Report to Cabinet Item

11 September 2013

Report of Chief finance officer

Subject Revenue outturn 2012-13

Purpose

To advise cabinet of the revenue outturn for the year 2012-13.

Recommendations

To note the revenue outturn for the year 2012/13, in summary that:

- (1) The general fund draft outturn is an underspend for the year of £2.148m
- (2) The housing revenue account draft outturn is an underspend for the year of £12.053m
- (3) Consequently, general fund and housing revenue account balances will remain in excess of the respective prudent minimum balances.

Corporate and service priorities

The report helps to meet the corporate priority value for money services and the service plan priority to provide accurate, relevant and timely financial information.

Financial implications

The financial implications of this report are set out in the text.

Ward/s: All wards

Cabinet member: Councillor Waters – Deputy leader and resources

Contact officers

Caroline Ryba, Chief Finance Officer 01223 699292 Mark Smith, Finance Control Manager 01603 212561

Background documents

Working papers (held by LGSS Finance)

Report

- 1. Council approved budgets for the 2012-13 financial year on 21 February 2012.
- 2. The attached appendices show the unaudited outturn positions for the general fund and the housing revenue account:

Appendix 1 shows the general fund by corporate leadership team responsibilities, and by subjective group

Appendix 2 shows the housing revenue account in (near) statutory format, and by subjective group

- 3. This report presents the revenue outturn, and is the final set of management accounts for the financial year. The statutory financial accounts recently submitted for audit reconcile to, but differ in presentation from, these management accounts, since they will contain many accounting adjustments (for example, the impact of pension fund assets and liabilities) which do not impact on the demand on council tax and council rents or count as services' spend for reporting purposes. Some accounting adjustments (such as depreciation) which do count as services' spend are included within the revenue outturn, but are "reversed out" by opposite entries so that they do not impact on the bottom line.
- 4. The outturn figures are shown in the "actual to date" column in the appendices, with the "forecast outturn" showing for comparison the last reported (period 12) forecast.

General fund

5. The budgets reported include the resources financing the council's net budget requirement, so that the net budget totals zero:

| Item | Approved Budget £000s |
|---------------------------|-----------------------------|
| Net budget requirement | 20,745 |
| Pooled non-domestic rates | (11,245) |
| Revenue support grant | (218) |
| Council tax precept | (9,282) |
| Total General Fund budget | 0 |

6. The general fund shows a revenue outturn of an underspend of £2.148m.

7. Significant movements from the forecast to the outturn are detailed in the following table.

| Service | Period 13 Outturn £000s | Period 12 Forecast £000s | Outturn vs Forecast £000s | Commentary |
|-------------------------------------|-------------------------------|--------------------------------|---------------------------------|---|
| Finance | -26,602 | -22,087 | -4,515 | Benefits increase in bad debt provision £946k, debt charges to HRA -£598k, pension liabilities £2,843k, reversal of capital charges and other accounting adjustments -£7,693k |
| Procurement and service improvement | 77 | 576 | -499 | IT contract costs recharged to services |
| Chief executive and contingency | 980 | -307 | 1,287 | Pooling of capital receipts and City Hall recharges for public spaces |
| Communications and culture | 2,710 | 3,086 | -376 | Impairment charge credits on Norman Centre, various pension liabilities credits |
| City development | 4,954 | -855 | 5,809 | Impairment charges on car parks and property assets |
| Citywide services | 9,189 | 11,141 | -1,952 | Impairment charge credits and application of grant income on open spaces, impairment credits on cemeteries |
| Neighbourhood services | 2,852 | 2,232 | 620 | Impairment charges on community centres |
| Planning | 1,216 | 1,489 | -273 | Pension liabilities credits |
| Property services | 106 | 453 | -348 | City Hall balances recharged to services |
| Others | 2,370 | 2,507 | -136 | |
| Total general fund | -2,148 | -1,764 | -384 | |

Housing revenue account

8. The budgets reported include the contribution of the net surplus/deficit to reserves, so that the net budget totals zero:

| Item | Approved Budget £000s |
|-----------------------------|-----------------------|
| Gross HRA expenditure | 65,580 |
| Gross HRA income | (66,538) |
| Contribution to HRA balance | 958 |
| Total net HRA budget | 0 |

- 9. The housing revenue account shows a revenue outturn of an underspend of £12.053m.
- 10. Significant movements from the forecast to the outturn are detailed in the following table.

| Service | Period 13 Outturn £000s | Period 12 Forecast £000s | Outturn vs Forecast £000s | Commentary |
|---------------------------------|-------------------------------|--------------------------------|---------------------------------|---|
| General management | 8,661 | 9,279 | -618 | Pension liabilities credits |
| Special services | 4,985 | 5,337 | -352 | Sheltered housing & NCAS savings |
| Depreciation and impairment | 32,011 | 21,737 | 10,274 | Impairment charges |
| Dwelling rents | -56,307 | -55,838 | -469 | Adjustment for partial rent week across financial y/e |
| Adjustments and financing items | -6,194 | 4,833 | -11,028 | Reversal of capital charges |
| Others | 4,791 | 5,125 | -334 | |
| Total HRA | -12,053 | -9,526 | -2,527 | |

Financial planning

- 11. Overall levels of overspend and underspend have an ongoing impact on the budget for following years and the size and urgency of savings requirements. The net underspends reported will be consolidated into the General fund and housing revenue account balances carried forward to 2013/14.
- 12. These balances will be reflected in periodic updates to the medium term financial strategy and housing revenue account business plan.

Impact on balances

13. The prudent minimum level of general fund reserves for 2012/13 was assessed as £4.517m. The general fund year-end balance, incorporating the revenue outturn, is as follows:

| Item | £000s |
|----------------------------|---------|
| Balance at 1 April 2012 | (3,803) |
| Outturn 2012/13 | (2,148) |
| = Balance at 31 March 2013 | (5,951) |

- 14. The prudent minimum level of general fund reserves for 2013/14 was assessed as £4.352m. The general fund balance is therefore expected to continue to exceed the prudent minimum.
- 15. The prudent minimum level of HRA reserves for 2012/13 was assessed as £2.927m. The housing revenue account year-end balance, incorporating the revenue outturn, is as follows:

| Item | £000s |
|----------------------------|----------|
| Balance at 1 April 2012 | (14,725) |
| Outturn 2012/13 | (12,053) |
| = Balance at 31 March 2013 | (26,779) |

16. The prudent minimum level of housing revenue account reserves for 2013/14 was assessed as £2.967m. The HRA balance is therefore expected to continue to exceed the prudent minimum.

Integrated impact assessment



| Report author to complete | |
|---------------------------|--|
| Committee: | Cabinet |
| Committee date: | 11 September 2013 |
| Head of service: | Chief Finance Officer |
| Report subject: | Revenue Outturn 2012/13 |
| Date assessed: | 5 July 2013 |
| Description: | This is the integrated impact assessment for the Revenue Outturn 2012/13 report to cabinet |

| | | Impact | | |
|---|---------|----------|----------|---|
| Economic (please add an 'x' as appropriate) | Neutral | Positive | Negative | Comments |
| Finance (value for money) | | | | The report shows that the council monitors its budgets, considers risks to achieving its budget objectives, reviews its balances position, and is therefore able to maintain its financial standing |
| Other departments and services e.g. office facilities, customer contact | | | | |
| ICT services | | | | |
| Economic development | | | | |
| Financial inclusion | | | | |
| Social (please add an 'x' as appropriate) | Neutral | Positive | Negative | Comments |
| Safeguarding children and adults | | | | |
| S17 crime and disorder act 1998 | | | | |
| Human Rights Act 1998 | | | | |
| Health and well being | | | | |

| | | Impact | | |
|---|-------------|----------|----------|----------|
| Equality and diversity (please add an 'x' as appropriate) | Neutral | Positive | Negative | Comments |
| Relations between groups (cohesion) | \boxtimes | | | |
| Eliminating discrimination & harassment | | | | |
| Advancing equality of opportunity | | | | |
| Environmental (please add an 'x' as appropriate) | Neutral | Positive | Negative | Comments |
| Transportation | | | | |
| Natural and built environment | | | | |
| Waste minimisation & resource use | | | | |
| Pollution | | | | |
| Sustainable procurement | | | | |
| Energy and climate change | | | | |
| (Please add an 'x' as appropriate) | Neutral | Positive | Negative | Comments |
| Risk management | | | | |

| Recommendations from impact assessment |
|--|
| Positive |
| None |
| Negative |
| None |
| Neutral |
| None |
| Issues |
| None |

Budget Monitoring Summary Year: 2012/13 Period: 13 (EOY)

GENERAL FUND SERVICE SUMMARY

| Approved | Current | | Budget | Actual | Variance | Forecast | Forecast |
|----------------|--------------|------------------------------------|--------------|--------------|-------------|--------------|-------------|
| Budget | Budget | | To Date | To Date | To Date | Outturn | Variance |
| | | Business Relationship Management | | | | | |
| 0 | 1 | Business Relationship Management | 1 | 0 | (1) | 195 | 194 |
| (19,440,102) (| (19,411,578) | Finance | (19,411,578) | (26,602,006) | (7,190,428) | (22,086,814) | (2,675,236) |
| 103 | 762,331 | Procurement & Service Improvement | 762,331 | 76,942 | (685,389) | 575,615 | (186,716) |
| (19,439,999) (| (18,649,246) | Total Business Relationship | (18,649,246) | (26,525,064) | (7,875,818) | (21,511,004) | (2,861,758) |
| | | Chief Executive | | | | | |
| (486,495) | 330,822 | Chief Executive | 330,822 | 979,665 | 648,843 | (307,215) | (638,037) |
| 754 | (1) | Law & Governance | (1) | 0 | 1 | (19,445) | (19,444) |
| (485,741) | 330,821 | Total Chief Executive | 330,821 | 979,665 | 648,844 | (326,661) | (657,482) |
| | | Customers, Comms & Culture | | | | | |
| 2,605,935 | 2,595,110 | Communications & Culture | 2,595,110 | 2,710,022 | 114,912 | 3,086,172 | 491,062 |
| (164,079) | (46,031) | Customer Contact | (46,031) | (80,980) | (34,949) | 53,303 | 99,334 |
| 2,441,856 | 2,549,079 | Total Customers, Comms & Culture | 2,549,079 | 2,629,041 | 79,962 | 3,139,475 | 590,396 |
| | | Operations | | | | | |
| 748,174 | , , , | City Development | (291,692) | 4,953,653 | 5,245,345 | (855,021) | (563,329) |
| 9,381,074 | | Citywide Services | 9,359,171 | 9,188,791 | (170,380) | 11,140,960 | 1,781,789 |
| 10 | | Deputy Chief Executive | 1 | 6,242 | 6,241 | 6,560 | 6,559 |
| 2,681,479 | 2,290,630 | Neighbourhood Housing | 2,290,630 | 2,144,092 | (146,538) | 2,011,379 | (279,251) |
| 2,431,779 | 2,342,163 | Neighbourhood Services | 2,342,163 | 2,852,146 | 509,983 | 2,232,082 | (110,082) |
| 1,519,178 | 1,360,699 | Planning | 1,360,699 | 1,216,093 | (144,606) | 1,489,400 | 128,701 |
| 266,695 | 229,678 | Property Services | 229,678 | 105,898 | (123,780) | 453,470 | 223,792 |
| 17,028,389 | 15,290,650 | Total Operations | 15,290,650 | 20,466,915 | 5,176,265 | 16,478,830 | 1,188,180 |
| | | Strategy, People & Democracy | | | | | |
| 338,434 | , | Democratic Services | 359,684 | 158,860 | (200,824) | 296,941 | (62,743) |
| (54) | 1 | Human Resources | 1 | 3,612 | 3,611 | 664 | 663 |
| 117,115 | 119,011 | Strategy & Programme Management | 119,011 | 138,971 | 19,960 | 157,462 | 38,451 |
| 455,495 | 478,696 | Total Strategy, People & Democracy | 478,696 | 301,442 | (177,254) | 455,066 | (23,630) |
| 0 | 0 | Total General Fund | 0 | (2,148,001) | (2,148,001) | (1,764,293) | (1,764,293) |

GENERAL FUND SUBJECTIVE SUMMARY

| Approved Budget | Current Budget | | Budget To Date | Actual To Date | Variance To Date | Forecast Outturn | Forecast Variance |
|--------------------|-------------------|-------------------------|-------------------|-------------------|---------------------|---------------------|----------------------|
| Baagot | Daagot | | 70 2410 | 70 2410 | 70 Date | Gattam | Vananoo |
| 20,015,830 | 17,108,966 | Employees | 17,108,966 | 17,363,631 | 254,665 | 18,230,212 | 1,121,246 |
| 7,567,299 | 8,018,074 | Premises | 8,018,074 | 9,171,899 | 1,153,825 | 9,349,793 | 1,331,719 |
| 301,681 | 280,755 | Transport | 280,755 | 243,372 | (37,383) | 274,432 | (6,323) |
| 19,186,146 | 14,521,612 | Supplies & Services | 14,521,612 | 12,113,267 | (2,408,345) | 12,201,360 | (2,320,252) |
| 563,603 | 7,124,938 | Third Party Payments | 7,124,938 | 7,042,940 | (81,998) | 7,040,721 | (84,217) |
| 67,218,863 | 74,547,490 | Transfer Payments | 74,547,490 | 71,566,111 | (2,981,379) | 70,896,017 | (3,651,473) |
| 3,695,466 | 4,457,797 | Capital Financing | 4,457,797 | 2,020,633 | (2,437,164) | 1,779,107 | (2,678,690) |
| 0 | 0 | Rev Contribs to Capital | 0 | 1,347 | 1,347 | 1,347 | 1,347 |
| 67,084 | 0 | Savings Proposals | 0 | 0 | 0 | 0 | 0 |
| (21,515,795) | (21,759,733) | Receipts | (21,759,733) | (21,445,048) | 314,686 | (21,839,895) | (80,162) |
| (92,379,992)(| (100,058,065) | Government Grants | (100,058,065) | (96,448,721) | 3,609,344 | (95,961,552) | 4,096,513 |
| 1,505,332 | 1,505,332 | Centrally Managed | 1,505,332 | 1,338,672 | (166,660) | 1,808,535 | 303,203 |
| 21,604,340 | 18,113,189 | Recharge Expenditure | 18,113,189 | 18,776,877 | 663,688 | 17,296,381 | (816,808) |
| (27,829,857) | (23,860,355) | Recharge Income | (23,860,355) | (23,892,981) | (32,626) | (22,840,752) | 1,019,603 |
| 0 | 0 | Total General Fund | 0 | (2,148,001) | (2,148,001) | (1,764,293) | (1,764,293) |

Budget monitoring report Year: 2012/13 Period: 13 (EOY)

HOUSING REVENUE ACCOUNT STATUTORY SUMMARY

| Approved | Current | | Budget | Actual | Variance | Forecast | Forecast |
|--------------|--------------|--------------------------------------|--------------|--------------|--------------|--------------|-------------|
| Budget | Budget | | To Date | To Date | To Date | Outturn | Variance |
| | | | | | | | |
| 15,560,639 | 15,555,599 | Repairs & Maintenance | 15,555,599 | 10,803,092 | (4,752,507) | 11,008,238 | (4,547,361) |
| 6,144,214 | 6,143,814 | Rents, Rates, & Other Property Costs | 6,143,814 | 6,450,563 | 306,749 | 6,465,464 | 321,650 |
| 10,753,613 | | General Management | 11,143,196 | 8,660,748 | (2,482,448) | 9,278,917 | (1,864,279) |
| 5,696,238 | 5,681,765 | Special Services | 5,681,765 | 4,984,911 | (696,854) | 5,337,253 | (344,512) |
| 27,215,640 | 26,882,390 | Depreciation & Impairment | 26,882,390 | 32,011,494 | 5,129,104 | 21,737,176 | (5,145,214) |
| 215,000 | 215,000 | Provision for Bad Debts | 215,000 | 176,898 | (38,102) | 228,861 | 13,861 |
| (55,298,270) | (55,298,310) | Dwelling Rents | (55,298,310) | (56,307,479) | (1,009,169) | (55,838,481) | (540,171) |
| (2,383,135) | (2,384,925) | Garage & Other Property Rents | (2,384,925) | (2,318,964) | 65,961 | (2,312,248) | 72,677 |
| 20 | | Housing Subsidy | Ó | 8,121 | 8,121 | 8,121 | 8,121 |
| (9,785,488) | (9,801,518) | Service Charges - General | (9,801,518) | (9,439,767) | 361,751 | (9,429,781) | 371,737 |
| 10 | Ó | Miscellaneous Income | Ó | (41,154) | (41,154) | (41,154) | (41,154) |
| 2,766,239 | 2,747,709 | Adjustments & Financing Items | 2,747,709 | (6,194,162) | (8,941,871) | 4,833,489 | 2,085,780 |
| (734,720) | (734,720) | Amenities shared by whole community | (734,720) | (714,606) | 20,114 | (652,220) | 82,500 |
| (150,000) | (150,000) | Interest Received | (150,000) | (132,812) | 17,188 | (150,000) | 0 |
| 0 | 0 | Total Housing Revenue Account | 0 | (12,053,117) | (12,053,117) | (9,526,365) | (9,526,365) |

HOUSING REVENUE ACCOUNT SUBJECTIVE SUMMARY

| Approved | Current | | Budget | Actual | Variance | Forecast | Forecast |
|--------------|--------------|-------------------------------|--------------|--------------|--------------|--------------|-------------|
| Budget | Budget | | To Date | To Date | To Date | Outturn | Variance |
| | | | | | | | |
| 7,546,466 | 7,517,509 | Employees | 7,517,509 | 7,781,045 | 263,536 | 8,244,248 | 726,739 |
| 24,436,463 | 24,436,463 | Premises | 24,436,463 | 20,778,375 | (3,658,088) | 21,000,625 | (3,435,838) |
| 169,460 | 168,782 | Transport | 168,782 | 193,320 | 24,538 | 194,884 | 26,102 |
| 3,894,458 | 3,808,363 | Supplies & Services | 3,808,363 | 2,524,782 | (1,283,581) | 2,540,097 | (1,268,266) |
| 259,000 | | Third Party Payments | 355,096 | 340,869 | (14,227) | 340,869 | (14,227) |
| 4,768,776 | 5,140,190 | Recharge Expenditure | 5,140,190 | 4,275,034 | (865,156) | 4,000,015 | (1,140,175) |
| 15,638,489 | 15,638,489 | Capital Financing | 15,638,489 | 10,714,899 | (4,923,590) | 10,605,845 | (5,032,644) |
| (68,726,073) | (68,744,603) | Receipts | (68,744,603) | (69,298,883) | (554,280) | (68,957,586) | (212,983) |
| (239,476) | (239,476) | Government Grants | (239,476) | (222,789) | 16,687 | (222,789) | 16,687 |
| (2,122,703) | (2,122,703) | Recharge Income | (2,122,703) | (2,971,267) | (848,564) | (3,151,668) | (1,028,965) |
| 1,327,000 | 1,327,000 | Rev Contribs to Capital | 1,327,000 | 1,327,000 | 0 | 1,327,000 | 0 |
| 13,048,140 | 12,714,890 | Capital Financing | 12,714,890 | 12,504,498 | (210,392) | 14,552,096 | 1,837,206 |
| 0 | 0 | Total Housing Revenue Account | 0 | (12,053,117) | (12,053,117) | (9,526,365) | (9,526,365) |