Report to Norwich Highways Agency Committee

27 September 2012

Report of Head of city development services

Subject Proposed car park fees and charges

Purpose

To give members the opportunity to comment on proposed revisions to fees and charges at the city council's off-street car parks, prior to the proposals going before the city council's cabinet for decision.

Recommendations

Members are asked to support the proposed revised fees and charges as set out in **appendices C and D** of the report, to take effect from 19 November 2012.

Corporate and service priorities

The report helps to meet the corporate priority "a prosperous city" and the service plan priority to maximise income from off-street car parks.

Financial implications

The current car park income projection forecast for 2012/13 is £4.43 million.

Based on the current level of demand for city centre parking, the recommended increases - if implemented on 19 November 2012 – could generate additional estimated income of £36,538 during the current financial year and £100,000 over a full financial year.

There will be estimated costs of £2,000 for the preparation of notices, advertising and changes to signage.

Ward/s: All wards

Cabinet member: Councillor Waters – Deputy Leader and resources and Councillor Bremner - Environment and Development

Risk Assessment

Car park operational expenditure is subject to inflationary increases, and the risk
of not increasing tariffs means that operational surpluses will diminish. Any
reduction in operational surpluses has a direct impact on the Council's wider

budgets, its ability to re-invest in car parks, fund repairs and carry out maintenance

- The parking market in Norwich is extremely competitive with sufficient capacity to
 prevent individual operators such as the City Council from setting tariffs without
 due regard to competition. Any substantial increases in tariffs would be likely to
 cause significant migration to competitor car parks and subsequent loss of income
- Due regard has been taken in this tariff review to ensure recommendations are consistent with adopted local transportation strategies.

Contact officers

David Rogers, Strategic Parking Manager

01603 212463

Background documents

None

Report

Background

- 1. The provision of adequate off street car parking is an important part of maintaining and improving the economic wellbeing and vitality of the city centre. The city council generates significant income from parking fees and charges, currently projected to be £4.43 million for 2012/13.
- 2. Parking capacity increased in the city centre by 2028 spaces to over 10,000 public spaces during the course of 2005 and since that time there has been considerable competition for business between operators. This competition has had the effect of driving down major private operators tariffs (Chapelfield to match the Mall) leaving the city council's car parks as the highest priced volume operator within the city centre.
- 3. Park and Ride currently provides 6 sites operated by the county council offering 4928 spaces at extremely competitive prices compared with city centre car parking.
- 4. The city council now has only 17% of the public off-street car parking serving the city. A list of the public car parks serving the city forms *Appendix E*.
- A very competitive local market situation persists, but the numbers of visitors to the city is holding up well with operators reporting similar usage to previous years.
- 6. Despite this increased competition the city council's car parks continue to deliver operational surpluses. However, in order to maintain both income and standards, the council will need to continuously re-invest in its car parks.

Proposed revisions to fees and charges

- 7. Parking tariffs were last revised by the city council in November 2011.
- 8. There remains very little scope within the current market for across the board price increases. Consequently it is proposed to make selective adjustments to charges where the market and demand will permit.

Short and Medium stay proposals

- 9. Comparisons with local competitor short and medium stay charges are set out within *Appendix A*.
- 10. Comparisons with other regional cities whilst of interest are not material factors given the local parking market in which the council's car parks must compete.
- 11. Most city centre short stay facilities are priced at £1.00 per hour. Pricing competition has seen Chapelfield reduce its hourly tariff to £1.00 from £1.50. With the exception of two sites the multi-storey car parks at St Stephens Gate and Riverside the city council's short stay car parks are the highest priced at £1.50 per hour.

- 12. There are however, some very central car parks in the council's portfolio which are relatively small in size and where demand is very high. At these sites a higher tariff can be set in order to manage that demand and ensure continued parking use for the land.
- 13. The following recommendations are highlighted with regard to short to medium stay tariffs:
 - Increase the hourly rate (and multiples as laid out within Appendix C up to any maximum day-time rates) to £1.60 (currently £1.50) at Chantry, St Giles, Chapelfield East and Pottergate
 - Increase the hourly rate (and multiples as laid out within Appendix C up to any maximum day-time rates) to £1.50 (currently £1.40) at St Andrews
 - Increase the hourly rate (and multiples as laid out within *Appendix C* up to any maximum day-time rates) at Barn Road to £1.20 (currently £1.10) at Colegate, Queens Road and Rouen Road to £1.30 (currently £1.20) and Magdalen Street and St Crispins to £1.20 (currently £1.10).
- 14. Maximum day-time rates apply to the period between 05:00 and 18:30 only. The evening rate applies from 18:30 through to 05:00. Where a parking duration crosses over between the day-time and evening periods then the two charges are added together.
- 15. A full list of the proposed tariff changes is set out within *Appendix C* to this report.
- 16. On-street parking is currently free of charge on Sundays and provides an incentive to park on-street. The review of on-street charges is a function of NHAC but the introduction of charges for Sundays would first require a consultation process and TRO change.

Maximum stay proposals

- 17. Comparisons with competitor long stay charges and standard bus fares are set out within *Appendix B*.
- 18. Competitor long stay surface car parks in the Anglia Square area offer all day parking at £3.70. NCP have continued their reduced long stay parking, from £13.00 to £4.80 all day, at their St Stephens gate multi-storey car park.
- 19. Park and Ride charges are currently £2.40 per person (rather than per vehicle) all day or £2.10 per person after 12:30. Further concessions are available for groups travelling in the same vehicle.
- 20. Equivalent bus fares for journeys into the City using First's services are currently:
 - City Centre from/to All zones = £4.00 round trip

Zones typically extend out to towns such as Wroxham and Aylsham to the

North of the City and to Loddon, Long Stratton and Wymondham to the South.

- 21. The following recommendations are highlighted with regard to maximum stay day-time tariffs:
 - Taking account of current usage trends, competitor tariffs and local transportation strategies, it is recommended to increase the day-time maximum stay rates as follows; at St Andrews to £5.70 (currently £5.50), at Rouen Road to £5.10 (currently £5.00), at Rose Lane to £4.80 (currently £4.60), at Magdalen Street to £4.50 (currently £4.20), at Westwick Street to £4.30 (currently £4.10) and St Crispins to £3.90 (currently £3.70)
 - In order to try to increase usage at St Giles the maximum stay rate was reduced from £15.00 to £8.00 within the 2010 review. This had no significant effect on increasing the usage of the car park, but instead reduced income for that site. It was therefore recommended to move back towards the previous price point in stages. Having been raised to £12 in last year's review it is now recommended to return to the £15 price point within this review.
- 22. See 14 above regarding the treatment of charges for evening and day-time periods.
- 23. A full list of the proposed tariff changes is set out within *Appendix C* to this report.

Season Tickets and Contract Parking proposals

- 24. Taking account of usage trends, competitor tariffs and local transportation strategies it is recommended to increase the following season ticket and contract parking tariffs:
- Increase the St Andrews Monday to Friday special offer season ticket to £960 pa (currently £940) and pro rata increases for Monday to Saturday and Monday to Sunday
- Increase the Category C Monday to Friday season ticket to £930 pa (currently £910) and pro rata increases for Monday to Saturday and Monday to Sunday
- Increase the Category D Monday to Friday season ticket to £745 pa (currently £725) and pro rata increases for Monday to Saturday and Monday to Sunday
- 25. It is recommended that the Strategic Parking Officer retains the authority to negotiate price based on volume for organisations seeking to purchase season tickets or contract parking.
- 26. A full list of the proposed tariff changes is set out within *Appendix D* to this report.

Blue Badge concessions

27. In recognition of the additional time required by disabled people, it is recommended that the council continues to offer time concessions to blue badge holders, as approved by cabinet 16/02/2011.

These time concesions are:

At St Andrews, St Giles, Chantry, Chapelfield East, Pottergate, Rouen Road and Magdalen Street car parks:

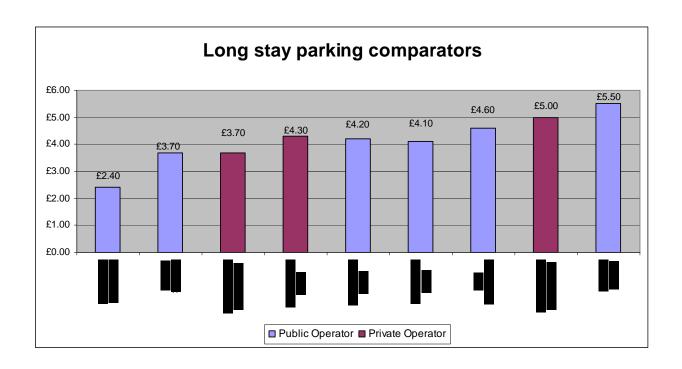
- Buy one hour and get one additional hour free
- Buy two hours and get two additional hours free
- Buy three hours and get three additional hours free
- Buy four hours and park all day.

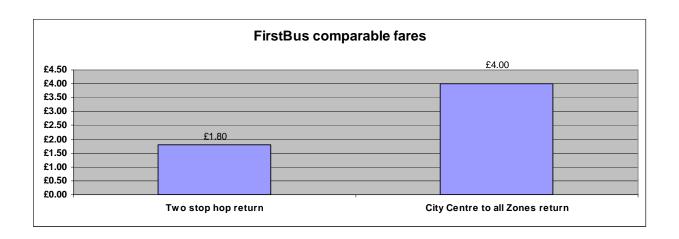
At Barn Road, Colegate, Exeter Street, Monastery Court, Queens Road, Rose Lane, St Crispins and Westwick Street car parks, it is not cost effective to replace payment machines to comply with the relevant british standard, and where a valid blue badge is properly displayed, parking remains free of charge.

APPENDIX A – Norwich parking comparitors

| Norwich Comparators Spaces | | | Mon to Saturday 0500 to 1830 | | | | | | |
|---|------------------------------------|--------------------------|------------------------------|--------------------|--------------------|--------------------|--------------------|--------------------|---------------------|
| Car Park | Operator | | 1 hr | 2 hrs | 3 hrs | 4 hrs | 5 hrs | 6 hrs | Eve. |
| Botolph Street | Regional Car Parks | 160 | 0.80 | 1.60 | 2.40 | 3.20 | 3.70 | 3.70 | n/a |
| Anglia Square MSCP | Anglia Square/RCP | 692 reduced to 573 | 0.50 | 1.00 | 1.50 | 2.00 | 2.50 | 5.00 | n/a |
| Anglia Square surface | RCP | 138 | 1.00 | 2.00 | 3.00 | 3.70 | 3.70 | 3.70 | n/a |
| Riverside MSCP (rail users £6 up to 24hrs) | X-Leisure (National Express) | 738 | 2.00 | 2.00 | 3.00 | 4.00 | 5.00 | 8.00 | n/a |
| St Stephens MSCP * If arrive before 9am. | NCP | 260 | 2.00 | 3.50 | 4.80 * | 4.80 * | 4.80 * | 4.80 * | 3.00 |
| Castle Mall MSCP | Mall Corporation | 800 | 1.00 | 2.00 | 3.00 | 4.00 | 8.00 | 8.00 | 1.50 |
| John Lewis mscp (non-shoppers in brackets) | John Lewis | 650 | 0.90 (1.20) | 1.50 (2.20) | 2.50 (4.00) | 3.70 (5.00) | 6.50 (8.00) | 11.00 (12.50) | n/a |
| Forum | MillCo | 204 | 1.50 | 3.00 | 4.50 | 6.00 | 7.50 | 9.00 | 1.70 |
| Chapelfield | Capital Shopping Centres | 1000 | 1.20 | 2.40 | 3.60 | 4.80 | 8.00 | 8.00 | 2.00 from 3pm |
| NCC Short stay | Norwich CC | 647 | 1.50 | 3.00 | 4.50 | 6.00 | 8.00 | 15.00 | 1.70 |
| NCC Medium stay | Norwich CC | 1016 | 1.10 to 1.30 | 2.20 to 2.60 | 3.30 to 3.90 | 4.10 to 4.50 | 4.10 to 5.50 | 4.10 to 7.00 | 1.70 |
| NCC Long stay | Norwich CC | 170 | 1.10p | 2.20 | 3.30 | 3.70 | 3.70 | 3.70 | 1.70 |
| NCC St Andrews MSCP | Norwich CC | 1084 | 1.40 | 2.80 | 4.20 | 5.50 | 5.50 | 5.50 | 1.70 |

APPENDIX B – Long stay and bus fare comparators





Zone 1 typically extends to Magdalen Street and Bracondale.

Zone 2 typically extends out to villages such as Spixworth, Rackheath, Blofield, Newton Flotman, Costessey and Horsford.

Zone 5 typically extends out to towns such as Wroxham and Aylsham to the North of the City, Easton to the West, Acle to the East and to Loddon, Long Stratton and Wymondham to the South.

APPENDIX C – Summary of proposed revisions to parking charges

| Current and proposed parking charges for Council car parks | | | Mon to Sun & Bank Hols 0500 to 1830 | | | | | | Mon to Sun & Bank Hols | |
|--|--------------|-----------------------|-------------------------------------|-----------------------------------|------|-------|---------|------|---------------------------------|--------------------|
| Car Park | Total spaces | Tariff type *** | | 1 hr | 2 hr | 3 hr | 4 hr | 5 hr | 5hr + | 1830 to 0500 |
| St Andrews MSCP | 1084 | S/M | Existing | 1.40 | 2.80 | 4.20 | 5.50 | 5.50 | 5.50 | 1.70 |
| | | | Proposed | 1.50 | 3.00 | 4.50 | 5.70 | 5.70 | 5.70 | 1.70 |
| St Giles MSCP | 330 | S | Existing | 1.50 | 3.00 | 4.50 | 6.00 | 8.00 | 12.00 | 1.70 |
| | | | Proposed | 1.60 | 3.20 | 4.80 | 6.40 | 8.00 | 15.00 | 1.70 |
| Barn Road | 147 | М | Existing | 1.10 | 2.20 | 3.30 | 4.40 | 5.20 | 5.20 | 1.70 |
| | | | Proposed | 1.20 | 2.40 | 3.60 | 4.80 | 5.20 | 5.20 | 1.70 |
| Chantry | 78 | S | Existing | 1.50 | 3.00 | 4.50 | 6.00 | 8.00 | 15.00 | 1.70 |
| | | | Proposed | 1.60 | 3.20 | 4.80 | 6.40 | No c | hange | 1.70 |
| Chapelfield East | 17 | S | Existing | 1.50 | 3.00 | 4.50 | 6.00 | 8.00 | 15.00 | 1.70 |
| | | | Proposed | 1.60 3.20 4.80 6.40 No change | | hange | 1.70 | | | |
| Colegate | 94 | М | Existing | 1.20 | 2.40 | 3.60 | 4.80 | 6.00 | 8.00 | 1.70 |
| | | | Proposed | 1.30 | 2.60 | 3.90 | 5.20 | 6.50 | 8.00 | 1.70 |
| Magdalen Street | 206 | М | Existing | 1.10 | 2.20 | 3.30 | 4.20 | 4.20 | 4.20 | 1.70 |
| | | | Proposed | 1.20 | 2.40 | 3.60 | 4.50 | 4.50 | 4.50 | 1.70 |
| Monastery Court | 55 | S | Existing | 1.40 | 2.80 | 4.20 | 5.60 | 8.00 | 15.00 | 1.70 |
| | | | Proposed | | | | No chai | nge | | |
| Pottergate | 26 | S | Existing | 1.50 | 3.00 | 4.50 | 6.00 | 8.00 | 15.00 | 1.70 |
| | | | Proposed | 1.60 | 3.20 | 4.80 | 6.40 | No c | hange | 1.70 |
| Queens Road | 61 | М | Existing | £1.20 per hour or part of an hour | | | | 1.70 | | |
| | | | Proposed | 1.30 | 2.60 | 3.90 | 5.20 | 6.50 | 8.00 | 1.70 |
| Rose Lane | 204 | М | Existing | 1.20 | 2.40 | 3.60 | 4.60 | 4.60 | 4.60 | 1.70 |
| | | | Proposed | 1.20 | 2.40 | 3.60 | 4.80 | 4.80 | 4.80 | 1.70 |
| Rouen Road | 187 | М | Existing | 1.20 | 2.40 | 3.60 | 4.80 | 5.00 | 5.00 | 1.70 |
| | | | Proposed | 1.30 | 2.60 | 3.90 | 5.10 | 5.10 | 5.10 | 1.70 |
| St Crispins | 74 | L | Existing | 1.10 | 2.20 | 3.30 | 3.70 | 3.70 | 3.70 | 1.70 |
| | | | Proposed | 1.20 | 2.40 | 3.60 | 3.90 | 3.90 | 3.90 | 1.70 |
| Westwick Street | 107 | М | Existing | 1.30 | 2.60 | 3.90 | 4.10 | 4.10 | 4.10 | 1.70 |
| | | | Proposed | 1.30 | 2.60 | 3.90 | 4.30 | 4.30 | 4.30 | 1.70 |

^{***} Tarrif type S = Short M = Medium L = Long

Appendix D – Summary of proposed revisions to season ticket and contract parking charges

| Current an season tick | d proposed charges for Council ca kets | Price per annum | | | |
|------------------------|--|-----------------|-----------|----------|----------|
| Season Ticket | Car parks included | | 5 day/wk | 6 day/wk | 7 day/wk |
| St Andrews | St Andrews MSCP | Existing | £940 | £1128 | £1316 |
| | | Proposed | £960 | £1,152 | £1,344 |
| Category A | Queens Rd, Barn Rd, Colegate, Rouen Rd, Magdalen Street, St Andrews, Rose Lane, Westwick St, St Crispins. | Existing | £2,380 | £2,856 | £3,332 |
| | | Proposed | No change | | |
| Category B | Magdalen St, St Crispins, Rose Lane, Westwick St, St Andrews. | Existing | £1,195 | £1,434 | £1,673 |
| | | Proposed | No change | | |
| Category C | Magdalen St, Westwick St, Rose Lane, St Crispins. | Existing | £910 | £1,092 | £1,274 |
| | | Proposed | £930 | £1,116 | £1,302 |
| Category D | St Crispins. | Existing | £725 | £870 | £1,015 |
| | | Proposed | £745 | £894 | £1,043 |

| Current and proposed charges for Contract Parking | Price per annum | | | |
|---|-----------------|-----------|----------|----------|
| Permit/car park | | 5 day/wk | 6 day/wk | 7 day/wk |
| St Andrews | Existing | £1375 | £1650 | £1925 |
| | Proposed | No change | | |
| Colegate | Existing | £2600 | £3120 | £3640 |
| | Proposed | No change | | |
| Barn Road | Existing | £1,080 | £1,296 | £1,512 |
| | Proposed | No change | | |
| Westwick Street | Existing | £1,080 | £1,296 | £1,512 |
| Proposed | | No change | | |

Appendix E - Summary of public parking spaces available

| | Car Park | Operator | Standard spaces | Disabled spaces |
|----------------------------|---------------------------|----------------------|-----------------|-----------------|
| | On Street pay and display | City/County Council | 650 | 59 |
| | Sub Total | | 650 | 59 |
| Multi-storey | St Andrews | City Council | 1032 | 52 |
| | St Giles | City Council | 319 | 11 |
| | Chapelfield | Capital Shop Centres | 954 | 50 |
| | Castle Mall – Farmers Ave | The Mall Group | 76 | 5 |
| stc | Castle Mall – Rose Lane | The Mall Group | 702 | 25 |
| 堂 | The Forum | Forum | 192 | 12 |
| M | Riverside | X-Leisure | 735 | 22 |
| _ | John Lewis | JLP | 635 | 15 |
| | Anglia Square | RCP | 573 | 0 |
| | St Stephens Gate | NCP | 260 | 2 |
| | Sub Total | | 5478 | 194 |
| | Barn Road | City Council | 143 | 7 |
| | Colegate | City Council | 88 | 5 |
| | Chantry | City Council | 75 | 4 |
| | Chapelfield East | City Council | 17 | 1 |
| | St Crispins | City Council | 74 | 0 |
| | Monastery court | City Council | 52 | 3 |
| _ | Rose Lane | City Council | 197 | 7 |
| <u>a</u> | Rouen Road | City Council | 179 | 9 |
| isp | Magdalen Street | City Council | 191 | 10 |
| Off Street Pay and Display | Pottergate | City Council | 24 | 2 |
| 밑 | Queens Road | City Council | 59 | 3 |
| _ a | Westwick Street | City Council | 105 | 3 |
| Pa | Assembly House | Assembly house | 48 | 3 |
| et e | Botolph Street | RCP | 160 | 0 |
| <u>i</u> | Edward Street | RCP | 22 | 0 |
| Š | Lower Clarence Road | RCP | 385 | 0 |
| Q. | Anglia Square | RCP | 95 | 0 |
| | St Helens Wharf | Jarrold | 134 | 4 |
| | Mountergate | RCP | 120 | 0 |
| | Hollywood Cinema | RCP | 69 | 0 |
| | Riverside surface | | 1062 | 27 |
| | Sainsbury Queens Road | Sainsbury | 335 | 16 |
| | Toys R Us | Euro car parks | 242 | 8 |
| | Rear of NCFC | NCFC | 400 | 18 |
| | Sub Total | | 4276 | 130 |
| <u>a</u> | Postwick | County Council | 527 | 25 |
| Park & Ride | Airport | County Council | 591 | 29 |
| | Sprowston | County Council | 756 | 36 |
| 돈 | Harford | County Council | 1039 | 49 |
| Pa | Thickthorn | County Council | 750 | 36 |
| | Costessey | County Council | 1051 | 49 |
| | Sub Total | | 4714 | 224 |
| E&O | Total | | 15118 | 600 |

E&OE.