Report to Regulatory sub-committee

8 July 2019

Report of Head of citywide services
Highways Act 1980: application for licence to place tables
and chairs on the highway - The Café Club, 41 King Street

NR1 1PH

Purpose

To ask members to consider an application to place tables and chairs on the highway.

Recommendation

That members determine the application to place tables and chairs on the highway submitted in respect of The Café Club, 41 King Street, NR1 1PH.

Corporate priorities

The report helps to meet the corporate priorities great neighbourhoods, housing and environment and inclusive economy.

Financial implications

None.

Ward/s: Thorpe Hamlet

Cabinet member: : Councillor Maguire – Safe and sustainable city environment

Contact officers

Maxine Fuller – Licensing Assistant

01603 212761

Background documents

None

Report

Background

- Section 115E of the Highways Act 1980 (The Act) provides for a council to grant a
 person permission to use objects or structures on certain categories of highway for a
 purpose which will result in the production of income.
- 2. The Act also provides for a council to attach such conditions as they think fit to a permission granted under Section 115E. The council has adopted standard conditions in respect of permissions to use objects or structures on the highway and these are attached as appendix A to the report.
- 3. The Act gives councils a wide discretion to determine such applications and to impose conditions. Each case must be considered on its own merits with due weight being given to relevant considerations only. Existing policies or guidelines should not be applied so rigidly that an exercise of discretion in each individual case is precluded. Accordingly, the adopted standard conditions could be added to or amended depending on the circumstances of each individual application.

The application

- 4. An application has been submitted in respect of The Café Club, 41 King Street, NR1 1PH seeking to place 4 tables and 8 chairs on the highway outside 41 King street and part of Rose Lane between the hours of 07:30 to 16:00 Monday to Wednesday, Friday and Saturday, and from 07:30 to 20:00 on Thursday.
- 5. A copy of the application, accompanying photographs and location plans are attached at appendix B to the report.

Consultation

- 6. In accordance with The Act, appropriate notices have been placed on the street. Notification of the application has also been given to Chatterbox (the talking newspaper for the visually impaired) and the Norwich Access Group.
- 7. Details of the application have also been forwarded to the Norfolk Constabulary, Norfolk Fire Service and the City Council's Planning, Transportation and Landscape, Health and Safety and Pollution Control sections for comment.

Comments / objections / support

- 8. Representations have been received in respect of the application from the following and are attached at appendix C to the report:
 - Cllr Ben Price
 - Michelle Bartram Norfolk Constabulary
 - Food & Safety Team Norwich City Council
 - Norfolk Fire & Rescue Service
 - Norwich Access Group
 - Please note the document referred to in this representation, guidance published by the department of transport entitled: Making transport accessible

for passengers and pedestrians; a guide to best practice on improving access to public transport and creating a barrier-free pedestrian environment. Is available online here.

• Royal National Institute of Blind People (RNIB)

Tables and Chairs Licence - Standard Conditions

- The Council's reasonable expenses in connection with the granting of this permission shall have been paid and the annual fee starting with the date of this permission shall have been paid before the permission is first exercised.
- The Licensee shall indemnify the Council against any claim whatsoever, in respect of injury, damage or loss arising out of the grant of this permission other than injury, damage or loss which is attributable to the negligence of the Council.
- The objects or structures shall be placed only on the licensed area and on no other part of the public highway.
- The objects or structures shall be used only for the purposes stated above and only in connection with the premises.
- The objects or structures shall be removed from the public highway forthwith upon the direction of a Police Constable in uniform or a Traffic Warden.
- The objects or structures shall be removed from the public highway forthwith to enable the passage of any emergency service vehicles or any vehicle engaged on the repair or maintenance of the public highway or apparatus within the public highway or any other vehicle authorised by the Council to proceed on the public highway.
- Permission for the tables and chairs is granted from (time of day/month of year) to (time of day/month of year) (subject to earlier termination under clause 13).
- 8 No amplified music or live music shall take place on the licensed area.
- The tables and chairs, the subject of this Licence, shall be removed from the licensed area each day outside of the licence period.
- The Licensee shall ensure that the licensed area is mainly enclosed by a barrier that is in keeping with the visual appearance of the area, not less than 800mm high and with no more than 150mm between the base rail and the ground, or other design as previously agreed in writing by the Council. Neither the barrier nor other furniture should carry strident advertising that goes beyond the purpose of discreetly identifying that the pavement cafe is associated with a particular business.
- The Licensee undertakes to ensure that the licensed area is closely monitored and kept clean and tidy at all times.

- No alteration to the highway surface shall be permitted to be carried out by the Licensee in implementing this Licence
- The Council may, by service of a notice in writing on the Licensee or owner of the premises, withdraw the Licence forthwith:-
 - (a) in an emergency or in the event that the Council considers the exercise of the Licence causes a substantial and unreasonable obstruction of the right of the public to pass or re-pass on the public highway,
 - (b) if any condition of this permission is broken,
 - (c) if the Council considers it to be necessary in connection with the exercise of any of its functions or the functions of any statutory undertaker or public utility,
 - (d) for any other reasonable cause.
- The Licensee shall inform the Council's Head of Citywide Services in writing of any change in the owner or occupier of the premises within one month of that change.
- This permission is for tables and chairs and barriers only. No other items, for example space heaters, are permitted by this licence.



Norwich

Application for a permit to place tables and chairs on the pavement or road
Highways Act 1980, Section 115B /115E

For help contact licensingapplications@norwich.gov.uk

Telephone: 0344 980 3333

Section 1 of 9			
You can save the form at any	time and resume it later. You do not need	to be logged in when you resume.	
System reference	Not Currently In Use	This is the unique reference for this application generated by the system.	
Your reference		You can put what you want here to help you track applications if you make lots of them. I is passed to the authority.	
Are you an agent acting on behalf of the applicant?		Put "no" if you are applying on your own	
C Yes ©	No	behalf or on behalf of a business you own or work for.	
Applicant Details		RECEIVED	
* First name	Rebecca	0 7 MAY 2019	
* Family name	Savage	LICENSING OFFICE	
* E-mail		LICENSING OF TOE	
Main telephone number		Include country code.	
Other telephone number	divinu		
☐ Indicate here if you wo	uld prefer not to be contacted by telephon	<u> </u>	
Are you:			
Applying as a business or organisation, including as a sole trader		A sole trader is a business owned by one	
C Applying as an individual		person without any special legal structure. Applying as an individual means you are applying so you can be employed, or for some other personal reason, such as following a hobby.	
Applicant Business			
* Is your business registered in the UK with Companies House?	C Yes © No		
* Is your business registered outside the UK?	C Yes © No		
* Business name	the cafe club	If your business is registered, use its registered name.	
* VAT number	none	Put "none" if you are not registered for VAT.	
* Legal status	Sole Trader		

* Your position in the business Owner Home country United Kingdom The country where the headqua business is located. Business Address * Building number or name * Street King Street District	our official
* Street business is located. business is located. If you have one, this should be y address - that is an address requ by law for receiving communication. * Street King Street	our official
* Building number or name 41 * Street King Street King Street	ired of you
* Building number or name 41 by law for receiving communications and the street King Street * Street	ired of you
* Street King Street	
District	
* City or town Norwich	
County or administrative area	
* Postcode NR1 1PH	
* Country United Kingdom	
Section 2 of 9	20,00
TYPE OF APPLICATION	
Type of application :	
Section 3 of 9	
PREMISES FOR WHICH PERMISSION IS REQUIRED	
* Name of premises/ trading name the cafe club	
Premises Address	
Is the address the same as (or similar to) the address given in section one? If "Yes" is selected you can re-use	the details
from section one, or amend them required. Select "No" to enter a conew set of details.	nas ompletely
* Building number or name 41	
* Street King Street	
District	
* City or town Norwich	
County or administrative area	3
* Postcode NR1 1PH	*
* Country United Kingdom	

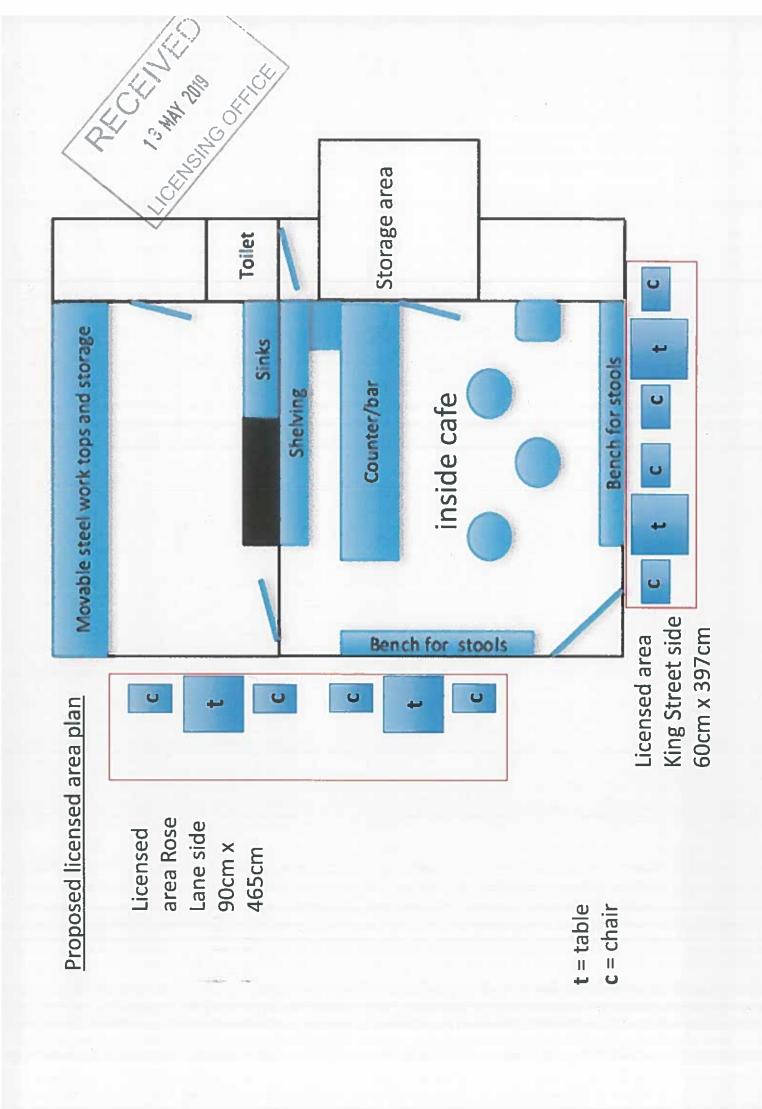
Continued from previous page		
Contact Details Are the contact details the san Yes	ne as (or similar to) those given in section one?	from section one, or amend them as required. Select "No" to enter a completely
pr 41		new set of details.
E-mail		
* Main telephone number		
Other telephone number	l	
Further Details		
* Type of business (e.g. pub, re	estaurant, café)	
cafe		
Section 4 of 9		
OWNERSHIP OF THE PREMIS	ES	
* In what capacity do you occu	upy the premises?	
C Freehold		
© Leasehold		
C Tenant		
C Other		
* Give details of the lease, tena	ancy or other arrangement	
5 year lease from March 2016	arrey of other arrangement	
Give Details Of The (Freehold	d) Owner Of The Premises	
* Name of owner	Laurence Carr]
Owner's Address		
* Building number or name		7
* Street		
District		
* City or town		
County or administrative area		
* Postcode		
* Country	United Kingdom	
		The species

Continued from previous page.	••
Contact Details	
E-mail	
* Main telephone number	
Other telephone number	
Further Details	
* Has the owner given conser for this application?	Te Yes C No
Section 5 of 9	
OCCUPATION OF THE PAVE	MENT / FOOTWAY
* Describe the area where you	wish to place tables and chairs (a detailed plan must be attached with your application)
In front of the building on Kir	ng Street and to the side of the building on Rose Lane
Give the dimensions of the ar	ea you wish to occupy in metres
* Length	400cm
* Width	90cm
* Give the total width of the pavement or footway at this location	290cm
OPENING TIMES	
State the days and times you	propose to place tables and chairs on the pavement
* Day or days	Monday - Saturday
* From	7.30am
* To	4pm
Day or days	Thursday
From	7.30
То	8pm
N N	Remove this day
	Add another day
* Do you plan to place tables and chairs on the pavement all year round?	© Yes C No
Section 6 of 9	
DETAILS OF FURNITURE	

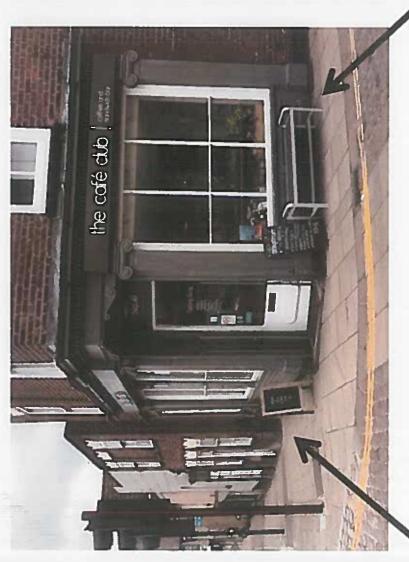
Continued from previous	s page
notes and conditions -	ne furniture and other equipment you propose to place on the pavement. Check for local guidance your responses may have to provide very specific information and you may be required to attach phs with your application
Tables	
* Number	4
* Description (e.g. dim	ensions, type, material, colour supplier/technical details, as appropriate)
60cm x 60cm steel and	d wood
Chairs	
* Number	8
* Description (e.g. dim	ensions, type, material, colour supplier/technical details, as appropriate)
58cm x 45cm	
Litter Bins	
Number	
Parasols/Umbrelias	
Number	0
Planters	
Number	4
* Description (e.g. dime	ensions, type, material, colour supplier/technical details, as appropriate)
Plant pots, each side of	of the cafe on either side of the tables and chairs
Space Heaters	
Number	0
Lighting	
Number	O CONTRACTOR OF THE CONTRACTOR
Barriers/Balustrades	
Number	4
* Description (e.g. dim	ensions, type, material, colour supplier/technical details, as appropriate)
Canvas and steel barri	ers in front of the tables creating a barrier from the road
Other furniture or eq	uipment
Description (e.g. dimer	nsions, type, material, colour supplier/technical details, as appropriate)

Continued from previous page.	10
Further Details	
* Where will these items be s	tored when not in use?
In the cafe in the room that le	eads to the basement
	and cleaning the pavement at the end of the day
Outside cleaning will be adde will be swept and any dirt wil	ed to our daily close schedule. All tables will have a mini bin that will be emptied, pavement ll be mopped
Section 7 of 9	
PUBLIC LIABILITY INSURANCE	IE TO THE TOTAL TO
You must have a suitable leve	of public liability insurance to cover this activity – check local requirements.
* Do you have public liability	
• Yes	C No
Provide details of the policy	
* Insurance company	NFU Mutual
* Policy number	080X7151817/N06
* Period of cover	1 year
* Amount of cover (£m)	5
Section 8 of 9	
ADDITIONAL DETAILS	
Provide any additional informations which may provide	ation which is required or relevant to your application (check for local guidance notes and details of specific requirements in your area)
Section 9 of 9	
PAYMENT DETAILS	
This fee must be paid to the au	thority. If you complete the application online, you must pay it by debit or credit card.
This formality requires a fixed to	
DECLARATION	
I am aware of the provisions documentation are correct to	of The Highways Act 1980. The details contained in the application form and any attached the best of my knowledge and belief.
☐ Ticking this box indicat	es you have read and understood the above declaration
This section should be completed	ted by the applicant, unless you answered "Yes" to the question "Are you an agent acting on

Continued from previous page	
* Full name	Miss Rebecca Savage
* Capacity	Owner
* Date	07 / 05 / 2019 dd mm yyyy
*	Add another signatory
Don't forget to make sure you	uter by clicking file/save as k/apply-for-a-licence/ability-to-place-tables-and-chairs-in-the-road/norwich/apply-1 to upload this file
OFFICE USE ONLY	
Applicant reference number	
Fee paid	
Payment provider reference	
ELMS Payment Reference	
Payment status	
Payment authorisation code	
Payment authorisation date	
Date and time submitted	
Approval deadline	
Error message	
Is Digitally signed	
1 2 3 4	5 6 7 8 9 Next>



Introduction



The café club is situated on the corner or Rose Lane and King Street

The property is approximately 500cm in length on the Rose Lane side and 422cm on the King

Street side with windows both sides

I am proposing 2 tables and

l am proposing 2 tables and 4 chairs on each side of the

King Street side

Rose Lane side

RECEIVED

13 MAY 2019 LICENSTRIC



Rose Lane side

View looking towards the station on Rose Lane

The pavement is 290cm wide from the café to the kerb.

I estimate there is space for 2 tables, each with 2 chairs

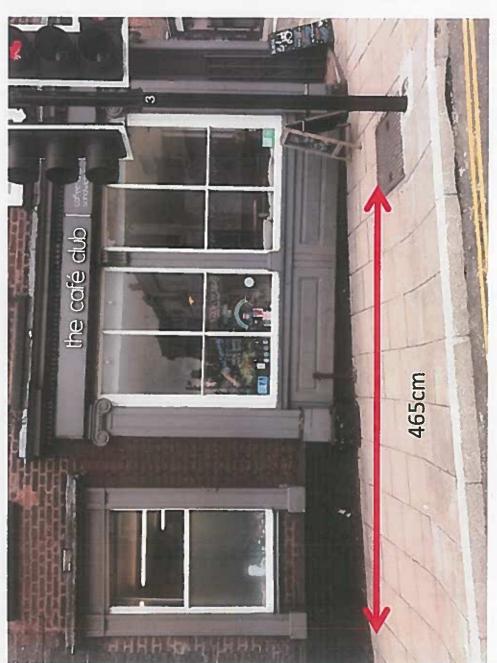
The widest table will be no more than 60cm wide with canvas barriers separating the customers from pedestrians

Total width needed will be 90cm

RECEIVED

LICENSING OFFICE

Front view of Rose lane side of cafe

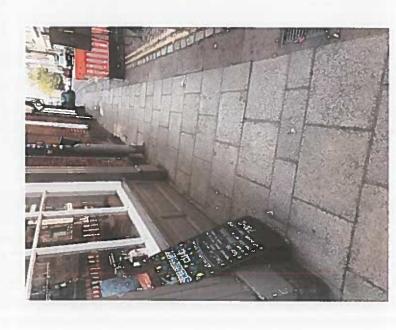


Length of the property on this side is 500cm. The kerb drops at the traffic light on the left end to the left end The length of the pavement, avoiding traffic light and dropped kerbs is 465cm which is the length I propose for the tables and chairs



13 MAY 2019

LICENT



King Street side

View from Rose Lane and King Street Junction

The path is not as wide here (176cm) but there is no dip to the road and fewer pedestrians. Bikes now have more road space to use and it's clearly indicated on the road where the bike path is. I propose 2 tables each with 2 chairs in this area

The widest table will be no more than 60cm wide allowing more than 1 meter in pathway



Front view of King Street side of cafe

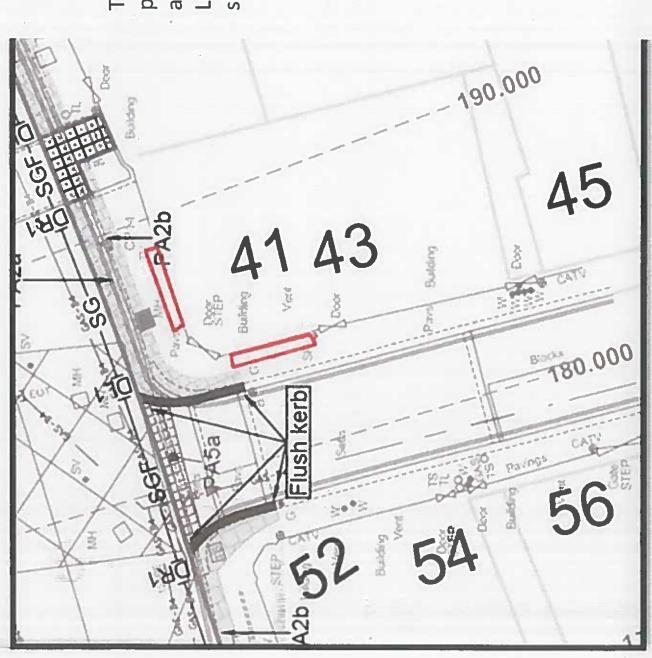


Length of the property on this side is 422cm. The kerb is dropped the length of the pavement, There is a sign post to the right near the door so 397cm is the maximum length I propose for the tables and chairs



Location planfor the cafe club, 41 King Street

Lane side and King Street proposed area for tables The red lines show the and chairs on the Rose side of the property

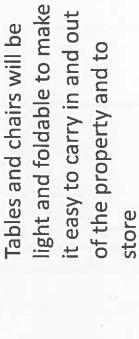


RECEIVED

(LICENSING OFFICE /

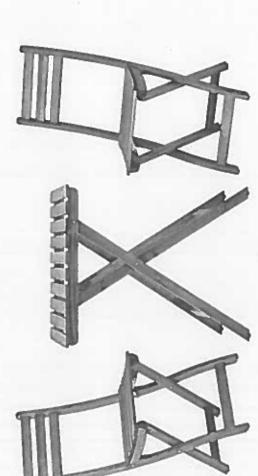
Furniture specification

13 MAY 2019



Made from acacia with acrylic stain

Size of table:
length 62 cm, width 60 cm,
height 73 cm
Size of chair:
width 36 cm, depth 49 cm,
seat width 36 cm, seat
depth 30 cm, seat
46 cm, height 87 cm



From:

Cllr Price, Ben

Sent:

11 June 2019 13:45

To:

LICENSING

Cc: Subject: Stephenson, Claire The Cafe Club objection

Hello.

I am formally raising an objection to the application for tables and chairs outside The Café Club.

The King Street side is a very narrow pavement. This road is still accessed by cars and is also national cycle route 1. It would be impossible for a pram or a mobility scooter to remain on the pavement if a table and chairs are located on this side of the premises, forcing them on to the road, which is unacceptable and dangerous.

On the rose lane side, the pavement has been extended in to the road slightly. However, this is where the rose lane crossing is located, requiring pedestrians, including prams and mobility scooters to walk past this pinch point to continue along king street. Again, this puts too much pressure on space based upon pedestrian traffic flows and could result in conflict with road traffic.

Many Thanks

Cllr Price

Thank you for contacting me.

I do try to respond as quickly as possible, but in an emergency, please contact Norwich City Council on 0344 980 3333 or Police on 999.

To find out more about my work as a Thorpe Hamlet Councillor, please follow the below link:

https://norwich.greenparty.org.uk/candidates/ben-price-thorpe-hamlet-candidate.html

From:

Bartram, Michelle < michelle.bartram@norfolk.pnn.police.uk>

Sent:

23 May 2019 11:44

To:

LICENSING

Cc:

Woods, Suzanne

Subject:

Tables & Chairs - Cafe Club Norwich

Hello Licensing

I can confirm that Police have received a copy of the application for Café Club, King Street Norwich for Tables and Chairs.

There are no objections under crime and disorder however there are concerns about the accessibility of passer-by's due to the path being narrow and at a busy junction.

I have sent an email to Kieran Yates for their consideration and expertise.

Regards

Michelle Bartram

Licensing Officer

Licensing

Norfolk Constabulary Bethel Street Police Station Norwich, Norfolk, NR2 1NN

Tel: 01603-276020 Fax: 01603-276025

Follow us @nfklicensing



It takes 24 trees to produce 1 ton of office paper!

Think... is it really necessary to print this email?

This e-mail carries a disclaimer

From:

FOOD & SAFETY

Sent:

21 May 2019 16:55

To:

LICENSING

Subject:

EH19/7611 Tables and Chairs LKicence application The Cafe club, 41 King street

Dear Licensing

I have viewed the application and raise no objection to it being granted.

Kind regards

Sara Brandford Environmental Health Officer Food and Safety Team



NORFOLK FIRE & RESCUE SERVICE
Group Manager Central
Diamond Jubilee Fire & Rescue Station

Carrow

63 Bracondale

NORWICH, NR1 2EE

Tel: 0300 1231248

Website: www.norfolkfireservice.gov.uk

Mr T Shearman

Public Protection (Licensing)

Norwich City Council

City Hall

St Peters Street

NR2 1NH

Please ask for:

Direct Dial:

Email:

Organisational Development

2 4 MAY 2019

Post Room

My Ref:

Your Ref:

Kerry Larcombe

COLO 4004 440

0300 1231418

kerry.larcombe@fire.norfolk.gov.uk

00084381

20 May 2019

Dear Sir

The Regulatory Reform (Fire Safety) Order 2005

Premises: The Cafe Club, 41 King Street, Norwich, NR1 1PH

I acknowledge receipt of the application for the above premises.

The authority has no objection to the placement of the tables and chairs in this location.

Should you require any further assistance please do not hesitate to contact me on the number shown above.

Yours faithfully

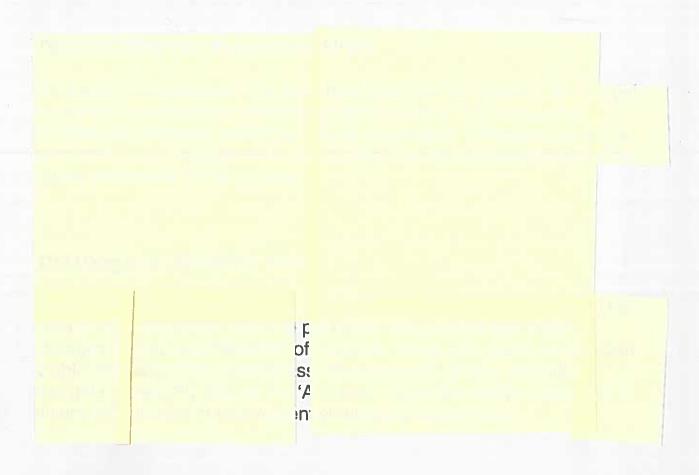
K Larcombe for Chief Fire Officer

RECEIVED

25 MAY 2019

LICENSING OFFICE

Norwich Access Group's response to application for table and chairs.



Café Club, Kings Street/Rose Lane

We also have concerns about Café Club. The table and chairs on Rose Lane will be pushing wheelchairs and pushchairs onto a manhole cover.

Secondly the pavement on King Street is not wide enough for tables and chairs. It would be pushing prams, pushchairs and wheelchairs into the road where there is not a drop curb. This is also right by the traffic lights which would be distracting for traffic

Martin Symons Co Chair, Norwich Access Group May 2019

From:

Michael Wordingham •

Sent: To: 03 June 2019 16:55 Fuller, Maxine

Cc:

MARTIN SYMONS; Edward Bates

Subject:

Table and Chairs Application

Attachments:

inclusive-mobility-guidance.docx

Dear Maxine.

I am writing in response to the applications for cafe furniture from d Cafe Club. I am a member and trustee of the Norwich Access Group but I am afraid I have been away and couldn't get my contribution to Martin (copied in) in time before he had to write his response to you. I am also the Regional Campaigns Officer for Royal National Institute of Blind People and have spoken to Edward Bates from Norfolk and Norwich Association for the Blind (copied in) who i work extremely closely with, this can also be considered a joint response from NNAB and RNIB.

I am afraid we will have to object to all three applications:

Inclusive Mobility

3.1 Widths

A clear width of 2000mm allows two wheelchairs to pass one another comfortably. This should be regarded as the minimum under normal circumstances. Where this is not possible because of physical constraints 1500mm could be regarded as the minimum acceptable under most circumstances, giving sufficient space for a wheelchair user and a walker to pass one another. The absolute minimum, where there is an obstacle, should be 1000mm clear space.....

It is also recommended that there should be minimum widths of 3000mm at bus stops and 3500mm to 4500mm by shops though it is recognised that available space will not always be sufficient to achieve these dimensions."

This also applies to the application for Cafe Club, particularly the King Street section where things are further complicated by the flush kerbs. The combination of a narrow pavement (less than 1500mm) and the lack of kerbs would mean blind and partially sighted people risk being forced into the road without being aware of it. The Rose Lane section will leave 2000mm which is 1500mm below the minimum width recommended for a pavement by a shop.