defined as a person who reports directly to or is directly accountable to a statutory or non statutory chief officer. This definition excludes secretarial, clerical and support services.
- 3.3 These senior officers and heads of service are not subject to the pay and conditions of service determined by the JNC for Chief Officers of local authorities but are employed under NJC terms and conditions and are paid on Grades 7, 9, 10, 11, 12, and 14 of the pay structure detailed in 1.5.

4. Other arrangements

4.1 Returning Officer

The returning officer has overall responsibility for the conduct of elections and is appointed under the Representation of the People Act 1983. The role of returning officer is carried out by an employee of the council but is carried out in a personal capacity and is distinct and separate from their duties as an employee. Election fees are paid for the additional duties and are paid separately to the normal salary arrangements.

The Head of law and governance is the council's returning officer

Parliamentary, Referendum and European fees are set by parliamentary statutory order.

Fees for undertaking County and District elections are calculated in accordance with a formula agreed annually by the Norfolk Chief Executives Group, supported by the County Electoral Officers Group.

The setting of returning officer fees is considered by a meeting of the Chairpersons of the Norfolk authorities' member remuneration panels.

Other employees of the council may receive additional payment for specific election duties.

4.2 Monitoring Officer (S51 Local Government and Housing Act 1989)

The council's monitoring officer is employed directly by the council and is a senior head of service of the council. The Head of law and governance is the council's monitoring officer. There are no additional remuneration arrangements other than those detailed above.

4.3 S151 officer (S151 Local Government Act 1972)

The function of s151 officer is provided by Cambridgeshire county council under a delegation of function agreement. The remuneration arrangements for the post of S151 officer are not covered under this pay policy statement.

5.0 Lowest and highest paid employees

5.1 The councils lowest paid employees are paid on Grade 1 of the pay structure. The minimum pay point paid to any employee is SCP 12 of the pay structure. This equates to a basic salary of £15,039 per annum. The salary range for Grade 1 is £15,039 to £15,725 per annum.

The council's highest paid employee is the chief executive. The chief executive salary scale ranges from £118,891 to £129,699.

5.2 The pay ratio between the highest paid employee and other employees based on the median earner is **(to be provided)** as at 31 December 2012. The pay multiple has been calculated based on all taxable earnings for the period 1 January to 31 December 2012

In calculating the median salary, full time equivalent salaries have been used.

5.3 The council does not have a policy on maintaining or reaching a specific pay ratio between the highest and lowest paid employees.

6.0 General principles applying to remuneration of all employees

6.1 Pay on appointment

Starting salary on appointment is determined by assessment of relevant experience and competence to undertake the job role and taking account of current salary level. Salary on appointment will be within the salary range for the post.

6.2 Pay progression

All employees are remunerated on a pay range. The pay policy recognises that movement through defined pay ranges should continue as employees increase their effectiveness and expertise through knowledge and experience and employees will normally receive an annual increment on 1 April each year. Employees appointed between 1 October and 31 March receive their first increment after 6 months in post and any subsequent increments on 1 April each year. Any progression is subject to the maximum of the pay grade.

Accelerated increments can be awarded on the basis of special merit or ability, subject to the maximum of the scale not being exceeded.

6.3 Relocation and disturbance

Relocation expenses may be granted where new employees are required to move to the area in order to take up employment and their circumstances meet the criteria laid down in the relocation assistance scheme.

Existing employees required to move home for their employment or who incur additional costs as a result of a decision of the council in respect of their employment may be eligible for reimbursement of some expenses depending on the circumstances.

6.4 Expenses and Travel

Travel for work

Employees are not required to provide a car for work purposes and pool cars are available for official work travel.

Employees may choose to use their own transport for official work travel and are reimbursed at the following rates:

Mileage per mile first 8,500 miles 46.9 p

Mileage per mile after 8,500 miles 18.7 p

These rates are reviewed and, where appropriate, updated annually in line with the NJC car allowance rates.

Employees required to have access to a vehicle, because of the nature of their duties are classified as operational users. Operational users have access to pool cars but may also use their own vehicle and be reimbursed mileage.

Car Parking

Operational users who work in or from city hall are provided with a city centre car park pass for work purposes if they use their own vehicle for work.

Employees who are required to remain at work or return to work to attend an evening meeting will be provided with a city centre car park pass to enable them to attend the evening meeting.

Employees working at other council offices may use the parking at the site, where this is available.

Subsistence

Subsistence will be paid to employees who necessarily incur additional expense in the course of their work. Claims will generally be supported by a receipt. Actual expenditure is reimbursed, subject to locally agreed maximum amounts.

6.5 Bonus scheme

The council does not operate a bonus scheme.

6.6 **Performance related pay**

The council does not operate a performance related pay scheme.

6.7 **Professional fees and subscriptions**

The council reimburses professional fees and subscriptions to employees undertaking approved studies towards a professional qualification, which require professional membership. The subscription is paid for the period of the studies, subject to satisfactory progress being made.

The council reimburses professional fees to statutory chief officers where the professional membership is a requirement in accordance with their statutory function.

6.8 Overtime and enhancements

Some posts within the council attract enhancements and/or overtime payments. Overtime and enhancements are applied in accordance with set criteria which are nationally and locally agreed.

6.9 Honoraria

If it is appropriate for an honorarium to be paid, this will be in accordance with agreed principle for payment of honoraria.

6.10 Severance arrangements

On ceasing to be employed by the council, employees will only receive compensation where this is appropriate as outlined below:

Employees who are dismissed for redundancy and who have a minimum of two years' continuous service with the council will normally be entitled to be paid statutory redundancy pay, which is calculated according to the individual employee's age, length of service and gross weekly pay subject to a statutory maximum.

The Local Government (early termination of employment) (Discretionary Compensation) England and Wales Regulations 2006 enable local authorities to increase redundancy payments above the statutory maxima subject to certain limits and to pay discretionary compensation in certain circumstances. Norwich city council has exercised its discretion to increase the redundancy payment as follows:

 The council will disregard the statutory upper pay limit when calculating a week's pay for the purposes of the statutory redundancy payment. This means that the employee's actual week's gross pay will be used for this purpose.

and

• The statutory redundancy payment with the upper pay limit disregarded as set out above will be enhanced by a factor of 2.2.

Such discretionary enhanced redundancy payments will be made to employees who:

are entitled to receive a statutory redundancy payment;

or

 have voluntarily agreed to the termination of their employment where, had they been dismissed, the dismissal would have been by reason of redundancy.

Redundancy payments paid by the council may therefore comprise the required element: which is the statutory redundancy payment and the discretionary element: which provides for a discretionary enhanced redundancy payment.

Redundancy calculation is the same across the council irrelevant of position and pay grade.

Employees aged 55 and over and who are redundant and are members of the local government pension fund immediately become entitled to receive their pension benefits. Pension benefits are not increased or augmented in these circumstances.

Outplacement support is offered to all employees who are redundant.

6.11 **Pension**

All employees who have a contract of employment for at least 3 months and are under age 75 are eligible to join the Local Government Pension Scheme. Employees who are eligible for membership automatically become members of the scheme unless they opt out.

The council make a contribution to the employee's pension, expressed as a percentage of the employee's pensionable pay. The contribution rate is assessed and set every three years following an actuarial valuation of the Norfolk Pension Fund.

6.12 Flexible retirement

The council gives consideration to requests for flexible retirement from employees aged 55 and over who reduce their grade and/or hours of work. This enables the employee to have immediate access to their Local Government Pension Scheme benefits whilst retaining employment.

Requests are normally only granted when the overall financial impact is neutral or results in savings for the council.

The council does not waive any actuarial reductions resulting from early payment of pension benefits for flexible retirement.

6.13 Market supplements

The council does not currently pay market supplements. Should there be a future requirement for payment of market supplements a protocol for payment of market supplements will be agreed.

6.14 Re- employment

Any decision to re-employ a former employee, who left their employment in receipt of a severance or redundancy payment, will be made on merit.

6.15 Salary sacrifice

The council provides salary sacrifice arrangements for childcare vouchers and the cycle to work initiative.

7.0 Amendment and review of pay policy

The council's pay policy statement will be reviewed and agreed by full council on an annual basis and before 31 March each year.

Subject to circumstances it may be necessary to amend the pay policy statement during the year that it applies. Any amendment will be by resolution of the full council.

The policy and any subsequent amended policy will be published on the council's website within 21 days of full council approval.