

**Report to** Norwich highways agency committee

**Item**

17 March 2016

**Report of** Head of city development services

**7**

**Subject** Transport for Norwich car club expansion 2016

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## **Purpose**

To consider the results of the statutory consultation on the further expansion of the car club

## **Recommendation**

That the committee:

- (1) notes the consultation representations received regarding proposed car club bays;
- (2) agrees not to implement those spaces detailed in paragraph 14 of this report
- (3) asks the head of city development services to complete the necessary statutory procedures associated with implementing the following car club bays (and any associated restrictions as noted) as and when cars become available;

All Saints Green

Angel Road

Atthill Road

Bethel Street (2 bays only)

Blackfriars Street

Branford Road

Caernarvon Road (with  
associated double yellow  
lines)

Calvert Street

College Road

Crome Road

Dover Street

Dover Street

Edinburgh Road (with  
associated Double Yellow  
lines)

Girton Road

Godric Place

Greenways East (with  
associated double yellow  
lines)

Greenways West

Guernsey Road

Havelock Road

Helena Road

Marlborough Road

Maud Street

Nelson Street (with associated  
double yellow lines)

Norman Road	Rugge Drive
Northumberland Street (with associated double yellow lines)	Salter Avenue
Oak Street	Silver Street
Opie Street	St Benedicts Street
Penn Grove	St Giles Street
Pettus Road	St Phillips Road
Portersfield Road	Stafford Street
Recreation Road	Sussex Street
Redwell Street	St Albans Road
Rouen Road	The Avenues
	Wingfield Road

- (4) asks the head of city development services to complete the necessary statutory procedures associated with implementing double yellow lines on Silver Road adjacent to letter box.

### **Corporate and service priorities**

The report helps to meet the corporate priority to provide a safe, clean and low carbon city and the service plan priority to implement the Transport for Norwich strategy.

### **Financial implications**

The car club operates on a not for profit basis and will be responsible for funding the cost of this expansion. The city council is making a contribution of £15,000 of S106 funding to install car club bays.

**Ward/s:** Multiple Wards

**Cabinet member:** Councillor Bremner – Environment and sustainable development

### **Contact officers**

Bruce Bentley	Principal transportation planner	01603 212445
Kieran Yates	Transportation planner	01603 212471
Jonathan Hughes	Transportation planner	01603 212446

### **Background documents**

None

# Report

## Background

1. In January this committee asked the head of city development services to carry out a statutory consultation for new car club bays at locations across the city to allow for the expansion of the car club.
2. The consultation was carried out between 6 and 29 February 2016. This involved statutory notices in the Evening News and on street at all the proposed locations. Ward members were also informed of the proposals.
3. Some bays require minor amendments to waiting restrictions as described in the statutory notice.
4. Expansion of the car club is in response to increased demand – membership has increased dramatically – there are 710 members of the car club (as of 8<sup>th</sup> February 2016) and 61 new members joined in January 2016.
5. It is important for the continued growth of the car club that supply keeps up with demand which is why, in certain cases, the new bays are concentrated in relatively small geographical areas.
6. Following the launch of the NR3 cars on Shipstone Road, St. Clement's Hill and Northcote Road, the car club ran out of available bays in NR3 and would have launched another 4 cars in NR3 to meet rapidly growing demand if bays had been available
7. A common theme across the objections received was the concern that the installation of new car club bays would have a negative impact on the availability of parking for residents. However, one of the main reasons the council supports the car club is that the evidence from research into the effect of car club schemes from around the country is that they remove between 5-12 privately owned vehicles from local streets for each new car club car provided.
8. Due to car club members getting rid of cars, the car club has created approximately 350 extra parking spaces in Norwich, especially in areas with highest parking pressure such as NR3, NR2 and NR1. In Norwich approximately 50% of members get rid of their car.
9. Although not actionable as part of this consultation it is noted that requests were made for a car club bay on Bracondale (2 respondents) and more car club bays in the east of the city (1 respondent). These locations will be considered in future.

## Consultation

10. Representations were received by letter and email, all representations are summarised in Appendix 1.

11. No representations were made in respect of **18** sites and these locations are recommended for implementation. These are:

All Saints Green	Angel Road	Atthill Road
Blackfriars Street	Branford Road	Calvert Street
Crome Road	Edinburgh Road	Girton Road
Godric Place	Guernsey Road	Northumberland Street
Pettus Road	Salter Avenue	St Albans Road
St Benedicts Street	Sussex Street	The Avenues

12. The following **12** sites listed below only received representations of support and are also recommended for implementation. These sites are:

Caernarvon Road	College Road	Dover Street
Greenways (west)	Havelock Road	Opie Street
Oak Street	Portersfield Road	Redwell Street
Recreation Road	Rouen Road	St Giles Street

13. The following **14** sites received objections; however for the reasons given in Appendix 1 it is recommended that these are implemented.

Bethel Street	Dover Street	Greenways (east)
Helena Road	Marlborough Road	Maud Street
Nelson Street	Norman Road	Penn Grove
Rugge Drive	Silver Street	Stafford Street
St Philips Road	Wingfield Road	

14. For the reasons given in Appendix 1 it is recommended that the following **13** sites are not implemented. In future phases of the car club expansion consideration may be given to looking at alternative locations in these streets

Bowthorpe Road	Benjamin Gooch Way	Cecil Road
Denmark Road	Glebe Road	Hotblack Road
Knowsley Road	Marlborough Road (east)	Mill Hill Road
Oxford Street	Parmenter Road	Silver Road
Sunningdale		

## Associated waiting restrictions

15. A number of associated waiting restrictions were advertised for consultation as part of the car club proposals, these include:

(a) **Northumberland Street (next to Blazer Court)**

Double yellow lines are proposed to protect the site access road to Blazer Court from obstructive parking, this responds to resident's requests and complements the proposed car club bay. Recommended for implementation as advertised.

(b) **Nelson Street (next to Horatio Court)**

Double yellow lines are proposed across the entrance to Horatio Court and to provide a passing place for vehicles, this is in response to residents requests to tackle a bottleneck caused by on street parking in this location. Recommended for implementation as advertised.

(c) **Edinburgh Road**

Double yellow lines are proposed adjacent to the existing car club bay, the entrance to an off street car park and housing managed by Norwich Housing Society. This will tackle obstructive on-street parking in this location. Recommended for implementation as advertised.

(d) **Silver Road (adjacent to letter box) & Marlborough Road (adjacent to post office)**

Double yellow lines are proposed adjacent to the newly sited letter box where obstructive on street parking narrows the footway excessively. The proposed car club bays proposed are not proposed to be implemented. On Marlborough Road adjacent to the recently relocated post office, the proposed limited waiting bay extension will not be implemented. Recommended that the double yellow lines only are implemented as advertised.

(e) **Caernarvon Road – (adjacent to the Peapod Nursery)**

On street parking in this corner of the road causes difficulties with parents picking up and leaving the nursery on foot, the proposed double yellow lines will give more space and safety to vulnerable road users. Recommended for implementation as advertised.

(f) **Greenways – (junctions of Duverlin Close and Purtingay Close)**

Double yellow lines in the above locations will help to protect pedestrian crossing points from obstructive on street parking. Recommended for implementation as advertised.

**Phased implementation by Cowheels**

16. Co-wheels have indicated that they propose to install the following proposed bays first, although this is dependent on car club members' demand. For this reason they are **most likely** to be implemented:

Atthill Street	Bethel Street	Oak Street
Opie Street	Penn Grove	Redwell Street
St Benedicts Street	St Giles Street	St Philips Road
Maud Street	Stafford Street	

17. The remaining locations that are approved by this committee will be implemented by traffic regulation order as and when funding for vehicles is secured.

## Appendix 1 – consultation responses and officer comments

Representations in support of the proposals are shown (+)

Representations against the proposal are shown (-)

Location	Number of comments		Summary of respondents comments	Officer comments & recommendation
	+	-		
Bethel Street		15	<p>Objections for the Bethel Street proposals were premised on several points; that the proposals would negatively impact on local businesses and taxis, that the road was too narrow for a car club bay and that the bays would increase congestion.</p> <p>Representations included The Forum, and supporters of The Greenhouse, the latter preparing a template for objection and which accounted for the majority of the responses.</p>	<p>Department for Transport guidelines on road widths in Manual for Streets show that with the car club bay Bethel Street is still wide enough for two way traffic (6 metres), and should not have any additional effect on traffic or congestion.</p> <p>However we are recommending a reduction in the length of the proposed car club bay to two spaces, to ensure that there is additional passing place space for vehicles.</p> <p>Appendix 2 shows the road widths with the proposed bay.</p> <p>Recommendation: Implement car club bay for 2 vehicles.</p>
Bowthorpe Road		2	<p>Both respondents raised the issue that the nearby hospital adds significant parking pressure and that the road is too busy for a car club bay.</p> <p>Cllr. Bogelein also raised similar concerns on behalf of residents.</p>	<p>Recommendation:</p> <p>Do <b>not</b> install bay</p>
Benjamin Gooch Way	10	8	<p>Respondents in favour of the proposed bay at Benjamin Gooch Way support the installation of this proposed bay.</p>	<p>Recommendation: Do <b>not</b> implement bay in current proposed location</p> <p>Explore possibility of an alternative location is</p>

Location	Number of comments		Summary of respondents comments	Officer comments & recommendation
	+	-		
			Respondents opposed to the bay raised several points: safety – concerns over this bay causing increased risk to pedestrians; access for bin lorries; the bay will severely impact refuse trucks' ability to turn round; cost; Fellowes Plain is maintained by residents of the development and, therefore, the council is not legally allowed to put a bay in here; that the car club car will ruin the view of the chapel	available in the future.
Caernarvon Road	11		All respondents to this proposal support the bay	Recommendation: Implement as advertised.
Cecil Road		2	<p>2 respondents opposed this proposal. Concerns were raised that the bay was too close to a busy bus stop, increase congestion, and cause accidents at the junction with Brian Avenue.</p> <p>Both objections suggested that a car club bay would be better located wither further up on Cecil Road away from the junction or on Brian Avenue.</p>	<p>Recommendation: Do <b>not</b> implement bay in current proposed location</p> <p>Explore possibility of an alternative location is available in the future.</p> <p>Objections were reasonable and an alternative location nearby may be better.</p>
College Road	12		All respondents to this proposal support the bay.	<p>Recommendation: Implement as advertised</p> <p>Support noted</p>
Denmark Road		1	Respondent believes that putting the car club bay on the other side of the road would be better as that would give better visibility for cars turning into Denmark Road than the current proposal.	<p>Recommendation: do <b>not</b> implement bay in current proposed location and explore possibility of an alternative location is available in the future.</p> <p>The resident's suggestion that the opposite side of the road is better is considered reasonable</p>

Location	Number of comments		Summary of respondents comments	Officer comments & recommendation
	+	-		
				and should be considered in the future.
Dover Street	10		All respondents to this proposal support the bay	Recommendation: make bay available for implementation  Support noted
Glebe Road	12	2	12 respondents support a new car club bay  Objections to the proposal were premised that there is a lack of spaces for residents in the area and that lack of permit parking leads to increased non-resident parking	Recommendation: do <b>not</b> install this bay.  Car club bays increase the amount of available parking as it leads to a decrease in car ownership. However, the bay on Girton Road will likely serve the same catchment area.
Greenways (East)	1	2	Objections stated that this proposal was poorly sited as it was too close to the school and that parking was already an issue in this area and a new bay would pose an obstruction.  Support for this bay was from a resident who is very keen for Greenways to have car club bays	Recommendation: make bay available for implementation  Greenways is a wide road with unrestricted parking and one car club bay would not pose a problem to traffic flow or safety.
Greenways (West)	1		Respondent is very keen that Greenways receive a car club bay.	Recommendation: make bay available for implementation  Support noted
Havelock Road	9		All respondents to this proposal support the bay.	Recommendation: make bay available for implementation  Support noted

Location	Number of comments		Summary of respondents comments	Officer comments & recommendation
	+	-		
Helena Road	9	2	<p>9 respondents who commented on this proposed bay were in favour.</p> <p>Both respondents who objected raised concerns that the car club bay will negatively impact on available car parking space.</p>	<p>Recommendation: make bay available for implementation</p> <p>Car club bays increase the amount of available parking as it leads to a decrease in car ownership.</p>
Hotblack Road	10		All respondents to this proposal support the bay.	<p>Recommendation: do <b>not</b> install this bay.</p> <p>Despite the support, the bay as proposed is not the best place for this bay as it is too close to Dereham Road and there are traffic and safety concerns. The proposed bay on Atthill Road will serve a similar area.</p>
Knowsley Road	8	7	<p>8 respondents who commented on this proposed bay were in favour.</p> <p>Objections to this bay were premised on concerns that there is insufficient parking available in this area and that recent criminal attacks on residents walking home means that anything that may mean residents have to walk further to get home should not be installed.</p> <p>Further objections included concerns over the impact on pedestrians crossing the road. Concerns were raised that where there is currently a reasonable view of oncoming traffic on Knowsley Road for pedestrians wishing to cross and continue uphill on Spencer Street the car club would make</p>	<p>Recommendation: Do <b>not</b> implement bay as proposed</p> <p>The perceived loss of on-street parking space by local residents and business is noted.</p> <p>If this location is to be reconsidered in future it will be essential to replace any lost on-street parking by reviewing waiting restrictions in the vicinity.</p> <p>As this would require another TRO to be advertised, it is not proposed to do this work at the current time, but can be reconsidered in future if necessary.</p> <p>A bin lorry may struggle to</p>

Location	Number of comments		Summary of respondents comments	Officer comments & recommendation
	+	-		
			<p>this a more dangerous place to cross – particularly the proposed van.</p> <p>Concerns were also raised that removing yellow lines would reduce the amount of room to allow for passing – important given how narrow the road is.</p> <p>Concerns also exist that the road is extremely narrow, most cars park on the pavement on Knowsley Road and there are concerns that</p>	<p>get past with a car club bay if a car was parked on the other side of the road. Therefore, it is reasonable to recommend this bay is not installed.</p>
Marlborough Road		3	<p>3 respondents to this proposal support the bay.</p> <p>Objections to this proposal were, primarily, based on the premise that a new bay would reduce parking availability for residents.</p>	<p>Recommendation: Implement as advertised</p> <p>Car club bays increase the amount of available parking as it leads to a decrease in car ownership.</p>
Marlborough Road (East)		4	<p>1 respondent explained this proposal would block access to their drive</p> <p>3 respondents were primarily opposed to this proposal based on the premise that a new bay would reduce parking availability for residents.</p>	<p>Recommendation: do <b>not</b> install bay</p> <p>Opposition to this bay was reasonable in regards to causing an obstruction to an individual drive and therefore it is reasonable to not install this bay</p>
Maud Street	9	9	<p>Respondents were equally split on this proposal. Opposition to the bay was based on concerns that it would lead to more parking congestion – furthermore concerns were raised that the area is already well served for car club bays (especially with the fact that there are proposed bays on Stafford Street and St Philips Road).</p>	<p>Recommendation: Implement as advertised</p> <p>Car club bays increase the amount of available parking as it leads to a decrease in car ownership.</p>

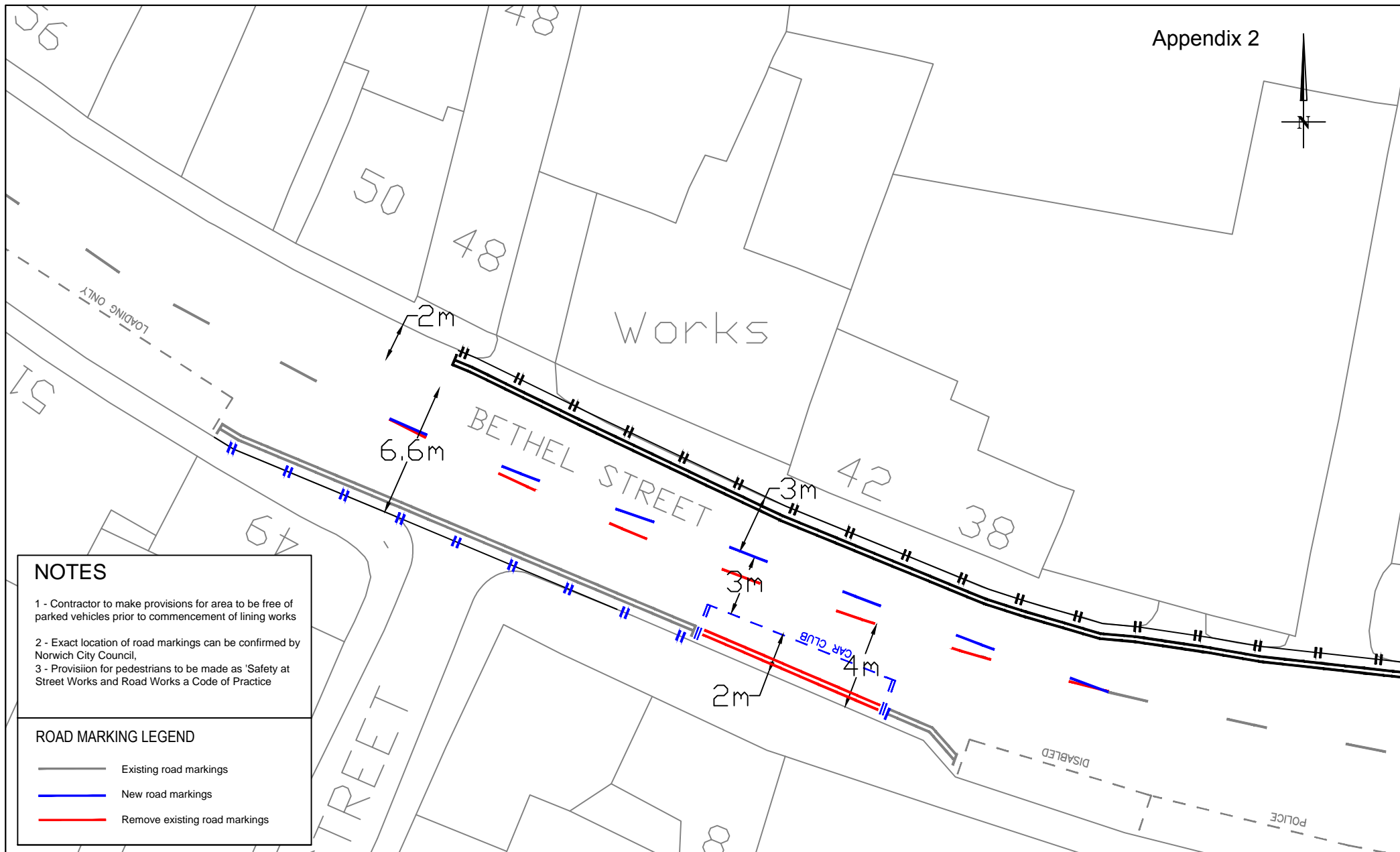
Location	Number of comments		Summary of respondents comments	Officer comments & recommendation
	+	-		
Mill Hill Road		1	Respondent raised concerns that this proposed bay would block off access to residential garages and that there is already a car club bay very nearby.	<p>Recommendation: do <b>not</b> install bay</p> <p>The respondent's objection is considered reasonable and the council agrees that the bay as proposed would restrict access.</p>
Nelson Street		1	The respondent objected to the bay on the basis that there is limited parking on Nelson Street and that the bay would negatively impact the value of their house. The respondent commented that they believe that Dolphin Grove would be a better location or that the bay should be located outside the home of a car club member.	<p>Recommendation: implement as advertised</p> <p>Car club bays increase the amount of available parking as it leads to a decrease in car ownership.</p> <p>The effect of a relatively minor waiting restriction amendment on property prices is not a material consideration for the Highway Authority.</p> <p>The remainder of Nelson Street is entirely unrestricted parking and is available to all residents and their visitors on a shared basis. The road space outside an individual's property is not reserved for that resident.</p>
Norman Road	7	3	<p>7 respondents to this proposal support the bay.</p> <p>Objections to this proposal were, primarily, based on the premise that a new bay would reduce parking availability for residents.</p>	<p>Recommendation: Implement as advertised</p> <p>Car club bays increase the amount of available parking as it leads to a decrease in car ownership.</p>

Location	Number of comments		Summary of respondents comments	Officer comments & recommendation
	+	-		
Oak Street	11		All respondents to this proposal support the bay.	Recommendation: Implement as advertised  Support noted
Opie Street	10		All respondents to this proposal support the bay.	Recommendation  Implement as advertised  Support noted
Oxford Street	9	1	Resident opposed comments that putting the bay in the proposed location on Oxford Street would make it too difficult to exit their drive	Recommendation: Do <b>not</b> implement bay in current proposed location and explore possibility of an alternative location is available in the future.  The resident's comment is reasonable and this bay would pose too much of an obstruction.
Parmenter Road		2	2 residents of Parmenter Road responded to the consultation citing concerns that the road was not suited to a car club as there are already fewer bays as there are bays for local businesses. One resident also highlighted that this road is regularly used by visitors to Eaton Park.	Recommendation: do <b>not</b> install bay
Penn Grove	7	3	7 respondents to this proposal support the bay  3 respondents opposed this proposal, primarily on the basis of concerns over negative impact on parking	Recommendation: implement as advertised  Car club bays increase the amount of available parking as it leads to a decrease in car ownership.

Location	Number of comments		Summary of respondents comments	Officer comments & recommendation
	+	-		
Portersfield Road	11		All respondents to this proposal support the bay	Recommendation: Implement as advertised Support noted
Redwell Street	9		All respondents to this proposal support the bay	Recommendation: Implement as advertised Support noted
Rouen Road	9		All respondents to this proposal support the bay	Recommendation: Implement as advertised Support noted
Rugge Drive		1	Respondent raised several concerns; belief it will cause accidents as the proposal is close to a bend and a T-junction, difficulty for residents' parking, difficulty for buses/ bin lorry.	Recommendation: Implement as advertised  In this area roads are relatively wide and is sufficient distance from the junction; a car club bay should not cause adverse traffic issues.
Silver Road		5	Concerns were raised about the impact of the removal of spaces that are often used by elderly people living in the Safe Haven site.	Recommendation: do <b>not</b> install this bay.
Silver Street	9	3	9 respondents to this proposal support the bay.  3 respondents opposed this proposal, primarily on the basis of concerns over negative impact on parking	Recommendation: Implement as advertised  Car club bays increase the amount of available parking as it leads to a decrease in car ownership.

Location	Number of comments		Summary of respondents comments	Officer comments & recommendation
	+	-		
Stacy Road	7	3	<p>7 respondents to this proposal support the bay.</p> <p>3 respondents opposed this proposal, primarily on the basis of concerns over negative impact on parking</p>	<p>Recommendation:</p> <p>Implement as advertised</p> <p>Car club bays increase the amount of available parking as it leads to a decrease in car ownership.</p>
St Giles Street	16		All respondents to this proposal support the bay.	<p>Recommendation:</p> <p>implement as advertised</p> <p>Support noted</p>
Stafford Street	11	1	Objection by resident as they believe that increasing the bays from one to three will limit parking. Resident notes that people cannot park on Heigham Road.	<p>Recommendation</p> <p>Install one additional car club space on Stafford Street.</p> <p>Car club bays increase the amount of available parking as it leads to a decrease in car ownership.</p>
St Philips Road	9	7	Objections to this proposal were based on the premise that a new bay would reduce parking availability for residents.	<p>Recommendation</p> <p>Implement as advertised</p> <p>Car club bays increase the amount of available parking as it leads to a decrease in car ownership.</p>
Sunningdale		63	<p>All respondents raised concerns that the bay would increase traffic and make the road more dangerous.</p> <p>Cllrs Lubbock and Ackroyd also responded to the consultation expressing concerns</p>	<p>Recommendation: do <b>not</b> implement this bay</p> <p>The double yellow lines were originally installed due to residents' concerns about safety. These concerns are still evident and therefore, it is felt that residents' opposition and safety concerns mean the</p>

Location	Number of comments		Summary of respondents comments	Officer comments & recommendation
	+	-		
				bay should not be installed.
Wingfield Road	7	3	<p>7 respondents to this proposal support the bay.</p> <p>3 respondents opposed this proposal, primarily on the basis of concerns over negative impact on parking</p>	<p>Recommendation</p> <p>Implement as advertised.</p> <p>Car club bays increase the amount of available parking as it leads to a decrease in car ownership.</p>



**NORWICH**  
City Council

Title  
2016 Car Club Bays  
BETHEL STREET, NORWICH  
GENERAL LAYOUT DETAIL

No.	Date	Notes	REVISIONS	Int.	Ckd.	Date	Scale(s)
						FEBRUARY 2016	1:250 @ A4
						Drawn By CS	Designed By CS
						Checked By KY	NEG. No.
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