| Report to | Cabinet   |
|-----------|---|
|           | 14 January 2015                                       |
| Report of | Executive head of strategy, people and neighbourhoods |
| Subject   | Equality Information Report                           |

#### **KEY DECISION**

#### Purpose

To consider the annual equality information report and respond specifically to the recommendations of Scrutiny Committee

#### Recommendation

To approve the publication of the annual equality information report

#### **Corporate and service priorities**

The report helps to meet all of the corporate priorities and the service plan priority to reach the achieving level of the equalities framework.

#### **Financial implications**

None

Ward/s: All wards

Cabinet member: Cllr Harris – Customer Services

#### **Contact officers**

| Russell O'Keefe, Executive head of strategy, people and neighbourhoods | 01603 212908 |
|--|--------------|
| Phil Shreeve, Policy, Performance and Partnerships Manager             | 01603 212356 |

#### **Background documents**

None

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### Report

- 1. The annual equality information report is submitted for review and approval.
- 2. One point of particular note is that city council female employees now earn more on average than city council male employees regardless of whether they work full or part time. However representation in the top 5% of paid jobs at the council remains at around one third.
- 3. There is a statutory requirement for the document to be published before 31 January 2015.
- 4. The Report was discussed at Scrutiny Committee on 18 December 2014 and a number of recommendations were made (based upon draft minutes) with some comments in bold where appropriate. Written responses to pre-meeting questions are also reproduced:

#### **RESOLVED** to:

- (1) ask the Policy and performance manager to ensure that the draft equality information report is brought to the scrutiny committee on an annual basis before going to cabinet this can be added to the reporting process and can be readily accommodated.
- (2) ask cabinet to consider including low socio-economic status as an addition to the protected characteristics in the next report under the Equality Act 2010 as first envisaged economic equality was to be part of the work within equality activities. This was rescinded following the General Election and as such is no longer a statutory protected characteristic. If required further work could be done to look at various definitions and also readily available datasets to add this in to future reports. For example Census 2011 data categorises employment into one of nine broad types of job. However that is based upon those in work at the date of the Census and covered approximately 64,000 individuals. Cabinet is therefore asked to consider whether this is a categorisation that would be of use, whether a further report on reporting options is appropriate, whether to use the Census categorisations or whether to consider other alternatives and ask officers to allocate time to consider this. Further information has been placed at the end of the pre-Scrutiny written responses
- (3) ask the Head of local neighbourhood services to prepare a report on best practice in other councils and organisations with regards to tackling transphobia and transphobic hate crime data on hate incidents and crimes are reported based upon the categorisations as shown within the report. Transphobic figures are included within those for homophobic incidents and crimes. Cabinet are therefore asked whether to consider specific further activity around transphobia. It is suggested at this point that officers initially make further enquiries of, for example police and county data as well as advocacy groups, to better understand the nature and scale of the issue within the wider context of hate incidents more generally and report back to a later cabinet meeting for a decision

- (4) ask cabinet to consider including a further breakdown of disability including protected characteristics and hidden disabilities ensuring that individuals are not identified – information on employees has been added into the body of the report (3.1) to break data down by gender and also by part time / full time employment. These data suggest there is little difference in the percentage of men and women and full and part time workers who define themselves as disabled. Information on individual needs and reasonable adjustments required to enable staff to work are held by HR and the employee's manager. However it is not recommended that any further break down of data be provided as the numbers involved may risk possible identification of individual employees. It should also be noted that as part of the health and wellbeing programme we have recently undertaken work with Time To Change to consider mental well being of employees
- (5) ask council to take an integrated positive approach to further promoting diversity as a positive element within our city whilst building on the work undertaken with communities of interest –The council already carries out a range of work in this area and also currently works around a number of dates determined by self-organised groups such as Pride and Black History Month. It is proposed that the overall approach is continued whilst continuing to integrate initiatives and activities wherever possible.
- 5. A suggestion was also made to consider some of the confidence intervals around satisfaction data (at for example 4.3 in the draft report). It is proposed that this is looked at as part of developing the next report.





# Equality information report

# January 2015

# **1.** Introduction

This report provides information about the people who live in Norwich, who work at the council and who use its services. It allows all those who design services for the city's population to do so with the latest information to hand. Publishing information in this way is a specific public sector duty as laid out in the Equality Act (2010) which requires that public bodies publish annual data by 31January each year.

This report demonstrates how we show due regard to the three general equality duties across our functions:

- Advancing equality of opportunity between people who share a protected characteristic and those who do not,
- Eliminating discrimination, harassment and victimisation and other conduct prohibited by the act
- Promoting good relations between people who share a protected characteristic and those who do not.

The council has four equality objectives, which are aligned with the current corporate priorities:

| Equality objective  | Corporate priority     |
|---|------------------------|
| Tackling hate incidents and crimes  | Safe and clean city    |
| Access to quality information, advice and advocacy including financial capability | Prosperous city        |
| Treating people with dignity and respect  | Core values            |
| Accessible and safe housing   | Decent housing for all |

The council's corporate priorities are to be updated in 2015 and the equality objectives in 2016.

Each service area has equality actions as part of its annual service plans. Reporting is undertaken through our performance management system, on a quarterly basis. In addition, Integrated Impact Assessments are undertaken for each report submitted to cabinet, and Equality Impact Assessments accompany major decisions made at the

council. These are all published with committee reports or in the equality section of the website.

A councillor from cabinet is the portfolio holder for equalities, and receives regular updates from officers. This is currently Councillor Gail Harris.

Detailed progress on equalities is monitored by the Business Management Group, made up of all the council's senior managers, on a quarterly basis, meaning all senior employees are responsible for the agenda.

We are working towards the 'achieving level' of the equality framework for local government.

#### **Glossary of terms**

| Protected characteristic | This is a phrase used in equalities legislation to identify<br>groups at risk of discrimination. These are: age, disability,<br>gender reassignment, race, religion or belief, sex, sexual<br>orientation, marriage and civil partnership, and pregnancy<br>and maternity. |
|--------------------------|--|
| BAME                     | Black, asian and minority ethnic   |
| Scrutiny Committee       | This is a group of non-executive councillors who help to develop policy and improve performance, and holds the council's cabinet to account for their decisions.   |

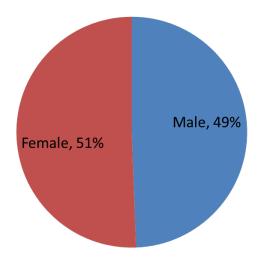
The data in this report is taken largely from the 2011 Census, the council's own statistics and labour market statistics from the Office for National Statistics. The age of data from these sources vary but this report uses the most up-to-date statistics available at the time of publication.

### 2. What do we know?

#### 2.1 Demographics

#### Population

The mid-2013 population estimates indicate that **135,900** people live in Norwich, showing that Norwich continues to grow. All demographic figures are from the Office of National Statistics unless otherwise stated.



### Norwich residents by gender - mid-2013 estimates

#### Ethnicity

| Percentage of population – Ethnicity 2011 National census statistics |         |         |  |
|--|---------|---------|--|
|  | Norwich | England |  |
| Total White  | 90.8    | 86      |  |
| White Non-British  | 6.1     | 5.5     |  |
| Total Black, Asian or minority ethnic group                          | 9.2     | 14      |  |
| Asian/Asian British  | 4.4     | 7.5     |  |
| Black/African/Caribbean/Black British                                | 1.6     | 3.3     |  |
| Mixed Heritage   | 2.3     | 2.2     |  |
| Other ethnic group   | 0.8     | 1.0     |  |

The National Census of 2011 gives us the most accurate figures to date regarding the ethnicity of residents of Norwich which shows that the city is less diverse than the rest of country on average, although has a slightly higher proportion of White non-British residents than is the case nationally.

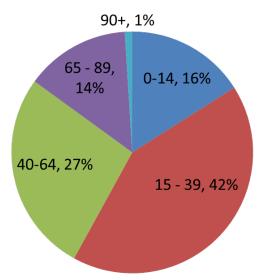
#### Disability

The table below provides responses 'limited a lot' and 'limited a little' to the question: 'Are your day-to-day activities limited because of a health problem or disability which has lasted, or is expected to last, at least 12 months?'

| Disability 2011 National census statistics by percentage |     |     |      |  |  |  |
|--|-----|-----|------|--|--|--|
| A little A lot Total                                     |     |     |      |  |  |  |
| Norwich  | 9.8 | 8.6 | 18.4 |  |  |  |
| England  | 9.3 | 8.3 | 17.6 |  |  |  |

The number of disabled people in Norwich has remained relatively consistent with the figures from a decade ago. These are the only reliable statistics giving a comprehensive picture of disability in Norwich.

#### Age



#### Norwich residents by Age - mid-2013 estimates

#### Population by broad age group in 2011 in England and Wales

| Age group  | 0-14 | 15-39 | 40-64 | 65-89 | 90+ |
|------------|------|-------|-------|-------|-----|
| Percentage | 18   | 33    | 32    | 17    | 1   |

Mid-2013 estimates (rounded figures provided)

Norwich has a youthful demographic in comparison to Norfolk and the rest of the country, with 42% of residents in the 15 to 39 age group, as opposed to 33% nationally. This has an impact on a range of issues such as working age population on benefits and young people not in employment, education and training.

#### 2.2 Employment in Norwich

| Percentage of Norwich population in employment                    |         |                 |         |  |  |  |
|---|---------|-----------------|---------|--|--|--|
| compared with that of the region and England as a whole June 2014 |         |                 |         |  |  |  |
| Year to June 2014   | Norwich | East of England | England |  |  |  |
| Economically inactive - aged 16-64                                | 26.3    | 19.7            | 22.4    |  |  |  |
| Economically inactive - aged 16-24                                | 44.3    | 34.0            | 38.3    |  |  |  |
| Economically inactive - aged 50+                                  | 62.5    | 56.3            | 58.2    |  |  |  |
| Economically inactive - aged 65+                                  | 89.7    | 88.5            | 89.7    |  |  |  |
| Economically inactive - aged 16-64<br>- Male                      | 22.2    | 13.1            | 16.5    |  |  |  |
| Economically inactive - aged 16-64<br>- Female                    | 30.6    | 26.3            | 28.3    |  |  |  |
| Economically inactive - aged 16-64<br>- White                     | 23.2    | 19.0            | 21.0    |  |  |  |

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Levels of the population economically active across the city are lower than for both England as a whole and the East of England. This is particularly true in the younger 16-24 population.

The table below also suggests that a greater than average number of residents need to claim some form of benefit to support their income. This is reflected across a whole range of different benefit types and personal circumstances.

| benefits (all) February 2014   |         |                    |         |  |
|--|---------|--------------------|---------|--|
|  | Norwich | East of<br>England | England |  |
| People of working age<br>on benefits (working<br>age client group)                             | 15.3    | 10.8               | 12.9    |  |
| All disabled/illness<br>related benefits   | 8.6     | 5.9                | 7.0     |  |
| All disabled/illness<br>related benefits as<br>percentage of working<br>age client group       | 56      | 54.3               | 54      |  |
| Claimant count rate<br>(unemployed and<br>seeking work)  | 3.5     | 2.3                | 2.8     |  |
| ESA/Incapacity benefits<br>(employee support<br>allowance paid to<br>people with disabilities) | 7.5     | 4.8                | 5.9     |  |

| £ Median hourly pay – residents 2014 |         |                 |               |  |
|--------------------------------------|---------|-----------------|---------------|--|
|                                      | Norwich | East of England | Great Britain |  |
| Full-time workers                    | 10.95   | 13.62           | 13.15         |  |
| Male full-time workers               | 11.55   | 14.30           | 13.70         |  |
| Female full-time workers             | 10.54   | 12.58           | 12.34         |  |

Median hourly pay for residents has reduced slightly since the last equality information report (which contained 2012 data). Median pay for full-time resident workers in Norwich has decreased by 2.5%, whereas regionally it has increased by 1.4% and nationally 2.1%. This is mirrored for each gender with pay for full-time workers decreasing by 1.2% for men and 1.4% for women against slight increases regionally and nationally. The figures for 2013 are available, and show that most of the local decrease has been between 2013 and 2014 figures.

### Percentage of working age population claiming

This has exacerbated the existing local gender pay gap slightly from 9.4% to 9.6%, although this compares favourably with the regional gender gap of 13.7% and national difference of 11%. This widening local gap is counter to the narrowing gap at regional and national level, albeit from a more equal starting point.

These trends mean that Norwich residents continue to earn less than their counterparts regionally and nationally, both in cash and percentage terms, with median pay for resident workers being £2.67 less than the regional figure (19.6% less) and £2.20 less than the national (16.7%). The largest gap is for male workers in Norwich versus East of England at £2.75 per hour, or 19.2% lower.

Another key gap is between the pay of Norwich residents and those working in the city. Figures from November 2014 (table below) show that median hourly earnings for people working full time in Norwich (£12.07 per hour) are higher than those for Norwich residents (£10.95 per hour). However, whilst there is a marked difference in median earnings for male full time workers - men working in Norwich (£13.39); men resident in Norwich (£11.55) - for women there is only a slight (but growing) difference between average hourly median earnings based on workplace (£10.31) and residency (£10.54). This shows that higher paid men working in Norwich are more likely than average to live outside of the City Council area and commute in, whereas more women are likely to commute in to Norwich for low-paid jobs.

| £ Median hourly pay – workplace 2014 |         |                 |               |  |  |
|--------------------------------------|---------|-----------------|---------------|--|--|
|                                      | Norwich | East of England | Great Britain |  |  |
| Full-time workers                    | 12.07   | 12.61           | 13.14         |  |  |
| Male full-time workers               | 13.39   | 13.17           | 13.68         |  |  |
| Female full-time workers             | 10.31   | 11.79           | 12.33         |  |  |

#### 3. Norwich city council as an employer

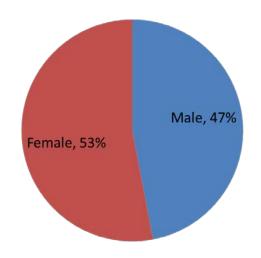
#### 3.1 Who works here?

Statistics below are for the period from April 2013-April 2014 unless otherwise stated and are taken from internal records which employees update.

On 31 March 2014 there were **646** employees at the council, a slight increase from the previous year.

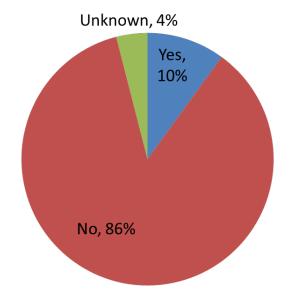
Norwich City Council's aim is for the workforce to reflect the % of the local community, who are economically active, from an ethnic minority, have a disability and match the gender balance.

#### Gender of employees



#### NCC employees by gender - 2013/14

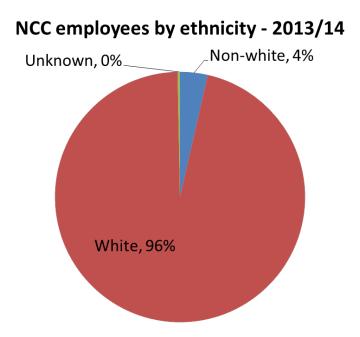
Women make up 73 per cent of part time employees and 42 per cent of full time employees. The gender profile for Norwich (Census, 2011) indicates that 46.6% of males are economically active compared to 53.4% of females. These figures continue to reflect a similar proportions are employed by Norwich City Council. Of those on maternity leave 75 per cent returned in the time stated and the other 25 per cent were either still on maternity leave or had not yet notified us of their intentions. No-one has resigned. Similarly to that of last year, the number of women on maternity leave was low (about half the number of the previous year.)



### NCC employees by disability - 2013/14

The proportion of employees with a disability has reduced by one percentage point to 10 per cent. The current local profile indicates that 18.4% of the population has a "limiting long term illness". When counting those defined as "economically active" this falls to around 8%. On that figure our employment figures look in line with the local workforce. The employee survey results were broadly similar with 11% of respondents declaring a disability and 6 % who didn't state whether or not they had a disability. The differences between the proportion of men and women or full time and part time workers who are disabled are in the order of one or two percentage points and do not suggest any significant variation.

The council operates a guaranteed interview scheme in recruitment and makes reasonable adjustments for new and existing employees to support them at work. We are also "two ticks" accredited



There is still an under-representation of black, asian and minority ethnic (BAME) employees, as the population stands at approximately nine per cent but only four per cent of employees are from a BAME background. This figure has increased by one percentage point since the previous year. 2.7% of the top 5% of earners are from an ethnic minority.

#### Percentage of employees by age

| 16-29 | 30-44 | 45-59 | 60-64 | 65+ |
|-------|-------|-------|-------|-----|
| 8.5   | 37.6  | 45    | 7.6   | 1.4 |

The majority of employees are between 30 and 59 years old, which largely reflects the demographics of the city. The number of employees at or over retirement has increased slightly from the previous year. There remains an under-representation of younger employees, with a decrease of 1.5 per cent, a figure we would want to see rising rather than decreasing in the years to come.

#### Other protected characteristics

Of the 424 respondents to the 2013 employee survey, we know that 44 per cent have no religion, whilst 38 per cent identify as Christian. Numbers for other religions are too small to report. This is somewhat consistent with National Census data of 2011 which states that 42.5 per cent of residents have no religion, and 44.9 per cent identify as Christian.

There is no national evidence of numbers regarding sexual orientation; we understand that about seven per cent of the population may be gay, lesbian or bisexual. Six percent of respondents to the employee survey identified as gay, lesbian or bisexual. This is an encouraging figure as it means that employees are confident in responding to a survey with such personal details.

Although we have collected data regarding the gender assignment of employees, numbers are too small to report. However we have successfully supported the transition of employees in the workplace, with positive feedback from transgender awareness advocates.

#### 3.2 Training

| Number     | of Training courses attended |       | Percentages |
|------------|------------------------------|-------|-------------|
|            | Male                         | 990   | 46.5        |
| Gender     | Female                       | 1,137 | 53.5        |
|            | Yes                          | 231   | 10.9        |
|            | Νο                           | 1,845 | 86.7        |
| Disability | Unknown                      | 51    | 2.4         |
|            | Non-white                    | 98    | 4.6         |
|            | White                        | 2,015 | 94.7        |
| Ethnicity  | Unknown                      | 14    | 0.7         |
|            | 16-29                        | 249   | 11.7        |
|            | 30-44                        | 872   | 41.0        |
|            | 45-59                        | 902   | 42.4        |
|            | 60-64                        | 96    | 4.5         |
| Age        | 65+                          | 8     | 0.4         |
| Totals     |                              | 2,127 | 100         |

Numbers may not add to 100 due to rounding

This chart captures corporate training only. It largely reflects the general make up of employees and as such does not identify any significant issues regarding the proportion of employees who receive training.

#### 3.3 Equal Pay

| Median salary (£) by full<br>March 2014 | percentage<br>difference |        |   |     |
|---|--------------------------|--------|---|-----|
| Full time / Part time                   | Male                     | Female |   |     |
| FT hourly rate                          | 13.34                    | 13.34  |   | 0%  |
| P/T hourly rate                         | 10.27                    | 12.90  | 2 | 20% |

| Average salary (£) by full<br>gender March 2014 | percentage<br>difference |        |     |
|---|--------------------------|--------|-----|
| Full time / Part time                           | Male                     | Female |     |
| FT hourly rate                                  | 14.60                    | 14.88  | 2%  |
| P/T hourly rate                                 | 11.53                    | 12.80  | 10% |

The figures provided reflect basic pay and do not include enhancements paid for shift and weekend working. As we can see, for full-time workers, there is no gender difference in the median pay received by employees. As the median denotes the midpoint in the distribution this is due to the fact that for both genders there are a significant number of full-time workers on the same pay band. However, when we look at average hourly rate for full-time workers we can see that female employees earn around 2% more on average than male.

The divide is even more pronounced for part-time workers, with the median pay for female part-time employees 20% greater than for male, and on average 10% more, however it should be noted that there are a far greater number of part-time female employees than male.

#### Top 5% earners:

35.14% of top earners are women, which is not representative of the gender split within the workforce.

#### 3.4 Recruitment

| Recruitment by age, disability, gender and ethnicity for 1 April 2013 to 31 March 2014 |           |                       |                 |          |           |                 |            |          |                 |
|--|-----------|-----------------------|-----------------|----------|-----------|-----------------|------------|----------|-----------------|
| Applica<br>nts   | Ethnicity |                       |                 | Disabled |           |                 | Gender     |          |                 |
|  | Whit<br>e | Non<br>-<br>whit<br>e | Unspecifi<br>ed | Ye<br>s  | No        | Unspecifi<br>ed | Fema<br>le | Mal<br>e | Unspecifi<br>ed |
| Applicant<br>s   | 1,16<br>5 | 78                    | 70              | 12<br>7  | 1,10<br>8 | 78              | 676        | 591      | 46              |
| Shortliste<br>d  | 323       | 19                    | 4               | 46       | 294       | 6               | 197        | 145      | 4               |
| Offered  | 73        | 6                     | 2               | 6        | 74        | 1               | 47         | 32       | 2               |

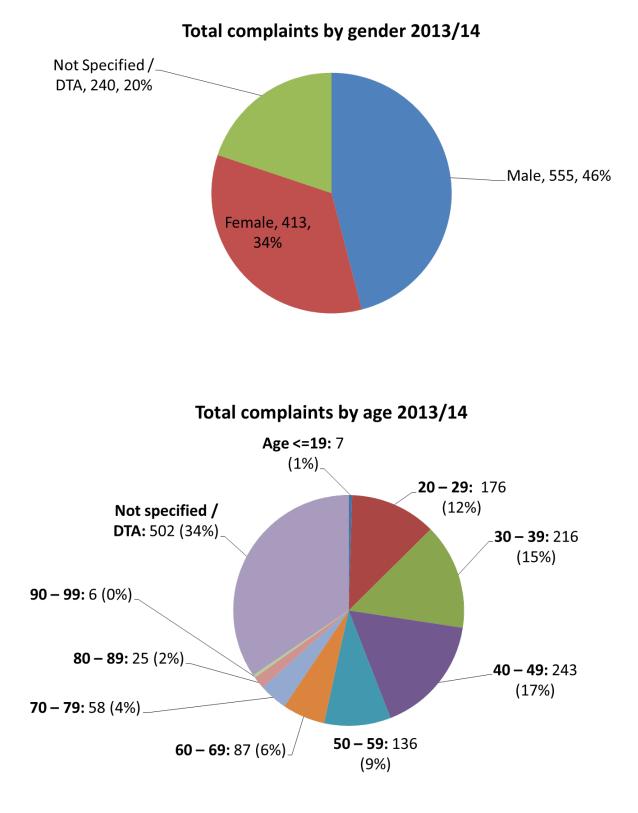
#### 3.5 Disciplinary/Grievances

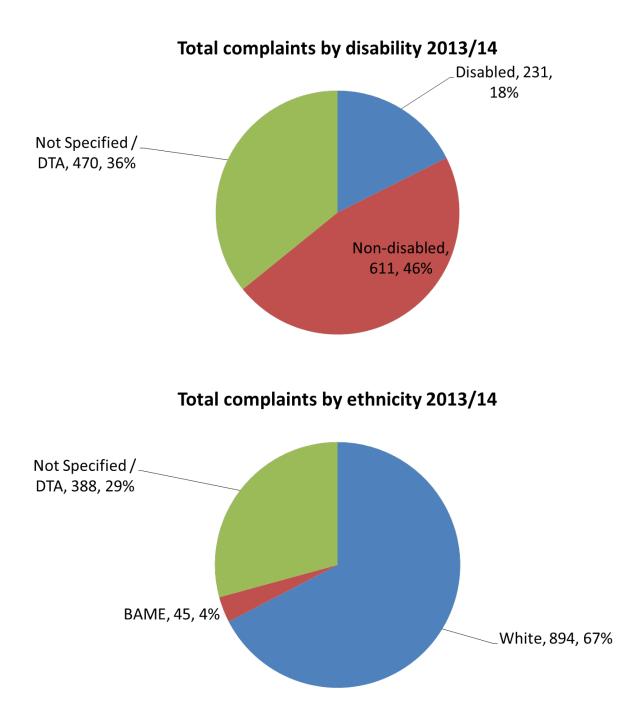
The data available regarding disciplinary, grievance, leavers and promotions for April 2013-14 is not appropriate to publish as some data sets are less than ten employees at a time which may suggest trends that do not exist. Low numbers also pose a threat to the confidentiality of employees.

# **4** Customer complaints and satisfaction rates

#### 4.1 Complaints

There were **1,453** complaints from April 2013 to March 2014.





At first glance this suggests that residents with a disability are more likely to complain about our services. However with a large number of unknown / declined to answer responses it may be that responses more generally reflect the population of the city. Furthermore satisfaction data (see 4.2 below) does not indicate a significant difference in satisfaction levels between residents with or without a disability.

#### 4.2 Customer satisfaction

Once a quarter the customer contact team asked questions relating to customer satisfaction. This survey is an aggregate of the four quarterly surveys carried out in 2013-14.

Please note that in some cases, numbers of responses are dependent on a combination of questions being answered. Total responses to a given question will therefore not always add up to the total number of customers surveyed.

A total of 2,571 surveys were completed.

The table below indicates respondent's satisfaction levels by ethnicity:

| Ethnic Group                               | Ethnic<br>Composition -<br>population of<br>Norwich (%) | Ethnic<br>composition<br>of survey | Good<br>% | Satisfactory<br>% | Poor<br>% |
|--|---|------------------------------------|-----------|-------------------|-----------|
| Black Asian<br>Minority Ethnic<br>group    | 9.2   | 7                                  | 78        | 14                | 8         |
| White (including<br>non British<br>groups) | 90.8  | 93                                 | 80        | 14                | 6         |

Numbers may not add to 100 due to rounding. Not all respondents stated their ethnic group – this is based only on those who did.

There is only a 2% difference in satisfaction levels between white and BAME residents which given the relatively low numbers does not represent a significant cause for concern. This also represents a narrowing of the gap in levels of satisfaction on previous years.

**Gender:** The table below indicates satisfaction levels by gender, with female customer more satisfied than male by just over half a percentage point.

| Gender | Number of<br>survey<br>responses | Good<br>% | Satisfactory<br>% | Poor<br>% | Overall<br>Satisfaction<br>% |
|--------|----------------------------------|-----------|-------------------|-----------|------------------------------|
| Female | 1504                             | 80        | 15                | 5         | 94.48                        |
| Male   | 1009                             | 79        | 15                | 6         | 93.95                        |

Numbers may not add to 100 due to rounding. Not all respondents stated their gender – this is based only on those who did.

**Age:** The table below indicates satisfaction levels by age, with under 19s and those aged between 60 and 79 (i.e. two of the groups below combined) less satisfied than other age groups.

| Age Group | Number of<br>survey<br>responses | Good<br>% | Satisfactory<br>% | Poor<br>% | Overall<br>satisfaction<br>% |
|-----------|----------------------------------|-----------|-------------------|-----------|------------------------------|
| <=19      | 47                               | 79%       | 13%               | 8%        | 91.48                        |
| 20-29     | 531                              | 82%       | 14%               | 4%        | 95.85                        |
| 30-39     | 516                              | 80%       | 15%               | 5%        | 95.15                        |
| 40-49     | 478                              | 78%       | 16%               | 6%        | 93.72                        |
| 50-59     | 342                              | 79%       | 15%               | 6%        | 93.56                        |
| 60-69     | 304                              | 77%       | 15%               | 8%        | 92.10                        |
| 70-79     | 162                              | 78%       | 13%               | 9%        | 91.35                        |
| 80-89     | 75                               | 84%       | 11%               | 5%        | 94.66                        |

Numbers may not add to 100 due to rounding. Not all respondents stated their age – this is based only on those who did.

The table below indicates satisfaction levels by disability:

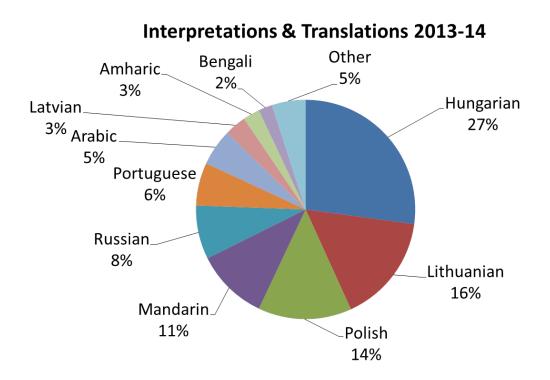
| Disability   | Number of<br>survey<br>responses | Good<br>% | Satisfactory<br>% | Poor<br>% | Overall<br>satisfaction<br>% |
|--------------|----------------------------------|-----------|-------------------|-----------|------------------------------|
| Non-disabled | 1958                             | 81        | 14                | 5         | 95                           |
| Disabled     | 420                              | 73        | 17                | 10        | 90                           |

Numbers may not add to 100 due to rounding. Not all respondents stated whether or not they had a disability – this is based only on those who did.

As with last year's figures, a greater proportion of customers with a disability are dissatisfied with services. However, figures are so low that it would be difficult to come to any meaningful conclusion as slight changes would have greater impact.

#### 4.3 Interpretation and translations

We are part of INTRAN which is a multi-agency partnership providing language services throughout the Eastern Region. INTRAN interpretation and translation requests, Norwich City Council 2013-2014:



This chart shows the numbers of interpreters and translators used by the council for the top 10 most commonly requested languages during the period July 2013 to March 2014. The category 'other' includes BSL interpreters, who were used on 4 occasions during the period.

We do not have precise numbers for requests for interpretation and translation, so these figures give a general idea of trends. The numbers of requests are always quite low so any conclusions about patterns are tentative. Although there is a marked increase in the use of Hungarian interpreters during the period, this could be down to a single individual or family requiring intensive support during the period as opposed to a widespread increase in local Hungarian speakers. The main languages represented are broadly the same as in the previous report.

We ensure that we promote the use of professional translation services and issue reminders for employees to use them as needed.

# **5** How we demonstrate we carry out our equality duties

#### 5.1 Tackling hate incidents and crimes

We are members of the Hate Free Norfolk network, a Norfolk wide response to hate crimes and incidents, where partner agencies work together to improve reporting and responses to incidents and crimes. This has developed in tandem with the Norfolk Community Relations and Equality Board. As part of this partnership, we have participated in and promoted the 'Hate Free Norfolk' campaign, attempting to ensure that people understand what a hate crime or incident is and how they can report it. We are organisational signatories to the Hate Free Norfolk pledge.

In addition this year, Norwich City council has been involved in a pilot project to monitor community tensions, along with Norfolk Constabulary and Gt Yarmouth Borough council, which has helped to better inform our neighbourhood response to low level tensions to help combat situations escalating to hate incidents or crimes. Approx 50% of the community tensions recorded involved an element of protected characteristic(s).

#### Hate incidents and hate crimes in Norwich and Norfolk

A hate incident is any incident which is perceived by the person, or any other person as being motivated by prejudice or hatred. It may or may not be a crime. A hate crime is a crime committed against someone because of their disability, gender-identity, race, religion or belief, or sexual orientation.

| (Q2) July 2013- (Q1) June 2014 |         |         |  |
|--------------------------------|---------|---------|--|
| Hate incidents                 | Norwich | Norfolk |  |
| Race                           | 168     | 381     |  |
| Homophobic/Transphobic         | 63      | 140     |  |
| Faith                          | 19      | 39      |  |
| Disabled                       | 36      | 103     |  |
| Hate Other                     | 15      | 41      |  |
| Total hate incident indicators | 301     | 704     |  |
| Total number of hate incidents | 282     | 640     |  |

| Hate crimes                          | Norwich | Norfolk |
|--------------------------------------|---------|---------|
| Race                                 | 99      | 283     |
| Homophobic/Transphobic               | 20      | 73      |
| Faith                                | 10      | 18      |
| Disabled                             | 24      | 77      |
| Hate Other                           | 7       | 42      |
| Total hate crime indicators          | 160     | 493     |
| Hate crime totals without indicators | 161     | 483     |

A crime or incident can be marked with a multiple number of relevant indicator flags (this means that it could be a race and faith crime and marked as both) which is why there are two figures for totals in the period reviewed.

As noted in previous equality information reports, the majority of hate crimes or incidents are not reported, so what we seek are higher, not lower figures. Norwich has seen a 22.6% increase in reported hate incidents since the last report (26.5% increase in indicators) but a 6.9% decrease in reported hate crimes during the period (albeit an 18.5% increase in the number of indicators for those crimes, which is primarily down to a the closing of the significant gap between numbers of reported hate crimes and indicators in the last report). This is compared with Norfolk which has seen around an 11% increase in both reported hate incidents and hate crimes.

#### 5.2 Domestic abuse

We currently have an officer acting as vice chair of Domestic Abuse Sexual Violence Board (DASVB); which has a remit to progress actions within the 'Violence against women and girls' policy, as well as lessons learned from domestic homicide reviews locally.

Employees have, as a result of this partnership, had the opportunity to undertake free training on domestic abuse awareness including topics such as domestic abuse, stalking and harassment risk model, 'honour' based abuse, female genital mutilation (FGM), domestic abuse briefing sessions, online abuse, 'sexting' and grooming. This was available to statutory and voluntary agencies across Norfolk.

This sub group also delivers an annual domestic abuse conference for practitioners and strategic managers. The DASVB also co-ordinate the annual week long 'Norfolk Says No' campaign; to raise awareness of domestic abuse and sexual violence, promoting healthy relationships and the support services available. This is a high profile campaign involving local dignitaries and ambassadors and involves activities and events delivered by, for and through voluntary, statutory and corporate sector partners. This year the campaign was launched at Norwich City council's City Hall with the message that anyone can suffer from domestic abuse. A wide range of activities took place in all four Norwich neighbourhoods, as well as the city centre, to help raise awareness of the issues and support services available. In addition this year, a strand of the campaign

called 'Norfolk Men Say No' was launched, to increase involvement of men and boys in standing up to say no to domestic abuse and sexual violence.

DASVB has also developed a 'model' domestic abuse workplace policy, as guidance for organisations to use to support employees and volunteers that are subject to domestic abuse. It holds a web page on the county council website with links to resources for individuals and partner organisations.

Norwich City Council will be applying for white ribbon status this year, following the 'Norfolk Says No' campaign, highlighting the ongoing services it provides to support victims of domestic abuse and the non-acceptance of abusive behaviours by perpetrators.

Norwich City Council has been involved this year in a project to improve the County's response to domestic abuse. Four work streams have been identified for implementation this year; to provide a more co-ordinated partnership approach to commissioning, improve workforce capabilities, improve service delivery and increase marketing and awareness. The aim of the domestic abuse change programme is to provide more cohesive, comprehensive services that are consistent across the county, to ensure all voluntary and public sector staff are trained to have a 'pubic welfare responsibility', to change how we talk about domestic abuse by reducing the stigma, making it easier to both ask about and tell about domestic abuse and then communicate this effectively across the county. Norwich City council leads on one of those work streams and inputs into the other three.

#### 5.3 Training undergone by Norwich City Council staff

- Leading equality & diversity (mandatory for managers)
- Equality and diversity training (mandatory for all employees)
- Mental health awareness for managers (mandatory)
- Raising mental health awareness (for employees)
- Customer Service Excellence face to face training (including a human rights element mandatory)
- Human Library event
- Domestic abuse awareness
- Child sexual exploitation awareness
- Recruitment and selection training for managers (mandatory)
- Hate crime e-learning package
- Equalities & diversity e-learning package (mandatory for all new employees)

#### 5.4 Working with communities

We support a range of voluntary and community sector activities either through funding, support, advice or signposting, as well as undertaking some activities ourselves:

- We have held the launch of annual Refugee week here at City Hall for the past five years (launch attended by Lord Mayor or Sheriff and Councillors).
- We have funded numerous community groups from minority communities, often applying for any funding for the first time, for activities in the city through small grants.

- We have provided grants for Norwich Mind Festival of Cultures to be held in the city centre celebrating cultural diversity in Norwich.
- Norwich Asylum Seekers and Refugees Forum (Nasref) hold regular meetings in our meeting rooms.
- We hosted a British Institute of Human Rights 'Human Rights Tour' awarenessraising event at City Hall
- We commissioned a Human Library event in The Forum to promote dialogue, reduce prejudices and encourage understanding.
- We are members of the Norfolk Community Relations and Equality Board (CREB), a new county wide network which replaces the former county cohesion network.
- We send out a regular community and neighbourhood bulletins which enables those that might not otherwise get a chance for a wider audience e.g.
- media/councillors/other groups and to be aware of opportunities available to them.
  We run regular City Hall tours for communities to meet staff and Councillors, and gain an understanding of how the Council and how the democratic process works.
- LGBT History Month we have hosted events at City Hall for three years running
- Norwich Access Group regularly receives a grant. They are a local pressure group of disabled people who are actively involved in trying to improve access for disabled people to all aspects of life in the city of Norwich and surrounding area
- Norwich Access Group liaises with Food safety team on the Business Merit scheme
- When updating our website we used the feedback from disabled volunteers with visual impairments and learning disabilities.
- We support the Women's Institute who run annual International women's day events.
- We provide financial and in-kind support to the Norwich Older People's Forum.
- We have held the launch of annual Black History Month here at City Hall for the last five years (launch attended by Lord Mayor or Sheriff and Councillors).
- Norwich Door-to-door receive a grant to fund core costs delivering subsidised on demand ('dial a ride' type) accessible bus transport, for disabled and mobility impaired residents.
- Age UK Norwich received a grant to provide an income maximisation service aimed at a vulnerable section of the Norwich community.
- We organise regular networking sessions for individuals, groups, organisations, agencies and Councillors from or serving communities of interest city wide and those active in neighbourhoods
- We organise workshops and 1:1work focusing on capacity building of community groups from communities of interest to strengthen community leadership and to support community groups from communities of interest to take action themselves.
- We organise workshops on applying for funding and improving funding applications, in partnership with Voluntary Norfolk as well as workshops on specific funds and meeting those funders with the Big Lottery, Tudor Trust, NCC and Norfolk Community Foundation as examples.
- On-going community engagement at a neighbourhood level and specifically for communities of interest working across the city.

## If you would like further information about the contents of this report please contact the Council by calling 01603 212368 or via email at performance@norwich.gov.uk

#### Scrutiny pre-submitted questions

1) Of the top 5% earners, only one (2.7%) is from an ethnic minority and just over one-third (35.14%) are women. What steps are the council taking to make the senior levels of the organisation more representative? Does the fact that over 60% of the top 5% earners in the organisation are white males have an impact on the culture within the council?

The council had relatively low turnover during the monitoring period, which also followed a long term recruitment freeze to manage reductions in the workforce. Equality impact assessment was carried out on the organisational change proposals. There were only 3 leavers during the period from the top 5 % earners. Two of the posts were deleted and third post was recruited to and a female was appointed. The profile of the workforce is monitored and reported to BMG quarterly. We advertise in national publications to raise our profile as an employer that embraces diversity and recruitment campaigns are open and transparent and appropriate to the level of the post. HR independently review shortlists and where HR metrics indicate underrepresented groups appointment decisions have been investigated. This has consistently confirmed the recruitment decisions made. From May 2014 all job applications received are anonymised for shortlisting purposes. No decision has been made about introducing positive action.

We don't have any specific measures relating to culture and the diversity of the workforce so I am unable to comment on whether the gender profile impacts on the culture. The employee survey carried out during the period indicated a high level of employee engagement and indicators around senior management and leadership had all increased in comparison to the previous survey

2) Hate incidents can leave people who witness them feeling distressed, and sometimes reporting hate incidents can take courage. What steps do the council take to support and reassure people who report such incidents to the council? Do staff receive training in this?

Corporate training; e-learning module on tackling hate crime, other service and job specific training is also delivered. In addition all employees attend face to face equality and diversity training

The city council is a member of the Hate Free Norfolk Network and signatory of the supporting pledge. The pledge is a set of seven commitments that each signatory will:

- stand up for the right of everyone in Norfolk to live free from hate
- address the issues that cause hate
- challenge attitudes and behaviours that can lead to hate
- ensure that victims and witnesses are taken seriously and treated with respect
- make it easy to report hate and support people to do so
- work with others to raise awareness of the impact of hate
- state the actions that we will take to make this happen.

As a signatory, the council agreed the following actions:

#### Stand up for the right of everyone in Norfolk to live free from hate

By signing up to and supporting the Hate Free Norfolk Pledge

#### Address the issues that cause hate

The council collaborates with the police to monitor and address emerging community tensions. The council has piloted the gathering of information that might indicate the presence of or increasing community tensions. The learning from this is currently being reviewed.

The council promotes inclusion by supporting and celebrating events such as Norwich Pride, Black History Month, LGBT History Month.

The council has developed neighbourhood agreements in areas experiencing neighbourhood issues where one in particular was as a result of perceptions around a particular group.

The council is currently working towards achieving level of the Equalities Framework for Local Government by 2015.

Our neighbourhood teams work to promote neighbourhood pride building community cohesion.

Specific events have been organised with groups, including networking and tours with the aim of breaking down barriers balanced alongside the need to retain identity of individual communities alongside community cohesion.

The council publishes the equality information report annually.

#### Challenge attitudes and behaviors that can lead to hate

The council has a proven and publicised record of challenging attitudes and behaviors that can lead to hate.

There is a procedure and guidance for all staff to enable them to identify a hate incident, how to report it and who to. This is easily accessible on the front page of the council's intranet.

All staff can undertake an e-learning training course to help them understand and identify hate incidents and crimes and challenge attitudes and behaviors.

Training has been made available to councillors to support them in their role.

#### Ensure that victims and witnesses are taken seriously and treated with respect

All reported hate incidents and crimes are dealt with by the council's specialist ABATE team. Each victim/witness will have a designated case officer as their point of contact.

We have developed and use a risk assessment that identifies and prioritises the most vulnerable victims of ASB at the first point of contact.

The ABATE team liaise with the police on each reported case and will work closely with them when it is appropriate to do so.

#### Make it easy to report hate and support people to do so

Our customer contact call script has been written so that during contact with the public staff can easily identify a hate incident. A separate process is started which ensures the report is handled quickly and is referred to the ABATE team. It also enables us to monitor hate incidents.

We publish an information leaflet which explains how we deal with hate incidents this includes what we can do to support victims and witnesses and what action can be taken against perpetrators.

Further information is available on our website, including links to the Hate Free Norfolk website.

#### Work with others to raise awareness of the impact of hate

The council will:

- publicise our commitment to the Hate Free Norfolk pledge
- raise awareness in communities by promoting the information through our neighbourhood teams, community engagement activities and events and work with community and voluntary organisations
- ensure that vulnerable people who are experiencing hate incidents are supported or signposted to relevant services e.g. vulnerable individuals who are experiencing hate related anti-social behaviour.

3) Fewer employees have a disability than would be expected (10% as opposed to an "expected" 18.4%). What is the council doing to redress this balance? How does the median pay for disabled staff compare to staff as a whole?

Data from the 2011 census indicates that in Norwich and Norfolk 8 % of the community have a limiting long term illness and are economically active. During the monitoring period 10 % of employees declared themselves of having a disability and a further 4 % who prefer not to say. This is indicates a positive profile in comparison with the census data.

Median pay:

Non-disabled £13.04 per hour

Disabled £11.63 per hour

Not disclosed £13.33 per hour

The above rates represent basic rather than actual pay. 27 % of employees who have declared a disability work in job roles where their actual pay will be higher because of enhancements they receive

4) Are there details on the performance of key contractors and partners (such as Norwich Norse/NPS Norwich and LGSS), particularly with regards to the diversity of staff and equal pay issues?

Through the council's priority of living wage and accreditation with the Living Wage Foundation, the council is working with its main contractors to ensure that they adopt the Living Wage.

The council has a business relationship and contract management toolkit in place. The toolkit contains a checklist for use by contract/relationship managers focussing on various areas, one of which is equality. Initially monitoring has focussed on ensuring that partners have the right policies and procedures in place. However a workshop earlier this year identified the need to improve monitoring at a more detailed level. The relationship managers are working with partners to obtain the more detailed information.

5) What are the council and partners doing to tackle transphobia and transphobic hate crime? What adjustments have been made to council services and procedures to improve accessibility for transgender people? Is the council's staff trained to be aware of issues affecting transgender people? Has the council done any work with the transgender community, as opposed to the LGBT community in general?

The council provides mandatory equality and diversity training for all employees which covers this topic. As part of induction all employees also complete an e learning module on equality and diversity. The council also has an employment policy currently in draft on gender reassignment, which includes reference to training being provided on an as required basis to improve understanding of transgender issues

We are not aware of any specific activity by partners to tackle transphobia and transphobic hate crime.

However, the council is working closely with and supporting Norwich Pride which champions the LGBT community in Norwich – this includes grant funding; maintaining contact with and supporting groups that champion transgender issues, as one community of identity; using the feedback and comments to inform service delivery; incorporate transgender into the hate crime e-learning training for staff; service specific training on equalities e.g. customer contact; transgender is one of the six protected characteristics that the council records when customer contacts are made or customer surveying is undertaken.

6) A significant number (around 5%) of hate incidents and hate crimes are under the category "hate other". What does this mean, and are there any types of hate incident within this category that the council and/or partners need to be aware of?

Hate other refers to incidents and crimes that relate to the other protected characteristics under equalities legislation that are not specifically referred to, i.e.

- Age
- Gender
- Marriage & civil partnerships
- Pregnancy & maternity

• Mate crimes (where people pretend to befriend a vulnerable person, while secretly stealing from or abusing them).

Data were requested at Scrutiny on the numbers of residents with "**low socio economic status**". The primary source of such information is likely to be selfcategorisation of residents at the Census 2011 and where they place themselves within one of nine categories. This is also a count of such persons employed in the week before the Census and will vary and also exclude those not in work. Of the nine categories three are grouped together at the "higher" end (managers, professionals and associate professionals). These accounted for 39% of the total 62,400 people who gave an occupation.

### Integrated impact assessment



| Report author to complete |  |
|---------------------------|--|
| Committee:                | Cabinet  |
| Committee date:           | 14 January 2015  |
| Head of service:          | Russell O'Keefe  |
| Report subject:           | Equality Information Report  |
| Date assessed:            | 24 December 2014   |
| Description:              | To consider the equality information report which is a statutory requirement under the Equality Act 2010, outlining how we carry out our public sector equality duties |

|   | Impact    |           |          |  |
|---|-----------|-----------|----------|--|
| Economic<br>(please add an 'x' as appropriate)                                | Neutral   | Positive  | Negative | Comments   |
| Finance (value for money)   | $\square$ |           |          |  |
| Other departments and services<br>e.g. office facilities, customer<br>contact |           | $\square$ |          | Analysis of the organisation as an employer and service provider<br>has a positive impact in identifying good practice and areas for<br>improvement. |
| ICT services  | $\square$ |           |          |  |
| Economic development  | $\square$ |           |          |  |
| Financial inclusion   |           | $\square$ |          | Council activities outlined in report which have a positive impact on financial inclusion for marginalised communities                               |
| Social<br>(please add an 'x' as appropriate)                                  | Neutral   | Positive  | Negative | Comments   |
| Safeguarding children and adults  | $\square$ |           |          |  |
| S17 crime and disorder act 1998   | $\square$ |           |          |  |
| Human Rights Act 1998   |           | $\square$ |          | Positive impact in recognising responsibilities  |
| Health and well being   | $\square$ |           |          |  |

|  | Impact    |             |          |  |
|--|-----------|-------------|----------|--|
| Equality and diversity<br>(please add an 'x' as appropriate) | Neutral   | Positive    | Negative | Comments   |
| Relations between groups (cohesion)                          |           | $\square$   |          | This document is responsible for identifying how we carry out our duties in these key areas. |
| Eliminating discrimination & harassment                      |           | $\boxtimes$ |          | As above   |
| Advancing equality of opportunity                            |           | $\boxtimes$ |          | As above   |
| Environmental<br>(please add an 'x' as appropriate)          | Neutral   | Positive    | Negative | Comments   |
| Transportation   | $\square$ |             |          |  |
| Natural and built environment                                | $\square$ |             |          |  |
| Waste minimisation & resource use                            | $\square$ |             |          |  |
| Pollution  | $\square$ |             |          |  |
| Sustainable procurement                                      | $\square$ |             |          |  |
| Energy and climate change                                    | $\square$ |             |          |  |
| (Please add an 'x' as appropriate)                           | Neutral   | Positive    | Negative | Comments   |
| Risk management  |           |             |          |  |

| Recommendations from impact assessment   |  |  |  |  |
|--|--|--|--|--|
| Positive   |  |  |  |  |
| Continue to review and monitor how the organisation is embedding equalities in its every day work. |  |  |  |  |
| Negative   |  |  |  |  |
|  |  |  |  |  |
| Neutral  |  |  |  |  |
|  |  |  |  |  |
| Issues   |  |  |  |  |
|  |  |  |  |  |