Report to Licensing sub committee Item
6 November 2018

Report of Head of citywide services

Licensing Act 2003:

Application for the Variation of a Premises Licence –

Norwich City Football Club, Carrow Road Norwich NR1

1JE

# **Purpose**

Subject

Members are asked, in accordance with the delegation of licensing functions contained in the Norwich City Council Statement of Licensing Policy (Licensing Act 2003), to consider the application for the variation of a premises licence in respect of the above premises, following the receipt of relevant representations.

#### Recommendation

That Members determine the application to vary the premises licence in accordance with the:

- Licensing Act 2003;
- Guidance issued under Section 182 of the Licensing Act 2003; and
- Norwich City Council Statement of Licensing Policy.

# **Corporate and service priorities**

The report helps to meet the corporate priority of a safe and clean city and the service plan priority of protecting the interests of the public through the administration of the licensing function.

# **Financial implications**

None.

Ward/s: Thorpe Hamlet

**Cabinet member:** Councillor Maguire – Safe City Environment

# **Contact officers**

Maxine Fuller, Licensing Assistant 01603 212761

# **Background documents**

None

# Report

# The application

- 1. The applicant is Norwich City Football Club Plc, Carrow Road Norwich NR1 1JE.
- 2. In summary the application seeks to:
  - Change the footprint/area allowed to serve alcohol. There are no changes to the licensable activities, dates or times.

# **Operating Schedule**

- 3. A copy of the existing licence and operating schedule is attached at appendix A to the report.
- 4. A copy of the application form is attached at appendix B to the report.

# **Relevant representations**

5. The responses from the Responsible Authorities are as follows:

Police – no representations (applicant has added additional conditions)

Environmental Protection – no representations.

Fire Officer – no representations.

Planning Officer – no representations.

Area Child Protection Committee – no representations.

Trading Standards – no representations.

Primary Care Trust – no representations

6. 5 representations objecting to the application has been received from local residents. Copies of the representations are attached at appendix C to the report.

### **Norwich City Council Statement of Licensing Policy**

7. Attached at appendix D are the elements of the city council's local licensing policy, which are considered to have a bearing upon the application.

### National Guidance (issued under section 182 of the Licensing Act 2003)

8. Attached at appendix E are the elements of the national guidance issued by the Secretary of State that are considered to have a bearing upon the application.

# **Summary**

- 9. In determining the application with a view to promoting the licensing objectives the sub-committee must give appropriate weight to:
  - the steps that are appropriate to promote the licensing objectives (i.e. the prevention of crime and disorder; public safety; the prevention of public nuisance; and the protection of children from harm);
  - the representations (including supporting information) presented by all the parties;
  - the guidance issued under Section 182 of the Licensing Act 2003 (national guidance); and
  - the council's own statement of licensing policy.
- 10. The Sub-Committee must take such of the following steps as it considers appropriate for the promotion of the licensing objectives:
  - Grant the application as asked;
  - Modify the conditions of the licence by altering or omitting or adding to them;
  - Reject the whole or part of the application
- 11. The sub-committee is asked to note that it may not modify the conditions or reject the whole or part of the application merely because it considers it desirable to do so. It must actually be appropriate in order to promote the licensing objectives.
- 12. The representations received appear to relate to issues that fall under the licensing objectives. The sub-committee is directed to paragraphs 20 and 24 of the local licensing policy at appendix D which contain examples of factors that impact on the licensing objectives that the applicant could consider when addressing these issues. These paragraphs also contains examples of control measures that may be taken into account in operating schedules having regard to the type of premises and/or the licensable activities.
- 13. The sub-committee is also reminded of the contents of appendices 2, 3, 4 and 5 of the local licensing policy (not re-produced in this report) which contain pools of model conditions relating to the four licensing objectives.





### **Premises Licence Summary**

**Premises Licence Number** 

07/01296/PREMTR

#### **Premises Details**

Postal address of premises, or if none, ordnance survey map reference or description, including Post Town, Post Code

Norwich City Football Club Carrow Road Norwich Norfolk NR1 1JE

Telephone number

01603 760760

#### Where the licence is time limited the dates

Not applicable

# Licensable activities authorised by the licence.

Boxing - Activity takes place both indoors and outdoors

Ent like live/recorded music/dance - Activity takes place both indoors and outdoors

Films - Activity takes place both indoors and outdoors

Indoor Sporting Events - Activity takes place both indoors and outdoors

Late Night Refreshment - Activity takes place both indoors and outdoors

Live Music - Activity takes place both indoors and outdoors

Performances of Dance - Activity takes place both indoors and outdoors

Plays - Activity takes place both indoors and outdoors

Sale by Retail of Alcohol

Recorded Music - Activity takes place both indoors and outdoors

Private Entertainment as defined under section 2 of the Private Places of Entertainment (Licensing) Act 1967

#### The times the licence authorises the carrying out of licensable activities

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On up to 12 occasions in any one year to extend the hours to up to 24 hours on giving 7 days prior written notice to the police and subject to police veto.

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06:00 - 03:30 before Bank Holidays

Where the licence authorises supplies of alcohol whether these are on and / or off supplies

Alcohol is supplied for consumption both on and off the Premise

#### Name, (registered) address of holder of premises licence

Norwich City Football Club Plc Norwich City Football Club Carrow Road

Norwich

Norfolk

NR1 1JE

Registered number of holder, for example company number, charity number (where applicable)

Registered Business Number

154044

Name of designated premises supervisor where the premises licence authorises for the supply of alcohol

Stuart Cox

State whether access to the premises by children is restricted or prohibited



#### Schedule 12

Regulation 33,34

#### **Premises Licence**

**Premises Licence Number** 

07/01296/PREMTR

Part 1 - Premises Details

Postal address of premises, or if none, ordnance survey map reference or description, including Post Town, Post Code

Norwich City Football Club

Carrow Road

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Norfolk

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Telephone number

01603 760760

Where the licence is time limited the dates

Not applicable

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State whether access to the premises by children is restricted or prohibited

orwich City Football Club Plc lorwich City Football Club arrow Road lorwich lorfolk	
R1 1JE	
egistered number of holder pplicable)	r, for example company number, charity number (where
egistered Business Number	154044
lame, address and telephor	e number of designated premises supervisor where the premises
cence authorises for the su	e number of designated premises supervisor where the premises pply of alcohol
tuart Cox ersonal licence number and	

Name, (registered) address, telephone number and email (where relevant) of holder of

# Annex 1 – Mandatory conditions

9

- No supply of alcohol may be made under a premises licence -
  - (a) at a time when there is no designated premises supervisor in respect of the premises licence, or
  - (b) at a time when the designated premises supervisor does not hold a personal licence or his personal licence is suspended.
- Every supply of alcohol under the premises licence must be made or authorised by a person who holds a personal licence.
- 3 No moving picture shall be exhibited unless: -
  - (i) it has received a "U", "PG", "12A", "15" or "18" certificate of the British Board of Film Classification; or
  - (ii) it is a current newsreel which has not been submitted to the British Board of Film Classification;
  - (iii) the permission of the Licensing Authority is first obtained and any conditions of such permission are complied with.
- 4 No person under the age of 18 years shall be admitted to any exhibition at which there is to be shown any moving picture which has received an "18" certificate from the British Board of Film Classification.
- No person under the age of 15 years shall be admitted to any exhibition at which there is to be shown any moving picture which has received a "15" certificate from the British Board of Film Classification.
- No person under the age of 12 years shall be admitted to any exhibition at which there is to be shown any moving picture which has received a "12A" certificate from the British Board of Film Classification.
- Where, at specified times one or more individuals must be at the premises to carry out a security activity each such individual must be licensed by the Security Industry Authority.
- 8 (1) The responsible person must ensure that staff on relevant premises do not carry out, arrange or participate in any irresponsible promotions in relation to the premises.
  - (2) In this paragraph, an irresponsible promotion means any one or more of the following activities, or substantially similar activities, carried on for the purpose of encouraging the sale or supply of alcohol for consumption on the premises.
  - a) games or other activities which require or encourage, or are designed to require or encourage, individuals to:
  - (i) drink a quantity of alcohol within a time limit (other than to drink alcohol sold or supplied on the premises before the cessation of the period in which the responsible person is authorised to sell or supply alcohol), or
  - (ii) drink as much alcohol as possible (whether within a time limit or otherwise);
  - b) provision of unlimited or unspecified quantities of alcohol free or for a fixed or discounted fee to the public or to a group defined by a particular characteristic in a manner which carries a significant risk of undermining a licensing objective;
  - c) provision of free or discounted alcohol or any other thing as a prize to encourage or reward the purchase and consumption of alcohol over a period of 24 hours or less in a manner which carries a significant risk of undermining a licensing objective;
  - d) selling or supplying alcohol in association with promotional posters or flyers on, or in the vicinity of, the premises which can reasonably be considered to condone, encourage or glamorise anti-social behaviour or to refer to the effects of drunkenness in any favourable manner.
  - e) dispensing alcohol directly by one person into the mouth of another (other than where that other person is unable to drink without assistance by reason of disability).
  - The responsible person must ensure that free potable water is provided on request to customers where it is reasonably available.
- 10 (1) The premises licence holder or club premises certificate holder must ensure that an age verification policy is adopted in respect of the premises in relation to the sale or supply of alcohol.

- (2) The designated premises supervisor in relation to the premises licences must ensure that the supply of alcohol at the premises is carried on in accordance with the age verification policy.
- (3) The policy must require individuals who appear to the responsible person to be under 18 years of age (or such older age as may be specified in the policy) to produce on request, before being served alcohol, identification bearing their photograph, date of birth and either:-
- (a) a holographic mark or
- (b) an ultraviolet feature.
- 11 The responsible person shall ensure that:
  - (a) where any of the following alcoholic drinks is sold or supplied for consumption on the premises (other than alcoholic drinks sold or supplied having been made up in advance ready for sale or supply in a securely closed container) it is available to customers in the following measures:
  - (i) beer or cider half pint
  - (ii) gin, rum, vodka or whisky: 25 ml or 35 ml; and
  - (iii) still wine in a glass: 125 ml; and
  - (b) these measures are displayed in a menu, price list or other printed material which is available to customers on the premises; and
  - (c) where a customer does not in relation to a sale of alcohol specify the quantity of alcohol to be sold, the customer is made aware that these measures are available.
  - A relevant person shall ensure that no alcohol is sold or supplied for consumption on or off the premises for a price which is less than the permitted price.
  - . For the purposes of the condition set out in paragraph 1:
    - (a) "duty" is to be construed in accordance with the Alcoholic Liquor Duties Act 1979
    - (b) "permitted price" is the price found by applying the formula:
    - P = D + (DxV)

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Where:

(i)P is the permitted price

- (ii) D is the amount of duty chargeable in relation to the alcohol as if the duty were charged on the date of the sale or supply of the alcohol, and
- (iii) V is the rate of value added tax chargeable in relation to the alcohol as if the value added tax were charged on the date of the sale or supply of the alcohol;
- (c) "relevant person" means, in relation to premises in respect of which there is in force a premises licence:
- (i) The holder of the premises licence
- (ii) The designated premises supervisor (if any) in respect of such a licence, or
- (iii) The personal licence holder who makes or authorises a supply of alcohol under such a licence;
- (d) "relevant person" means, in relation to premises in respect of which there is in force a club premises certificate, any member or officer of the club present on the premises in a capacity which enables the member or officer to prevent the supply in question; and
- (e) "value added tax" means value added tax charged in accordance with the Value Added Tax Act 1994.
- (1) Sub-paragraph (2) applies where the permitted price given by Paragraph
   (b) of paragraph 2 on a day ("the first day") would be different from the permitted price on the next day ("the second day") as a result of a change to the rate of duty or value added tax.
  - (2) The permitted price which would apply on the first day applies to sales or supplies of alcohol which take place before the expiry of the period of 14 days beginning on the second day.
- Where a premises licence authorises the exhibition of films, the licence must include a condition requiring the admission of children to the exhibition of any film to be restricted in accordance with this section.
- Where the film classification body is specified in the licence, unless subsection (12)(b) applies, admission of children must be restricted in accordance with any recommendation by that body.
- 17 Where

14

- (a) The film classification body is not specified in the licence, or
- (b) The relevant licensing authority has notified the holder of the licence that this subsection applies to the film in question,
- admission of children must be restricted in accordance with any recommendation made by that licensing authority.
- 18 In this section "children" means any person aged under 18; and

"film classification body" means the person or persons designated as the authority under Section 4 of the Video Recordings Act 1984(c39) (authority to determine suitability of video works for classification).

- Where a premises licence includes a condition that at specified times one or more individuals must be at the premises to carry out a security activity, each such individual must:
  - (a) be authorised to carry out that activity by a licence granted under the Private Security Industry Act 2001; or
  - (b) be entitled to carry out that activity by virtue of section 4 of the Act.
- 20 But nothing in subsection (1) requires such a condition to be imposed:
  - (a) in respect of premises within paragraph 8(3)(a) of Schedule 2 to the Private Security Industry Act 2001 (c12) (premises with premises licences authorising plays or films); or
  - (b) in respect of premises in relation to:
  - (i) any occasion mentioned in paragraph 8(3)(b) or (c) of that Schedule (premises being used exclusively by club with club premises certificate, under a temporary event notice authorising plays or films or under a gaming licence), or
  - (ii) any occasion within paragraph 8(3)(d) of that Schedule (occasions prescribed by regulations under that Act.
- 21 For the purposes of this section:
  - (a) "security activity" means an activity to which paragraph 2(1)(a) of that Schedule applies, and, which is licensable conduct for the purposes of that Act, (see Section 3(2) of that Act) and
  - (b) paragraph 8(5) of that Schedule (interpretation of references to an occasion) applies as it applies in relation to paragraph 8 of that Schedule.
- 22 The following conditions apply to the Jarrold Stand Executive Restaurant only:
- All parts of the licensed premises shall be open to inspection during any function authorised under the licence or at any other reasonable time by a Police Officer or a Fire Officer or a duly authorised officer of the City Council.
- Whilst the licensed premises are being used in pursuance of this licence no drunken or disorderly person or common prostitute shall be permitted to remain therein, no drunkenness or disorderly conduct or proceeding, no unlawful gaming whatever, no indecency or profanity and no performance of a kind commonly known as a strip-tease act involving the removal of garments while the performer (including a performer whose movements or a reflection of whose movements can be seen by the audience through or on a translucent screen or similar device) is within the view of the audience, or any performance of a similar nature shall be permitted therein, but good rule and order shall be kept and maintained.
- The Licensee or responsible person nominated by The Licensee in writing, not being a person under 18 years of age, shall be in charge of and upon the licensed premises whenever the licensed premises are being used for the purposes of public dancing or music or other public entertainment of a like kind and that person shall not be engaged in any duties which will prevent him/her from exercising general supervision. The responsible person shall produce his/her written authorisation on request by an authorised officer of the Licensing Authority or a Police Officer or the Fire Officer.
- The number of persons permitted to use the licensed premises at any one time (including staff and performers) shall not exceed the following limits:-
  - (i) When used for dancing 300
  - (ii) When used for functions utilising seating at tables 150
  - (iii) When used for purposes combining (i) and (ii) above 200
  - (iv) When used for closely seated audience (removable seating) 150
- The maximum number of persons permitted on the licensed premises shall be prominently displayed together with plans as approved by the Licensing Authority showing the accommodation open to the public gangways and exit routes.
- There shall be adequate provision made to account for the number of persons on the licensed premises during any entertainment authorised under the licence.

- 29 Printed notices shall be displayed at suitable positions in the building stating in concise terms the essentials of the action to be taken upon discovering a fire and on hearing the alarm.
- Nothing shall be done or permitted to be done on or in the proximity of the licensed premises which may impede or endanger the speedy exit of persons from the licensed premises and, all gangways, corridors, staircases and external passages intended for exit purposes shall be kept entirely free from obstruction whether permanent or temporary.
- The Licensee shall do what is reasonably practicable to prevent obstruction of exits, external courts, passageways, stairways and ramps leading to the outside of the licensed premises by persons waiting to gain admission thereto.
- 32 The public shall be permitted to leave by all doors marked "EXIT" after each performance.
- Mats and other floor coverings shall be secured and maintained so that they will not ruck or in any way be a source of danger to persons using the licensed premises. New floor coverings should be approved by the Chief Fire Officer.
- (i) Where so required by the Licensing Authority no fastenings, other than automatic bolts, shall be fitted on exit doors used by the public except of such a pattern and in such positions as the Licensing Authority may determine. Automatic bolts shall be of such a pattern that horizontal pressure on the crossbars will open the doors. The crossbars shall, where practicable, be placed at a height of 1 metre from the bottom of the door. Doors fitted with automatic bolts shall have the words "PUSH BAR TO OPEN" painted upon them in block letters at least 100 millimetres high.
  - (ii) If the Licensing Authority give consent to the use of chains, padlocks or other locking devices for securing exit doors when the public are not on the premises, a responsible person shall be required to remove such chains padlocks or other devices before the admission of the public and such chains, padlocks or other devices shall not be replaced during the whole time the public are present in the licensed premises.
- Where collapsible gates or roll up shutters are used, these must be locked in the open position whilst the public are present. Revolving doors shall not be counted as exits.
- At all times when the licensed premises are being used in pursuance of this licence all exit doors shall be kept unlocked and shall be maintained in such a condition as to be immediately available for use.
- All exits, other doors or openings used by the public for the purpose of exit shall be indicated by exit signs complying with The Health and Safety (Safety Signs and Signals) Regulations, 1996. (B.S. 5499 signs comply with this standard). The signs to be sited at a height of at least 2.1 metres above floor level above or beside the exits.
- All barriers and doors shall be made to swing or open outwards, unless the Licensing Authority are satisfied that this is unnecessary with regard to any particular door or doors, and the method of opening shall be indicated thereon.
- All stairs and steps comprising parts of the means of escape in case of fire shall be maintained with non-slippery and even surfaces and shall be provided with appropriate handrails.
- On those occasions when people with disabilities are present on the licensed premises such special arrangements as may be necessary in the circumstances shall be made so as to enable all persons to leave the licensed premises safely in the event of fire.
- 41 The arrangements for a closely seated audience on movable seating shall be as follows:-
  - (i) The seating must at all times be so disposed as to provided unobstructed access to all exit doors.
  - (ii) Chairs or other single seats should be secured together in lengths of not fewer than four seats and not more than twelve so that the seats cannot be separated from each other merely by pushing one or more seats in a row (the only exception being chairs in boxes or other approved enclosures); and
  - (iii) Provision should be made for the rows of seating flanking the gangways to be fixed to the floor effectively preventing the individual seats or rows of seats from being dislodged into the gangways or from being toppled over, except that:-
  - (i) only end seats of such rows need to be fixed to the floor if all seats in each row are secured together; or

- (ii) only the end seats of each length of seating referred to in paragraph (ii) above form such rows need to be fixed to the floor.
- (iv) No person, except staff, shall be allowed to stand or sit other than on approved seating in the gangways or passages whilst the public are on the premises. The gangways or passageways shall be kept entirely free from chairs and other obstructions.
- Two separate and independent systems of lighting sufficient to enable persons to see their way out of the premises should be provided.

#### (i) Normal Lighting

All parts of the premises to which the public have access and all external exitways should be provided sufficient illumination of those parts of the premises for the public to leave the premises safely. In the absence of adequate daylight whenever the public are on the premises the normal lighting should be kept on.

#### (ii) Emergency lighting

All parts of the premises to which the public have access and all external exitways should be provided with emergency lighting capable of providing sufficient illumination for the public to leave the premises safely.

On failure of a local lighting circuit the emergency lighting should be brought into use immediately and automatically.

The system should be a combination of maintained and non maintained units. All fire exit notices should be of the maintained type. Maintained emergency lighting units are required to be illuminated at all times the public are present on the premises.

Non maintained emergency lighting units are only required to be illuminated when the normal local lighting circuit fails.

The emergency lighting system shall be tested monthly, six monthly and three yearly in accordance with the guidelines contained in BS.5266 Part 1:1988. A record of the tests shall be kept in a book kept on the licensed premises at all times and open to inspection by an authorised officer of the Licensing Authority or Fire Officer on request.

- No smoking shall be permitted to take place on any stage except as part of the performance, and real flames shall not be used on any stage or other part of premises where a performance is taking place unless approved by the Licensing Authority.
- All curtains or drapes hung in places of entertainment should be of a durably flame-retarded fabric or inherently flame retarded fabric and should conform with the British Standard 5867: Part 2 fabric type B. Suitable documentary evidence should be provided to this effect. Visiting acts/discos etc. shall also provide equivalent documentary evidence for any drapes etc. they bring into the premises. The documentary evidence produced must clearly identify the drapes etc to which they apply. Curtains or drapes should not conceal notices and should be hung so as not to trail on the floor.
- The void beneath the stage shall not be used for the storage of combustible materials.
- Decorations, artificial and dried foliage to be approved by the Fire Officer.
- 47 Promotional displays in foyers and public areas to be approved by the Fire Officer.
- 48 Surfaces of walls and ceilings etc:

Apart from small areas of wall surface the surface finish of walls and ceilings should correspond to a standard not lower than that indicated in the appropriate surface spread of flame classification given below:-

Class 0 In circulation spaces and escape routes.

Class 1 In rooms, including auditoria and places of assembly other than small rooms.

Class 3 In small rooms (not exceeding 4m2)

Class 1 & 3 means tested in accordance with BS 476: Part 7.

- Suitable guards to prevent contact with scenery or any other combustible materials shall be fitted to all lamps, lanterns, lighting appliances and other apparatus in the licensed premises which are liable to become heated whether under normal or abnormal conditions.
- Subject to condition (24), explosives, flammable liquids (including liquefied petroleum gas) or highly flammable articles shall not be brought into or used in any part of the licensed premises, but this shall not prevent the use of flammable liquids used in cooking at the table and lighted candles as table decorations, provided that where naked flame is present in these circumstances, only flame retardant table cloths, napkins and table decorations shall be used.
- Subject to condition (31) (Prohibition of Flammable Materials), heating appliances, other than hot water radiators, shall be adequately guarded or fixed in positions out of reach of the public. Mobile heating appliances of whatever kind shall not be operated whilst the licensed premises are open to the public.
- (i) Where new or replacement upholstered furniture is provided for the premises or the existing furniture refurbished, the upholstered furnishings provided should conform with British Standard 7176: 1989 "Resistance to ignition of upholstered furniture" and be suitable for "Medium Hazard" situations.
  - (ii) The outer covering of all upholstered furniture provided in the premises should be maintained in good repair to ensure that the filling materials are not exposed.
- Suitable fire fighting equipment shall be provided on the licensed premises and placed in suitable positions ready for immediate use. All fire equipment shall be maintained in efficient working order. Portable fire extinguishers shall be examined at least once annually in accordance with BS5306 Part 3: 1985. The dates of such tests shall be clearly marked on the extinguisher attached to a stout label. A record shall be kept in a book kept on the licensed premises at all times and open to inspection by an authorised officer of the Licensing Authority or the Fire Officer on request. Hose reels shall be tested at least annually to ensure that they are in good working order and will produce a satisfactory jet of water.
- 54 Fire alarm systems will be required in premises on the following basis.

All types - Minimum type M. Accommodating over 300 persons - Voice evacuation.

Electrical fire warning systems shall be installed and maintained in accordance with BS.5839: Part I: 1988. The fire warning system is to incorporate relays to cut out all entertainments sound systems as soon as the fire warning system is activated.

- Fire alarms and automatic fire detection where fitted, shall be maintained in efficient working order and shall be tested or examined whenever required by the Licensing Authority or the fire Officer. In addition, the alarms shall be tested weekly using a different call point for each successive test to ensure the alarm operates satisfactorily. It must be examined once a year by a competent person. A record of the tests and examinations shall be recorded in a book kept on the licensed premises at all times and open to inspection by an authorised officer of the Licensing Authority or Fire Officer on request.
- Whenever the licensed premises are being used for the purposes of public dancing or music or other public entertainment of a like kind there shall also be during that time sufficient competent attendants on duty. These attendants must have been instructed in the safety precautions to be observed and in the action to be taken in case of fire or other emergency. Fire routines and evacuation procedures shall be regularly checked and practice and a record of such checks and practices shall be recorded in a book kept on the licensed premises at all times and open to inspection by an authorised officer of the Licensing Authority or Fire Officer on request.
- The Licensee shall ensure that records of staff training are kept, to include the names of the staff attending each practice drill, and details of the training and instruction given. The following are examples of matters which need to be included in such a record:-
  - (a) date of the instruction or exercise;
  - (b) duration;
  - (c) name of the person giving the instruction;
  - (d) name of the person(s) receiving the instruction; and

- (e) the nature of the instruction, training or drill.
- (i) Practice fire drills shall be held at least once every month and shall be conducted by the Licensee or a competent person appointed by him/her. They shall be attended by at least one-third of the staff including any member who has been appointed since the previous practice drill or who has not attended a practice drill within the preceding three months. Where one-off performances are given, all staff should be made aware of their duties prior to the event.
  - (ii) Premises managed by voluntary organisations. All voluntary management committees shall provide instruction for their committee members and booking secretaries in emergency procedures at least once every year.
- The Licensee shall satisfy himself by annual inspection as to the safety of the ceiling structures of the licensed premises and produce at his/her own expense on the request of the Licensing Authority a certificate from an Architect or Surveyor as to the safety of the ceiling structures of the licensed premises.
- (i) The electrical installation in the premises shall be subjected to tests no less stringent than those required by BS 7671: 1992. A current completion certificate, or periodic inspection report in the prescribed form, completed by an N.I.C.E.I.C./E.C.A. electrical contractor, and schedule of test results, shall be submitted with the application for the licence.
  - (ii) On an application for the renewal of the licence, the licence holder shall be required to sign a declaration to the effect that the electrical installation has sustained no damage and been the subject of no alteration or extension since the date on the current inspection certificate. In the event of damage, alteration or extension to the electrical installation, a new electrical inspection certificate, in the prescribed form, completed by an N.I.C.E.I.C./E.C.A. electrical contractor, and schedule of test results, shall be submitted with the application for the renewal of the licence.
- (i) A residual current device(s) shall be mounted and maintained as part of the fixed wiring installation of the premises. The device(s) shall conform to the appropriate British Standard/Euro norm with no intentional time delay included, and shall have a rated residual operating current no greater than 30mA.
  - (ii) The device(s) shall protect the electrical installation which serves those parts of the entertainment premises to which the public and performers have access. No unprotected electrical supply shall be introduced into those parts of the premises.
- The licensee shall ensure that the electrical installation for the premises is properly maintained and used in a safe manner.
- (i) All electrical equipment shall be maintained so as to prevent, so far as is reasonably practicable, danger to any person on the licensed premises. Electrical equipment includes anything used, intended to be used or installed for use, to generate, provide, transmit, transform, rectify, convert, conduct, distribute, control, store, measure or use electrical energy.
  - (ii) The licensee shall ensure that any item of electrical equipment brought onto the premises for the purpose of an entertainment shall have a current certificate to verify that it has been subjected to necessary test/inspections to guarantee it is safe to use.
- No lasers, strobes or other form of high intensity lighting should be installed or used without the express written consent of the Licensing Authority. An application for consent shall be in writing and signed by the Licence Holder and should be made not less than 28 days before installation or use. No such lighting shall be used other than strictly in accordance with any terms and conditions which may be imposed by the Licensing Authority. All such systems to comply with the current health and safety codes of practice and guidance. In the case of lasers the licence holder shall appoint a competent laser safety officer to advise him/her.
- Application for the Licensing Authority's consent to the use of pyrotechnics and special effects should be made by the licensee in writing at least 14 days before the first performance of the entertainment or special effect and give full details of the proposed use and the date and time on which a demonstration can be witnessed by a representative of the Licensing Authority and the Fire Officer. No pyrotechnic device or special effects shall be used other than strictly in accordance with any terms and conditions which may be imposed by the Licensing Authority.
- All public parts of the premises shall be kept properly and sufficiently ventilated to the satisfaction of the Licensing Authority.

- An adequate number of hand wash basins shall be provided to the satisfaction of the Licensing Authority.
- At least one separate closet shall be provided for each sex, and where accommodation for males is more than 50, sufficient urinal accommodation shall be provided in addition.
- 69 Urinal stalls shall be fitted with automatic flushing devices. Closets, urinals and drains shall be constructed and fitted in accordance with the Building Regulations.
- The several lavatories, closets, urinals and wash hand basins serving the licensed premises shall at all times be kept in good order and repair and be properly and effectually cleansed, disinfected, ventilated, supplied with water where necessary, and lighted.
- (i) Structural alterations or additions, whether permanent or temporary, to the licensed premises shall not be carried out except with the prior consent of the Licensing Authority. The licensee must give the Licensing Authority written notice of the proposed alterations and additions, such notice to be accompanied by a plan (in triplicate) clearly indicating the existing licensed area in red and any proposed area for increased facilities must be delineated in some other colour. The work shall not be started until the written consent of the Licensing Authority has been obtained. This consent is in addition to any building regulation approval, planning permission, listed building consent and conservation area consent which may also be required. Where the consent of the Licensing Authority is subject to conditions, those conditions shall be deemed to form part of this licence until the works have been completed to the satisfaction of the Licensing Authority.
  - (ii) In the event of any premises being closed for the purpose of effecting alterations, repairs or decorating they shall not be reopened to the public unless and until the consent of the Licensing Authority has been obtained. At least seven days notice in writing to the Licensing Authority shall be given by the licensee of his intention to reopen the premises, in order that necessary inspections and tests may be carried out at the premises by the Licensing Authority and the Fire Officer. Except with the prior consent of the Licensing Authority, no work in connection with any alterations, additions, repairs or decorating shall be carried out whilst the public are on the premises.
- (i) On any day on which doors supervisors are to be engaged at the premises the licensee or the responsible person on his/her behalf must enter in a register kept for that sole purpose the name, registration number and hours of duty of each door supervisor to be engaged on that day before that supervisor starts his/her duties.
  - (ii) The register must be kept at the premises at all times and be produced for inspection at any time on request by an authorised officer of the Licensing Authority or a Police Officer. Any entry in the register shall be kept at the premises for at least 6 months from the date of that entry before being removed or erased.
- Any exhibition, demonstration or performance (hereafter referred to as a "performance") of hypnotism (as defined in the Hypnotism Act 1952) on any person requires the express written consent of the licensing authority and must comply with any attached conditions. The authority may consent either under the terms of the public entertainments licence or the provisions of the Hypnotism Act 1952.
- An application for consent under condition 59 shall be in writing and signed by the applicant or his /her agent and shall normally be made not less than 28 days in advance of the performance concerned. This period may be reduced in the case of a hypnotist who has performed at the same venue within the last three years without any problems occurring. The authority will normally respond within 7-14 days, less where the hypnotist has previously performed at the same venue. A copy of the application shall at the same time be forwarded to the chief officer of police and the fire authority. The application shall contain the following particulars:-
  - (a) the name (both real and stage, if different) and address of the person who will give the performance (hereafter referred to as the "hypnotist") along with the details of their last three performances (where and when) and;
  - (b) a statement as to whether, and if so giving full details thereof, the hypnotist has been previously refused, or had withdrawn, a consent by any licensing authority or been convicted of an offence under the Hypnotism Act 1952 or of an offence involving the breach of a condition regulating or prohibiting the giving of a performance of hypnotism on any person at a place licensed for public entertainment. (Refusal of consent by another authority does not necessarily indicate that the particular hypnotist is unacceptable and will not of itself prejudice the application).

75 The following conditions shall apply to any consent given:

#### **Publicity**

- (a) no poster, advertisement or programme for the performance which is likely to cause public offence shall be displayed, sold or supplied, by or on behalf of the licensee either at the premises or elsewhere;
- (b) every poster, advertisement or programme for the performance which is displayed, sold or supplied shall include, clearly and legibly the following statement

"Volunteers, who must be aged 18 or over, can refuse at any point to continue taking part in the performance".

#### Insurance

(c) the performance shall be covered to a reasonable level by public liability insurance. The hypnotist must provide evidence of this to the local authority if requested; and it must be available for inspection at the performance;

#### **Physical Arrangements**

- (d) The means of access between the auditorium and the stage for participants shall be properly lit and free from obstruction;
- (e) a continuous white or yellow line shall be provided on the floor of any raised stage at a safe distance from the edge. This line shall run parallel with the edge of the stage for its whole width. The hypnotist shall inform all subjects that they must not cross the line while under hypnosis, unless specifically told to do so as a part of the performance;

# Treatment of audience and subjects

(f) before starting the performance the hypnotist shall make a statement to the audience, in a serious manner, identifying those groups of people who should not volunteer to participate in it; explaining what volunteers might be asked to perform; informing the audience of the possible risks from embarrassment or anxiety; and emphasising that subjects may cease to participate at any time they wish. The following is a suggested statement, which might be amended as necessary to suit individual styles so long as the overall message remains the same:

"I shall be looking for volunteers aged over 18 who are willing to be hypnotised and participate in the show. Anyone who comes forward should be prepared to take part in a range of entertaining hypnotic suggestions but can be assured that they will not be asked to do anything which is indecent, offensive or harmful. Volunteers need to be in normal physical and mental health and I must ask that no one volunteers if they have a history of mental illness, are under the influence of alcohol or drugs or are pregnant".

- (g) no form of coercion shall be used to persuade members of the audience to participate in the performance. in particular, hypnotists shall not use selection techniques which seek to identify and coerce onto the stage the most suggestible members of the audience without their prior knowledge of what is intended. Any use of such selection techniques (e.g., asking members of the audience to clasp their hands together and asking those who cannot free them again to come onto the stage) should only be used when the audience is fully aware of what is intended and that participation is entirely voluntary at every stage;
- (h) if volunteers are to remain hypnotised during an interval in the performance, a reasonable number of attendants as agreed with the licensing authority shall be in attendance throughout to ensure their safety;

Prohibited actions

- (i) the exhibition shall be so conducted as not to be likely to cause offence to any person in the audience or any hypnotised subject;
- (j) the performance shall be so conducted as not to be likely to cause harm, anxiety or distress to any person in the audience or any hypnotised subject. In particular the performance shall not include:-
- (i) any experiment involving the age regression of the subject (i.e. asking the subject to revert to an earlier age in their life; this does not prohibit the hypnotist from asking subjects to act as if they were a child etc);
- (ii) any suggestion that the subject has lost something (e.g. a body part) which, if it really occurred, could cause considerable distress;
- (iii) any experiment in which the subject is suspended between two supports (so called "catalepsy"); or
- (iv) the consumption of any noxious or harmful substance;
- (v) any demonstration of the power of hypnosis to block pain (e.g. pushing a needle through the skin)
- (k) the performance shall not include giving hypnotherapy or any other form of treatment
- (i) all hypnotised subjects shall remain in the presence of the hypnotist and in the room where the performance takes place until all hypnotic suggestions have been removed;
- (m) all hypnotic or post-hypnotic suggestions shall be completely removed from the minds of the subjects and the audience before the performance ends. All hypnotised subjects shall have the suggestions removed both individually and collectively and the hypnotist shall confirm with each of them that they feel well and relaxed (the restriction on post-hypnotic suggestions does not prevent the hypnotist telling subjects that they will feel well and relaxed after the suggestions are removed);
- (n) the hypnotist shall remain available for at least 30 minutes after the show to help deal with any problems which might arise. (Such help might take the form of reassurance in the event of headaches or giddiness but this condition does not imply that the hypnotist is an appropriate person to treat anyone who is otherwise unwell.)

#### **Authorised Access**

#### (o) where-

i. a constable, or

ii. an authorised officer of the licensing authority, or

iii. an authorised officer of the fire authority

has reason to believe that a performance is being, or is about to be, given he may enter the venue with a view to seeing whether the conditions on which approval for the performance was granted are being complied with.

- All doors and windows shall be kept closed at all times whilst entertainment is taking place in the premises.
- 77 The following conditions apply to the Barclay Stand only:
- All parts of the licensed premises shall be open to inspection during any function authorised under the licence or at any other reasonable time by a Police Officer or a Fire Officer or a duly authorised officer of the City Council.
- Whilst the licensed premises are being used in pursuance of this licence no drunken or disorderly person or common prostitute shall be permitted to remain therein, no drunkenness or disorderly conduct or proceeding, no unlawful gaming whatever, no indecency or profanity and no

performance of a kind commonly known as a strip-tease act involving the removal of garments while the performer (including a performer whose movements or a reflection of whose movements can be seen by the audience through or on a translucent screen or similar device) is within the view of the audience, or any performance of a similar nature shall be permitted therein, but good rule and order shall be kept and maintained.

The Licensee or responsible person nominated by The Licensee in writing, not being a person under 18 years of age, shall be in charge of and upon the licensed premises whenever the licensed premises are being used for the purposes of public dancing or music or other public entertainment of a like kind and that person shall not be engaged in any duties which will prevent him/her from exercising general supervision. The responsible person shall produce his/her written authorisation on request by an authorised officer of the Licensing Authority or a Police Officer or the Fire Officer.

The number of persons permitted to use the licensed premises at any one time (including staff and performers) shall not exceed the following limits:-

### BARCLAY STAND 1ST FLOOR (LEVEL 2 AS PLAN) WHEN 2nd FLOOR NOT IN USE

	The state of the s	71 111 OJE					
(i)	When used for dancing -			1080			
(ii)	When used for functions utilising seating at tables -		550				
(iii)	When used for purposes combining (i) and (ii) above -	715					
(iv) (remov	When used for closely seated audience able seating) -	1080					
BARCLAY STAND 2ND FLOOR (LEVEL 3 AS PLAN) WHEN 1ST FLOOR NOT IN USE							
(i)	When used for dancing -			1080			
(ii)	When used for functions utilising seating at tables -		465				
(iii)	When used for purposes combining (i) and (ii) above -	605					
(iv) (remov	When used for closely seated audience able seating) -	1080					
BARCLAY STAND 1ST FLOOR (LEVEL 2 AS PLAN) WHEN 2ND FLOOR IS ALSO IN USE							
(i)	When used for dancing -			652			
(ii)	When used for functions utilising seating at tables -		550				
(iii)	When used for purposes combining (i) and (ii) above -	652					
(iv) (remov	When used for closely seated audience able seating) -	652					
BARCLAY STAND 2ND FLOOR (LEVEL 3 AS PLAN) WHEN 1ST FLOOR IS ALSO IN USE							
(i)	When used for dancing -			652			
(ii)	When used for functions utilising seating at tables -		465				
(iii)	When used for purposes combining (i) and (ii) above -	605					
(iv)	When used for closely seated audience	4					

652

(removable seating) -

- The maximum number of persons permitted on the licensed premises shall be prominently displayed together with plans as approved by the Licensing Authority showing the accommodation open to the public gangways and exit routes.
- There shall be adequate provision made to account for the number of persons on the licensed premises during any entertainment authorised under the licence.
- Printed notices shall be displayed at suitable positions in the building stating in concise terms the essentials of the action to be taken upon discovering a fire and on hearing the alarm.
- Nothing shall be done or permitted to be done on or in the proximity of the licensed premises which may impede or endanger the speedy exit of persons from the licensed premises and, all gangways, corridors, staircases and external passages intended for exit purposes shall be kept entirely free from obstruction whether permanent or temporary.
- The Licensee shall do what is reasonably practicable to prevent obstruction of exits, external courts, passageways, stairways and ramps leading to the outside of the licensed premises by persons waiting to gain admission thereto.
- The public shall be permitted to leave by all doors marked "EXIT" after each performance.
- Mats and other floor coverings shall be secured and maintained so that they will not ruck or in any way be a source of danger to persons using the licensed premises. New floor coverings should be approved by the Chief Fire Officer.
- (i) Where so required by the Licensing Authority no fastenings, other than automatic bolts, shall be fitted on exit doors used by the public except of such a pattern and in such positions as the Licensing Authority may determine. Automatic bolts shall be of such a pattern that horizontal pressure on the crossbars will open the doors. The crossbars shall, where practicable, be placed at a height of 1 metre from the bottom of the door. Doors fitted with automatic bolts shall have the words "PUSH BAR TO OPEN" painted upon them in block letters at least 100 millimetres high.
  - (ii) If the Licensing Authority give consent to the use of chains, padlocks or other locking devices for securing exit doors when the public are not on the premises, a responsible person shall be required to remove such chains padlocks or other devices before the admission of the public and such chains, padlocks or other devices shall not be replaced during the whole time the public are present in the licensed premises.
- Where collapsible gates or roll up shutters are used, these must be locked in the open position whilst the public are present. Revolving doors shall not be counted as exits.
- At all times when the licensed premises are being used in pursuance of this licence all exit doors shall be kept unlocked and shall be maintained in such a condition as to be immediately available for use.
- All exits, other doors or openings used by the public for the purpose of exit shall be indicated by exit signs complying with The Health and Safety (Safety Signs and Signals) Regulations, 1996. (B.S. 5499 signs comply with this standard). The signs to be sited at a height of at least 2.1 metres above floor level above or beside the exits.
- 93 All barriers and doors shall be made to swing or open outwards, unless the Licensing Authority are satisfied that this is unnecessary with regard to any particular door or doors, and the method of opening shall be indicated thereon.
- All stairs and steps comprising parts of the means of escape in case of fire shall be maintained with non-slippery and even surfaces and shall be provided with appropriate handrails.
- On those occasions when people with disabilities are present on the licensed premises such special arrangements as may be necessary in the circumstances shall be made so as to enable all persons to leave the licensed premises safely in the event of fire.
- 96 The arrangements for a closely seated audience on movable seating shall be as follows:-
  - (i) The seating must at all times be so disposed as to provided unobstructed access to all exit doors.
  - (ii) Chairs or other single seats should be secured together in lengths of not fewer than four seats and not more than twelve so that the seats cannot be separated from each other merely by pushing one or more seats in a row (the only exception being chairs in boxes or other approved enclosures); and
  - (iii) Provision should be made for the rows of seating flanking the gangways to be fixed to the floor effectively preventing the individual seats or rows of seats from being dislodged into the gangways or from being toppled over, except that:-

- (i) only end seats of such rows need to be fixed to the floor if all seats in each row are secured together; or
- (ii) only the end seats of each length of seating referred to in paragraph (ii) above form such rows need to be fixed to the floor.
- (iv) No person, except staff, shall be allowed to stand or sit other than on approved seating in the gangways or passages whilst the public are on the premises. The gangways or passageways shall be kept entirely free from chairs and other obstructions.
- 97 Two separate and independent systems of lighting sufficient to enable persons to see their way out of the premises should be provided.

#### (i) Normal Lighting

All parts of the premises to which the public have access and all external exitways should be provided sufficient illumination of those parts of the premises for the public to leave the premises safely. In the absence of adequate daylight whenever the public are on the premises the normal lighting should be kept on.

#### (ii) Emergency lighting

All parts of the premises to which the public have access and all external exitways should be provided with emergency lighting capable of providing sufficient illumination for the public to leave the premises safely.

On failure of a local lighting circuit the emergency lighting should be brought into use immediately and automatically.

The system should be a combination of maintained and non maintained units. All fire exit notices should be of the maintained type. Maintained emergency lighting units are required to be illuminated at all times the public are present on the premises.

Non maintained emergency lighting units are only required to be illuminated when the normal local lighting circuit fails.

The emergency lighting system shall be tested monthly, six monthly and three yearly in accordance with the guidelines contained in BS.5266 Part 1:1988. A record of the tests shall be kept in a book kept on the licensed premises at all times and open to inspection by an authorised officer of the Licensing Authority or Fire Officer on request.

- No smoking shall be permitted to take place on any stage except as part of the performance, and real flames shall not be used on any stage or other part of premises where a performance is taking place unless approved by the Licensing Authority.
- All curtains or drapes hung in places of entertainment should be of a durably flame-retarded fabric or inherently flame retarded fabric and should conform with the British Standard 5867: Part 2 fabric type B. Suitable documentary evidence should be provided to this effect. Visiting acts/discos etc. shall also provide equivalent documentary evidence for any drapes etc. they bring into the premises. The documentary evidence produced must clearly identify the drapes etc to which they apply. Curtains or drapes should not conceal notices and should be hung so as not to trail on the floor.
- The void beneath the stage shall not be used for the storage of combustible materials.
- Decorations, artificial and dried foliage to be approved by the Fire Officer.
- 102 Promotional displays in foyers and public areas to be approved by the Fire Officer.
- 103 Surfaces of walls and ceilings etc:

Apart from small areas of wall surface the surface finish of walls and ceilings should correspond to a standard not lower than that indicated in the appropriate surface spread of flame classification given below:-

Class 0 In circulation spaces and escape routes.

Class 1 In rooms, including auditoria and places of assembly other than small rooms.

Class 3 In small rooms (not exceeding 4m2)

Class 1 & 3 means tested in accordance with BS 476: Part 7.

- Suitable guards to prevent contact with scenery or any other combustible materials shall be fitted to all lamps, lanterns, lighting appliances and other apparatus in the licensed premises which are liable to become heated whether under normal or abnormal conditions.
- Subject to condition (24), explosives, flammable liquids (including liquefied petroleum gas) or highly flammable articles shall not be brought into or used in any part of the licensed premises, but this shall not prevent the use of flammable liquids used in cooking at the table and lighted candles as table decorations, provided that where naked flame is present in these circumstances, only flame retardant table cloths, napkins and table decorations shall be used.
- Subject to condition (31) (Prohibition of Flammable Materials), heating appliances, other than hot water radiators, shall be adequately guarded or fixed in positions out of reach of the public. Mobile heating appliances of whatever kind shall not be operated whilst the licensed premises are open to the public.
- (i) Where new or replacement upholstered furniture is provided for the premises or the existing furniture refurbished, the upholstered furnishings provided should conform with British Standard 7176: 1989 "Resistance to ignition of upholstered furniture" and be suitable for "Medium Hazard" situations.
  - (ii) The outer covering of all upholstered furniture provided in the premises should be maintained in good repair to ensure that the filling materials are not exposed.
- Suitable fire fighting equipment shall be provided on the licensed premises and placed in suitable positions ready for immediate use. All fire equipment shall be maintained in efficient working order. Portable fire extinguishers shall be examined at least once annually in accordance with BS5306 Part 3: 1985. The dates of such tests shall be clearly marked on the extinguisher attached to a stout label. A record shall be kept in a book kept on the licensed premises at all times and open to inspection by an authorised officer of the Licensing Authority or the Fire Officer on request. Hose reels shall be tested at least annually to ensure that they are in good working order and will produce a satisfactory jet of water.
- 109 Fire alarm systems will be required in premises on the following basis.

All types - Minimum type M. Accommodating over 300 persons - Voice evacuation.

Electrical fire warning systems shall be installed and maintained in accordance with BS.5839: Part I: 1988. The fire warning system is to incorporate relays to cut out all entertainments sound systems as soon as the fire warning system is activated.

- Fire alarms and automatic fire detection where fitted, shall be maintained in efficient working order and shall be tested or examined whenever required by the Licensing Authority or the fire Officer. In addition, the alarms shall be tested weekly using a different call point for each successive test to ensure the alarm operates satisfactorily. It must be examined once a year by a competent person. A record of the tests and examinations shall be recorded in a book kept on the licensed premises at all times and open to inspection by an authorised officer of the Licensing Authority or Fire Officer on request.
- Whenever the licensed premises are being used for the purposes of public dancing or music or other public entertainment of a like kind there shall also be during that time sufficient competent attendants on duty. These attendants must have been instructed in the safety precautions to be observed and in the action to be taken in case of fire or other emergency. Fire routines and evacuation procedures shall be regularly checked and practice and a record of such checks and practices shall be recorded in a book kept on the licensed premises at all times and open to inspection by an authorised officer of the Licensing Authority or Fire Officer on request.
- The Licensee shall ensure that records of staff training are kept, to include the names of the staff attending each practice drill, and details of the training and instruction given. The following are examples of matters which need to be included in such a record:-
  - (a) date of the instruction or exercise;
  - (b) duration;

- (c) name of the person giving the instruction;
- (d) name of the person(s) receiving the instruction; and
- (e) the nature of the instruction, training or drill.
- (i) Practice fire drills shall be held at least once every month and shall be conducted by the Licensee or a competent person appointed by him/her. They shall be attended by at least one-third of the staff including any member who has been appointed since the previous practice drill or who has not attended a practice drill within the preceding three months. Where one-off performances are given, all staff should be made aware of their duties prior to the event.
  - (ii) Premises managed by voluntary organisations. All voluntary management committees shall provide instruction for their committee members and booking secretaries in emergency procedures at least once every year.
- The Licensee shall satisfy himself by annual inspection as to the safety of the ceiling structures of the licensed premises and produce at his/her own expense on the request of the Licensing Authority a certificate from an Architect or Surveyor as to the safety of the ceiling structures of the licensed premises.
- Adequate access must be provided to roof spaces above suspended fibrous plaster and other forms of suspended ceilings of the licensed premises, thereby allowing access to all parts of the ceiling for purposes of inspection and repairs.
- (i) The electrical installation in the premises shall be subjected to tests no less stringent than those required by BS 7671: 1992. A current completion certificate, or periodic inspection report in the prescribed form, completed by an N.I.C.E.I.C./E.C.A. electrical contractor, and schedule of test results, shall be submitted with the application for the licence.
  - (ii) On an application for the renewal of the licence, the licence holder shall be required to sign a declaration to the effect that the electrical installation has sustained no damage and been the subject of no alteration or extension since the date on the current inspection certificate. In the event of damage, alteration or extension to the electrical installation, a new electrical inspection certificate, in the prescribed form, completed by an N.I.C.E.I.C./E.C.A. electrical contractor, and schedule of test results, shall be submitted with the application for the renewal of the licence.
- (i) A residual current device(s) shall be mounted and maintained as part of the fixed wiring installation of the premises. The device(s) shall conform to the appropriate British Standard/Euro norm with no intentional time delay included, and shall have a rated residual operating current no greater than 30mA.
  - (ii) The device(s) shall protect the electrical installation which serves those parts of the entertainment premises to which the public and performers have access. No unprotected electrical supply shall be introduced into those parts of the premises.
- The licensee shall ensure that the electrical installation for the premises is properly maintained and used in a safe manner.
- (i) All electrical equipment shall be maintained so as to prevent, so far as is reasonably practicable, danger to any person on the licensed premises. Electrical equipment includes anything used, intended to be used or installed for use, to generate, provide, transmit, transform, rectify, convert, conduct, distribute, control, store, measure or use electrical energy.
  - (ii) The licensee shall ensure that any item of electrical equipment brought onto the premises for the purpose of an entertainment shall have a current certificate to verify that it has been subjected to necessary test/inspections to guarantee it is safe to use.
- No lasers, strobes or other form of high intensity lighting should be installed or used without the express written consent of the Licensing Authority. An application for consent shall be in writing and signed by the Licence Holder and should be made not less than 28 days before installation or use. No such lighting shall be used other than strictly in accordance with any terms and conditions which may be imposed by the Licensing Authority. All such systems to comply with the current health and safety codes of practice and guidance. In the case of lasers the licence holder shall appoint a competent laser safety officer to advise him/her.
- Application for the Licensing Authority's consent to the use of pyrotechnics and special effects should be made by the licensee in writing at least 14 days before the first performance of the entertainment or special effect and give full details of the proposed use and the date and time on

which a demonstration can be witnessed by a representative of the Licensing Authority and the Fire Officer. No pyrotechnic device or special effects shall be used other than strictly in accordance with any terms and conditions which may be imposed by the Licensing Authority. All public parts of the premises shall be kept properly and sufficiently ventilated to the satisfaction of 122 the Licensing Authority. Suitable and sufficient cloakrooms and sanitary accommodation shall be provided in accordance with 123 BS6465, part 1 1994 and indicated by such notices and signs as the Licensing Authority may consider necessary for persons frequenting the licensed premises. An adequate number of hand wash basins shall be provided to the satisfaction of the Licensing 124 Authority. 125 At least one separate closet shall be provided for each sex, and where accommodation for males is more than 50, sufficient urinal accommodation shall be provided in addition. Urinal stalls shall be fitted with automatic flushing devices. Closets, urinals and drains shall be 126 constructed and fitted in accordance with the Building Regulations. The several lavatories, closets, urinals and wash hand basins serving the licensed premises shall at 127 all times be kept in good order and repair and be properly and effectually cleansed, disinfected. ventilated, supplied with water where necessary, and lighted. 128 (i) Structural alterations or additions, whether permanent or temporary, to the licensed premises shall not be carried out except with the prior consent of the Licensing Authority. The licensee must give the Licensing Authority written notice of the proposed alterations and additions, such notice to be accompanied by a plan (in triplicate) clearly indicating the existing licensed area in red and any proposed area for increased facilities must be delineated in some other colour. The work shall not be started until the written consent of the Licensing Authority has been obtained. This consent is in addition to any building regulation approval, planning permission, listed building consent and conservation area consent which may also be required. Where the consent of the Licensing Authority is subject to conditions, those conditions shall be deemed to form part of this licence until the works have been completed to the satisfaction of the Licensing Authority. (ii) In the event of any premises being closed for the purpose of effecting alterations, repairs or decorating they shall not be reopened to the public unless and until the consent of the Licensing Authority has been obtained. At least seven days notice in writing to the Licensing Authority shall be given by the licensee of his intention to reopen the premises, in order that necessary inspections and tests may be carried out at the premises by the Licensing Authority and the Fire Officer. Except with the prior consent of the Licensing Authority, no work in connection with any alterations, additions, repairs or decorating shall be carried out whilst the public are on the premises. 129 (i) On any day on which doors supervisors are to be engaged at the premises the licensee or the responsible person on his/her behalf must enter in a register kept for that sole purpose the name, registration number and hours of duty of each door supervisor to be engaged on that day before that supervisor starts his/her duties. (ii) The register must be kept at the premises at all times and be produced for inspection at any time on request by an authorised officer of the Licensing Authority or a Police Officer. Any entry in the register shall be kept at the premises for at least 6 months from the date of that entry before being removed or erased. 130 Any exhibition, demonstration or performance (hereafter referred to as a "performance") of hypnotism (as defined in the Hypnotism Act 1952) on any person requires the express written consent of the licensing authority and must comply with any attached conditions. The authority may consent either under the terms of the public entertainments licence or the provisions of the Hypnotism Act 1952. 131 An application for consent under condition 59 shall be in writing and signed by the applicant or his /her agent and shall normally be made not less than 28 days in advance of the performance concerned. This period may be reduced in the case of a hypnotist who has performed at the same venue within the last three years without any problems occurring. The authority will normally respond within 7-14 days, less where the hypnotist has previously performed at the same venue. A copy of the application shall at the same time be forwarded to the chief officer of police and the fire

(a) the name (both real and stage, if different) and address of the person who will give the performance (hereafter referred to as the "hypnotist") along with the details of their last three performances (where and when) and;

authority. The application shall contain the following particulars:-

(b) a statement as to whether, and if so giving full details thereof, the hypnotist has been previously refused, or had withdrawn, a consent by any licensing authority or been convicted of an offence under the Hypnotism Act 1952 or of an offence involving the breach of a condition regulating or prohibiting the giving of a performance of hypnotism on any person at a place licensed for public entertainment. (Refusal of consent by another authority does not necessarily indicate that the particular hypnotist is unacceptable and will not of itself prejudice the application).

132 The following conditions shall apply to any consent given:

### **Publicity**

- (a) no poster, advertisement or programme for the performance which is likely to cause public offence shall be displayed, sold or supplied, by or on behalf of the licensee either at the premises or elsewhere;
- (b) every poster, advertisement or programme for the performance which is displayed, sold or supplied shall include, clearly and legibly the following statement

"Volunteers, who must be aged 18 or over, can refuse at any point to continue taking part in the performance".

#### Insurance

(c) the performance shall be covered to a reasonable level by public liability insurance. The hypnotist must provide evidence of this to the local authority if requested; and it must be available for inspection at the performance;

#### **Physical Arrangements**

- (d) The means of access between the auditorium and the stage for participants shall be properly lit and free from obstruction;
- (e) a continuous white or yellow line shall be provided on the floor of any raised stage at a safe distance from the edge. This line shall run parallel with the edge of the stage for its whole width. The hypnotist shall inform all subjects that they must not cross the line while under hypnosis, unless specifically told to do so as a part of the performance;

### Treatment of audience and subjects

- (f) before starting the performance the hypnotist shall make a statement to the audience, in a serious manner, identifying those groups of people who should not volunteer to participate in it; explaining what volunteers might be asked to perform; informing the audience of the possible risks from embarrassment or anxiety; and emphasising that subjects may cease to participate at any time they wish. The following is a suggested statement, which might be amended as necessary to suit individual styles so long as the overall message remains the same:
- "I shall be looking for volunteers aged over 18 who are willing to be hypnotised and participate in the show. Anyone who comes forward should be prepared to take part in a range of entertaining hypnotic suggestions but can be assured that they will not be asked to do anything which is indecent, offensive or harmful. Volunteers need to be in normal physical and mental health and I must ask that no one volunteers if they have a history of mental illness, are under the influence of alcohol or drugs or are pregnant".
- (g) no form of coercion shall be used to persuade members of the audience to participate in the performance. In particular, hypnotists shall not use selection techniques which seek to identify and coerce onto the stage the most suggestible members of the audience without their prior knowledge of what is intended. Any use of such selection techniques (e.g., asking members of the audience to clasp their hands together and asking those who cannot free them again to come onto the stage) should only be used when the audience is fully aware of what is intended and that participation is entirely voluntary at every stage;

(h) if volunteers are to remain hypnotised during an interval in the performance, a reasonable number of attendants as agreed with the licensing authority shall be in attendance throughout to ensure their safety;

#### Prohibited actions

- (i) the exhibition shall be so conducted as not to be likely to cause offence to any person in the audience or any hypnotised subject;
- (j) the performance shall be so conducted as not to be likely to cause harm, anxiety or distress to any person in the audience or any hypnotised subject. In particular the performance shall not include:-
- (i) any experiment involving the age regression of the subject (i.e. asking the subject to revert to an earlier age in their life; this does not prohibit the hypnotist from asking subjects to act as if they were a child etc);
- (ii) any suggestion that the subject has lost something (e.g. a body part) which, if it really occurred, could cause considerable distress;
- (iii) any experiment in which the subject is suspended between two supports (so called "catalepsy"); or
- (iv) the consumption of any noxious or harmful substance;
- (v) any demonstration of the power of hypnosis to block pain (e.g. pushing a needle through the skin)
- (k) the performance shall not include giving hypnotherapy or any other form of treatment
- (i) all hypnotised subjects shall remain in the presence of the hypnotist and in the room where the performance takes place until all hypnotic suggestions have been removed;
- (m) all hypnotic or post-hypnotic suggestions shall be completely removed from the minds of the subjects and the audience before the performance ends. All hypnotised subjects shall have the suggestions removed both individually and collectively and the hypnotist shall confirm with each of them that they feel well and relaxed (the restriction on post-hypnotic suggestions does not prevent the hypnotist telling subjects that they will feel well and relaxed after the suggestions are removed);
- (n) the hypnotist shall remain available for at least 30 minutes after the show to help deal with any problems which might arise. (Such help might take the form of reassurance in the event of headaches or giddiness but this condition does not imply that the hypnotist is an appropriate person to treat anyone who is otherwise unwell.)

#### **Authorised Access**

(o) where-

i. a constable, or

ii. an authorised officer of the licensing authority, or

iii. an authorised officer of the fire authority

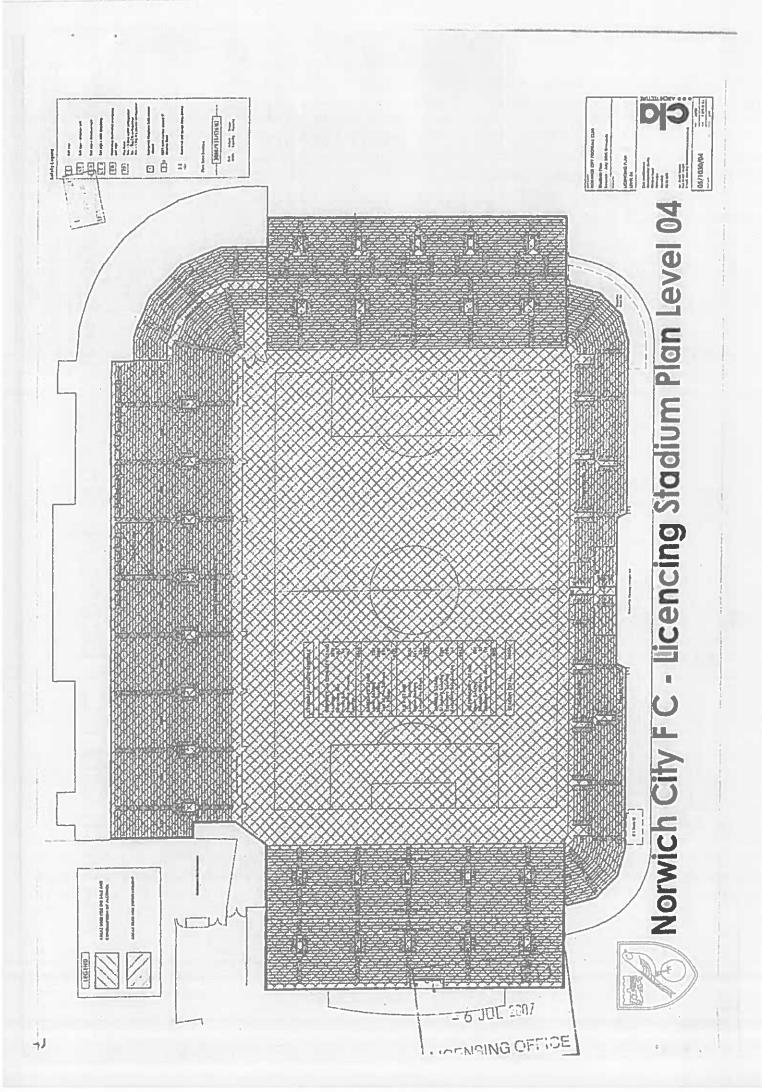
has reason to believe that a performance is being, or is about to be, given he may enter the venue with a view to seeing whether the conditions on which approval for the performance was granted are being complied with.

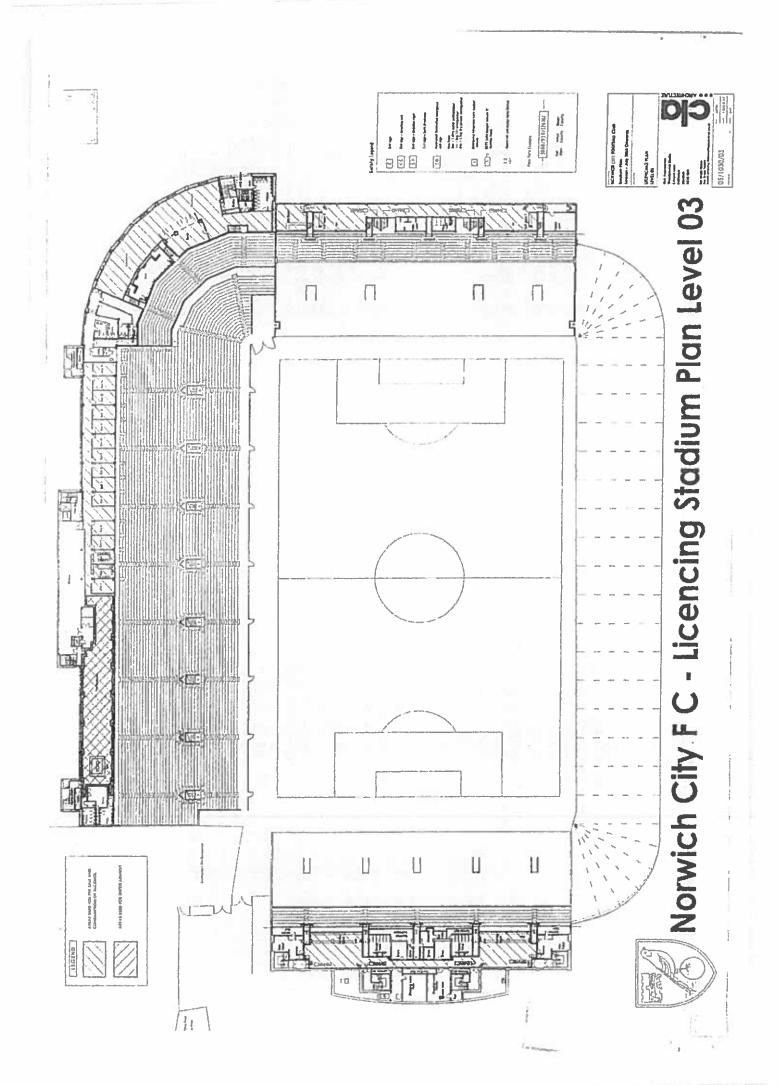
During any entertainment to which this licence applies all windows and doors to the licensed area shall be kept closed.

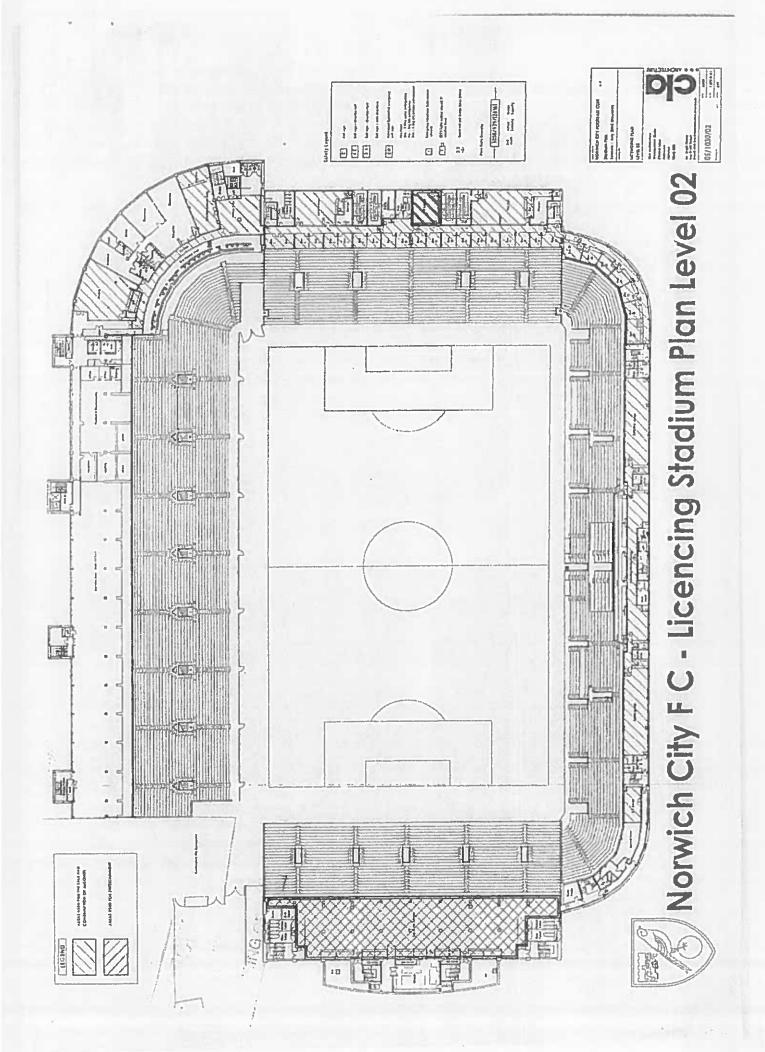
# Annex 2 – Conditions consistent with the Operating Schedule

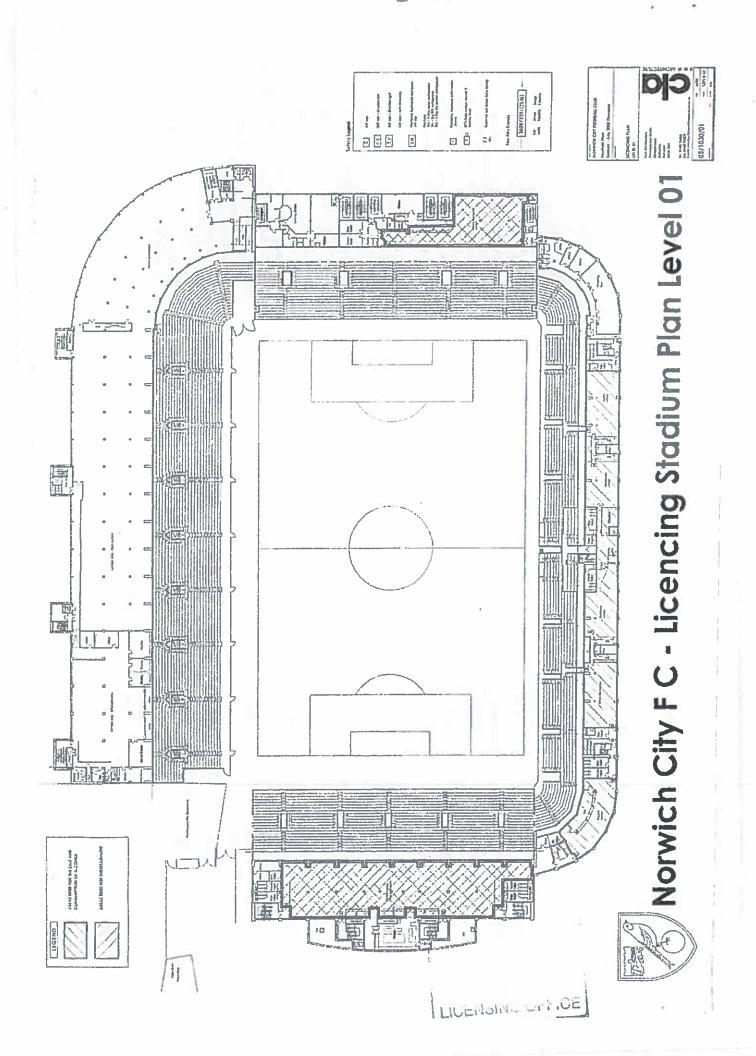
1 General - all four licensing objectives

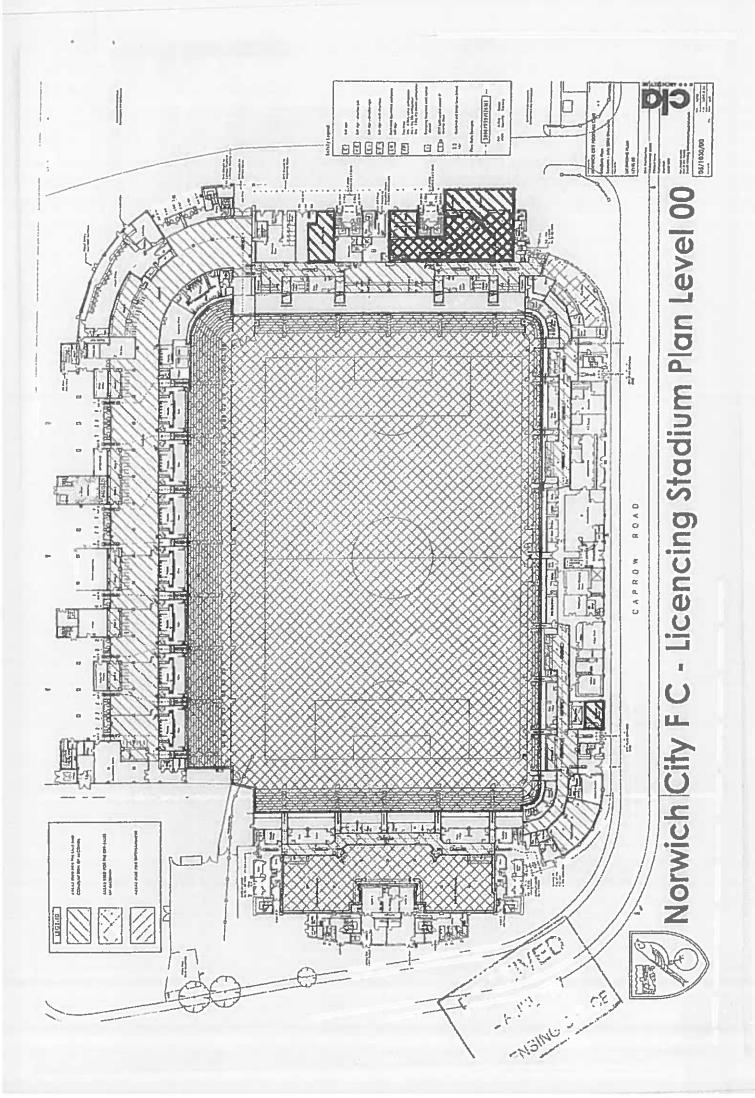
- The licence holder will give 7 days written prior notice to the police of their intention to provide licensable activities on up to 12 occasions in any one year for hours not otherwise authorised by this licence, subject to veto by the police.
- The licence holder will give 28 days written prior notice to the police of its intention to hold an event where licensable activities will take place within the stadium (i.e. the pitch, concourse and seating areas).
- On the occasion of special events held in accordance with condition 3 of annex 2 only, the area licensed for the sale of alcohol and late night refreshment is to be extended to include the area outside of the premises as identified on the plan marked A.
- On match days alcohol will only be sold for a maximum period of 7 hours starting 3 hours before kick off in all areas open to the public. This condition does not apply to Yellows, Delia's Restaurant and Bar, Top of the Terrace, Norfolk Lounge, The Business, The Top, The board room or the Jarrold Stand executive boxes.
- 6 The Prevention of Crime and Disorder
- The club has its own event security company (Event Guard) which will supply adequate Security Industry Authority licensed stewards for all events and functions held at the premises.
- 8 A full CCTV system will be in operation on match days.
- 9 No glass will be dispensed in areas which have access to the pitch.
- 10 Regular collections of bottles and glasses will take place.
- A risk assessment will be undertaken in conjunction with the police in relation to the use of CCTV in the event that there is any change of use of any part of the premises.
- Subject to the relevant provisions of the Sporting Events (Control of Alcohol Etc) Act 1985 being repealed, alcohol may not be sold or consumed in any room in the premises from which a match may be directly viewed and to which the general public are not admitted for a period beginning 15 minutes before the start of the match and ending 15 minutes after the end of the match except in those rooms where the glassed viewing area is screened with one way mirrored glass.
- Subject to the relevant provisions of the Sporting Events (Control of Alcohol Etc) Act 1985 being repealed the restrictions relating to licensing hours within sports grounds imposed by Section 3 (1) of that Act be removed but only in respect of those areas of the premises from which a designated sporting event may not be directly viewed.
- There will be a seat in the ground for all customers attending at the premises to watch a match.
- 15 Public Safety
- All match days and specified events are subject to the scrutiny and recommendations of the Safety Advisory Group. This will include all events held in the stadium.
- 17 Adequate lighting will be provided all around the premises and in the car parks.
- 18 The Prevention of Public Nuisance
- 19 The premises will be well insulated to prevent noise nuisance.
- 20 Staff will keep areas around and inside the premises clear of litter.
- 21 Regular litter collections will take place.
- No live or recorded music will be played in the stadium after 00:00.
- 23 The Protection of Children From Harm
- The premises operate an effective proof of age scheme including the Portman Scheme Prove It Scheme.

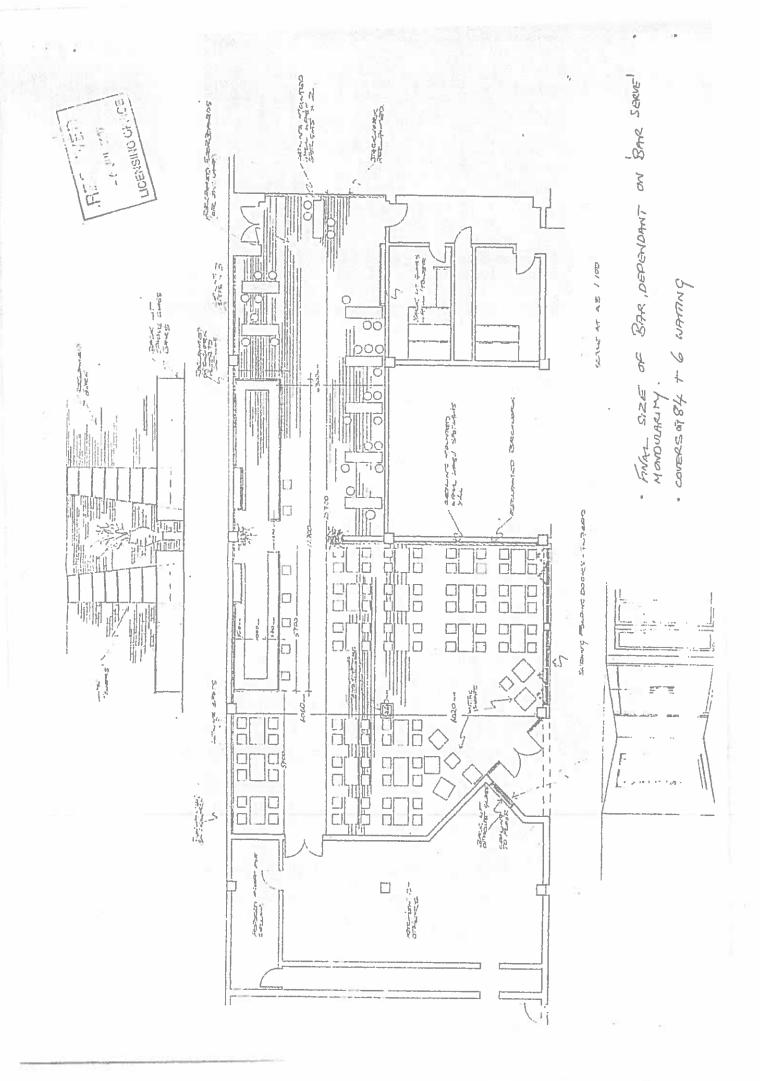












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Norwich
Application to vary a premises licence
Licensing Act 2003

For help contact

licensingapplications@norwich.gov.uk

Telephone: 0344 980 3333

required information Section 1 of 18 You can save the form at any time and resume it later. You do not need to be logged in when you resume. This is the unique reference for this System reference Not Currently In Use application generated by the system. You can put what you want here to help you Your reference track applications if you make lots of them. It is passed to the authority. Put "no" if you are applying on your own Are you an agent acting on behalf of the applicant? behalf or on behalf of a business you own or C Yes No work for. RECEIVED **Applicant Details** 1 3 SEP 2018 \* First name Stuart LICENSING OFFICE \* Family name Cox \* E-mail Include country code. Main telephone number Other telephone number Indicate here if you woul ... be comacted by telephone Are you: Applying as a business or organisation, including as a sole trader A sole trader is a business owned by one person without any special legal structure. Applying as an individual Applying as an individual means you are applying so you can be employed, or for some other personal reason, such as following a hobby. **Applicant Business** ls your business registered in Yes C No Note: completing the Applicant Business the UK with Companies section is optional in this form. House? Registration number 154044 England If your business is registered, use its **Business** name Norwich City Football Club registered name. Put "none" if you are not registered for VAT. VAT number GB 805659317 Legal status **Private Limited Company** 

Continued from previous page	25		
Your position in the business	Director of Catering		
Home country	United Kingdom	The country where the headquarters of your business is located.	
Registered Address		Address registered with Companies House.	
Building number or name	Norwich City Football Club		
Street	Carrow Road		
District			
City or town	Norwich		
County or administrative area	Norfolk		
Postcode	NR1 1JE		
Country	United Kingdom	]	
Section 2 of 18			
APPLICATION DETAILS			
vary substantially the premis you should make a new prem I/we, as named in section 1, be	sed to vary the licence so as to extend the poses to which it relates. If you wish to make the ises licence application under section 17 of ing the premises licence holder, apply to vary a mises described in section 2 below.	nat type of change to the premises licence, the Licensing Act 2003.	
* Premises Licence Number	07/01296/PREMTR		
Are you able to provide a post	tal address, OS map reference or description of the premises?		
Postal Address Of Premises			
Building number or name	Norwich City Football Club		
Street	Carrow Road		
District			
City or town	Norwich	= = = =	
County or administrative area	Norfolk		
Postcode	NR1 1JE		
Country	United Kingdom		
Premises Contact Details			
Telephone number			

Continued from previous page		
Non-domestic rateable	125,000	
value of premises (£)	122,000	
Section 3 of 18		
VARIATION		
Do you want the proposed variation to have effect as soon as possible?	• Yes C No	
Do you want the proposed va introduction of the late night	riation to have effect in relation to the levy?	
C Yes	© No	You do not have to pay a fee if the only purpose of the variation for which you are applying is to avoid becoming liable to the late night levy.
If your proposed variation would mean that 5,000 or more people are expected to attend the premises at any one time, state the number expected to attend	36000	
Describe Briefly The Nature	Of The Proposed Variation	
could be relevant to the licens	ample the type of premises, its general situation sing objectives. Where your application include ion of these off-supplies, you must include a de	s off-supplies of alcohol and you intend to
host Concerts very year durin street would be very benefici	remises License is very restrictive to our premis g the summer months and being able to place al to us when planning events months in advan hange the footprint/area allowed to serve alcoh	bars and marquees onto our car park and local ce. We are not looking to change the times of
Section 4 of 18		
PROVISION OF PLAYS		
See guidance on regulated en	tertainment	
Will the schedule to provide p vary is successful?	lays be subject to change if this application to	
C Yes	€ No	
Section 5 of 18		
PROVISION OF FILMS		
See guidance on regulated er	ntertainment	
Will the schedule to provide fi vary is successful?	ilms be subject to change if this application to	
C Yes	No     No	
Section 6 of 18		
PROVISION OF INDOOR SPO	RTING EVENTS	

Continued from previous page	See guidance on regulated entertainment
	guidante sirregulated entertainment
Will the schedule to provide indoor sporting events be subject to change if this application to vary is successful?	
C Yes	
Section 7 of 18	
PROVISION OF BOXING OR WRESTLING ENTERTAINMENTS	
See guidance on regulated entertainment	
Will the schedule to provide boxing or wrestling entertainments be subject to change if this application to vary is successful?	
C Yes © No	
Section 8 of 18	
PROVISION OF LIVE MUSIC	
See guidance on regulated entertainment	
Will the schedule to provide live music be subject to change if this application to vary is successful?	19
C Yes © No	
Section 9 of 18	
PROVISION OF RECORDED MUSIC	
See guidance on regulated entertainment	
Will the schedule to provide recorded music be subject to change if this application to vary is successful?	
← Yes	S .
Section 10 of 18	
PROVISION OF PERFORMANCES OF DANCE	
See guidance on regulated entertainment	
Will the schedule to provide performances of dance be subject to change if this application to vary is successful?	
← Yes ← No	
Section 11 of 18	
PROVISION OF ANYTHING OF A SIMILAR DESCRIPTION TO LIVE MUSIC, REDANCE	CORDED MUSIC OR PERFORMANCES OF
See guidance on regulated entertainment	
Will the schedule to provide anything similar to live music, recorded music or performances of dance be subject to change if this application to vary is successful?	II,
← Yes	Α
Section 12 of 18	
PROVISION OF LATE NIGHT REFRESHMENT	

Continued from previous	page			
Will the schedule to prothis application to vary		nment be subject to	change if	
○ Yes	No     No			
Section 13 of 18				
SUPPLY OF ALCOHOL				
Will the schedule to sup vary is successful?	pply alcohol be subjec	t to change if this ap	plication to	
C Yes	No     No     No			
Section 14 of 18				y in the second second
ADULT ENTERTAINME	NT			
premises that may give Provide information ab give rise to concern in	erise to concern in respondent anything intender respect of children, reg	pect of children. d to occur at the prer gardless of whether y	nises or anci ou intend cl	illary to the use of the premises which may hildren to have access to the premises, for
example (but not exclu	isively) nudity or semi-	nudity, films for restr	icted age gr	oups etc gambling machines etc.
Section 15 of 18				
HOURS PREMISES ARE	OPEN TO THE PUBL	IC		
Standard Days And T	imings			
MONDAY				Descride Aireignes in 24 hours along
	Start 06:00	End	02:00	Provide timings in 24 hour clock (e.g., 16:00) and only give details for the days
	Start	End		of the week when you intend the premises to be used for the activity.
TUESDAY				
TOLSDAT	Start 06:00	End	02:00	7
			02.00	
	Start	End		
WEDNESDAY				
	Start 06:00	End	02:00	
	Start	End		
THURSDAY				
	Start 06:00	End	02:00	
	Start	End		
FRIDAY				
INDA	Start 06:00	End	02:00	1
	Start 00:00	End	02.00	
	STATE			

Continued from previous	s page	
SATURDAY		
	Start 06:00	End 02:00
	Start	End
SUNDAY		
	Start 06:00	End 02:00
	Start	End
State any seasonal vari	iations.	·
		ity will occur on additional days during the summer months.
To example (ode flot		ty will occur on additional days during the summer months.
<u> </u>		
		ne premises to be open to the members and guests at different times from
those listed above, list		
For example (but not e	exclusively), where you wish	the activity to go on longer on a particular day e.g. Christmas Eve.
		E9
Identify those condition	ons currently imposed on th	ne licence which you believe could be removed as a consequence of the
proposed variation yo		,
	720	
☐ I have enclosed t	the premises licence	
│	the relevant part of the prer	nises licence
Reasons why I have fai	iled to enclose the premise	s licence or relevant part of premises licence.
neasons why mave lai	ned to enclose the premises	sincence of relevant part of premises incence.
Section 16 of 18		
LICENSING OBJECTIV	ES	
		the four licensing objectives:
38	ensing objectives (b,c,d,e)	
		ensing objectives together.

Continued from previous page	
All events will be shown to the SAG (Safety Advisory Group) and will be stewarded from start to close	
b) The prevention of crime and disorder	
All events are Stewarded by our in house and on occasions Regency Security	
c) Public safety	
We will always work with the SAG (Safety Advisory Group) to ensure we have taken all advice on public safety.	
d) The prevention of public nuisance	
Stewarding from start to close of event will ensure no public nuisance occurs at any of the events	
e) The protection of children from harm	
Stewarding from start to close of event will ensure the protection of children from harm is paramount.	
Section 17 of 18	
NOTES ON REGULATED ENTERTAINMENT	

### Continued from previous page...

### In terms of specific regulated entertainments please note that:

- Plays: no licence is required for performances between 08:00 and 23.00 on any day, provided that the audience does not exceed 500.
- Films: no licence is required for 'not-for-profit' film exhibition held in community premises between 08.00 and 23.00 on any day provided that the audience does not exceed 500 and the organiser (a) gets consent to the screening from a person who is responsible for the premises; and (b) ensures that each such screening abides by age classification ratings.
- Indoor sporting events: no licence is required for performances between 08.00 and 23.00 on any day, provided that the audience does not exceed 1000.
- Boxing or Wrestling Entertainment: no licence is required for a contest, exhibition or display of Greco-Roman
  wrestling, or freestyle wrestling between 08.00 and 23.00 on any day, provided that the audience does not
  exceed 1000. Combined fighting sports defined as a contest, exhibition or display which combines boxing or
  wrestling with one or more martial arts are licensable as a boxing or wrestling entertainment rather than an
  indoor sporting event.
- Live music: no licence permission is required for:
  - o a performance of unamplified live music between 08.00 and 23.00 on any day, on any premises.
  - o a performance of amplified live music between 08.00 and 23.00 on any day on premises authorised to sell alcohol for consumption on those premises, provided that the audience does not exceed 500.
  - o a performance of amplified live music between 08.00 and 23.00 on any day, in a workplace that is not licensed to sell alcohol on those premises, provided that the audience does not exceed 500.
  - a performance of amplified live music between 08.00 and 23.00 on any day, in a church hall, village hall, community hall, or other similar community premises, that is not licensed by a premises licence to sell alcohol, provided that (a) the audience does not exceed 500, and (b) the organiser gets consent for the performance from a person who is responsible for the premises.
  - a performance of amplified live music between 08.00 and 23.00 on any day, at the non-residential premises of (i) a local authority, or (ii) a school, or (iii) a hospital, provided that (a) the audience does not exceed 500, and (b) the organiser gets consent for the performance on the relevant premises from: (i) the local authority concerned, or (ii) the school or (iii) the health care provider for the hospital.
- Recorded Music: no licence permission is required for:
  - o any playing of recorded music between 08.00 and 23.00 on any day on premises authorised to sell alcohol for consumption on those premises, provided that the audience does not exceed 500.
  - o any playing of recorded music between 08.00 and 23.00 on any day, in a church hall, village hall, community hall, or other similar community premises, that is not licensed by a premises licence to sell alcohol, provided that (a) the audience does not exceed 500, and (b) the organiser gets consent for the performance from a person who is responsible for the premises.
  - any playing of recorded music between 08.00 and 23.00 on any day, at the non-residential premises of (i) a local authority, or (ii) a school, or (iii) a hospital, provided that (a) the audience does not exceed 500, and (b) the organiser gets consent for the performance on the relevant premises from: (i) the local authority concerned, or (ii) the school proprietor or (iii) the health care provider for the hospital.

### Continued from previous page...

- Dance: no licence is required for performances between 08.00 and 23.00 on any day, provided that the
  audience does not exceed 500. However, a performance which amounts to adult entertainment remains
  licensable.
- Cross activity exemptions: no licence is required between 08.00 and 23.00 on any day, with no limit on audience size for:
  - o any entertainment taking place on the premises of the local authority where the entertainment is provided by or on behalf of the local authority;
  - o any entertainment taking place on the hospital premises of the health care provider where the entertainment is provided by or on behalf of the health care provider;
  - o any entertainment taking place on the premises of the school where the entertainment is provided by or on behalf of the school proprietor; and
  - o any entertainment (excluding films and a boxing or wrestling entertainment) taking place at a travelling circus, provided that (a) it takes place within a moveable structure that accommodates the audience, and (b) that the travelling circus has not been located on the same site for more than 28 consecutive days.

### Section 18 of 18

### **PAYMENT DETAILS**

This fee must be paid to the authority. If you complete the application online, you must pay it by debit or credit card.

Variation Fees are determined by the non domestic rateable value of the premises.

To find out a premises non domestic rateable value go to the Valuation Office Agency site at http://www.voa.gov.uk/business\_rates/index.htm

Band A - No RV to £4300	£100.00
Band B - £4301 to £33000	£190.00
Band C - £33001 to £87000	£315.00
Band D - £87001 to £12500	£450.00*
Band E - £125001 and over	£635.00*

\*If the premises rateable value is in Bands D or E and the premises is primarily used for the consumption of alcohol on the premises then your are required to pay a higher fee

Band D - £87001 to £125000 £900.00 Band E - £125001 and over £1,905.00

If you own a large premise you are subject to additional fees based upon the number in attendance at any one time

Capacity 5000-9999	£1,000.00
Capacity 10000 -14999	£2,000.00
Capacity 15000-19999	£4,000.00
Capacity 20000-29999	£8,000.00
Capacity 30000-39999	£16,000.00
Capacity 40000-49999	£24,000.00
Capacity 50000-59999	£32,000.00
Capacity 60000-69999	£40,000.00
Capacity 70000-79999	£48,000.00
Capacity 80000-89999	£56,000.00
Capacity 90000 and over	£64,000.00

\* Fee amount (£)

350.00

### DECLARATION

I/we understand it is an offence, liable on conviction to a fine up to level 5 on the standard scale, under section 158 of the

Continued from previous page  * licensing act 2003, to make a	false statement in or in connection with this application.
☐ Ticking this box indica	tes you have read and understood the above declaration
This section should be comple behalf of the applicant?"	eted by the applicant, unless you answered "Yes" to the question "Are you an agent acting on
* Full name	Stuart Cox
* Capacity	Director of Catering
* Date	13 / 08 / 2018 dd mm yyyy
	Add another signatory
with your application.	
IT IS AN OFFENCE, UNDER SECONNECTION WITH THIS APPLICATION TO A FINE OF A	ECTION 158 OF THE LICENSING ACT 2003, TO MAKE A FALSE STATEMENT IN OR IN PLICATION. THOSE WHO MAKE A FALSE STATEMENT MAY BE LIABLE ON SUMMARY MY AMOUNT.
OFFICE USE ONLY	
Applicant reference number	
Fee paid	
Payment provider reference	
ELMS Payment Reference	
Payment status	
Payment authorisation code	
Payment authorisation date	
Date and time submitted	
Approval deadline	
Error message	
ls Digitally signed	
1 2 3 4	5 6 7 8 9 10 11 12 13 14 15 16 17 18 Next>

\*\*\*\*





Your name/organisation name/name of

body you represent (see note 1)

Postal address

Email address

RECEIVED

1 0 OCT 2018

LICENSING OFFICE

# Norwich City Council Licensing Authority Licensing Act 2003

Statement of support or objection to an application for a premises licence

Michael Smyth

67 Carrow Road

Name of the premises you wish to support or object to	Norwich City football club.		
Address of the premises you wish support or object to	Carrow Road, Norwich, NR1 1JE		
Your support or objection must re	elate to one of the four Licensing Objectives (see note 2)		
Licensing Objective	Please set out your support or objections below.  Please use separate sheets if necessary		
To prevent crime and disorder	Please see attached sheets.		
Public safety	Please see attached sheets.		
To prevent public nuisance	Please see attached sheets.		
To protect children from harm	N/A		
Di			
Please suggest any conditions which would alleviate your concerns.	The existing license was granted in 2007. Since that time there have been many changes made to area immediately around the football club including hundreds of new homes and the transition of the area to a cul-de-sac with a single public access road. I believe that a full review of the existing license would now be appropriate to consider these new factors.		

### To Prevent Crime and Disorder

The extension allowing the sale of alcohol outside the premises for up to 36,000 people has a high risk of resulting in damage to property or persons. In the past, late night events at the football club have resulted in damage to local residents property by people leaving the premises.

Under the terms of this application alcohol could be served from 09:00 to 02:00 Sunday to Thursday, and until 03:00 on Friday and Saturday. On up to 12 occasions per year the club can extend the hours to 24 hours on giving 7 days notice.

The full terms of the club's existing license must be taken into account when considering whether it is appropriate to extend the existing permissible activities into the local community area and the disruption that would cause.

### **Public Safety**

The sale of alcohol for extended periods of time has the inherent risk of personal injury and these events will be taking place whist police resources are already in demand in areas such as Prince of Wales Road.

Two years ago in 2016, the football club applied successfully to the Norwich highways agency committee to remove the parking bays on Carrow Road. Parking had been permissible between 18:00 to 08:00 only and "no parking" bollards were placed over the parking bays at least 2 days before events at the club. In over 20 years of living on Carrow Road I never witnessed vehicles being parked there on football days.

A report in support of the club's application was submitted by the head of City Development Services to the Highways Committee, (attached). It recommended the proposal on the following grounds in the report dated 21 January 2016:

## "Removal of on street parking

- 15. The removal of on street parking bays on Carrow Road was opposed by most respondents who commented on this aspect of the proposal. These proposals are a consequence of the need for NCFC to handle significant crowd movement, and ensure the safety of the public whilst they are visiting the ground. Norwich City Football club has to run all fixtures at Carrow Road within a strict set of guidelines as set out in Norfolk County Council's Safety Advisory Group (SAG). One of their requirements is that, on match days, no vehicle should be parked in any area that may hinder the emergency egress of supporters. Carrow Road is one such area.
- 16. Furthermore, as was mentioned in the original report, the Counter Terrorism Security Advisors (CTSA) advised that that any vehicle parked within close proximity to the stadium can create a high security risk. There have been a number of incidents where cars have been left and it has not been possible to get them removed. This places the onus on the club to decide how much of a risk it causes. Consequently, the club requested that the current on-street parking spaces on Carrow Road are removed."

Placing bars and marquees on Carrow Road would have even greater impact on egress of the public, and any structures would be obstructions on leaving the premises. They would also carry the same potential terrorist threat by providing areas of potential concealment.

It is difficult to see how structures on the road and car park would be permissible within the strict set of (SAG) guidelines noted above. Structures such as bars and marquees would be designed to deliberately encourage people to congregate thus causing further hindrance to egress.

The number of persons attending football matches is approximately 26,000. At events such as concerts it is proposed in the application that there will be as many as 36,000, therefore 10,000 more than on a football day.

This application would allow the club to populate Carrow Road with bars, food stalls and marquees at any event that is covered within it's existing far reaching license, including football matches.

Allowing the sale of alcohol on bars on Carrow Road would result in large numbers of people congregating and consuming alcohol adjacent to one of the busiest roads and road junctions in Norwich.

The congregation of such large numbers of people in an open area where structures are present presents a high security risk and the recent Manchester terrorist incident has sadly identified that such events are targeted.

Securing the perimeter of the proposed area would cause further issues (if that were to be proposed). The Carrow Road section and car park area could not be secured by a perimeter, as that would further prevent emergency egress.

### To Prevent Public Nuisance.

This proposal must be considered with the detail of the clubs existing license that many consider is already too far reaching and provides too much scope. The license was granted in 2007 and since that time the area has become more residential with hundreds of new flats being built and currently in development. In addition, since 2016 the area is now effectively a cul-de-sac with only one public access road for what will soon be approximately 1,000 homes.

The last ten years has also seen the emergence of two other prominent sites in Norwich where international performers have staged events, namely the Norfolk showground and it's annual Sundowner festival and Earlham Park, which also has hosted several concerts. The disruption caused to local residents and the surrounding area when concerts are held at the football club is extensive. Particularly so when events are staged during weeknights. The build up and breakdown of these events extends for several days before and after the events take place.

The summer period has historically been a respite period for local residents when it can be generally relied upon that no major disruption will occur.

During the last major concert my property on Carrow Road was uninhabitable due to the loud volume of noise. The existing license allows for live or recorded music to be played in the stadium until 00:00 any day of the week. (License Annex 2 Point 22). This application will extend that license to the proposed areas. License annex 2, Point 19, requires the premises to be well insulated to prevent noise nuisance. I do not see how this can be done if people are allowed to congregate at bars and marquees outside the ground where music could be played.

In allowing bars and marquees outside the ground to remain open serving alcohol until 02:00, (03:00 on Friday and Saturday – or 24hrs with 7 days notice), would hold people in the area for considerably longer and the disturbance of leaving the area would continue well into the night. This application would permit the club to do this.

Two years ago the largest beer tent in Europe was erected in the furthest corner of the car park away from the football ground and at the closest point to flats on Geoffrey Watling Way. The area is not shown on the map submitted with the application as the map does not show the full area under consideration. The car park are extends further into the local area than is shown.

No notice was given to local residents and the event was staged over a long weekend. Live and amplified music was played from lunchtime until 23:00. Residents I know living in the flats on Geoffrey Watling Way said that if the event were to be held there again they would have to vacate their property for the duration due to the constant noise.

That event took place without this license extension in place which questions why this application is necessary.

Report to

Norwich highways agency committee

21 January 2016

Report of Head of city development services

Norwich City Football Club – results of consultation on proposed toucan crossing and bus gate

### **Purpose**

To note the consultation and seek approval to implement the relevant Traffic Regulation Orders and footpath conversion order to service the expanding development at the Norwich City Football Club site and beyond.

### Recommendations

### That the committee:

- (1) Agree the provision of a Toucan Crossing and a bus gate at the junction of Koblenz Avenue and Geoffrey Watling Way and the removal of all on-street parking on Carrow round around the football stadium as show on the plans in Appendix 2.
- (2) Asks the head of city development services to complete the necessary statutory procedures associated with implementing the traffic management measures as described in this report.

### Corporate objective and service priorities

The scheme helps to meet the corporate priority for a safe and clean and low carbon city and the service plan priority to implement the Transport for Norwich strategy.

### Financial consequences

The costs of the scheme are being met by contributions from various developments in the immediate area, as part of S106 agreements already received by Norfolk County Council; £116,732 – Toucan crossing contribution, £114,000 – Non car transport contribution and a further £17,610 contribution from the Hotel. Total Scheme funding is therefore 258,342.

Wards: Thorpe Hamlet

Cabinet member: Cllr Bremner – Environment & sustainable development

### Contact Officers

Bruce Bentley Principal Transportation Planner

t: 01603 212 445 e: brucebentley@norwich.gov.uk

Nick Woodruff Project Engineer

01603 638085 e: nick.woodruff@norfolk.gov.uk

Background documents:

None

### **Policy Background**

- Norwich and its surrounding area is becoming an increasingly popular area to live, work and visit. It is the number one shopping destination in the Eastern Region and becoming one the nation's premier cultural centres. To ensure the Greater Norwich area continues to be popular and grow, the transport systems need to be able to cope with the increased demand.
- Norwich is a medieval city with a narrow road system; incorporating a 21st century transport system to cope with the increased demand without sacrificing highway space for a particular transport mode or at the expense of green space and historic buildings is challenging.
- 3. The Norwich Area Transportation Strategy (NATS) now more widely known as Transport for Norwich (TfN), is the adopted strategy which will deliver the transport improvements needed over the next 15 plus years. The strategy recognises everybody's journeys are different and does not look to force people to use one particular mode. It does look to give people viable options on how they choose to travel and actively promote sustainable transport. To do this in some areas of the network there needs to be a re-balance of the highway space available.
- 4. The strategy details the plan for future delivery of improvements in order to develop sustainable transport, reduce congestion and improve air quality within the Greater Norwich area. The strategy has already delivered key improvements such as the award winning Norwich Bus Station, St Augustine's Gyratory, a network of Park & Ride facilities, St Stephens and Chapel Field North and various Bus Rapid Transit (BRT) improvements. It also includes the recently completed Postwick hub and the Northern Distributor Road which is due for completion late 2017.
- 5. The implementation plan for the Norwich Area Transportation Strategy (NATSIP) was agreed by Norfolk County Council in April 2010 and updated in November 2013 (see link for updated implementation plan http://www.norfolk.gov.uk/view/NCC158241)
  The plan sets out the range of transport measures, together with their general intended phasing, for delivery over the short to medium term. The plan has now been updated to take account of what has been delivered since 2010, and to reflect the latest position on future scheme delivery, given progress with implementation, and now that the growth plans for the area are more clear (see joint core strategy document: http://www.greaternorwichgrowth.org.uk/dmsdocument/1953).
- Ensuring that all new development is served by sustainable transport is essential for the implementation of the NATS strategy. The proposals in this report that were negotiated as part of the planning approvals for the development at the football ground seek to achieve this.

### Introduction

7. The east Norwich area, around the Norwich City Football Club has expanded considerably in recent years, and there are now hundreds of homes on the site, with another 200 due for commencement later this year, and anticipated development of both the former Utilities site, and the adjacent Deal Ground. The population of this area has thus expanded rapidly in recent years, and will continue to do so. The area has been predominantly developed with apartments, most of which have restricted

parking provision, and demonstrably very low associated traffic movements. The remaining development accessed from the football club site continues in this theme. Vehicular access to the Deal ground and the utilities site will be via Bracondale and so will place no additional traffic in this area.

- 8. Despite the growing population close to the city centre, there are currently inadequate pedestrian and cycle facilities to cross the ring road (which operates as both the inner and outer ring road at this point). The developer funding that is being used for this scheme was negotiated on the basis that a proper crossing facility was required, particularly as it is the intention that National Cycle Route No. 1 is to be diverted along this route once access from the NCFC site through the Utilities site, and the Deal Ground has been achieved.
- 9. There are also no bus services serving the site at the current time, and whilst, currently, most homes are within reasonable reach of existing bus stops at Riverside, the next phase of development will require bus services to enter the site. The council has received confirmation that a bus service will be routed to service the new development. New buses serving the development will enter via the junction of Canary Way down a short section of the old Carrow Road, via Canary Fields and into Geoffrey Watling Way. Buses will only exit from Geoffrey Watling Way, either to Wherry Road, or on to Koblenz Avenue and provision has been made for a bus stop close to the junction of Canary Fields and Geoffrey Watling Way.
- 10. Proposals were made at the NHAC meeting on Thursday 17<sup>th</sup> September to tackle these issues and the proposals were approved for consultation.

### The proposals

- 11. The full details of the proposals can be seen in the original report but they are summarised below.
  - Removal of waiting bays on Carrow Road and their replacement by double yellow lines, to overcome security issues with cars parked close to the stadium
  - The signalisation of Wherry Road, Koblenz Avenue and Geoffrey Watling Way/ Carrow Road – enabling the provision of bus priority measures between the football club site and Wherry Road enabling a bus service to access the station, the NCFC site via Canary Way and Canary Fields, returning via the Riverside development.
  - Construction of a bus gate at the Geoffrey Watling way/ Koblenz Avenue junction.
  - Possible adjustment to the timings of the Old Carrow Road/ Kerrison Road junction with the ring road.
  - Construction of a Toucan crossing to replace the pedestrian refuge on Koblenz Avenue.

### Consultation

12. The consultation period commenced on 17 November 2015 and closed on Monday 7 December 2015.

- 13. The proposal was advertised in the press, on site and 561 letters to residents in the new development around the football club and the 'harbour triangle' were sent out. 36 responses have been received. Of the 36 responses 21 gave the street they lived/ worked on (two of the responses were from employees of Laurence Scott based on Hardy Road). A majority of the comments were from residents relatively equally spaced around the new developments on Geoffrey Watling Way, Carrow Road, Hardy Road and Kerrison Road. 2 comments were from residents outside the area who regularly visit people who live there.
- 14. The main representations raised to the proposals are shown in the table below.

Proposal	Comments	In favour	Opposed
Removal of limited waiting bays on Carrow road	Most respondents on this issue opposed the proposal to remove the limited waiting bays and replace them with double yellow lines. The new flats have no facilities for visitor parking and these on-street spaces are therefore used by visitors	3	20
Construction of a bus gate at the Koblenz Avenue Geoffrey Watling Way junction	The main objection to this proposal was that respondents felt it would increase traffic congestion at the Carrow Road/ Broadsman Close junction. Several respondents also said it would increase their journey times.  Respondents commented that the area does not currently have bus access.	3	24
Installation of a toucan crossing on Koblenz Avenue	Six objections to the proposed toucan crossing were received — both stating that the installation of lights would slow down traffic.	4	6

### Removal of on street parking

15. The removal of on street parking bays on Carrow Road was opposed by most respondents who commented on this aspect of the proposal. These proposals are a consequence of the need for NCFC to handle significant crowd movement, and ensure the safety of the public whilst they are visiting the ground. Norwich City Football club has to run all fixtures at Carrow Road within a strict set of guidelines as

- set out in Norfolk County Council's Safety Advisory Group (SAG). One of their requirements is that, on match days, no vehicle should be parked in any area that may hinder the emergency egress of supporters. Carrow Road is one such area.
- 16. Furthermore, as was mentioned in the original report, the Counter Terrorism Security Advisors (CTSA) advised that that any vehicle parked within close proximity to the stadium can create a high security risk. There have been a number of incidents where cars have been left and it has not been possible to get them removed. This places the onus on the club to decide how much of a risk it causes. Consequently, the club requested that the current on-street parking spaces on Carrow Road are removed.
- 17. As part of the development of the new flats at Carrow Quay, new short stay eight new on-street parking spaces will become available away from the risk area associated with the football club. Residents will still, therefore, have access to on-street parking as this development progresses. There are also other parking facilities in the area including riverside car park and on street pay & display bays on Rouen Road and Ber Street.

### Introduction of bus gate

- 18. Objections to the bus gate on Koblenz Avenue/ Geoffrey Watling Way junction were on the basis that buses do not serve the development and that the bus gate would prevent cars from using the Geoffrey Watling Way/ Koblenz Avenue junction. The bus gate and improvements at the Koblenz Avenue/ Wherry Road junction are necessary for meeting the Transport for Norwich (TfN) aims to improve public transport. Many respondents also said that they felt the blocking off of the Koblenz Avenue/ Geoffrey Watling way junction would increase congestion. Several respondents highlighted that the cause of the extra congestion at this junction was likely to be people using Geoffrey Watling Way and Carrow Road for rat running.
- 19. The junction of Carrow Road and Canary Way is under Split Cycle Offset Optimisation Technique (SCOOT) control and as such will make its own adjustments dependant on demand. SCOOT is the system the county council has in place that optimises junctions from a network perspective. SCOOT detects the length of the queue at traffic lights and uses this to release certain junctions. Once the bus gate is constructed a SCOOT engineer will revalidate Carrow/Canary to ensure it is working to its optimal performance. As noted in the appendix, it may also be possible to implement a 'yellow box' to ease egress at that junction. Modelling of the junction was done as part of the development
- 20. The purpose of the bus gate is to enable buses to penetrate this new part of the City, and cross the ring road without causing an adverse effect on the operation of the Ring Road. To continue to allow general traffic to use this junction, whilst facilitating the cross movement for buses would require a full light controlled facility, and this would substantially impact of the capacity of the Ring Road at this critical point. Geoffrey Watling Way is already subject to an access restriction in the section immediately behind the football stadium, so there should be no through traffic using it now. The proposal would effectively prevent all rat-running through the new housing development and past the harbour triangle area

### Introduction of toucan crossing

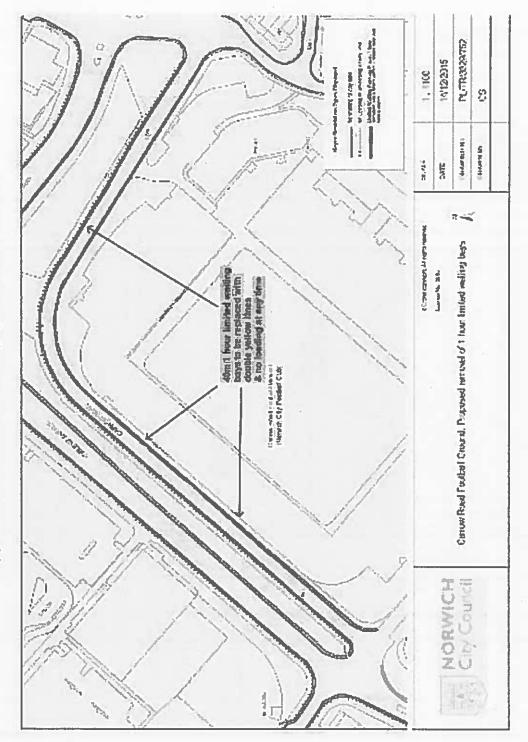
- 21. Objections to the proposed toucan crossing suggested that this would slow down traffic at the junction and is unnecessary. However, many requests have been received for a crossing at this location since the development was first occupied, and the one that is now proposed was identified as a requirement for the development, and has been funded through it. Although a crossing will, of course, require traffic to stop from time to time, the actual effect on the capacity of the ring road will be unaffected as it is the junctions at Foundry Bridge and King Street/Bracondale that restrict the capacity on this section of the ring road. This part of the city is expanding rapidly, and it is entirely inappropriate not to have adequate pedestrian access from here to the city centre. In addition, National Cycle Route 1 is intended to be diverted along Geoffrey Watling way, and a formal cycle crossing is therefore a necessity
- 22. Several respondents raised specific suggestions for alternative actions; these have been considered and are shown in Appendix 4.

### Implementation

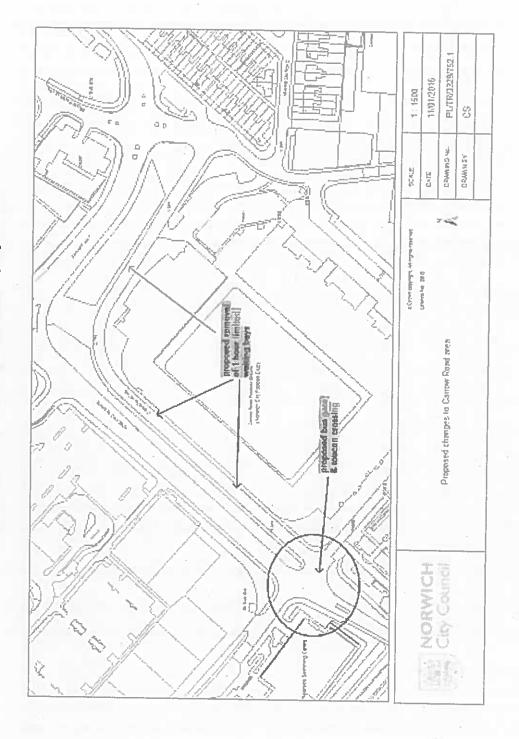
23. These proposals, if agreed, will be implemented in summer 2016 to coincide with the close season

College opposite and deligen opposite the college of the college of the college opposite the The second secon Order Modeller Appendix 1 Details of proposed bus gate & toucan crossing Proposed Toucan Crossing Carton theirs for the Court of their bear of their their of their Dylamony TITLE The proposeds sterves on the plant are indicates and adaptive change their after opening design process. 2. Demog in seesan od sale, no list sale, prosesses Preceded sew Tarke Stand ChardenaChang Proposed New Table Phenty County Poets Percentional falth crede ion (up gate Enstey Traffe Sayus Chantery Quess TRAFFIC SIGNALS PHASING Premied then Traffe Sapus Heart Morrholle County Council Proposed nettor Sto. Markey Prepared they debase toloral Proposed Asset Perhaps Frenched Weak Kerliane MOTES The same M H 립

Appendix 2 Location of Parking spaces to be removed



Appendix 3 Map showing the whole project area



# Appendix 4

Other comments	Officer comments
Suggestions that the council should put in a footpath along the section of Geoffrey Watling Way where there currently isn't one.	This section of Geoffrey Watling Way is a shared use space so there is no need for a separate footway. It is also an 'access only' street, so the only traffic should be residents of the immediately adjacent flats.
Installation of a yellow box at the Carrow Road/ Broadsman Close junction. Several respondents mentioned that cars regularly block off the exit to Carrow Road and that the installation of a yellow box at the junction would allow cars out from Carrow Road.	This could be a workable solution to assist egress from Carrow Road. It will be considered as part of the optimisation of the junction.
Many respondents mentioned that the current timing of the lights at the Carrow Road/ Broadsman Close was a significant factor in congestion along Carrow Road.	The possibility of changing the timing of the lights at this junction was mentioned in the original report. A SCOOT engineer will revalidate this junction to ensure it is working to its optimal performance.
Implement a one way system entering at Geoffrey Watling Way and the one way system then looping round the football club with cars exiting at the top of Carrow Road onto Geoffrey Watling Way	This would not deal with the issue of buses crossing the ring road without implementing a full light controlled junction.
Change the junction at Geoffrey Watling Way/ Koblenz Avenue/ Wherry Road into a mini roundabout.	Roundabouts are a solution where the arms of the roundabout all experience similar traffic flows. That is not the case here and would also significantly impact on the ring road.
Install access only signs at the Carrow Road/ Geoffrey Watling Way junction and at the Carrow Road Broadsman Close junction.	There are already access only signs on part of Geoffrey Watling Way which are routinely ignored by motorists and the police are extremely unlikely to enforce them. Access only restrictions without additional measures are unlikely to have any effect. The bus gate will be enforced by camera.

### Fuller, Maxine

From:

Bartram, Michelle <bartramm@norfolk.pnn.police.uk>

Sent:

08 October 2018 10:50

To:

LICENSING

Cc:

Woods, Suzanne;

Subject:

FW: Norwich City Football Club - Application to Vary Premises License 2018.pptx

; Divey, Richard

Norwich City Football Club - Application to Vary Premises License 2018,pptx

### Hello Licensing

**Attachments:** 

Please see the proposal from the applicant NCFC to add additional conditions to the premises licence relating to restrictions in terms of number of events and that patrons will be prevented from taking drinks off the premises.

With these additional restrictions added, there are no Police objections

Regards

### **Michelle Bartram**

**Licensing Officer** 

### Licensing

Norfolk Constabulary Bethel Street Police Station Norwich, Norfolk, NR2 1NN

Tel: 01603-276020 Fax: 01603-276025

# Follow us @nfklicensing



It takes 24 trees to produce 1 ton of office paper!

Think... is it really necessary to print this email?

From: Stuart Cox [

Sent: 06 October 2018 10:55

To: Bartram, Michelle; Richarddivey@norwich.gov.uk

Subject: Norwich City Football Club - Application to Vary Premises License 2018.pptx

Good morning,

Please find revised copy attached.

**Thanks** 

Stuart

# Stuart Cox



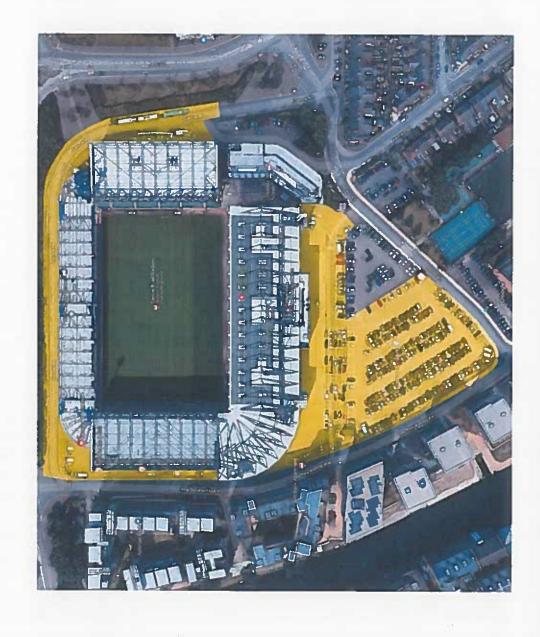
# Norwich City Football Club

Variation to License 07/01296/PREMTR

We are willing to add the following onto the operating schedule to feature as part of the conditions of the Premises License.

- There will be a maximum of 3 music concert days held per calendar year
- There will be a restriction of a further 6 event days per calendar year to be held on the car park.
- licensing will receive written notification (including the Event Management Plan) at least 6 weeks prior to the event date. Management Plan, Security Deployment Plan and Noise Norwich City Council Noise Pollution Team and Police
- During events, patrons will be prevented from taking open vessels of alcohol off the premises.

Full plan of Variation (marked in yellow)



### Fuller, Maxine

From:

Divey, Richard

Sent:

08 October 2018 11:04

To:

'Bartram, Michelle'; LICENSING

Cc:

Woods, Suzanne;

Subject:

RE: Norwich City Football Club - Application to Vary Premises License 2018.pptx

### Dear licensing

The restriction on the number of events means that it is unlikely that a statutory nuisance will be generated in this area.

Due to the nature of the noise environment in the area, I would assume that local residents accept noise will impact on them at times.

I therefore have no objections

### Regards

Richard Divey Environmental Protection Officer Norwich City Council St. Peters Street, Norwich NR2 1NH. 01603 212319

From: Bartram, Michelle [mailto:bartramm@norfolk.pnn.police.uk]

Sent: 08 October 2018 10:50

To: LICENSING

Cc: Woods, Suzanne:

Divey, Richard

Subject: FW: Norwich City Football Club - Application to Vary Premises License 2018.pptx

### Hello Licensing

Please see the proposal from the applicant NCFC to add additional conditions to the premises licence relating to restrictions in terms of number of events and that patrons will be prevented from taking drinks off the premises.

With these additional restrictions added, there are no Police objections

### Regards

### Michelle Bartram

Licensing Officer

### Licensing

Norfolk Constabulary Bethel Street Police Station Norwich, Norfolk, NR2 1NN

Tel: 01603-276020 Fax: 01603-276025

# Follow us @nfklicensing

### Fuller, Maxine

From:

Martin Hardy

Sent:

11 October 2018 13:23

To:

LICENSING

Subject:

Application to extend licensing hours by Norwich City Football Club (NCFC), Carrow

Road .Norwich

I apologise for being late raising my concerns regarding the above as I was unaware until today of the proposals. I would like to raise my strong objections for a number of reasons as follows;

If the licensing extension is part of a proposal for later use of the function rooms at NCFC then the noise already created at such functions already extends beyond the boundary of the ground and music can be clearly heard in the nearby apartment blocks. The function rooms are not adequately sound insulated and the noise is disturbing even now late at night.

Additional noise from cars and other vehicles from early morning until late at night.

Norwich has a late night drink problem particularly around Prince of Wales Road. As a result of some large nightclubs in this area closing there is the likelihood of late night drinking, anti social behaviour, crime and disorder moving to Carrow Road.

The extended licensing hours will be detrimental to policing in Norwich and the community in its entirety, placing even more pressure on limited resources.

In close vicinity to NCFC the area is densely populated with residential flats and houses and more apartment blocks being built.

I would be grateful if you would consider these concerns and keep me informed of the outcome.

Regards, Martin Hardy, 24 Robinson Bank, Geoffrey Watling Way, Norwich NR11GG

#### Fuller, Maxine

From:

Liz Stevens ·

Sent:

11 October 2018 14:03

To:

LICENSING

Subject:

Extended Licensing hours at Norwich City Football Club

I would like to register my objection to the application for extended licensing hours at Norwich City Football Club. Whilst I do not oppose an extension to the hours I feel that the hours they are requesting are excessive and do not consider the residents who live there.

To be able to sell alcohol from 6am to 2am is unreasonable and disruptive for the residents who live along Geoffrey Watling Way. Whilst I appreciate we are living alongside a venue who wish to stage events they should also consider the impact on their neighbours.

A more reasonable 9am to Midnight would be more considerate to NCFC's neighbours as there would still be disturbance to residents from customers leaving the venue at the end of an event.

Elizabeth Stevens
23 Robinson Bank
Geoffrey Watling Way
Norwich
NR1 1GG
Sent from my iPhone



## **Norwich City Council Licensing Authority Licensing Act 2003**

## Statement of support or objection to an application for a premises licence

Your name/organisation name/name of body you represent (see note 1)	Zinnia Chown	
Postal address	14 Robinson Bank, Geoffrey Watling way, Norwich, Norfolk	
Email address		
Contact telephone number		

Name of the premises you wish to support or object to	Norwich City football club
Address of the premises you wish to support or object to	Carrow road, Norwich

## Your support or objection must relate to one of the four Licensing Objectives (see note 2)

Licensing Objective	Please set out your support or objections below. Please use separate sheets if necessary		
To prevent crime and disorder	I object due to it allowing the consumption of alcohol in a residential area, leading to alcohol misuse or drunken behaviour, the likes of which occurred during the Take That concert		
Public safety	As above, alcohol misuse and drunken behaviour in a residential area		
To prevent public nuisance	Drunken behaviour in residential area, littering, fighting resulting from alcohol misuse, general noise nuisance, and people from the events spilling into residential areas along the river and Geoffrey Watling way. People hanging around after the events are over and even camping outside the venue along the river.		
To protect children from harm	Children should not have to be disturbed by or subjected to alcohol exposure, as the limits of the license are directly opposite residential buildings particularly along Geoffrey Watling way.		

Please suggest any conditions which would alleviate your concerns.	As an existing sport complex already providing food and drinks, there should be enough facilities within existing area to provide these.	
	RECEIVED	

Signed:

Zinnia Chown

Date: 10/10/18

1 0 OCT 2018

Please see notes below

LICENSING OFFICE

#### Fuller, Maxine

From:

noreply\_xforms@norwich.gov.uk

Sent:

09 October 2018 08:05

To:

LICENSING

Subject:

Licensing - Representation Form

# **Norwich City Council**

**Licensing Authority** 

**Licensing Act 2003** 

# RECEIVED

-9 OCT 2018

LICENSING OFFICE

# Statement of support or objection to an application for a premises licence

Your name/organisation name/name of body you represent	Gemma Kay		
Postal address	62 Allison Bank, Geoffrey Watling Way, Norwich, NR 1GW		
Email address			
Contact telephone number			
Address of the premises you wish to support or object to	Norwich city football ground		

## Your support or objection must relate to one of the four licensing objectives

				White the Control of
Licensing objective		Please set out your support or objections below		
To prevent crime and	disorder			
Public safety				
To prevent public nuisance		I object to having bars etc in the car parks next to my flat which can be open until 2am every day		
To protect children from	om harm			
Please suggest any con would alleaviate your				
Full name:	Gemma Ka	ıy	Date:	09/10/2018

#### **Local Policy considerations**

- 1.0 Introduction
- 1.4 The 2003 Act requires the council to carry out its various licensing functions so as to promote the four licensing objectives. These are:
  - The Prevention of Crime and Disorder
  - Public Safety
  - The Prevention of Public Nuisance
  - The Protection of Children from Harm
- 1.5 The 2003 Act also requires that the Council publishes a 'Statement of Licensing Policy' that sets out the policies the Council will generally apply to promote the Licensing Objectives when making decisions on applications made under the Act.
- 2.0 Consultation and Links to other Policies and Strategies
- 2.7 So far as possible, the council will avoid duplication with other regulatory regimes, and will not to use its powers under the Licensing Act 2003 to achieve outcomes that can be achieved by other legislation and other enforcement agencies. As an example, the council will not seek to impose fire safety conditions that may duplicate any requirements or prohibitions that could be imposed under the Regulatory Reform (Fire Safety) Order 2005.
- 3.0 Applications for Licences
- 3.2 Applicants must address the four licensing objectives in their operational plan. The operating plan must have regard to the nature of the area where the premises are situated, the type of premises, the licensable activities to be provided, operational procedures and the needs of the local community. The operating schedule must demonstrate how the premises will be "good neighbours" both to residents and to other venues and businesses.
- 3.3 Applicants must provide evidence that suitable and sufficient measures, as detailed in their operating schedule, will be implemented and maintained, relevant to the individual style, location and characteristics of their premises and activities. They must also also indicate if additional measures will be taken on an occasional or specific basis, such as when a special event or promotion is planned, which is, for example, likely to attract larger audiences.
- 4.0 Representations
- 4.1 "Responsible Authorities" (see Appendix 7) will be asked to consider all applications and to make representations to the council, if they relate to the promotion of the four licensing objectives and particularly in respect of applications which, might be regarded as contentious. Representations must be

- evidentially based and the organisation should attend any hearing when the application is being considered. Representations can be made in opposition to, or in support of, an application.
- 4.2 The council will consider all representations from any "Interested Party" (see Appendix 7), or their representative, which should preferably be evidentially based and supported by attendance at any hearing at which the application is being considered.
- 4.3 A representation will only be accepted by the council if it is 'relevant', i.e. it must relate to the likely effect of granting the licence on the promotion of at least one of the four licensing objectives. Representation's, that are regarded as being frivolous or vexatious, will not be considered, and in the case of a review of a licence, any representation which is regarded as repetitious, will also not be considered. A decision as to whether a representation is frivolous, vexatious or repetitive will be made by an officer of the council.
- 5.0 Conditions attaching to Licences
- 5.1 Where relevant representations are made, the council will make objective judgments as to whether conditions may need to be attached to the premises licence to secure achievement of the licensing objectives. Any conditions arising as a result of representations will primarily focus on the direct impact of the activities taking place at licensed premises, on those attending the premises, and members of the public living, working or engaged in normal activity in the area concerned, and will cover matters that are within the control of individual licensees.
- 5.2 All applications will be considered on an individual basis and any condition attached to such a licence, will be tailored to each individual premises, in order to avoid the imposition of disproportionate or burdensome conditions on those premises. Therefore, mandatory conditions, will only be imposed where they are appropriate for the promotion of the licensing objectives.
- 8.0 The Impact of Licensed Premises
- 8.1 When considering whether any licensed activity should be permitted, and a relevant representation has been received, the likelihood of it causing unacceptable adverse impact will be assessed by taking into account relevant matters including:
  - the type of use, the number of customers likely to attend the premises and the type of customers at the time of the application;
  - the proposed hours of operation;
  - the level of public transport accessibility for customers either arriving or leaving the premises and the likely means of public or private transport that will be used by the customers;
  - the means of access to the premises including the location of customer entrances and exits;
  - the provision of toilet facilities;
  - the frequency of the licensable activity.

With any adverse impact it may be possible to take steps to mitigate or prevent the impact and if such measures are reliable an activity may be licensed.

- 13.0 Management of Licensed Premises
- 13.1 Within the operating schedule for premises from which alcohol will be sold, with the exception of qualifying community premises, a premises supervisor must be designated (designated premises supervisor) and such person must be in possession of a current personal licence. The licensing authority will normally expect the designated premises supervisor [DPS] to have been given the day to day responsibility for running the premises by the premises licence holder and, as such, would normally be present on the licensed premises on a regular basis. In addition to the DPS holding a personal licence, the licensing authority would strongly encourage the DPS to undergo additional training and to have experience commensurate with the nature and style of entertainment provided and the capacity of the premises.
- 13.2 The act does not require a DPS or any other personal licence holder to be present on the premises at all times when alcohol is sold. However, the DPS and the premises licence holder remain responsible for the premises at all times and have a duty to comply with the terms of the licensing act and any conditions, including the matters set out in the premises' operating schedule, in order to promote the licensing objectives. To that end, the licensing authority will be mindful of the guidance issued by the secretary of state, which recommends that a personal licence holder/DPS gives specific written authorisations to those individuals they are authorising to retail alcohol. Although written authorisation is not a requirement of the act and the designated premises supervisor/personal licence holder remain ultimately responsible for ensuring compliance with the act and licensing conditions, this action could assist in demonstrating due diligence should any issues arise with regard to enforcement.

The licensing authority will therefore expect that where the personal licence holder/DPS does not have the premises under their immediate day to day control, written authorisations will be issued to staff acting on their behalf, such authorisations being made available for inspection by a responsible Officer of the licensing authority or the police upon request.

#### **LICENSING OBJECTIVES**

- 20.0 Objective Prevention of Crime and Disorder
- 20.1 Section 17 of the Crime and Disorder Act 1998 introduced a wide range of measures for preventing crime and disorder and imposed a duty on the City Council, and others, to consider crime and disorder reduction in the exercise of all their duties. The Licensing Act 2003 reinforces this duty for local authorities.
- 20.2 The promotion of the licensing objective, to prevent crime and disorder, places a responsibility on licence holders to become key partners in achieving this objective. Applicants will be expected to demonstrate in their operating schedule that suitable and sufficient measures have been identified and will be implemented and maintained to reduce or prevent crime and disorder on and in the vicinity of

their premises, relevant to the individual style and characteristics of their premises and the licensable activities at those premises.

20.3 When addressing the issue of crime and disorder, the applicant should demonstrate that all those factors that impact on crime and disorder have been considered. These include:

Underage drinking

Drunkenness on premises

Public drunkenness

Keeping Illegal activity like drug taking and dealing, offensive weapons and sales of contraband or stolen goods away from the premises.

Preventing disorderly and potentially violent behaviour on and outside the premises.

Reducing Anti-social behaviour and Disorder inside and outside the premises

Litter

Unauthorised advertising

Protecting people and property from theft, vandalism and assault

Guard against glasses and bottles being used as weapons or causing accidents.

20.4 The following examples of control measures are given to assist applicants who may need to take account of them in their operating schedule, having regard to their particular type of premises and/or licensable activities:

Effective and responsible management of premises;

Training and supervision of staff;

Employ sufficient numbers of staff to keep numbers down of people awaiting service;

Provide sufficient seating for customers;

Patrols of staff around the premises;

Ensure sufficient lighting and visibility, removing obstructions if necessary, to discourage illegal activity;

Introduce an entry policy – making people aware of it – and apply it consistently and fairly;

Implement a search policy to prevent drugs, offensive weapons etc being brought onto the premises;

Implement effective management of entrance queues – incorporating barriers if necessary;

Adoption of best practice guidance e.g. Safer Clubbing, the National Alcohol Harm Reduction Strategy Toolkit, Minor Sales Major Consequences, Clubbing against Racism and other voluntary codes of practice, including those relating to drinks promotions e.g. The Point of Sale Promotions published by the British Beer and Pub Association (BBPA), Security in Design published by BBPA and Drugs and Pubs, published by BBPA;

Acceptance of accredited 'proof of age' cards e.g. Portman proof of age cards, Citizencard, Connexions Card and/or 'new type' driving licences with photographs, or passports;

Provision of effective CCTV in and around premises;

Employment of Security Industry Authority licensed door staff to manage the door and minimize disorder;

Ensure glasses are collected on an on going basis, make regular inspections for broken glass and clear up;

Provision of toughened or plastic drinking vessels and bottles;

Provision of 'bottle bins' inside the premises and near exits;

Provision of secure, deposit boxes for confiscated items i.e. Operation Enterprise Drug and Weapon Amnesty Safe's;

Information displayed for staff and customers on Drug Awareness including the 'spiking' of drinks with drugs;

Provision of litterbins and other security measures, such as lighting, outside premises;

Membership of local 'Pubwatch' schemes or similar accreditation schemes or organizations ie Operation Enterprise;

Responsible advertising;

Distribution of promotional leaflets, posters etc;

Drug Seizure Kits (available from Norfolk Police Operation Enterprise);

Member of the 'NiteLink' radio scheme;

Working in partnership with the SOS Bus scheme;

Ban known offenders and share information with other licensed premises in the area:

Implement a dispersal policy;

Introduce a 'closed door' policy, with attendance prohibited for new customers 2-3 hours before licensable activities finish;

- 24.0 Objective prevention of public nuisance
- 24.1 Licensed premises can potentially have a significantly adverse impact on communities through public nuisances that arise from their operation. The amenity of residents and occupiers of other businesses should be maintained and protected from the potential consequence of the operation of licensed premises, whilst recognising the valuable cultural, social and business importance that such premises provide.
- 24.2 Public nuisance will be interpreted in its widest sense, and will take it to include such issues as noise, light, odour, litter and antisocial behaviour, where these matters impact on those living, working or otherwise engaged in normal activity in an area.
- 24.3 Applicants should be aware that stricter conditions, including controls on licensing hours for all or some licensable activities will be applied, where licensed premises

are in residential areas or where their activities may impact on residents or other business premises, and where relevant representations have been received. Conversely, premises for which it can be demonstrated have effective measures to prevent public nuisance, may be suitable for longer opening hours.

- 24.4 The council will normally permit the hours during which alcohol is sold to match the normal trading hours during which other sales take place, unless there are exceptional reasons such as disturbance or disorder attributable to the location and/or the premises, and relevant representations have been made.
- 24.5 The council believe that the impact a licensed premises can have on a neighbourhood is significantly influenced by the times when those licensed premises are open, and the times when licensable activities are taking place. Consequently, the council has adopted a policy on hours of trading, (section E) and in so doing, has given full consideration to the secretary of state's guidance on hours of trading.
- 24.6 Applicants will be expected to demonstrate in their operating schedule that suitable and sufficient measures have been identified and will be implemented and maintained to prevent public nuisance, relevant to the individual style and characteristics of their premises and events. For example, the increasing business requirement for licence holders to provide live or recorded music in premises where this has not previously been the case is especially pertinent, and should be fully assessed on the application.
- 24.7 When addressing the issue of prevention of public nuisance, the applicant must demonstrate that those factors that impact on the likelihood of public nuisance have been considered. These may include:
  - the location of premises and proximity to residential and other noise sensitive premises, such as hospitals, hospices, care homes and places of worship
  - the hours of opening, particularly between 11pm and 7am
  - the nature of activities to be provided, including whether those activities are of a temporary or permanent nature and whether they are to be held inside or outside premises
  - the design and layout of premises and in particular the presence of noise limiting features
  - the occupancy capacity of the premises
  - the availability of public transport
  - wind down period between the end of the licensable activities and closure of the premises
  - last admission time
  - preventing litter and refuse becoming an eyesore
  - consideration of local residents that they are not upset by loud or persistent noise or by excessive light
  - preventing cars attending an event or premises from causing a noise nuisance and congestion, and from taking up local people's parking spaces
  - avoid early morning or late night refuse collections
  - avoiding emptying bins into skips, especially if they contain glass, either late at night or early in the morning

- customers eating, drinking or smoking in open air areas (for example beer gardens/forecourts and other open areas adjacent to the premises).
- 24.8 The following examples of control measures are given to assist applicants who may need to take account of them in their operating schedule, having regard to their particular type of premises and/or activities:
  - Effective and responsible management of premises.
  - Appropriate instruction, training and supervision of those employed or engaged to prevent incidents of public nuisance, eg to ensure customers leave quietly.
  - Fit prominent signs requesting that customers respect local residents and leave quietly.
  - Control of operating hours for all or parts (eg garden areas) of premises, including such matters as deliveries ie not too early in the morning.
  - Adoption of best practice guidance (eg Good Practice Guide on the Control of Noise from Pubs and Clubs, produced by Institute of Acoustics, Licensed Property: Noise, published by BBPA).
  - Installation of soundproofing, air conditioning, acoustic lobbies and sound limitation devices.
  - Management of people, including staff, and traffic (and resulting queues) arriving and leaving premises.
  - Liaison with public transport providers.
  - Siting of external lighting, including security lighting.
  - Management arrangements for collection and disposal of waste, empty bottles etc.
  - Effective ventilation systems to prevent the emission of unwanted odours.
  - Take away packaging to include the name and address of the premises on it.
  - Capacity levels for fast food outlets.
  - Introduce a chill out area with coffee and mellow music where customers can settle before leaving.
  - Introduce a closed door policy, with attendance prohibited for new customers 2 to 3 hours before licensable activities finish.

To address issues arising from customers smoking, eating and drinking in outdoor areas and on the highway outside the premises could include signage asking customers to keep noise to a minimum when using outdoor areas; restrictions on the numbers of customers permitted in certain outside areas and/or at certain times; and use of door-staff and employees to monitor possible public nuisance issues.

#### **SECTION E - Hours of Trading**

30.7 Consideration will always be given to an applicant's individual case and if the matter of trading hours has been raised in a representation, the council will take into account any proposals the applicant has to minimise the risk of nuisance or disorder being caused or exacerbated by customers departing from the premises. It is however, unlikely that statements such as the premises being well-managed, or that the applicant is of good character or that the style of the premises is intended and likely to attract a discerning clientele, will alone be sufficient to demonstrate that restrictions on hours of trading should not be applied.

#### **National Guidance**

#### (issued under section 182 of the Licensing Act 2003)

## **Licence conditions – general principles**

- 1.16 Conditions on a premises licence or club premises certificate are important in setting the parameters within which premises can lawfully operate. The use of wording such as "must", "shall" and "will" is encouraged. Licence conditions:
  - must be appropriate for the promotion of the licensing objectives;
  - must be precise and enforceable;
  - must be unambiguous and clear in what they intend to achieve;
  - should not duplicate other statutory requirements or other duties or responsibilities placed on the employer by other legislation;
  - must be tailored to the individual type, location and characteristics of the premises and events concerned;
  - should not be standardised and may be unlawful when it cannot be demonstrated that they are appropriate for the promotion of the licensing objectives in an individual case;
  - should not replicate offences set out in the 2003 Act or other legislation;
  - should be proportionate, justifiable and be capable of being met, (for example, whilst beer glasses may be available in toughened glass, wine glasses may not);
  - cannot seek to manage the behaviour of customers once they are beyond the direct management of the licence holder and their staff, but may impact on the behaviour of customers in the immediate vicinity of the premises or as they enter or leave: and
  - should be written in a prescriptive format.

## Each application on its own merits

1.17 Each application must be considered on its own merits and in accordance with the licensing authority's statement of licensing policy; for example, if the application falls within the scope of a cumulative impact policy. Conditions attached to licences and certificates must be tailored to the individual type, location and characteristics of the premises and events concerned. This is essential to avoid the imposition of disproportionate and overly burdensome conditions on premises where there is no need for such conditions. Standardised conditions should be avoided and indeed may be unlawful where they cannot be shown to be appropriate for the promotion of the licensing objectives in an individual case.

#### Crime and disorder

- 2.1 Licensing authorities should look to the police as the main source of advice on crime and disorder. They should also seek to involve the local Community Safety Partnership (CSP).
- 2.3 Conditions should be targeted on deterrence and preventing crime and disorder. For example, where there is good reason to suppose that disorder may take place, the presence of closed-circuit television (CCTV) cameras both inside and immediately outside the premises can actively deter disorder, nuisance, anti-social behaviour and crime generally. Some licence holders may wish to have cameras on their premises for the prevention of crime directed against the business itself, its staff, or its customers. But any condition may require a broader approach, and it may be appropriate to ensure that the precise location of cameras is set out on plans to ensure that certain areas are properly covered and there is no subsequent dispute over the terms of the condition.
- 2.6 Conditions relating to the management competency of designated premises supervisors should not normally be attached to premises licences. The designated premises supervisor is the key person who will usually be responsible for the day to day management of the premises by the premises licence holder, including the prevention of disorder. A condition of this kind may only be justified as appropriate in rare circumstances where it can be demonstrated that, in the circumstances associated with particular premises, poor management competency could give rise to issues of crime and disorder and public safety.
- 2.7 It will normally be the responsibility of the premises licence holder as an employer, and not the licensing authority, to ensure that the managers appointed at the premises are competent and appropriately trained. However, licensing authorities must ensure that they do not stray outside their powers and duties under the 2003 Act. This is important to ensure the portability of the personal licence and the offences set out in the 2003 Act and to ensure, for example, that the prevention of disorder is in sharp focus for all managers, licence holders and clubs.

#### **Public nuisance**

- 2.18 The 2003 Act enables licensing authorities and responsible authorities, through representations, to consider what constitutes public nuisance and what is appropriate to prevent it in terms of conditions attached to specific premises licences and club premises certificates. It is therefore important that in considering the promotion of this licensing objective, licensing authorities and responsible authorities focus on the effect of the licensable activities at the specific premises on persons living and working (including those carrying on business) in the area around the premises which may be disproportionate and unreasonable. The issues will mainly concern noise nuisance, light pollution, noxious smells and litter.
- 2.19 Public nuisance is given a statutory meaning in many pieces of legislation. It is however not narrowly defined in the 2003 Act and retains its broad common law meaning. It is important to remember that the prevention of public nuisance could therefore include low-level nuisance, perhaps affecting a few people living locally, as well as major disturbance affecting the whole community. It may also include in appropriate circumstances the reduction of the living and working amenity and environment of other

persons living and working in the area of the licensed premises. Public nuisance may also arise as a result of the adverse effects of artificial light, dust, odour and insects or where its effect is prejudicial to health.

- 2.20 Conditions relating to noise nuisance will usually concern steps appropriate to control the levels of noise emanating from premises. This might be achieved by a simple measure such as ensuring that doors and windows are kept closed after a particular time, or more sophisticated measures like the installation of acoustic curtains or rubber speaker mounts. Any conditions appropriate to promote the prevention of public nuisance should be tailored to the type, nature and characteristics of the specific premises. Licensing authorities should be aware of the need to avoid inappropriate or disproportionate measures that could deter events that are valuable to the community, such as live music. Noise limiters, for example, are very expensive to purchase and install and are likely to be a considerable burden for smaller venues.
- 2.21 As with all conditions, those relating to noise nuisance may not be appropriate in certain circumstances where provisions in other legislation adequately protect those living in the area of the premises. But as stated earlier in this Guidance, the approach of licensing authorities and responsible authorities should be one of prevention and when their powers are engaged, licensing authorities should be aware of the fact that other legislation may not adequately cover concerns raised in relevant representations and additional conditions may be appropriate.
- 2.22 Where applications have given rise to representations, any appropriate conditions should normally focus on the most sensitive periods. For example, music noise from premises usually occurs from mid-evening until either late-evening or early-morning when residents in adjacent properties may be attempting to go to sleep or are sleeping. In certain circumstances, conditions relating to noise immediately surrounding the premises may also prove appropriate to address any disturbance anticipated as customers enter and leave.
- 2.23 Measures to control light pollution will also require careful thought. Bright lighting outside premises which is considered appropriate to prevent crime and disorder may itself give rise to light pollution for some neighbours. Applicants, licensing authorities and responsible authorities will need to balance these issues.
- 2.24 Beyond the immediate area surrounding the premises, these are matters for the personal responsibility of individuals under the law. An individual who engages in antisocial behaviour is accountable in their own right. However, it would be perfectly reasonable for a licensing authority to impose a condition, following relevant representations, that requires the licence holder or club to place signs at the exits from the building encouraging patrons to be quiet until they leave the area, or that, if they wish to smoke, to do so at designated places on the premises instead of outside, and to respect the rights of people living nearby to a peaceful night.

## Determining actions that are appropriate for the promotion of the licensing objectives

9.41 Licensing authorities are best placed to determine what actions are appropriate for the promotion of the licensing objectives in their areas. All licensing determinations should be considered on a case-by-case basis. They should take into account any representations or objections that have been received from responsible authorities or

other persons, and representations made by the applicant or premises user as the case may be.

- 9.42 The authority's determination should be evidence-based, justified as being appropriate for the promotion of the licensing objectives and proportionate to what it is intended to achieve.
- 9.43 Determination of whether an action or step is appropriate for the promotion of the licensing objectives requires an assessment of what action or step would be suitable to achieve that end. Whilst this does not therefore require a licensing authority to decide that no lesser step will achieve the aim, the authority should aim to consider the potential burden that the condition would impose on the premises licence holder (such as the financial burden due to restrictions on licensable activities) as well as the potential benefit in terms of the promotion of the licensing objectives. However, it is imperative that the authority ensures that the factors which form the basis of its determination are limited to consideration of the promotion of the objectives and nothing outside those parameters. As with the consideration of licence variations, the licensing authority should consider wider issues such as other conditions already in place to mitigate potential negative impact on the promotion of the licensing objectives and the track record of the business. Further advice on determining what is appropriate when imposing conditions on a licence or certificate is provided in Chapter 10. The licensing authority is expected to come to its determination based on an assessment of the evidence on both the risks and benefits either for or against making the determination.

## Conditions attached to premises licence

#### General

- 10.1 This chapter provides further guidance in relation to conditions attached to premises licences and club premises certificates. General principles on licence conditions are set out in Chapter 1 (see paragraph 1.16).
- 10.2 Conditions include any limitations or restrictions attached to a licence or certificate and essentially are the steps or actions that the holder of the premises licence or the club premises certificate will be required to take or refrain from taking in relation to the carrying on of licensable activities at the premises in question. Failure to comply with any condition attached to a licence or certificate is a criminal offence, which on conviction is punishable by a fine of up to £20,000 or up to six months' imprisonment. The courts have made clear that it is particularly important that conditions which are imprecise or difficult for a licence holder to observe should be avoided.
- 10.3 There are three types of condition that may be attached to a licence or certificate: proposed, imposed and mandatory. Each of these categories is described in more detail below.

## **Proposed conditions**

10.4 The conditions that are appropriate for the promotion of the licensing objectives should emerge initially from the risk assessment carried out by a prospective licence or certificate holder, which they should carry out before making their application for a premises licence or club premises certificate. This would be translated into the steps

recorded in the operating schedule or club operating schedule, which must also set out the proposed hours during which licensable activities will be conducted and any other hours during which the premises will be open to the public.

10.5 It is not acceptable for licensing authorities to simply replicate the wording from an applicant's operating schedule. A condition should be interpreted in accordance with the applicant's intention.

#### Consistency with steps described in operating schedule

10.6 The 2003 Act provides that where an operating schedule or club operating schedule has been submitted with an application and there have been no relevant representations made by responsible authorities or any other person, the licence or certificate must be granted subject only to such conditions as are consistent with the schedule accompanying the application and any mandatory conditions required under the 2003 Act.

10.7 Consistency means that the effect of the condition should be substantially the same as that intended by the terms of the operating schedule. If conditions are broken, this may lead to a criminal prosecution or an application for a review and it is extremely important therefore that they should be expressed on the licence or certificate in unequivocal and unambiguous terms. The duty imposed by conditions on the licence holder or club must be clear to the licence holder, club, enforcement officers and the courts.

## Imposed conditions

10.8 The licensing authority may not impose any conditions unless its discretion has been engaged following receipt of relevant representations and it is satisfied as a result of a hearing (unless all parties agree a hearing is not necessary) that it is appropriate to impose conditions to promote one or more of the four licensing objectives.

10.9 It is possible that, in certain cases, where there are other legislative provisions which are relevant and must be observed by the applicant, no additional conditions are appropriate to promote the licensing objectives.

## **Proportionality**

10.10 The 2003 Act requires that licensing conditions should be tailored to the size, type, location and characteristics and activities taking place at the premises concerned. Conditions should be determined on a case-by-case basis and standardised conditions which ignore these individual aspects should be avoided. Licensing authorities and other responsible authorities should be alive to the indirect costs that can arise because of conditions. These could be a deterrent to holding events that are valuable to the community or for the funding of good and important causes. Licensing authorities should therefore ensure that any conditions they impose are only those which are appropriate for the promotion of the licensing objectives.

## **Hours of trading**

10.13 The Government acknowledges that different licensing strategies may be appropriate for the promotion of the licensing objectives in different areas. The 2003 Act gives the licensing authority power to make decisions regarding licensed opening hours as part of the implementation of its licensing policy statement and licensing authorities are best placed to make decisions about appropriate opening hours in their areas based on their local knowledge and in consultation with responsible authorities. However, licensing authorities must always consider each application and must not impose predetermined licensed opening hours, without giving individual consideration to the merits of each application.

10.14 Where there are objections to an application to extend the hours during which licensable activities are to be carried on and the licensing authority determines that this would undermine the licensing objectives, it may reject the application or grant it with appropriate conditions and/or different hours from those requested.

## The need for licensed premises

13.18 There can be confusion about the difference between the "need" for premises and the "cumulative impact" of premises on the licensing objectives, for example, on crime and disorder. "Need" concerns the commercial demand for another pub or restaurant or hotel and is a matter for the planning authority and for the market. This is not a matter for a licensing authority in discharging its licensing functions or for its statement of licensing policy.