

**Report to** Council  
21 July 2020  
**Report of** Director of place  
**Subject** Transforming Cities Fund update and match funding

**Item**

**7**

---

## **Purpose**

To seek approval for a funding contribution to the Norfolk County Council led Transforming Cities Fund programme from transport funding held by Norwich City Council.

## **Recommendation**

To approve-:

- 1) An increase of £162K in the General Fund Capital programme for 20/21 and £368K for 21/22; and
- 2) The allocation of the Norwich City Council held funds detailed in appendix 1 as matched funding for the Transforming Cities Fund programme.

## **Corporate and service priorities**

The report helps to meet the corporate priority Inclusive economy

## **Financial implications**

The proposed £530K increase in the General Fund Capital programme will be funded by S.106 developer contributions and DfT grant funding already held on account.

**Ward/s:** Multiple Wards

**Cabinet member:** Councillor Stonard - Sustainable and inclusive growth

## **Contact officers**

Ben Webster, Design conservation and landscape manager 07741 103253

Graham Nelson, Director of Place 07979 516835

## **Background documents**

None

# Report

## Background

1. The Transforming Cities Fund (TCF) was set up by the government as part of its Industrial Strategy to pay for sustainable transport improvements in cities.
2. In September 2018 Norwich was shortlisted along with 11 other cities to bid for a share of £1.28bn following the submission of an expression of interest by the County Council to the Department for Transport (DfT).
3. An application by the County Council for tranche 1 funding succeeded in securing £6.1m, which has paid for projects including the Beryl bike scheme, refurbishment of the bus station, better cycling infrastructure in Prince of Wales Road, public realm improvements in London Street and pedestrian crossings at the junction of Dereham Road / Bowthorpe Road and Mile Cross Road / Heigham Road.
4. In November 2018 County submitted a strategic outline business case for the tranche 2 funding, seeking between £58m-£131m from the DfT for low, medium and high cost packages. Unfortunately, the Budget in March 2020 failed to confirm funding for Norwich and the County was invited to bid for a share of £117m alongside Stoke and Portsmouth. DfT subsequently invited the County to resubmit revised high, medium and low cost packages on a per capita basis of £32m (+/-£5m).

## The resubmission

5. The resubmission was send to DfT on 29 May and a funding announcement is awaited. The main submission document can be seen [here](#). The vision for the programme is “to invest in clean and shared transport, creating a healthy environment, increasing social mobility and boosting productivity through enhanced access to employment and learning”.
6. The schemes are located in the city centre and along five transport corridors linking the edge of the Greater Norwich area to the city centre. The corridors and the number of schemes in each package are listed in the table below and illustrated on the map on page 61 of the submission document. Brief descriptions of the schemes are on page 5-15 of the document and the strategic case listing the outputs of the programme are on pages 24-31.

Corridor	Low	Medium	High
City Centre	9	9	9
Wymondham – City centre	5	6	8
Sprowston – City centre	2	2	2
Easton – City centre	8	8	8
Rackheath – City centre	0	2	2
Airport – City centre	3	4	5
All corridors	1	1	1
Total	28	32	35

7. The cost of the packages are:

- High £63.4m (£36.7m DfT)
- Medium (core) £59.0m (£32.3m DfT)
- Low £52.5m (£26.8m DfT)

8. Almost all the gap between the programme costs and the DfT contribution is accounted for by an £18m (approx..) commitment by First Eastern Counties to invest in a cleaner fleet of buses and approximately a £4m contribution from the County Council.

### **City council match funding**

9. The city council holds transport funds that have been obtained from developers (section 106), the Greater Norwich Growth Board (community infrastructure levy) and the Department for Transport (cycle city ambition grant). The County has been very receptive to the City's views about the preferred shape of the TCF programme and various projects within the programme have been identified as the most suitable and beneficial recipients of this funding. These are listed in appendix 1 below.
10. It is important to note that:
  - a) even where the spending of section 106 funds is listed as discretionary it is important for there to be a geographical relationship between the development(s) that are the source of the funds and the projects on which those funds are spent;
  - b) some of these funds have already been allocated to projects that have been incorporated into the programme,
  - c) money may need to be returned to developers, GNGB and DfT if not spent in a timely way; and
  - d) since the ending of the highways agency agreement our opportunity to spend them independently on transport projects has reduced.
11. These funds have been provisionally included in the financial case for the submission to DfT but it has been made clear that some of the money will need to be formally allocated by the City Council's Cabinet and Council.
12. When the schemes are designed they will be subject to public consultation and approval through the Joint Committee for Transforming Cities Fund projects that was established by the County. This committee consists of eight voting members (four County councillors, two Norwich City councillors (Cllrs Stonard and Stutely) and one councillor each from Broadland and South Norfolk.
13. It is intended that the funds held by the City Council will be transferred to the County as the expenditure on each project is completed. The recommended increase in the General Fund Capital programme will facilitate the transfer of the funds to County and also enable the cost of the time spent by city employees working on the projects to be recovered.

## Appendix 1

TCF project	Funding source	Amount £'000 (Round figures)	Allocated	GF Capital Programme Budget £'000 20/21	GF Capital Programme Budget £'000 21/22
Bus station mobility hub	S106 St Stephens Towers	63	Allocated. Non-discretionary requirement to spend on improving the setting of the city wall on Queens Road and Surrey Street crossovers. The crossovers to be done with other TCF funds.	8	55
King Street	S106 126-140 King Street	8	Not allocated. Discretionary.	10	99
	S106 Land adjacent to Novi Sad Bridge, Wherry Road	21	Not allocated. Discretionary. Spent on purposes within city wide transport programme under local plan policy TRA11		
	S.106 Riverside 4/1999/0999/F	2	Not allocated. Non-discretionary but unable to locate S106 agreement for details.		
	S106 St Annes Wharf bridge link route contribution	79	Non-discretionary. Supposed to contribute towards cost of constructing footpath link between King Street and the Lady Julian Bridge but funds not utilised at the time the link was created.		
Thorpe Road (Clarence Road – Carrow Road)	S106 Former Bertram Books	12	Allocated by Cabinet in Feb 2012 to Thorpe Road bus rapid transit and cycle route measures. Discretionary.	16	50
	S106 Yare House, Thorpe Road	43			
	S106 Cremorne Lane	3			
	S106 Cumberland Hotel Thorpe Road	7			

<b>TCF project</b>	<b>Funding source</b>	<b>Amount £'000</b>	<b>Allocated</b>	<b>GF Capital Programme Budget £'000 20/21</b>	<b>GF Capital Programme Budget £'000 21/22</b>
Newmarket Road (Eaton Road – Christchurch Road) and / or Wayfinding and / or Norwich Airport Industrial Estate link	Cycle City Ambition Grant Tranche 2	251	Previously allocated by Cabinet to projects in the cycle city ambition phase 2 programme. Non-discretionary – needs to be spent on incomplete projects from the CCAG2 programme.	125	126
St Stephen's Road	S106 Brazengate.	25	Previously allocated by Cabinet to Lakenham Way but not spent due to unresolved difficulties with ownership status. Discretionary.	0	25
Sprowston Road (Denmark Road – outer ring road)	S106. Sewell Park College off Wall Road	12	Not allocated. Must be used towards improvements to cycling facilities and / or 20mph limits in the area.	0	12
Earlham Green Lane – Dereham Road. Norwich Road. Oval Road. Marriott's Way link.	Community Infrastructure Levy	150	Already allocated by Cabinet for these projects in accordance with grant of funding by GNGB under IIF. Non-discretionary.	TBC	TBC
Norwich Airport Industrial Estate link	Land at Fifers Lane 07/01328/F	3	Allocated by Executive in Feb 2011 to the cost of airport to city centre cycle routes project and subsequently to the yellow pedalway component of CCAG2. Discretionary.	3	0
<b>Total</b>		<b>679</b>	<b>Total</b>	<b>162</b>	<b>367</b>

## Integrated impact assessment



**NORWICH**  
City Council

The IIA should assess **the impact of the recommendation** being made by the report

Detailed guidance to help with the completion of the assessment can be found [here](#). Delete this row after completion

### Report author to complete

<b>Committee:</b>	Council
<b>Committee date:</b>	8 July 2020
<b>Director / Head of service</b>	Graham Nelson
<b>Report subject:</b>	Transforming Cities Fund programme update and match funding
<b>Date assessed:</b>	22 June 2020

	Impact			
Economic (please add an 'x' as appropriate)	Neutral	Positive	Negative	Comments
Finance (value for money)	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	Schemes have good benefit cost ratios as explained in TCF submission.
Other departments and services e.g. office facilities, customer contact	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
ICT services	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
Economic development	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	Improving Norwich's transport infrastructure.
Financial inclusion	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	Enabling people who lack access to a car to reach training and employment opportunities.
Social (please add an 'x' as appropriate)	Neutral	Positive	Negative	Comments
Safeguarding children and adults	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
<u>S17 crime and disorder act 1998</u>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
Human Rights Act 1998	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
Health and well being	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	Active travel will boost health and wellbeing.

	Impact			
Equality and diversity (please add an 'x' as appropriate)	Neutral	Positive	Negative	Comments
Relations between groups (cohesion)	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
Eliminating discrimination & harassment	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	Schemes will be designed to remove obstacles for people with physical and sensory disabilities.
Advancing equality of opportunity	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	Equality impact assessment for the programme has guided investments and selection of transport corridors.
Environmental (please add an 'x' as appropriate)	Neutral	Positive	Negative	Comments
Transportation	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	Investment in sustainable transport.
Natural and built environment	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	
Waste minimisation & resource use	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	
Pollution	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	
Sustainable procurement	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
Energy and climate change	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	
(Please add an 'x' as appropriate)	Neutral	Positive	Negative	Comments



	Impact			
<b>Risk management</b>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	Minimises risk of funds being handed back unspent to those who supplied the funding. County Council carries the risk of the TCF programme.

## Recommendations from impact assessment

### Positive

### Negative

### Neutral

### Issues