

Committee name: Scrutiny

**Committee date:** 07/12/2023

Report title: Norwich City Council - Equality Information Report 2024

**Portfolio:** Councillor Giles, Cabinet member for communities and social inclusion

**Report from:** Interim executive director of housing and community safety

Wards: All wards

#### **OPEN PUBLIC ITEM**

#### **Purpose**

This report sets out the council's draft statutory Equality Information Report 2024 which is appended.

The report is a statutory requirement and needs to be published by 31 January each year. This report will be signed off by Cabinet in January 2024. It should enable the Scrutiny Committee to determine any recommendations or comments it would wish to make.

The council's draft Equality, Diversity and Inclusion Strategy 2024-27 is also appended to this report for information. The strategy will be going to cabinet in January.

#### Recommendation:

It is recommended that the Scrutiny Committee review the content of this year's annual report to determine any recommendations Scrutiny would wish to make to Cabinet.

#### **Policy framework**

The council has five corporate aims, which are:

- People live independently and well in a diverse and safe city.
- Norwich is a sustainable and healthy city.
- Norwich has the infrastructure and housing it needs to be a successful city.
- The city has an inclusive economy in which residents have equal opportunity to flourish.
- Norwich City Council is in good shape to serve the city.

This report meets the **People live independently and well in a diverse and safe city** corporate aim – by recognising and tackling existing inequalities that form a barrier to individuals living the independent and safe lives they seek and deserve.

This report meets The city has an inclusive economy in which residents have equal opportunity to flourish corporate aim – by working with partners and our communities to create an environment that allows people to feel they belong, and that they are respected and heard, whilst working to maximise the opportunities they have to succeed and thrive in Norwich.

#### Report details

- 1. As a local authority, the Council has a statutory requirement to publish an annual Equality Information Report. The report will be considered by cabinet in January 2024.
- The draft Equality Information Report is appended to this report. It provides key data about Norwich residents and city council customers and employees, especially those with protected characteristics under The Equality Act 2010.
- 3. The council's draft Equality, Diversity and Inclusion Strategy 2024-27 is also appended to this report for information. The strategy will also be going to cabinet in January.
- 4. Previous Equality Information Reports can be found on the Equality and Diversity section of the council's website: <a href="http://www.norwich.gov.uk/equalityanddiversity">http://www.norwich.gov.uk/equalityanddiversity</a>.
- 5. This report maintains last year's revised format, comprising of five sections:
  - a. Our duty
  - b. Working with our communities
  - c. Celebrations and commemorations
  - d. Changing how we do things
  - e. Information about our people, customers, and employees.
- 6. The format provides evidence to enable us to better allocate resources to help those communities identified as needing additional support. It will also form part of the evidence base for the forthcoming Equality, Diversity and Inclusion Strategy and Action Plan that is in development.

#### Consultation

7. This report has been compiled in consultation with officers from across the council, the portfolio holder and key stakeholders.

#### **Implications**

#### Financial and resources

Any decision to reduce or increase resources or alternatively increase income must be made within the context of the council's stated priorities, as set out in its Corporate Plan 2022-26 and budget.

8. There are no proposals in this report that would reduce or increase resources.

#### Legal

9. The publication of the Equality Information Report 2024 forms part of our Public Sector Equality Duty requirements under the Equality Act 2010.

# Statutory considerations

Consideration	Details of any implications and proposed measures to address:
Equality and diversity	Equality impact assessments are carried out on a project specific basis where appropriate.
Health, social and economic impact	There are positive impacts associated with a number of projects as detailed throughout the report.
Crime and disorder	There are positive impacts associated with a number of projects as detailed throughout the report.
Children and adults safeguarding	There are positive impacts associated with a number of projects as detailed throughout the report.
Environmental impact	There are positive impacts associated with a number of projects as detailed throughout the report.

# Risk management

As specified in the Equality Act 2010 the Council must publish equality data  Failure to have 'due regard' The publication of an ann Equality Information Report Equality Act 2010 could mean:	
<ul> <li>annually.</li> <li>This includes reporting on how we are integrating equality, diversity and inclusion into our work practices and publishing our workforce employment information.</li> <li>a judicial review of decision making</li> <li>incurring unnecessary costs to the council</li> <li>reputational damage</li> <li>unconscious discrimination against a part of the city's community</li> <li>developing services that do not meet the needs of our communities.</li> </ul> The publication of specific SMART equality objective least every four years which aligned to our Equality, Diversity and Inclusion Policy. The Equality, Diversity and liabilities under the Public Equality Duty as set out in	ort  c es at nich are diversity  nd und c Sector

# Other options considered

10. Not applicable as the publication of an annual Equality Information Report is statutory requirement under the Equality Act 2010.

#### Reasons for the decision/recommendation

11. This report and the appendix should enable the Scrutiny committee to determine any recommendations or comments it would wish to make in regard to the Draft Equality Information Report 2024.

Background papers: None

#### Appendices:

Appendix 1: Draft Equality Information Report 2024

Appendix 2: Draft Equality, Diversity and Inclusion Strategy 2024-27 (for information).

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# Norwich City Council Equality Information Report 2024

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# **Further Information and Accessibility**

If you would like any further information about the contents of this report, please call us on 0344 980 3333 or email us at strategy@norwich.gov.uk

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The council aims to make all the ways that we communicate accessible for everyone, including those with impairments to vision, hearing, mobility, thinking and understanding. As the proportion of our communications that are digital continues to increase, changes we have made to make communications more accessible have been informed by Government's <a href="Web Content Accessibility Guidelines (WCAG)">WCAG</a>. WCAG is based on four design principles: perceivable, operable, understandable, and robust.

Examples of changes we have made to increase accessibility include:

- Making key documents and publications available as web pages rather than PDFs, for example Citizen and Tenants' and leaseholders' community (TLC) magazines.
   Content is also structured logically and can be navigated and read by a screen reader or other assistive technologies.
- Ensuring online content works well on mobile devices
- Using descriptive links so users know where a link will take them, or what the downloadable linked content is
- Providing text alternatives ('alt text') for any non-text content and the addition of subtitles to videos
- Implementing simplified and uncluttered format and design in all communications
- Ensuring sufficient colour contrast for online and printed design
- Ongoing review of information to ensure it can be easily understood with calls to action that provide a clear onward journey.

This year, in order to improve the accessibility of this report, we have chosen a consistent colour scheme that is accessible to individuals with vision impairments, such as colour blindness. This is designed in a way that avoids using clashing colours, as well as providing alternative identifiers for different data series, such as different shaped markers. The colour scheme was generated using <a href="Venngage">Venngage</a>, a reliable online resource for accessible colour palettes.

#### Foreword from the Leader of the Council

As a city, Norwich actively benefits from its rich cultural diversity and history of inclusivity. Through its vibrant community and various key partnerships with local organisations, Norwich City Council endeavors to encourage these communities to thrive, as well as promotes equity for all those living, visiting, and working within the city.

Like every city across the country, we are confronted with the challenges posed by the existing inequalities within our society. These challenges represent the driving force for much of what we do as leaders and champions of this progressive city.

Unfortunately, amid the persistent cost-of-living crisis, we are seeing the expansion of socioeconomic inequalities within our community, which highlights the unmet need for basic necessities such as food, clothing, and affordable energy to heat our homes.

We recognise the stubborn nature of the difficult times our community are facing and remain wholly committed to the reduction of inequality in all its forms. To help us tackle inequality and promote diversity and inclusion, we maintain our strong working relationships with local service delivery partners, as we work together to support our residents, businesses and visitors to access advice and assistance.

Norwich City Council continues to work towards our <u>2040 City Vision</u>, as we promote Norwich's growth towards a truly creative, liveable, fair, connected, and dynamic city. Against the backdrop of huge national issues, Norwich strives to be at the forefront of change, not following it.

This Equality Information Report will highlight the progress we have made to reduce inequality locally and our work to assist those individuals and communities who need our support the most. This report also provides some useful insights that we may draw upon to help us mitigate and address some of the challenges our residents, service users and partners are facing.

Cllr Mike Stonard Leader

# **SECTION ONE: Our duty**

#### Introduction

- 1. We want Norwich to be a fair, kind, accessible, and inclusive city. We work with our partners to make Norwich the best it can be for everyone, recognising that different people and communities have different needs, so it's a city where everyone:
  - a. Feels they belong
  - b. Is respected
  - c. Has a voice
  - d. Has the chance to succeed and thrive.
- 2. We also want to be an organisation that makes a real difference for the people of Norwich by:
  - a. Showing respect and kindness to everyone
  - b. Giving the most help to the people who need it the most.
  - c. Continuing to learn and improve
  - d. Focusing on prevention and early intervention.
- 3. We have been working towards this for many years. This report covers what we have been doing over the last 12 months to tackle the inequalities that exist within our city, improve life within our communities and develop effective working partnerships with residents and organisations across the city, as we work to improve equality together.

**Equality** refers to everyone having the same chances to do what they can. Some people may need extra help to get the same chances.

#### **Equality** is right for many reasons:

- People enjoy life more if they are treated fairly.
- The country is richer because each and every person can do what they are best at.
- It is easier for people to live side by side and get on with each other if everyone is treated fairly.

# **Public Sector Equality Duty**

4. As a public sector body, Norwich City Council has a responsibility to ensure that the needs of all of those we work with and for are considered when developing policy, delivering services, and managing our workforce.

**Equality Act or the Act** - This is the Government's law to make sure all people are treated fairly. The Act became law in 2010 when Parliament agreed it was right.

5. The <u>Equality Act 2010</u> works to provide people with legal protection from discrimination in the workplace and wider society. The Act outlines what public bodies must do to prevent discrimination and promote equality, diversity, and inclusion. The council must demonstrate due regard to three general equality duties across its functions. These are:

- a. Advancing equality of opportunity between people who share a protected characteristic and those who do not.
- b. Eliminating discrimination, harassment, and victimisation and other conduct prohibited by the Act.
- c. Promoting good relations between people who share a protected characteristic and those who do not.

**Equality Duty** - This is a law for public bodies telling them they must think about how they can make sure their work supports equality. For example, in their services, through their jobs, and through the money they spend.

- 6. The Act tells some public bodies, like the council to do certain things to help make equality happen, for example:
  - a. Think about equality when we are buying things.
  - b. Make men and women's wages easier to compare.
  - c. Use positive action if we want to make sure our workers are diverse.
  - d. Think about how we can help to stop people doing less well than other people because of their family background or where they were born.
  - e. Think about treating people from different groups fairly and equally.
  - f. Think about what we can do to make our services more helpful to poorer people.

**Positive action** - This lets employers and service providers think about equality when looking at who they might supply their services to or employ. It might mean providing services in a different way or giving people information or training. For employers it might mean choosing between two people who can do the job as well as each other.

**Diverse or diversity** - This is a mix of different kinds of people. For example, men and women, young and old people, people of different races, disabled and non-disabled people.

- 7. We also have a duty to review and publish Equality objectives. Our objectives over the past year, as published in June 2021 were:
  - a. Develop a new Equality, Diversity, and Inclusion Strategy This strategy is in development and is due for publication in January 2024.
  - b. Redesign council services and reshape teams around the needs of users, creating more joined up and accessible services which are in tune with the changing needs and behaviours of those we serve see <u>Section four</u> of the report for progress.
  - c. Understand our communities and celebrate and respect diversity see **Sections two** and **three** of the report for progress.
  - d. Recruit, develop and retain a diverse and representative workforce see **Section four** of the report for progress.
- 8. Our annual <u>Equality Information Report</u> highlights the progress we are making against these objectives.

#### **Protected Characteristics**

**Protected Characteristics -** This refers to different groups of people in England, Scotland and Wales who sometimes get treated unfairly.

- 9. The protected characteristics covered by the Public Sector Equality Duty are:
  - a. **People of different races** people who come from different places or have different ethnic origins; they may have different skin colours or hold a passport from a country outside of the UK.
  - b. **Religion or Belief** people with differing religions or beliefs, or people without a religion or belief
  - c. People of different ages
  - d. People of different sex women and men
  - e. People with a disability physical or mental
  - f. **Gender Reassignment** transgender people who have changed their sex or are in the process of doing so.
  - g. **Pregnancy and Maternity** women having a baby, and women just after they have had a baby.
  - h. **Marriage and Civil Partnership -** partnerships entered into by a man and a woman or a couple of the same sex.
  - i. **Sexual Orientation –** a person's sexual attraction to other people, or lack thereof including persons of the opposite, same or either sex.
- 10. We must have due regard for the Socio-economic Duty family background or where a person is born still affects their life. For example, a child from a rich family often does better at school than a child from a poor family, even if the poorer child is cleverer. This is sometimes called socio-economic inequality.
- 11. Our policies and actions seek to ensure that we do not negatively impact those who may be from low-income households, carers, people sleeping rough or any other marginalised or vulnerable group.
- 12. Local data relating to the characteristics can be found at <u>Section five</u> of this report.

# **Meeting the Equality Duty**

- 13. We use various tools to meet our duties and to promote equality, diversity, and inclusion across our communities:
  - a. **Equality, diversity, and inclusion officer group** an internal cross council working group to drive equality improvements.
  - b. **Shared ambitions with strategic partners to reduce inequality** Through strategic partnerships such as the Norwich 2040 City Vision Partnership, we seek to drive equality improvements across the city through progressive action.
  - c. **Workforce Diversity Strategy** this works towards us having a more representative workforce that better reflects our local demographic.

- d. **Training and development provision -** ongoing training is provided to officers including equality and diversity duties and responsibilities, equality impact analysis, trauma informed approach, and safeguarding children, young people, and adults at risk.
- e. **Community mapping** members and officers are updated about the makeup of the Norwich community through briefings, <u>State of Norwich</u> reports and through links to other data sources including <u>Norfolk Insight</u>.
- f. We have an <u>Equality and Diversity Policy</u> which is being reviewed and updated, and we are developing an Equality, Diversity and Inclusion Strategy, due to be published in January 2024.
- g. We carry out **Equality Impact Assessments** wherever appropriate to promote access to services for all members of our communities and to eliminate discrimination and advance equality in our actions, policies, and strategies. Our work predominantly, although not exclusively, focuses on reducing inequality target areas (defined in <u>section five</u>) and our approach enables residents and groups to produce sustained change.

# **SECTION TWO: Working with our communities**

- 14. Our community enabling team works with residents, grassroots organisations and Voluntary, Community and Social Enterprise partners across Norwich so that neighbourhoods can be more responsive to what is of value to the communities who live in them. This involves a number of activities including:
  - a. Making it easier for residents to get permission for developing community gardens where neighbours can come together to grow food and plants our permissions process gives residents a single-entry point via a webform to apply for permission to take on green space in housing estates and support the management of parks.
  - b. Supporting residents with practical advice and guidance to establish new groups and grow existing organisations. This includes supporting learning opportunities and peer to peer networking through our food network, outdoor projects network and local networks we support such as the Lakenham Initiative.
  - c. The provision of small-scale grants for communities to come together for things such as street parties for royal or other celebrations we have given out a total of 23 "Get Involved" grants consisting of 18 "Get Together" grants of up to £50 each for communities who want to come together around occasions like this. 2 "Get Started" grants of up to £300 for groups who are starting to establish, and 3 "Get Growing" grants of up to £500 for those who are taking that next step in their development.
  - d. Supporting existing organisations working with vulnerable and minority groups, this includes those working with refugees and asylum seekers as well as food provision. We've supported a number of these groups, including those who provide advice, guidance and therapy to those fleeing conflict, as well as a number of grassroots foodbanks across the city.

15. A real success story is that of the Tuckswood Cycle Hub. Based on a housing estate in the Lakenham ward of the city, the team have supported the development of this community-led project over the past few years. Today, operating out of two council-owned garages, the hub provides regular repairs sessions as well as the opportunity for local residents to purchase refurbished secondhand bikes at a heavily discounted price. It does so in a way which builds connection in the community, strengthening the assets of the estate.

#### **Community conversations**

- 16. To help guide our ongoing work, we have heard from communities with a range of backgrounds, identities and cultural affiliations through some specific conversations. Equality, diversity, and inclusion were understood to be key elements for any positively functioning environment and city like Norwich.
- 17. The feedback is being used to shape our forthcoming Equality, diversity and inclusion strategy, which is due to be published in January 2024 and inform our action plan that will sit under this, and which will be published later next year.
- 18. This approach of having theme-based community conversations was well received. As a result, the council took this approach to reach more people with our annual budget consultation to ensure the voices of community members in Norwich are better reflected.
- 19. Conversations have been analysed and we have established a community conversations insights hub. The trends indicate there is a consistency across the city in that residents value community, the natural and built environment, and health and wellbeing. We have also been able to track what assets and deficits residents see in the areas and, through our work in the community, have started to support community assets to increase their capacity as well as build links to address what are seen as the deficits.
- 20. The insights from this work are now hosted on a website which is shared with partners. Whilst each neighbourhood is different, there are some strong consistencies. Community is consistently considered to be of greatest importance to residents with the natural environment and health & wellbeing following shortly behind. We have also been able to track the increase in concern around the cost of living in some areas.

# Gypsy, Romany, and Traveller site development

- 21. Our housing development team has continued to work in partnership with Broadland Housing Association to help improve the Gypsy, Romany, and Traveller site in the city.
- 22. To allow more pitches on the site, we have leased additional land to Broadland Housing Association; the land sits next to the current site at Swanton Road. This site has now been redeveloped with 13 new pitches.
- 23. Planning approval has been granted for an additional 3 pitches on the new site and for existing pitches to be remodelled and refurbished to meet modern standards. Work has now commenced on these projects following the successful awarding of £0.69m DLUHC Traveller Site funding and an additional £0.315m funding from the city council. It is anticipated that the work will be complete in

- Spring 2024 and once complete, that there will be a total of 31 pitches, all meeting current standards for space and amenity.
- 24. The new pitches and the re-modelling have been carried out in consultation with the existing community who have welcomed the proposals.
- 25. A recent <u>Gypsy and Traveller accommodation assessment</u> undertaken as evidence for the <u>Greater Norwich Local Plan (GNLP)</u>, has identified further pitch requirements across the Greater Norwich area. Following public consultation by the GNLP, a number of sites have been proposed for allocation to meet the identified need.

#### Anti-racism charter

- 26. In July 2022, we were proud to sign up to <u>Unison's Anti-Racism Charter</u>. At an event organised by Norwich City Unison branch, the leader of the council, the Lord Mayor and our Chief Executive all signed this important document.
- 27. It is not enough to be non-racist. Signing the Charter commits the council to actively challenge racism wherever it occurs. The pledges we have made will also ensure our policies, processes, and organisational culture celebrate, and champion the diversity of our whole workforce.
- 28. We are currently progressing the charter's action plan, as we fully embed antiracist practice within everything we do. The action plan highlights the actions we have taken to promote racial diversity and inclusion, recognise the impact of racism on people's wellbeing and entrench robust training, monitoring, and reporting processes that allow us to fulfil and improve our anti- racism programme of initiatives and actions.

#### Supporting victim-survivors of domestic abuse

- 29. Norwich City Council are proud to be the first organisation in the country to receive accreditation through Alpha Vest's Community Advocate Scheme. The Community Advocate Scheme is a new scheme that acknowledges and recognises businesses and organisations' continued commitment and support of the shared vision to 'break the cycle' of domestic abuse. This can be achieved through a number of different ways, with a clear focus on awareness, prevention, and early intervention.
- 30. In October 2023, the council was proudly awarded with a certificate verifying the recent work we have undertaken to ensure that our organisation is better equipped to support victim survivors of domestic abuse.

# **Supporting the Armed Forces community**

- 31. The <u>Armed Forces Covenant</u> is a voluntary statement of mutual support between a civilian community and the local armed forces community. It is a promise by the nation to ensure that those who serve or who have served in the armed forces, and their families, are treated fairly.
- 32. As an equal opportunity employer, we acknowledge the Armed Forces Covenant to show our continued support and appreciation to those who have served, and it is our commitment to ensure they will not face a disadvantage when accessing

- our services. Our work does not stop at those still serving in the armed forces, but we also assist reserve units, veterans, military families, and their dependants.
- 33. Last year, Norwich City Council was presented with a Silver Award from the Ministry of Defence for recognition for the work that we do to support the Armed Forces, and how we implement the covenant into our employment practices.
- 34. We are in the process of updating our website to ensure that those protected by the covenant can easily access the support and information about our services that they require. It will include:
  - a. Housing functions: information on how we support the housing of service personnel through our allocations policy for social housing; our tenancy strategy; homelessness; and disabled facilities grants.
  - b. Employment: when a veteran or ex-member of the armed forces applies for a role, if they can provide evidence in their supporting information and, if they meet the minimum and essential criteria for the role, they will be invited for interview regardless of their employment history.
  - c. Special leave: in addition to our range of special leave options, we support service personnel by granting 2 weeks paid leave to attend summer camps for volunteer members of the Non-Regular Forces; if members of the Territorial Army are required to attend additional training, which they are unable to attend outside normal working hours, they will be granted additional paid leave.
- 35. We have also rolled out the following e-learning training modules for our staff:
  - a. The Armed Forces Covenant for Front Line Workers
  - b. Housing, Homelessness, and the Armed Forces Covenant

#### **Accessible Norwich**

36. Our community enabling team has started working with the Voluntary, Community and Social Enterprise (VCSE) sector to create a network of groups and organisations who are working on making the city more accessible and inclusive. This work has progressed, with a number of VCSE partners having now submitted a joint application for Neighbourhood Community Infrastructure Levy (NCIL) funding for a phased project to improve the accessibility of the city based on lived experience and engagement.

# **City of Sanctuary**

- 37. Norwich is a part of a national movement building a culture of welcome for refugees and asylum-seekers, many of whom have lost their homes, fled persecution, and sought safety here <a href="Norwich City of Sanctuary provides details of this initiative.">Norwich City of Sanctuary provides details of this initiative.</a>
- 38. Norwich City Council is proud of its history of welcoming people seeking safety in Norwich. We are committed in the medium-term to becoming an accredited council of sanctuary through cross-team working to ensure our services meet the necessary criteria.

- 39. Since March 2022, our community support team has been working in collaboration with Norfolk County Council and the other districts to support people fleeing the conflict in Ukraine.
- 40. In total we have helped support over 240 guests (adults and children) through the scheme since we started. Currently we are working with 50 active hosts that are hosting 83 Ukrainian guests (58 adults and 25 children). Many guests have now successfully moved on from their hosting arrangements (private rental, moved away, returned to Ukraine).
- 41. In Norwich we have carried out a total of 150+ inspections to ensure the accommodation being offered by hosts is suitable. Furthermore, we are now approaching 300+ welfare visits for guests/hosts these are done at milestones within the hosting arrangement (or ad hoc as needed), including a welcome visit, 3-month, 6-month and 12-month visit. These are vital to understand any specific issues that our hosts, guests and the Ukrainian community are experiencing and provide an opportunity to advise on any move-on arrangements.
- 42. Currently, guests are given a three-year visa under the Homes for Ukraine Sponsorship Scheme. Part of the sponsorship scheme is to offer hosting arrangements (up to two years) and we are very thankful for all the Norwich hosts that have come forward and opened their homes (and lives) to these guests.
- 43. Our main focus has been to ensure the wellbeing of any people we're welcoming into the city. Last year we recruited two Ukrainian welfare officers, both originally from Ukraine, who have lived in the UK for a number of years. They carry out ongoing welfare checks along with any other visits required to ensure that people are settling in and are receiving the help and support they need.
- 44. We continue to support guests after they have left hosting arrangements too. The team also help resource and support two 'welcome' support sessions at the library in The Forum on Mondays and Tuesdays, along with a weekly session held at <a href="Norfolk Polonia">Norfolk Polonia</a>. These drop-in sessions held at the library are well attended often by guests from all our neighbouring districts, with the team able to advise and signpost them to help answer their queries and questions.

# **Supporting our LGBTQ+ Community**

- 45. This year we have unfortunately continued to see a concerning rise in transphobia in the UK with 4,732 hate crimes against transgender people being recorded in the year ending March 2023. This represents an 11% increase in transgender based hate crime on the previous year. Trans rights are human rights and affirm the legal rights of all protected groups under the 2010 Equality Act. A graph illustrating this trend can be found within the <a href="Hate Crime & Incidents section">Hate Crime & Incidents section</a> of this report.
- 46. The council states that: Trans women are women. Trans men are men. Non-binary people are non-binary. We believe in the dignity of all people, and their right to respect and equality of opportunity. We value the strength that comes with difference and the positive contribution diversity brings to our community. Our aspiration is for Norwich to be a safe, welcoming, and inclusive city for everyone.
- 47. We continue to work with <u>Norwich Pride</u> which, this July, celebrated its fifteenth annual parade. A group of Norwich City Council employees joined friends and

family to celebrate Pride and marched across the city. As part of taking part in the march, Norwich City Council signed the Norwich Pride Pledge, so committing to ensuring our organisation remains a safe, welcoming and friendly place for LGBTQIA+ customers and staff. Like last year, we publicly acknowledged the Trans Day of Remembrance on 20 November - the Transgender Flag will continue to be flown to mark this day and the International Trans Day of Visibility (March 31st). We have also updated our flag to fly at Pride in July to the Intersex Progress Pride Flag.

- 48. We have encouraged council employees and Councillors to make small gestures that make it clear that transgender and non-binary people are welcome. This includes adding pronouns to email signatures.
- 49. We have a large number of online forms and, as these are renewed, we are considering a gender-neutral approach.

#### Helping people to live independently

- 50. The council's home improvement team offer <u>financial and practical assistance</u> to help residents to stay living independently within their own homes. Through our team of highly trained occupational therapists, case workers, technical officers, and qualified contractors, we provide:
  - a. Adaptations, such as converting bathrooms to wet rooms, building ramps to help with getting in and out of the property, and installing stairlifts to help with getting up and down stairs.
  - b. Works or adaptations to help with a timely discharge from, or to prevent admission to hospital, such as the fitting of key safes and other adaptations.
  - c. Small scale emergency repairs such as heating repairs, resolving small leaks and minor electrical issues.
  - d. Significant repairs to rectify hazards such as excess cold, leaking roofs and damp and mould growth.
  - e. Replacing old and inefficient boilers with modern equivalents, reducing heating bills by up to 15%.
  - f. Income maximisation to ensure all eligible benefits are being claimed.
  - g. Signposting to other council services and external organisations as appropriate.
- 51. The team work hard to make their budget (approximately £4m for 2023-24) go as far as possible in helping as many people as they can. We are the only local authority in Norfolk to offer financial help of at least £5,000 to all eligible applicants to help them adapt their home and continue to live in it.
- 52. In 2022-2023 the home improvement team awarded 474 grants totalling over £2.4m with a grant average of £5,273. This helped:
  - a. 314 council tenants
  - b. 120 owner occupiers
  - c. 8 private renters
  - d. 53 housing association tenants
- 53. The people helped were mainly White British (92%). The age profile of people helped was:
  - a. 312 over 65-year-olds
  - b. 182 Working Age Adults
  - c. 1 child

54. In addition to the work our home improvement team have been doing to support residents to live independently, officers within our property development team are actively in discussion with colleagues at Norfolk County Council to understand the housing need for our residents with additional requirements. This includes our residents with physical difficulties, poor mental health, learning disabilities, older people and those fleeing domestic abuse. We are actively looking for development opportunities that would assist with meeting the housing needs for these supported housing clients.

#### Helping people to keep warm

55. The council's environmental strategy and community enabling team have been supporting households across Norwich through a range of schemes aiming to reduce fuel poverty, helping more people keep warm in their home, whilst also reducing their greenhouse gas emissions.

**Fuel poverty** is when someone cannot afford to heat or cool their home to a comfortable temperature – if they do, this will more than likely mean getting into debt.

- 56.16% of households in Norwich are experiencing fuel poverty. To help our residents, we offer a range of support including:
  - a. Advice on how to reduce energy use in their home
  - b. Benefits advice and emergency fuel payments
  - c. Signposting and access to energy efficiency/retrofit grant schemes
  - d. Delivery of energy efficiency improvements to low-income households.
- 57. We were one of the first councils in the country to run a <u>collective energy</u> <u>switching scheme</u>, helping residents access cheaper energy. Since the scheme began in 2016, we've helped over 6,000 residents switch energy provider, saving households hundreds of pounds on their energy bills each year. The current state of the energy market has meant that opportunities to switch have been limited. However, the scheme will continue as and when switching provides value for money.
- 58. We were also one of the first councils in the country to take part in the <u>Solar Together</u> scheme, which allows residents to group together as a collective to buy cheaper solar panels. The 2022 scheme was highly successful, with hundreds of residents signing up. The 2023 scheme is now underway and looks to be equally successful.
- 59. Over the past two years we've delivered energy efficiency measures, ranging from external wall insulation to solar panels, to over 350 private and social homes across the city. These measures will significantly reduce residents' fuel bills and increase the comfort of their homes, all whilst also reducing their greenhouse gas emissions.
- 60. One Norwich resident who received free solar panels via the Sustainable Warmth Scheme, said: "I'm really chuffed with the solar on my roof. As winter comes and the cost of energy increases, it's reassuring knowing that I'm creating my own electricity and reducing my bills. Plus, I'm doing my bit for the planet".

- 61. We continue to make our council housing stock more energy efficient and, in doing so, minimising energy consumption and reducing tenants' bills. The council has committed more than £50 million by 2030 to ensure that all of our housing stock reaches EPC band C, which will involve installing measures such as external wall insulation, solar PV, and air source heat pumps.
- 62. With the cost-of-living crisis continuing, and energy contributing significantly to this, it is vital that we continue to provide support for residents; over the next year we will be:
  - a. Supporting residents to utilise ECO and Great British Insulation Scheme funding to install energy efficiency upgrades in their homes.
  - b. Referring residents through the council's home improvement team to receive support and funding to stay in their homes, particularly residents at risk of hospitalisation and in cold homes.
  - c. Providing vulnerable residents with emergency fuel payments
  - d. Offering the collective energy switching scheme
  - e. Offering energy advice and support to residents to enable access to appropriate funding for heating repairs and to reduce fuel debts.
- 63. More information about the council's plans to address fuel poverty can be found in the recently adopted <u>Sustainable Warmth Strategy</u>.

#### Helping people in debt

- 64. The council has been committed for many years to reducing financial exclusion, recognising the inequality that exists in our city. The current cost of living crisis has created multiple challenges for both our residents and the services that support them. Demand on support services far outstrips supply which further highlights the importance of the work we deliver with our partners and the ongoing needs of our residents. Support continues to be crucial for many, as people's needs continue to be impacted by the cost-of-living crisis. Increasing private sector rents, food prices and high inflation/low wages mean we are seeing more people fall into poverty.
- 65. There are key areas that have been underway for some years; they form the central planks within our response to helping and supporting those most affected by the <u>cost-of-living crisis</u>:
  - a. Our approach to dealing with personal debt as a result of an adopted <u>policy</u> that builds holistic, wraparound support for vulnerable customers in debt, whilst at the same time continuing to maintain an income for much needed services.
  - b. The <u>Debt Respite Scheme</u> (otherwise known as "breathing space") came into force in May 2021. The main aim of this scheme is to incentivise more people to access professional debt advice and to access it as early as possible. The scheme also provides debtors who engage with this advice, the headspace to find a debt solution by pausing creditor enforcement action, interest, and charges.
  - c. In April 2022, the council recommissioned the provision of information, advice, and advocacy services for residents via the <u>Financial Inclusion Consortium</u>, with £174,623 awarded for 2023/24. This service is invaluable it cannot

- prevent people from getting into debt, but it can help people to find a longer term, more sustainable solution to their financial challenges.
- d. The council continues to provide funding of £3,750 per year to use the Norfolk Community Advice Network (NCAN) referral system to enable our officers to receive referrals from, and refer people to charities and other organisations for information, advice and advocacy support. This includes wider issues that can contribute to debt, such as housing, legal and immigration support. NCAN is a Norfolk-wide partnership of agencies that provides free independent advice with a 'one front door' approach to support. It provides useful insight into the volumes of people needing the help of support agencies and the types of support they require.
- e. Many residents across Norwich may, at some point, require help from the council in terms of debt, housing, welfare benefits, financial, or other types of support. Multiple teams are involved in delivering this much needed help. Such support includes:
  - a. Homeless prevention and housing advice
  - b. Tenancy support from housing officers
  - c. Budgeting and money advice service for tenants
  - d. Access to support funds via the community enabling team
  - e. Benefits support via the revenues and benefits team
  - f. Financial inclusion advice via the strategy team
  - g. Tenancy sustainment via the specialist support team
  - h. Joined up, multi-agency support through the Norwich Early Help Hub.
- 66. Further details on the debt advice and support services we offer can be found in the recent <u>Scrutiny Committee report</u>.
- 67. Through our <u>Council Tax Reduction Scheme</u>, we continue to offer 100 percent discount on Council Tax for eligible residents, allowing us to help approximately 10,000 people each year.

#### **Norwich Living Wage Place**

- 68. We recognise that the most effective pathway out of poverty is a fair and sustainable wage, which is why the council is playing a leading role to promote the <u>Living Wage</u> in Norwich. In September 2022, a coalition of local businesses, charities and public sector organisations launched a plan to substantially increase the number of Living Wage Employers in the city. The 'Making Norwich a Living Wage City' Action Group has been recognised by the <u>Living Wage Foundation</u>.
- 69. At the time of writing this report, there were 81 Real Living Wage accredited employers in Norwich, meaning 1,175 workers have already received a pay rise that meets the Real Living Wage. The group's action plan aims to nearly double the number of employers paying the Real Living Wage to 140 by 2025.
- 70. In late October 2023, the Living Wage Foundation announced the new Living Wage rates and encouraged accredited employers to implement them by May 2024.

#### Support for people sleeping rough over winter

71. Additional shelter for anyone sleeping rough in Norwich is being provided every night throughout winter, building on the success of the city's approach in previous

- years. The shelter is again kindly provided by the Roman Catholic Cathedral and Norwich Central Baptist Church, who have already proved to be welcoming, flexible venues.
- 72. The winter night shelter is available every evening from November to March, providing additional beds for anyone in need of one. This set up means severe weather arrangements do not need to be formally triggered in response to a drop in temperature, as emergency beds are available throughout the winter months.
- 73. This provision goes beyond the year-round daily outreach service delivered by the <a href="Pathways">Pathways</a> team, commissioned by Norwich City Council, and the specialist organisations behind it, so will be targeted at those not accessing accommodation through these routes.
- 74. In addition to existing support and offers of accommodation to anyone currently rough sleeping, outreach teams will be focusing on offering advice to anyone on the streets. Our proactive, collaborative strategy means we can be confident that emergency beds will be available for people throughout the winter, no matter what the temperature is.
- 75. Anyone needing a bed at the winter shelter will need to be referred by the <a href="Pathways team or city council">Pathways team or city council</a>, who can make sure everyone in need can get the support that they need and be moved into longer-term accommodation as quickly as possible. Concerns about someone sleeping rough should be reported through to <a href="www.streetlink.org.uk">www.streetlink.org.uk</a>.
- 76. The council's rough sleeping strategy seeks to break the cycle of homelessness through prevention, intervention, recovery, and systemic support. Recent examples of innovative partnership work between the organisations include the Pathways service and <a href="Somewhere Safe to Stay Hub">Somewhere Safe to Stay Hub</a>, providing holistic specialist support and accommodation for people sleeping rough. The council's updated Rough Sleeping Strategy for 2023-28 is currently out for consultation and will be published early 2024.

#### Social supermarkets

- 77. With the cost of living remaining high, Norwich residents are continuing to have an expanding offer of social supermarkets across the city. Run by individual charities, the council has supported the establishment of social supermarkets across the city through the provision of funding or buildings. There are now six social supermarkets across the city based in Lakenham (The Feed), Russell Street (ENYP), Catton Grove (the Soul Foundation), Mile Cross (Phoenix Centre), Magdalen Street (St. Giles Trust) and at Earlham Nursery School. Shoppers can access discounted food and household essentials at a range of times throughout the week, as well as enjoy a free cup of tea or coffee when they visit.
- 78. <u>Social supermarkets</u> are run by voluntary organisations, working with local food producers and suppliers to provide products at a lower cost than traditional supermarkets. These shops are aimed at anyone who is struggling to afford food, but there are no specific criteria for who can become a member.
- 79. The need for social supermarkets was first identified through an action plan developed by the Food Alliance and members of The Norwich Food Network,

- community groups working together to alleviate food insecurity. This network was originally set up by the city council who continue to facilitate its vital work.
- 80. An empty shop unit owned by the city council was identified as the first suitable site, with local organisations invited to apply to be the lead partner. The Feed were successful and recently opened their social supermarket on Hall Road, with ENYP (Equipping, Nurturing Young People), launching shortly after.
- 81. Our local voluntary sector is going above and beyond to rise to challenges brought about by the national context and we will continue to find practical ways to support them. Through its food network, the city council hopes to find opportunities for more social supermarkets around Norwich.

# New eco-friendly homes

- 82. Our commitment to social housing continues. Last year we bought the site of the former Kings Arms public house in Mile Cross to build social housing, using a compulsory purchase order, after it was left to stand derelict for years by its previous owner.
- 83. The homes are designed to save tenants money on heating and hot water. They have extra insulation and low carbon features, including air source heat pumps, triple glazing, and solar panels. Each property also has an electric vehicle charging point. They have been thoughtfully designed to complement the established residential area.
- 84. Mark, a resident who has moved into the development's bungalow said: "It's a lovely home, it couldn't be better. We have downsized from a three-bedroom house in Norwich and no longer need to worry about the stairs."
- 85. Purchasing the King Arms site to benefit the community is one example of how we are being creative to address the demand for affordable housing while staying true to our environmental ambitions. As the shortage of affordable housing continues, with many families in our city struggling to find good, well-maintained properties, these new homes are needed now more than ever.

# Support to reduce health inequalities

- 86. Against the pre-existing backdrop of deprivation and the current cost of living crisis, it is a stark reality that these challenges will continue to significantly impact the health and wellbeing of individuals across the city.
- 87. It is the job of the Norwich Health and Wellbeing Partnership to support those residents most in need, to affect change at the earliest point possible by codesigning with their communities and listening to what they have to say and what they want.
- 88. The Norwich Health and Wellbeing Partnership (NHWP) is an important place-based aspect of the Integrated Care System. It brings together colleagues from Norwich City Council, Norfolk County Council, health services, local voluntary, community and social enterprise organisations, and other partners to make a positive impact on people's health and wellbeing across Norwich, driving strategy and activity to:
  - a. Promote the health and wellbeing of communities across Norwich.

- b. Address the wider determinants of health of these communities.
- c. Tackle health inequalities experienced by these communities.
- d. Align, develop, and influence NHS and local government services and commissioning.
- 89. Using locally available data and intelligence, the partnership's role involves identifying projects which work towards solving health priorities and problems within the city council's boundary and awarding money accordingly.
- 90. A focus for the partnership going forward is to develop the partnership strategy within the group, to ensure the wider determinants of health are understood, and inform wider system planning, including with health colleagues.

#### Supporting our creative sector

- 91. This year, our Small Culture Grants were assessed according to the strands of the City Vision's 'Creative City' theme. Grants were awarded to a number of organisations including:
  - a. **The Garage** which has a strong emphasis on engaging those from challenging circumstances with the least access to the arts, particularly young people. Rather than inclusion being siloed it is embedded throughout the activity, from supporting people to engage in the weekly classes, to holiday provision with bursaries, to one-to-one mentoring.
  - b. The Puppet Theatre which hosts a range of inspiring opportunities at the theatre and on tour including puppet making, manipulation and storytelling workshops for young people, family creative learning workshops, specialist creative sessions for young people with complex needs, adult creative learning sessions, and masterclasses for emerging artists and industry professionals.
  - c. **Curious Directive** which works with young people to ensure they think that Norwich is somewhere an arts career can be forged.
  - d. **Refugee Week** Norwich Refugee Week, (part of the annual national festival) celebrates the contribution of refugees and asylum seekers to UK culture and promotes cross-cultural understanding.
  - e. **Frozen Light** which aims to create high-quality, contemporary, devised multisensory theatre specifically for adult and young adult audiences with profound and multiple learning disabilities, so that they can experience this within their community, and exercise their right to participate fully in cultural life.
  - f. The Common Lot which aims to make theatre that matters to people that is free, accessible and original. This is achieved through developing opportunities for cultural collaboration and participation in group based creative activity including research, imaginative response and rehearsal. Producing live theatrical events that are for, with and about the people of Norwich.
  - g. **NORCA and Sistema** is an arts participation and engagement charity based in Norwich that aims to improve lives and communities through arts and

culture, with a vision to create a world where arts and culture are part of everyone's lives, and the people and communities they work with can live creative, healthy lives, and fulfil their potential, regardless of background.

#### **SECTION THREE: Celebrations and commemorations**

#### **Celebrating Black History Month**

- 92. A host of events and activities celebrating the achievements and contributions of Black people throughout history took place throughout October as part of Norfolk Black History Month. Events in the city included a 'Norwich, City of Equality & Diversity Grand Portrait event' which took place in City Hall, and a range of performances at <a href="The Halls">The Halls</a> and Cinema City. There were also county wide events and online workshops.
- 93. The council supported the delivery of this year's initiative with funding from its annual culture grant scheme; its ninth year of involvement with the cause. The funding was used to support a launch event, publicity, venue hire, volunteer expenses and some workshops.
- 94. Norfolk Black History Month is a charitable organisation made up of a small number of volunteers and associate members who work tirelessly throughout the year to engage the community in celebration of Black history. Its aims are to promote knowledge and experience of Black people throughout history and share the positive contributions that they have made to society.
- 95. It is important to champion Black history all year round but Black History Month gives an opportunity for us all to celebrate and acknowledge the wide-reaching contributions of Black people throughout history. Our cultural grants scheme is intended to help achieve greater innovation and strengthen the cultural sector overall. They also support the delivery of the <a href="Norwich 2040 City Vision Creative City">Norwich 2040 City Vision Creative City</a> objectives in the current financial year.

# **Honorary Freedom of the City of Norwich**

96. In November 2022, the council awarded <a href="Honorary Freedom of the City of Norwich">Honorary Freedom of the City of Norwich</a> to one of its long-standing partners, <a href="St Martins">St Martins</a>, following more than 50 years' service and support to people facing homelessness. After starting out in a garage shed in the Cathedral Close half a century ago, St Martins has grown into an established charity which provides not only hundreds of beds and homes to those in need, but delivers education, training, psychological and intervention, and undertakes partnership work with other city organisations.

#### **Armed Forces Week**

- 97. A celebration to mark the beginning of <a href="Armed Forces">Armed Forces</a> Week was held outside City Hall on Monday 19 June. Members of the public were invited to watch the civic procession, including standards and the special flag which was hoisted in a flag-raising ceremony. Guests were invited by the Lord Mayor of Norwich Councillor James Wright and Sheriff, Dr Jan Sheldon, as well as standard-bearers and representatives of the armed forces, past and present.
- 98. Armed Forces Day is an annual opportunity to thank the Armed Forces community for their work and to learn more about life in the Armed Forces.

#### **New Routes- Refugee Week**

- 99. Through its cultural development funding, the council supported <a href="New Routes">New Routes</a> with <a href="Norwich Refugee Week">Norwich Refugee Week</a>. Over the course of Refugee Week (19-25 June 2023) a programme of arts, cultural, sports and educational events, alongside media and creative campaigns, enabled people from different backgrounds to connect beyond labels, as well as encouraged understanding of why people are displaced, and the challenges they face when seeking safety. Refugee Week is a platform for people who have sought safety in the UK to share their experiences, perspectives, and creative work on their own terms. Through this we also celebrate the contributions of refugees and asylum seekers to British and local culture.
- 100. It is an opportunity to showcase and celebrate diverse cultures and talents, and to foreground different life experiences within the context of 'mainstream' civic participation. Events are an opportunity for asylum seekers/refugees in Norwich to feel comfortable accessing new public spaces, and to facilitate new cultural experiences, exchanging stories between newly-settled and established Norwich residents. Cross-cultural interactions have a positive effect on public attitudes and community cohesion and combat the isolation of newly arrived migrants.

# Trees for peace

- 101. Seeds from a Ginkgo tree, which survived the 1945 atomic bombing of Japan, were given to Norwich City Council to create a lasting symbol of peace. As part of the international Mayors for Peace programme, of which the city council is a member of, seeds from hibaku-jumoku or 'survivor' trees have been gifted to cities across the world, including Norwich. The idea is for the seeds to be germinated and the trees planted in a location where people can gather to nurture them and reflect on peace.
- 102. In Norwich, one of the Ginkgo trees will be planted in Chapelfield Gardens with another at Easton College where the seeds have been germinated. Norwich prides itself on being a diverse and welcoming city, where people have lived together in harmony from the 'strangers' who arrived here in the sixteenth century, to those fleeing conflict in more recent years.
- 103. Working with its lead arboricultural officer, the city council asked horticulture students at Easton College to germinate the seeds. We wanted to involve the students in the project, both to give them the experience of working with these unique seeds and so they could learn the history of the trees and the Mayors for Peace programme. Depending on how they grow, it is expected the trees will be planted in Norwich and at Easton College next year.

# Ukrainian cities of Lviv and Odesa granted Freedom of the City

- 104. In March last year, the council awarded the <u>Freedom of the City</u> to the cities of Lviv and Odesa. Communities throughout Norwich, and beyond, have been shocked by the recent events in Ukraine with many people in the city coming forward to express their support for the Ukrainian people.
- 105. One of the ways the council can stand in solidarity with the Ukrainian cities of Lviv and Odesa – which, along with Norwich, are both recognised as UNESCO Cities of Literature – is to grant them Freedom of the City.

#### **Commemorating the Holocaust**

106. On Friday 27 January 2023, the city's key civic institutions commemorated Holocaust Memorial Day at St Peter Mancroft Church. This is an annual event to remember the six million Jews murdered during the Holocaust, as well as the millions of people killed under Nazi persecution and in subsequent genocides in Cambodia, Rwanda, Bosnia, and Darfur. It is also a time to honour the survivors of these atrocities and use the lessons of their experience to challenge hatred and discrimination today.

# **SECTION FOUR: Changing how we do things**

- 107. As the city council, we want to lead and shape the future evolution of Norwich. As an organisation, we want to continue our journey to be a progressive, forward-looking authority. Progress has been made over the past four years. The way in which the council responded to the pandemic has shown us at our best the way services were remodelled, and new ones set up from scratch gives us confidence that we can change at pace. Throughout, focus has, and always will be, to support those who need it most.
- 108. Like all councils, we are not without our challenges but, set against a backdrop of reducing funding, we are improving standards and coming up with new ways to deliver services. This will take time and a change in culture, but we are building the internal infrastructure to support delivery and have refocused our transformation programme to build on the momentum and changed mindset demonstrated during the pandemic.

# Improving the diversity of our workforce

- 109. In March 2021, Cabinet considered a <u>report from the chief executive officer</u> setting out a strategy and action plan to improve the diversity of the council's workforce, specifically the ethnic diversity of the workforce.
- 110. The report identified that the workforce profile of the council is currently not representative of the communities we serve and there was a significant difference in relation to employees from an ethnic minority heritage.
- 111. While it is not uncommon for local authorities to have workforce diversity numbers which are out of step with the communities they serve, it is something that the city council is determined to address.
- 112. Three key themes identified in the strategy were to:
  - a. Ensure our recruitment practices and processes are designed to attract a diverse candidate pool.
  - b. Build an inclusive workplace and create a culture where people from all backgrounds feel included and valued.
  - c. Embed effective and objective workforce and succession planning to support the retention and progression of talented employees.
- 113. Progress against these themes is set out in a <u>further report</u> which was presented to Cabinet in February 2022.

#### **Equality, diversity, and inclusion training**

- 114. Unconscious bias e-learning has been rolled out to all employees and has also been made available to Councillors, to help adjust discriminatory patterns of thinking and behaviours.
- 115. The rollout of a new programme of mandatory equality, diversity and inclusion training began in December 2021, this included:
  - a. A module for all employees Being Inclusive
  - b. A module specifically aimed at managers Inclusive Leadership
  - c. Bespoke training to address specific issues has also been developed on an ad hoc basis.

# Climate and biodiversity emergencies

- 116. The council recognises the climate and biodiversity emergencies and the disproportionality of potential impacts according to protected characteristics and socio-economic demographics. The risks associated with this will continue to be captured through the corporate risk register.
- 117. With regards climate action, it is the council's aim to develop mitigation and adaption strategies and plans which address inequality, for communities within the city and more widely. With regards biodiversity action, it is the council's aim to create equitable access to nature for the benefit of all communities and groups.

# **Customer and Digital Strategy**

- 118. The council is currently developing a new customer and digital strategy which is due to be published in April 2024 this strategy will sit alongside the Corporate Plan and will build on the changes delivered by the existing Customer Experience and Digital Strategy 2021-2024.
- 119. The strategy will support the council's plans, demonstrating our commitment to improving services by:
  - Embracing technology
  - Investing in customer services
  - Making it easier for things to be done online, whilst providing alternatives for those unable to do so.
- 120. Feedback is vital in helping to shape the strategy and initial feedback has identified three key emerging themes:
  - Provide services which are easy to access for all customers.
  - Develop our approach to best serve our customers expecting a digital first service.
  - Ensure our systems are reliable and secure.
- 121. Following the identification of these key emerging themes, the council is now seeking detailed feedback from:
  - Residents
  - Voluntary and community organisations
  - Businesses
  - Councillors
  - Council colleagues

- 122. This feedback will be vital in shaping our strategy and identifying the key objectives within it. Once objectives are identified, key performance measures will be agreed, which will monitor the success of all strategy objectives.
- 123. The strategy will provide a framework for how the council can continue to work with its customers to deliver services which meet the needs of all.

# SECTION FIVE: Information about our people, customers, and employees

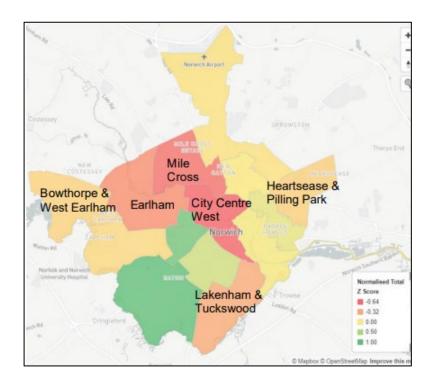
124. Our annual <u>Equality Information Reports</u> include a range of charts and data to highlight the demographical breakdown of our people, customers, and employees. The reports are informed by data provided by the Office for National Statistics through the Census (national survey of the population) and other quantitative research.

#### State of Norwich

125. Each year the council produces a data set which provides an overview of key statistics relating to our residents, the city (place), our economy and the overall wellbeing of Norwich. This can be found on the council's website: <a href="State of Norwich">State of Norwich</a>.

#### Reducing inequality target areas (RITAs)

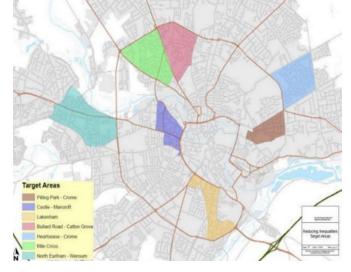
- 126. Norwich continues to face significant and entrenched inequality. The city's affluent areas sit alongside areas with deep-rooted social and economic issues. Some 40% of small <a href="Lower Super Output Areas">Lower Super Output Areas</a> (LSOAs) in Norwich are among the most deprived 20% of LSOAs in England.
- 127. A few years ago, the council reviewed existing data to evaluate the level of inequality across the 13 wards making up our local authority area. We initially identified seven areas across the city where levels of inequality were highest.
- 128. Since then, the council, in collaboration with local community groups and organisations specialising in support for marginalised people, came together to help volunteers already working in the reducing inequality target areas to tackle inequalities and issues facing the areas they are passionate about.
- 129. In October 2022, the Norfolk Office of Data and Analytics (NODA) reviewed the existing data to provide us with a more up to date picture of inequality across the city. The report can be found here.
- 130. The first visual below shows a heat map of the latest Reducing inequality target areas (RITAs) analysis, by all Middle Layer Super Outputs Areas (MSOAs) conducted by NODA.



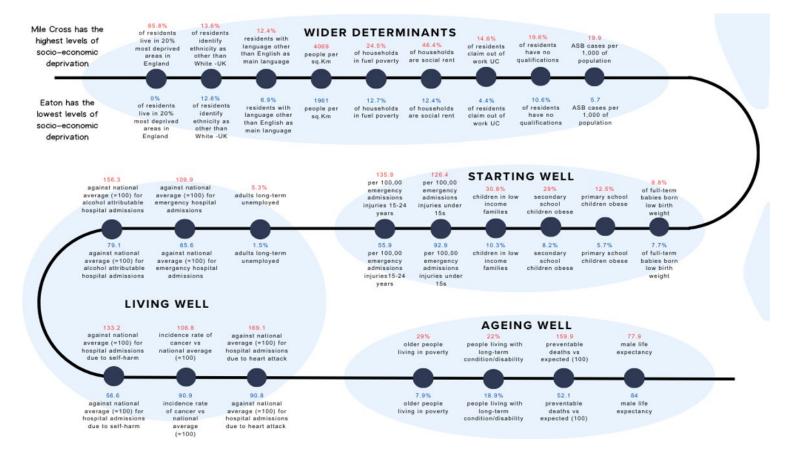
131. The visual to the right highlights the locations of the Reducing Inequality Target Areas within the city of Norwich as identified by NODA in 2015.

#### **Target Areas:**

- Pilling Park Crome Ward
- Castle Mancroft Ward
- Lakenham Ward
- Bullard Road Catton Grove Ward
- Heartsease Crome Ward
- Mile Cross Ward
- North Earlham Wensum Ward

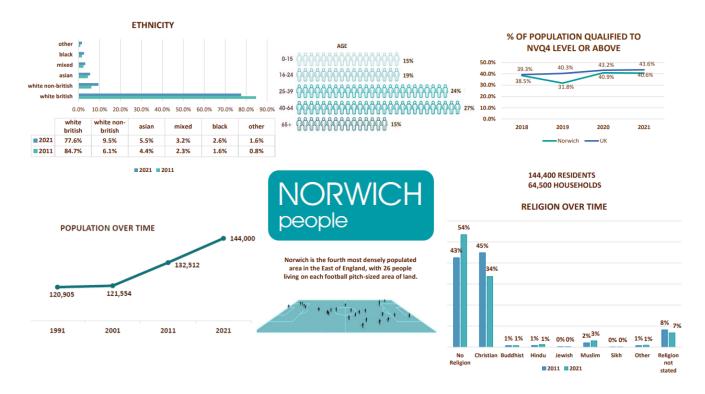


132. The visual timeline below demonstrates how the levels of socio-economic deprivation at the ward level within Norwich impacts local residents' chances of living a healthy life. This graphic highlights the contrasting picture between our Mile Cross Ward, which has the highest levels of socioeconomic deprivation and our Eaton Ward, which has the lowest levels of socioeconomic deprivation within the Norwich local authority area.



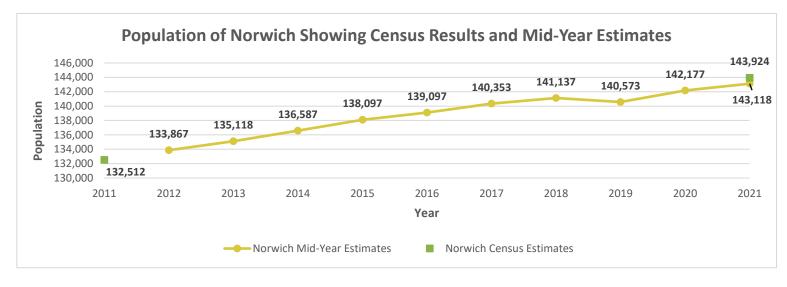
#### **People**

- 133. The 2021 Census places, Norwich in 150th place for total population out of 309 local authority areas in England, moving up eight places in a decade.
- 134. Norwich is one of the fastest growing cities in the UK and is growing younger, with an average age of just 34 years. According to the latest census data which received a 97% response rate, 42.3% of residents in Norwich are aged 15-39 (11.4% above the national average). Since last year's report, the release of the latest mid-year population estimate for Norwich has been postponed and as such we have been unable to update this section with the latest estimates for population. Looking back to last year's data we can see there has been a slight increase (1.8%) in the number of people aged between 40-64 years within Norwich. The city is becoming more diverse with significant population growth over the last 10 years.



#### **Population**

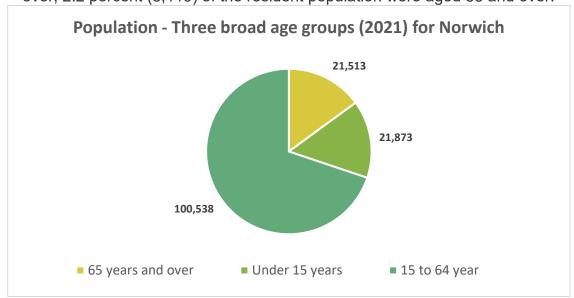
135. On Census Day, 21 March 2021, the size of the usual resident population in Norwich was 143,924 people: this is an increase of 9% (11,412) since 2011, when it was 132,512 people. Norwich is now ranked 15 (out of 39 Districts in the East of England region) in terms of total population.



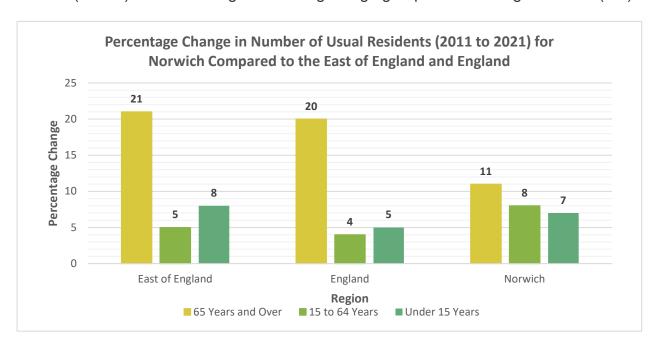
- 136. Norwich's population increase, at 9%, compares to an 8% increase for the East of England and a 7% increase for England.
- 137. As of 2021, Norwich is ranked 4th out of the 45 local authority areas in the East of England for population density, with around 36.88 persons per hectare of land. The population density for the East of England is 3.31 persons per hectare and for England it is 4.34 persons per hectare. The East of England experienced the largest growth in population between the 2011 and 2021 census, when compared to all other regions within England and Wales.

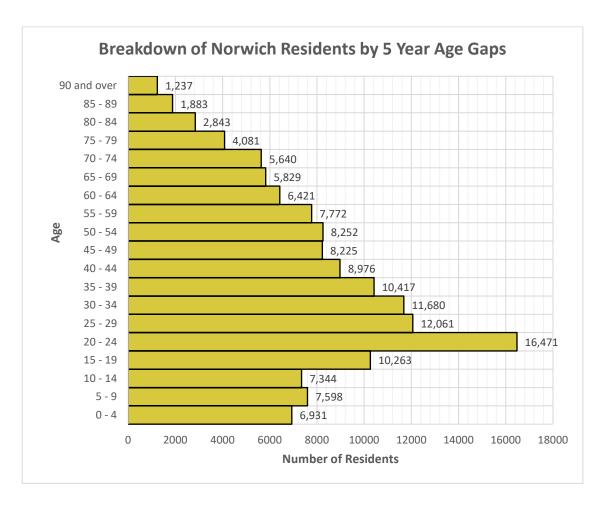
#### Population by age

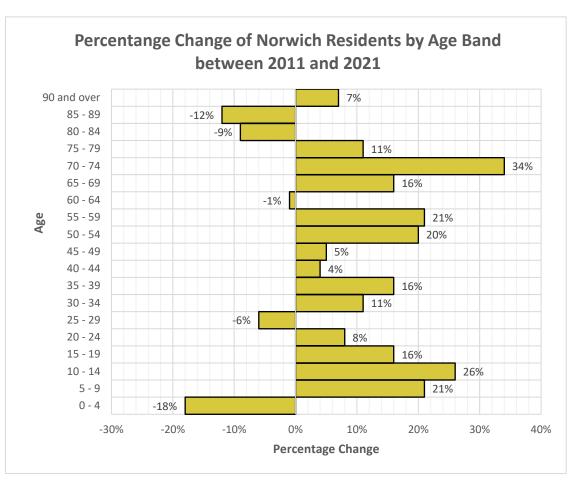
138. On Census Day, the size of the usual resident population in Norwich was 143,922 people, of which: 15.2% (21,873) were children aged under 15, 69.9% (100,538) were adults aged 15 to 64 and 14.9% (21,513) were aged 65 and over; 2.2 percent (3,119) of the resident population were aged 85 and over.



139. The largest age group in Norwich was those aged 20 - 24 (16,471 people or 11.44%). In the East of England, the largest age group was those aged 50 - 54 (6.99%) and in the England the largest age group was those aged 30 - 34 (7%).

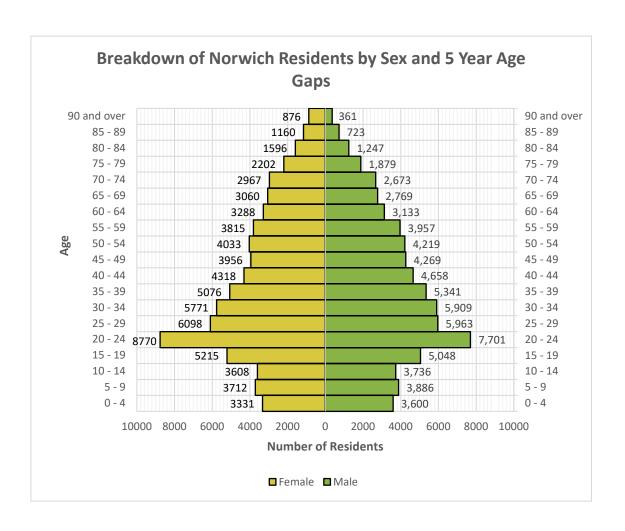


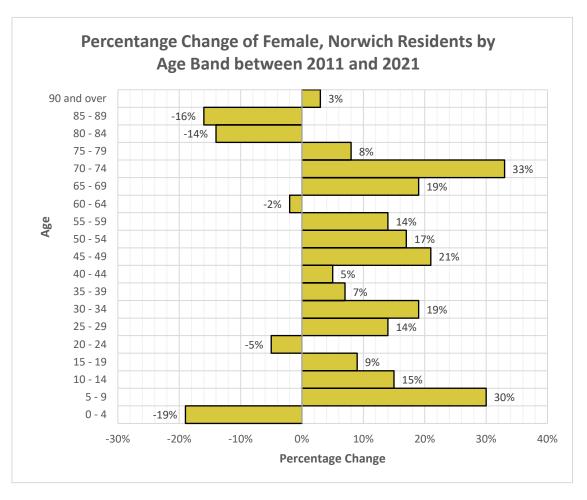


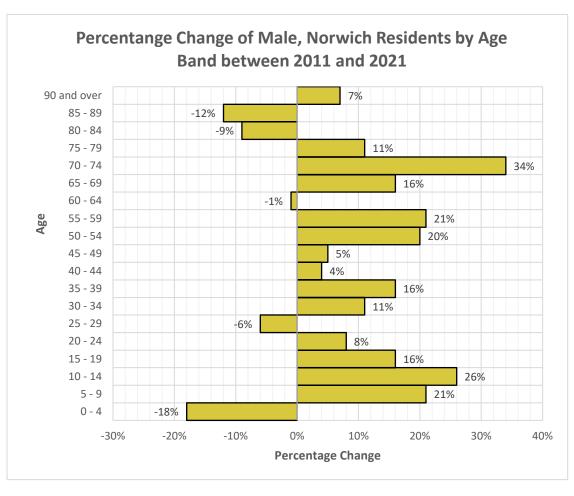


# Population by sex and age

- 140. On Census day in March 2021, of the 143,924 people in Norwich, 72,852 were women (50.6% of the population) and 71,072 men (49.4%). In 2011, 67,245 were women (50.7% of the population) and 65,267 men (49.3%). In the East of England, 51.0% of the population were women and 49.0% were men. In England, 51.0% of the population were women and 49.0% were men.
- 141. The female population of Norwich has increased by 8% and the male population has increased by 9% from 2011. In the East of England the female population has increased by 9% and the male population has increased by 8% from 2011.
- 142. The average life expectancy for females born in Norwich is 82.8 years. This is 1.1 years lower than the Norfolk average and 0.3 years lower than the national average. The average life expectancy for males born in Norwich is 78.0 years. This is 2.0 years lower than the Norfolk average and 1.3 years lower than the national average.
- 143. The chart below shows the population by sex in five-year age bands for Norwich, with the female population living longer than the male population.

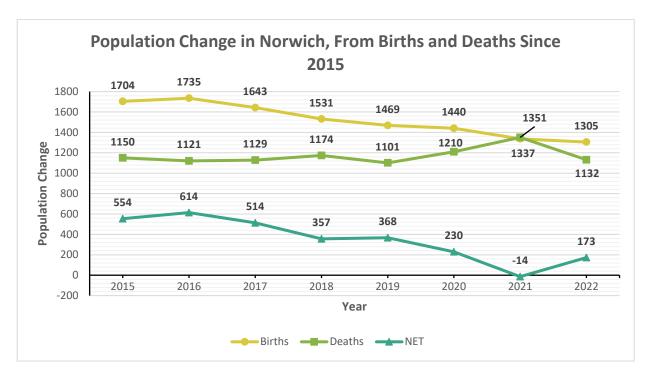






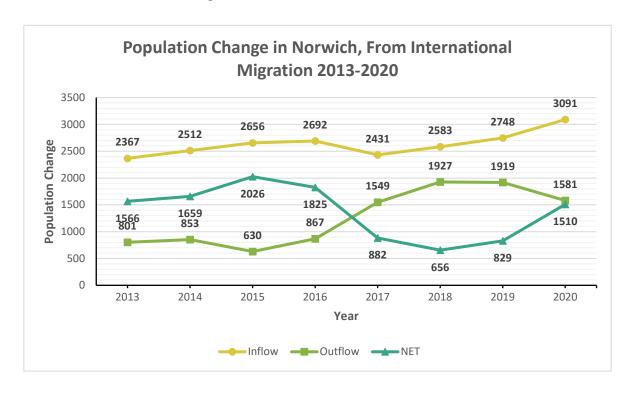
#### **Population changes**

- 144. The total population change in Norwich in 2021 and 2022 has not yet been released by the Office for National Statistics (ONS). The last available information is for the year to 2020, when there was a net change of 1,604 people. This change was comprised of:
  - -218 natural change (births-deaths)
  - -106 net internal migration (people into/out of the area from within the UK)
  - 1,510 net international migration (people immigrating/emigrating into/out of the UK)
  - -18 of all other migration factors.
- 145. However, ONS has released information for both 2021 and 2020 on natural change. We see a continuing trend of declining birth rate, with the number of births falling to 1337 in 2021 and 1305 in 2022. A 7.2% decrease in 2020-21 and a 2.4% decrease in 2021-22. Deaths have held relatively steady in Norwich over the last 8 years. However, there was a slight peak in 2020 (1210) and a particular peak recorded in 2021(1351) likely due to the Covid-19 pandemic, which caused natural change to fall briefly into the negatives in 2021. In 2022, deaths returned to more 'normal' levels of 1132.

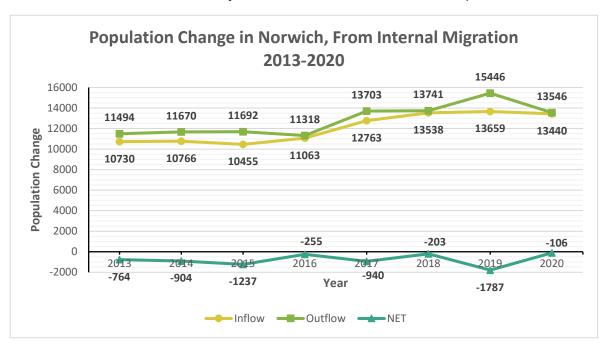


- 146. Population change include changes in population due to internal and international civilian migration and changes in the number of armed forces (both non-UK and UK) and their dependants resident in the UK. In calculating the international migration component of the population estimates, the Office for National Statistics (ONS) uses the United Nations recommended definition of an international long-term migrant (someone who changes their country of residence for at least 12 months). The graph on the next page does not include short-term migrants and visitors.
- 147. There has been no new data released for 2021 or 2022 on net International Migration. Looking at the historical data in the graph below, we have seen a general trend of increasing immigration, particularly since 2017. Likewise,

international emigration also increased drastically from 2017, likely as a result of the Brexit referendum. This level of international emigration has decreased slightly from 2019 to 2020, resulting in an increase of net International Migration with values returning to around 2016 levels.

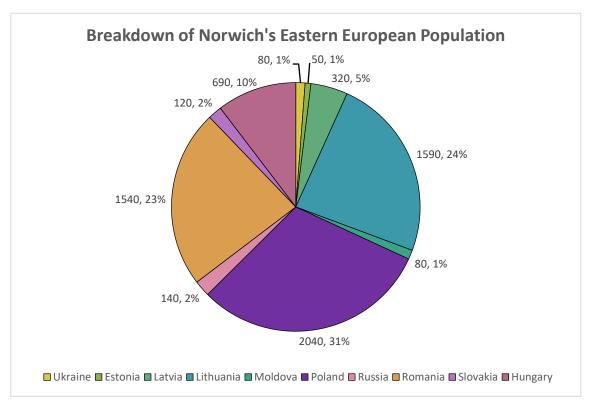


148. Like International migration, the Office for National Statistics is yet to release more recent data on Internal migration, with the latest data relating to 2020. Looking at historical trends, net internal migration has remained slightly negative generally. It is likely that in 2021 and 2022 this would only have become more negative, as large numbers of people elected to move away from cities and into the countryside, as a result of the Covid-19 pandemic.



# Residents born in Ukraine, Russia, and Other Eastern European Countries

- 149. The preliminary Census 2021 counts of country of birth by local authority for Ukraine and neighbouring or relevant countries have been published to help local and national emergency response planning to the illegal Russian invasion of Ukraine. There is no data currently available for county councils.
- 150. It is important to note that the data contained are the rounded counts of Census 2021 responses. They are not final census estimates and have not yet been through all the usual census processing.
- 151. To help contextualise the numbers, the Local Government Association has rated the figures and calculated percentages using the most recently available authority population data. The population data is from ONS's most recent mid-year estimates, rather than data from Census 2021.
- 152. The chart below shows the count and percentage of residents born in Ukraine, Russia and other Eastern European Countries who were resident in Norwich at the time of the Census 2021.

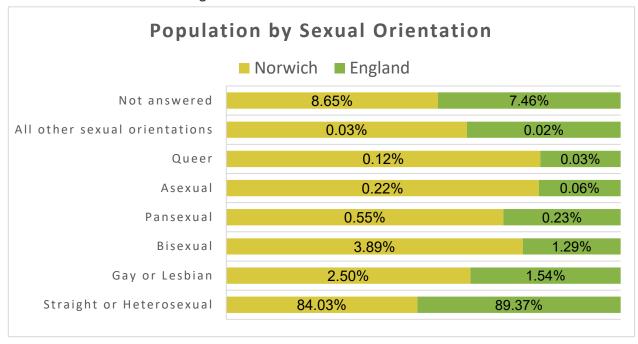


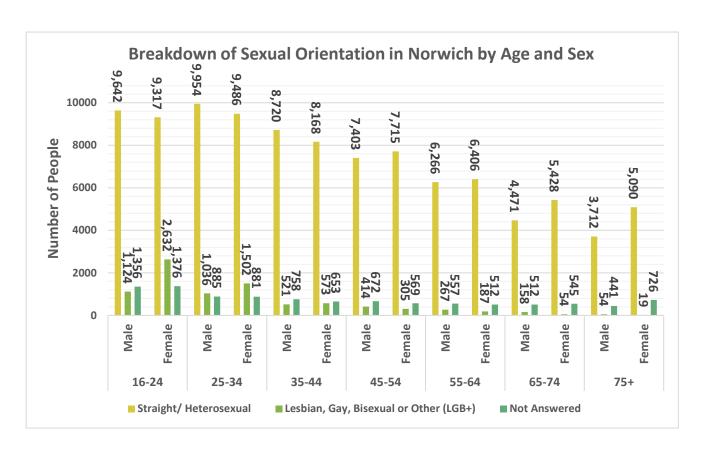
- 153. During March 2022, the UK Government introduced 2 new visa routes to allow persons affected by the war in Ukraine to come to the UK. These being the Ukraine Family Scheme and the Ukraine Sponsorship Scheme.
- 154. The Ukraine Sponsorship Scheme allows Ukrainian nationals and their family members to come to the UK if they have a named sponsor who can provide accommodation.

- 155. The number of visas issued to come to or stay and the number of arrivals in Norwich under the Homes for Ukraine Sponsorship Scheme are detailed below, (data correct as of 10 October 2023):
  - a. The total number of Visas issued to Ukrainians with sponsors in Norwich is 255 (178 per 100,000)
  - b. The total number of arrivals of Ukrainians with sponsors in Norwich is 224 (170 per 100,000)
  - c. In Norwich 88 per cent of those with sponsored visas have arrived.

# Sexual orientation

- 156. The question on sexual orientation was new for Census 2021, providing better quality information on the LGB+ population ("lesbian or gay", "bisexual" or "other sexual orientation") for monitoring and supporting anti-discrimination duties under the Equality Act 2010.
- 157. The question was voluntary and was only asked of people aged 16 years and over. People were asked "Which of the following best describes your sexual orientation?". The different sexual orientations that people could choose from included:
  - Straight or heterosexual
  - Gay or lesbian
  - Bisexual
  - · Other sexual orientation
- 158. If they selected "Other sexual orientation", they were asked to write in the sexual orientation with which they identified.
- 159. The graphs and table below show how people in Norwich answered, compared with the rest of England.





160. More detailed data on sexual orientation from the Census 2021 was published in April this year. The table below illustrates the breakdown of sexual orientation within Norwich by age and sex of those individuals who are aged 16 or over.

Catagory	Noi	rwich	England	
Category	Number	Percentage	Number	Percentage
Straight or Heterosexual	101,477	84.03%	41,114,478	89.37%
Gay or Lesbian	3,025	2.50%	709,704	1.54%
Bisexual	4,700	3.89%	591,690	1.29%
Pansexual	669	0.55%	107,852	0.23%
Asexual	267	0.22%	26,614	0.06%
Queer	143	0.12%	13,928	0.03%
All other sexual orientations	41	0.03%	9,963	0.02%
Not answered	10,443	8.65%	3,432,728	7.46%
Total	120,765		46,006,957	

# Financial hardship and economic vulnerability

161. These indicators are designed to provide an indication of how households and their finances have been impacted or are likely to change in the near future. Moreover, these indicators are presented alongside data on pre-existing levels of financial vulnerability, to identify how and where the scale of financial hardship is increasing and thus where relevant support services such as hardship grants and money / debt advice are required or may need scaling up.

# Measures of local deprivation

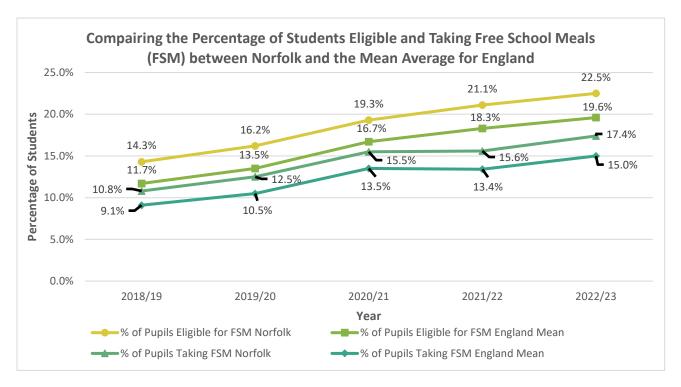
162. The Indices of Deprivation combine a range of economic, social, and housing indicators to provide a measure of relative deprivation, i.e., they measure the

position of areas against each other within different domains. This data therefore provides some useful baseline contextual information for localities in terms of existing deprivation levels, which will influence and inform the scale of impacts due to the rising cost of living. The higher the ranking, the higher the level of deprivation, i.e., 1 is measured as the most deprived area in the Indices of Deprivation. Following the restructuring of local government in Cumbria, North Yorkshire and Somerset, the total number of local authorities which make up the IMD ranking system was reduced. As a result, Norwich's position as measured by the IMD has now changed to the following:

- a. Norwich is ranked **61** out of 317 authorities for deprivation based on the Index of Multiple Deprivation (IMD) average rank. This measure is based on population weighted ranks of all neighbourhoods within an area, so an area that is more uniformly deprived will tend to rank higher on this measure.
- b. It is a weighted average of the seven IMD domains: Income Deprivation, Employment Deprivation, Health Deprivation and Disability, Education Skills and Training Deprivation, Barriers to Housing and Services, Living Environment Deprivation, and Crime.
- c. Norwich is ranked **52** out of 317 authorities for deprivation based on the IMD average score. This measure is based on population weighted scores of all neighbourhoods within an area.
- d. 15.66% of Norwich neighbourhoods (Lower Super Output Areas) are in the 10% most deprived nationally. The domain measures the proportion of the population experiencing deprivation relating to low income.
- e. Specifically, with regards to income deprivation, Norwich is ranked **58** out of 317 authorities based on the IMD average rank. (County level data isn't available for this metric).

# Free school meals

- 163. Free school meal eligibility continues to increase. For the 2022-2023 academic year, approximately 2.15 million pupils were eligible for free school meals nationally, 23.8% of all pupils. This is an increase of nearly 135,000 pupils since the beginning of the 2021-2022 academic year, when 1.9 million (22.5%) of pupils were eligible for free school meals.
- 164. The table below illustrates the latest available data on free school meal eligibility and take up within Norfolk compared to the mean average for England over the last 5 years.

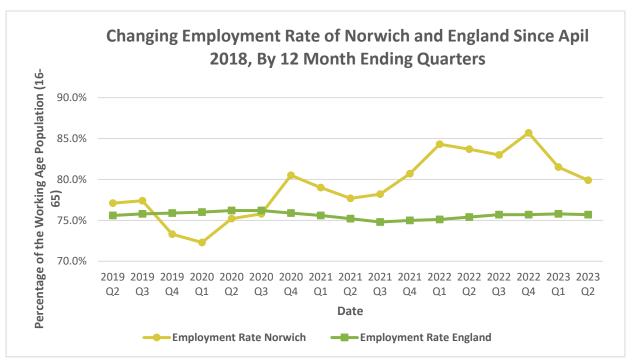


- 165. The percentage of pupils with free school meals had been increasing prior to the COVID-19 pandemic. The increase during the first period of the pandemic, from 17.3% in January 2020 to 20.8% in January 2021, was higher than each of these previous year-on-year increases. The most recent increase in free school meal eligibility of 1.3% in January 2023, represents a return to the year-on-year increases seen prior to the pandemic.
- 166. The table below shows the change in the percentage of students eligible for free school meals.

Voor		Pupils for FSM	-	oils Taking M	% of Pupi		% of Pupi FS	
Year		England		England		England		England
	Norfolk	Mean	Norfolk	Mean	Norfolk	Mean	Norfolk	Mean
2018/19	16,457	14,687	12,483	11,398	14.3%	11.7%	10.8%	9.1%
2019/20	18,843	17,082	14,603	13,303	16.2%	13.5%	12.5%	10.5%
2020/21	22,719	21,170	18,199	17,177	19.3%	16.7%	15.5%	13.5%
2021/22	24,950	23,429	19,465	17,227	21.1%	18.3%	15.6%	13.4%
2022/23	26,870	25,387	20,766	19,494	22.5%	19.6%	17.4%	15.0%

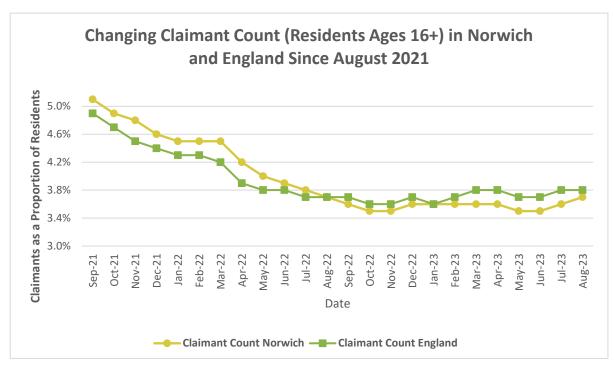
# Overall employment rate

- 167. Employment measures the number of people aged 16 years and over in paid work and those who had a job that they were temporarily away from. The employment rate is the proportion of people aged between 16 and 64 years who are in employment.
- 168. The chart below shows that Norwich has an employment rate of 79.9%. This has decreased from 83.7% in the previous period. This is above the All-English single tier and county councils' figure of 75.4% and above the England figure of 75.7%.



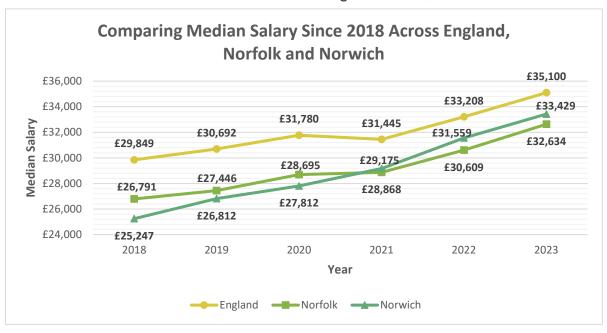
#### **Claimant Count**

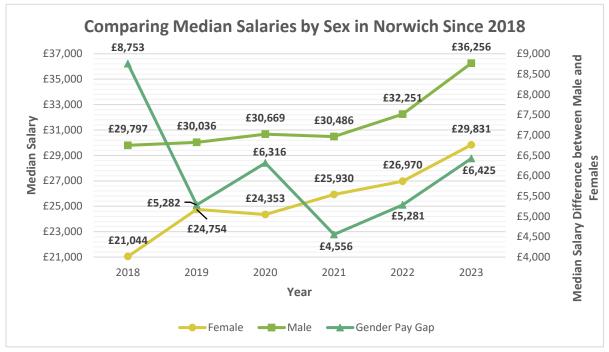
- 169. Claimant Count is an administrative measure of the number of people claiming benefit principally for the reason of being unemployed, using individual records from the benefit system. It therefore provides a useful indication of how unemployment is changing at a local level.
- 170. The chart below shows the claimant count rate in Norwich in August 2023 was 3.7%, which was the same rate as was recorded in August 2022. The All-English single tier and county councils' rate was 3.8% for the same month and 3.7% last year.



# Median Gross Annual Pay of Employees (by Residence)

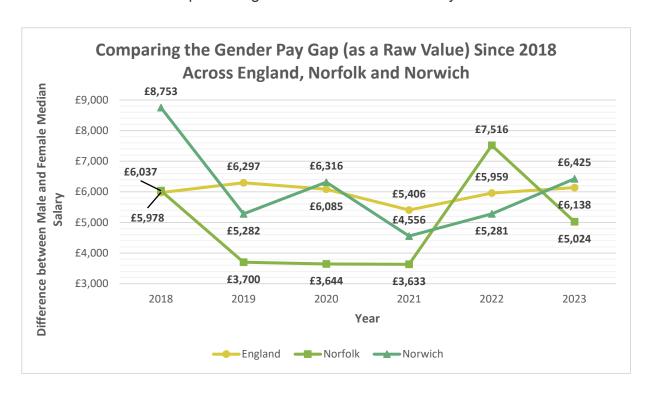
- 171. The Annual Survey of Hours and Earnings (ASHE) is conducted in April each year to obtain information about the levels, distribution and make-up of earnings and hours worked for employees. This data set provides information about earnings of employees who are living in an area, who are on adult rates and whose pay for the survey's pay-period was not affected by absence. This data therefore provides some useful context in terms of potential economic and financial resilience.
- 172. The chart below compares the median salaries in England, Norfolk and Norwich. We can see that in Norwich, the median salary was £33,429 per year, representing a 5.9% increase, which is positive, but still lower than inflation. The median yearly salary in Norwich was higher than the Norfolk median of £32,634, but lower than the median value for England of £35,100.

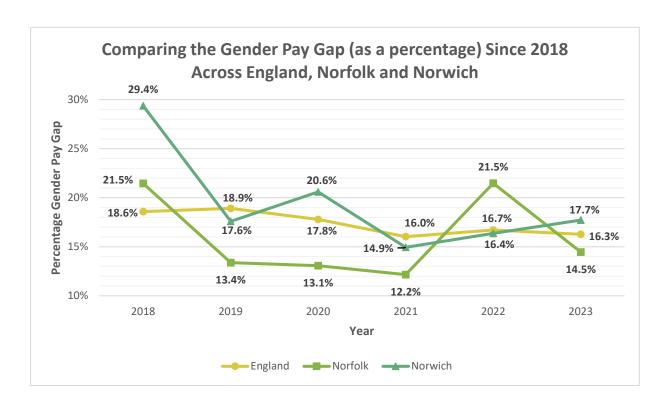




173. Below are two graphs analysing the gender pay gap, looking at the change in male and female salaries in Norwich since 2018. The graphs calculate the

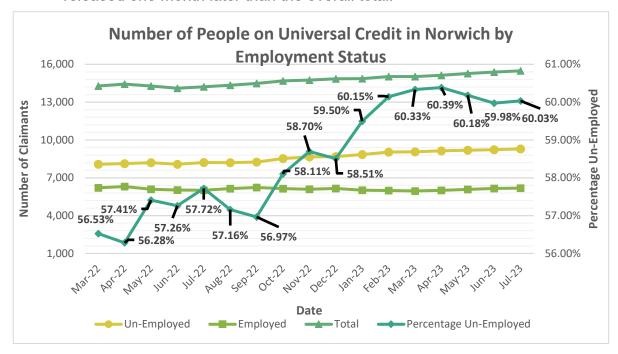
gender pay gap as a raw value and percentage difference in salary, which is calculated as a percentage of the male median salary.





# **Universal Credit**

174. This data covers the period of March 2022 – July 2023 and highlights the total number of people claiming Universal Credit, including the numbers of those in and out of employment. The number of claimants in/out of employment are released one month later than the overall total.

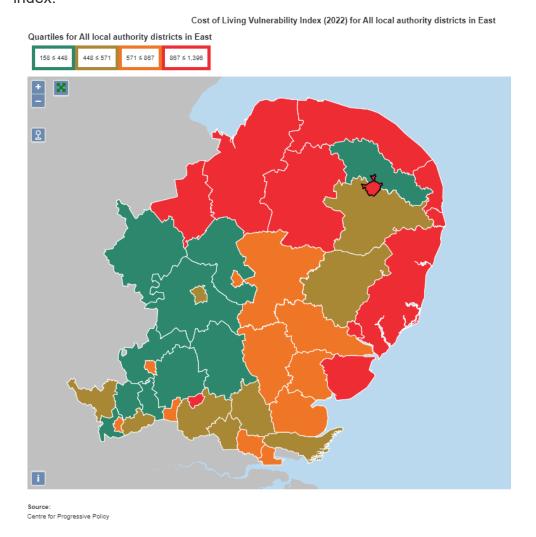


175. 15,483 people were claiming Universal Credit in Norwich in July 2023. For the latest month available (July 2023), 9,295 of these claimants were not in employment, whilst 6,187 were in employment. The total number of claims has increased by 8.8% compared to July 2022.

# **Cost of Living Vulnerability Index**

- 176. The Cost-of-Living Vulnerability Index is the total of multiple poverty-based vulnerability and work-based vulnerability indicator rankings for each local authority. This index has been created by the Centre for Progressive Policy to measure the cost of living crisis (not available for County Councils). The index is based on six separate rankings for local authorities, which include, fuel poverty, food insecurity, child poverty, claimant count, economic inactivity, and low pay.
- 177. The higher the score will indicate an area's relative risk of more people being pulled into poverty, and the relative risk of those who were already struggling being pushed into destitution.
- 178. For Norwich, our Cost-of-Living Vulnerability Index ranking has improved over the last year with our index being 950. Out of the 307 local authorities which make up the Cost-of-Living Vulnerability Index, Norwich is currently ranked in 155th place.
- 179. Of the areas within All-English single tier and county councils, the three authorities with the highest index totals are:
  - 1. Middlesbrough (1,706)
  - 2. Sandwell (1,664)
  - 3. Walsall (1,621)

- 4. The three authorities with the lowest index totals are:
- 5. South Cambridge (143)
- 6. Hart (186)
- 7. West Berkshire (206)
- 180. Below is a map illustrating the difference in the cost-of-living vulnerability index scores for all local authority districts in the East of England. The darker shades of red indicate a higher (worse) score across the metrics that comprise the index.



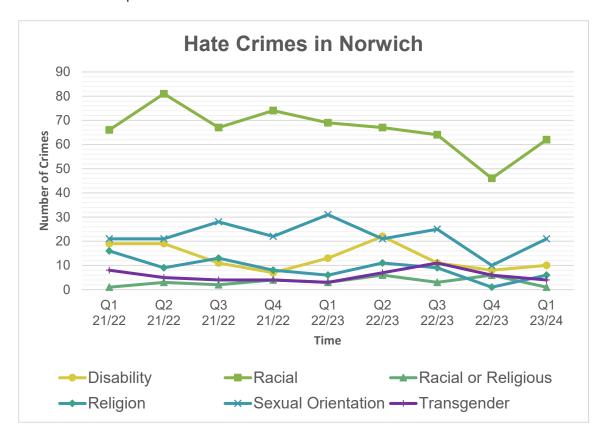
# Hate crimes and incidents

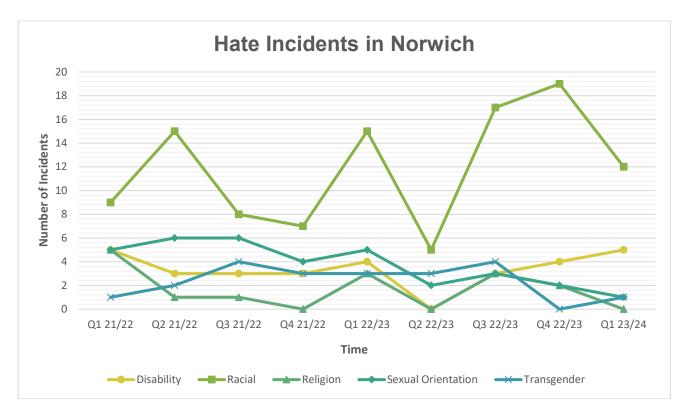
181. A hate incident is any incident which is perceived by the person, or any other person as being motivated by prejudice or hatred. It may or may not be a crime. A hate crime is a crime committed against someone because of their protected characteristic. It is likely that the majority of hate crimes or incidents are not reported; therefore, higher figures do not always represent more crime, but possibly more reported crime due to more awareness or confidence in reporting.

182. Since the total number of hate crimes and incidents was reported in last year's Equality Information Report, Norwich has seen a slight decrease in this figure over the last 12 months, with 524 crimes and incidents being reported between the second quarter of the 2022-2023 and the first quarter of the 2023-2024 financial year. This represents a decrease of 79 hate crimes and incidents over the same time period.

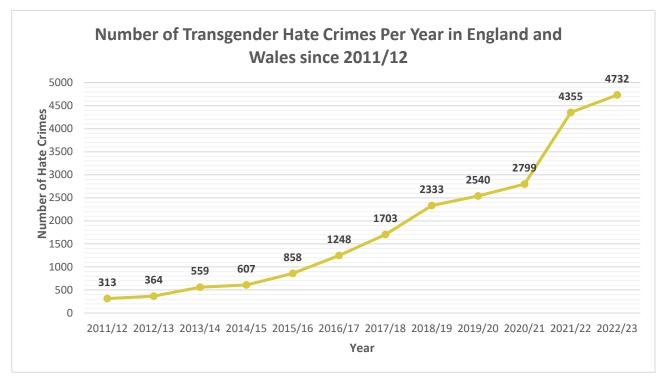
Туре	2021-2022 Q2	2021-2022 Q3	2021-2022 Q4	2022-2023 Q1	2022-2023 Q2	2022-2023 Q3	2022-2023 Q4	2023-2024 Q1
☐ Crimes	138	125	119	125	134	123	77	104
Disability	19	11	7	13	22	11	8	10
Racial	81	67	74	69	67	64	46	62
Racial or Religious	3	2	4	3	6	3	6	1
Religion	9	13	8	6	11	9	1	6
Sexual Orientation	21	28	22	31	21	25	10	21
Transgender	5	4	4	3	7	11	6	4
☐ Incidents	27	22	17	30	10	30	27	19
Disability	3	3	3	4	0	3	4	5
Racial	15	8	7	15	5	17	19	12
Religion	1	1	0	3	0	3	2	0
Sexual Orientation	6	6	4	5	2	3	2	1
Transgender	2	4	3	3	3	4	0	1
Total	165	147	136	155	144	153	104	123

183. The charts below shows that racial crimes continue to account for largest type of those reported.





184. As mentioned <u>earlier in this report</u>, the number of hate crimes against individuals identifying as Transgender have been increasing each year. The graph below illustrates this trend and the number of hate crimes recorded in England and Wales since 2011/12.



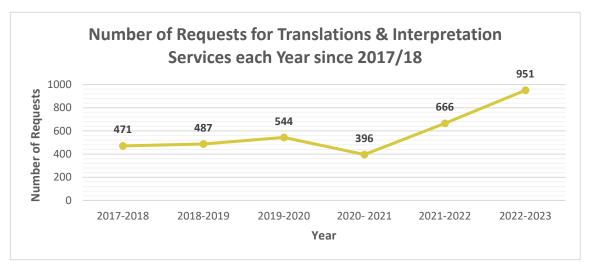
185. This data formed part of the evidence base that informs our new Safer Norwich Strategy for 2023 to 2026, which identifies specific activities we will take to help improve the safety across our communities and neighbourhoods.

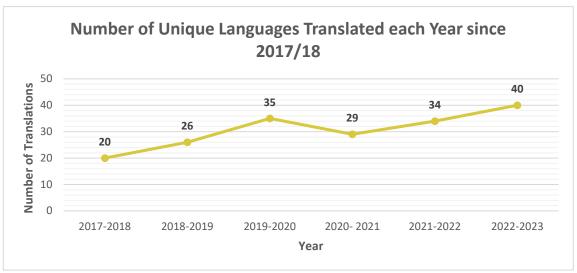
# **Customers**

# **Translations and interpretations**

186. The council has seen a 43% increase in the number of translations and interpretations conducted for our customers this year, with the number of languages requested increasing from 34 to 40.

Top 10 languages					
2017-2018	2018-2019	2019-2020	2020- 2021	2021-2022	2022-2023
Arabic	Lithuanian	Arabic	Lithuanian	Arabic	Arabic
Hungarian	Hungarian	Lithuanian	Portuguese	Lithuanian	Lithuanian
Lithuanian	Arabic	Polish	Arabic	Polish	Polish
Farsi	Portuguese	Portuguese	Hungarian	Bengali	Kurdish - Sorani
Polish	Vietnamese	Kurdish - Sorani	Romanian	Kurdish - Sorani	Ukrainian
Portuguese	Kurdish - Sorani	Hungarian	Polish	Italian	Portuguese
Kurdish - Sorani	Mandarin	Romanian	Spanish	Portuguese	Romanian
Latvian	Polish	Bengali	Bulgarian	Mandarin	Albanian
Bulgarian	Bengali	Amharic	Turkish	Sudanese Arabic	Tigrinya
Bengali	Russian	Russian	Mandarin	Bulgarian	Vietnamese





# Complaints

187. Below are a series of tables that provide a breakdown of the total number of complaints the council received between 1 April 2022 to 31 March 2023 by ethnicity, age, disability status, gender.

Ethnicity	Count	Percentage
Black African	4	0.2%
Black Caribbean	1	0.0%
Black Other	2	0.1%
Indian	1	0.0%
Other	3	0.1%
Other Asian	3	0.1%
Other Mixed	5	0.2%
Pakistani	2	0.1%
Romany Gypsy	1	0.0%
White & Asian	1	0.0%
White British	458	22.6%
White European	20	1.0%
White Irish	3	0.1%
White Other	16	0.8%
Unknown/declined	8	0.4%
to answer		
Not recorded	1,496	73.9%
Total	2,024	

Age	Count	Percentage
19 and under	3	0.1%
20-29	125	6.2%
30-39	241	11.9%
40-49	264	13.0%
50-59	269	13.3%
60-69	177	8.7%
70-79	130	6.4%
80-89	48	2.4%
90-99	6	0.3%
Unknown/declined to answer	761	37.6%
Total	2,024	

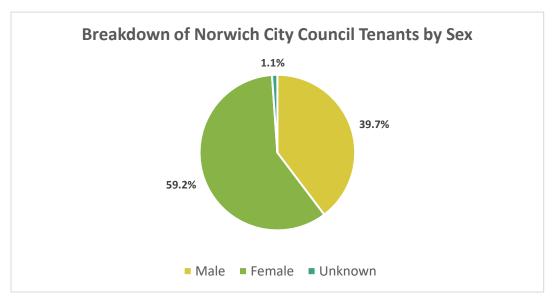
Disability	Count	Percentage
Non-Disabled	719	35.5%
Disabled	310	15.3%
Unknown/declined	995	49.2%
to answer		
Total	2,024	

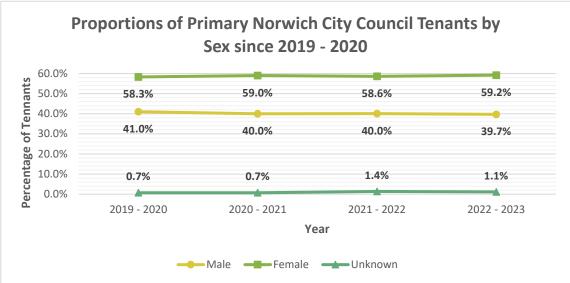
Gender	Count	Percentage
Female	844	41.7%
Male	613	30.3%
Unknown/declined	567	28.0%
to answer		
Total	2,024	

188. Our complaints process has been reviewed and we will be introducing more informative monitoring where we analyse the nature of the complaint from an equality perspective as opposed to just the equality profile of the complainant. This will go live from April 2024, as part of the upgrade to our contact management system.

# **Tenant profiles**

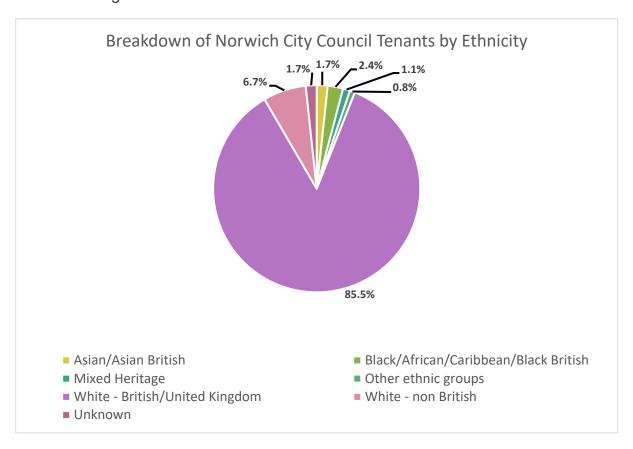
189. The tenant data in this section relates to the named Norwich City Council Tenant, and not all occupants of the household, as of 30 October 2023. The charts below show the sex, race, age, and disability levels breakdowns along with the four-year trends for each characteristic.

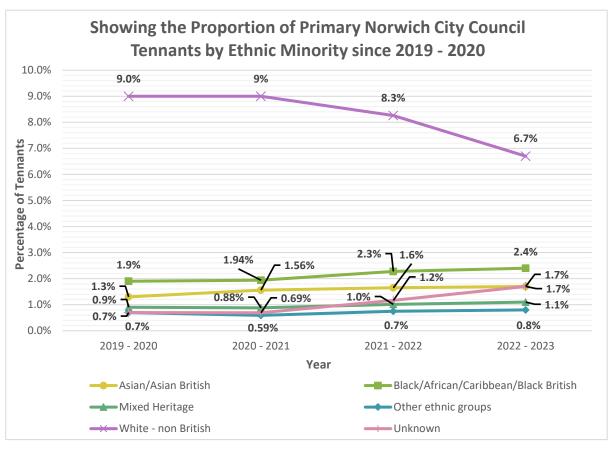




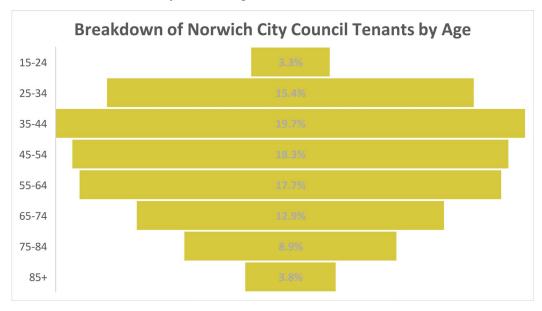
190. There has been little to no change in the distribution of our tenant's sex, with female tenants being more common than male, at around 60% compared to 40%.

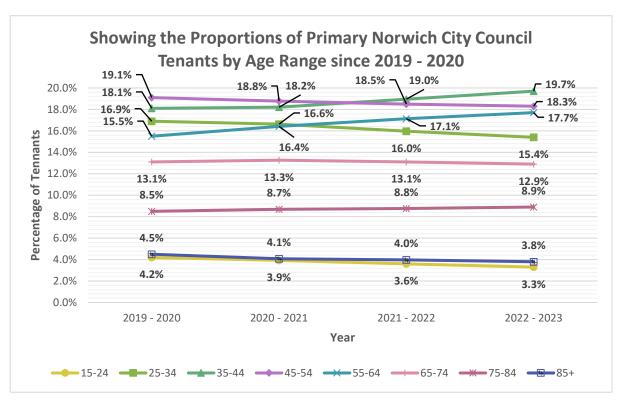
191. Shown below is the changing distribution of ethnic minorities in our council homes. The vast majority of residents are White British (85.5%), and this hasn't changed significantly over the last 4 years. We do see more significant change in the makeup of ethnic minorities however, with White – non-British residents falling since 2019-2020.



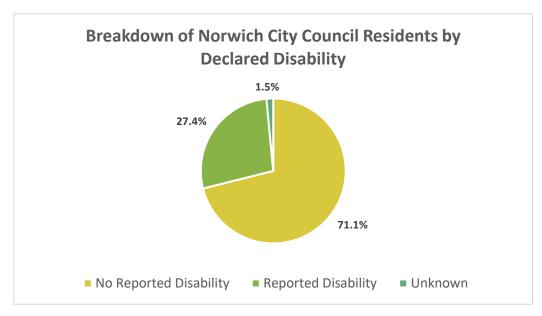


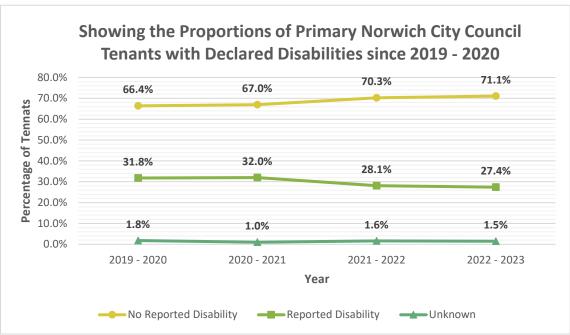
192. There have been some slight changes in the distribution of our tenant's ages. The most common age range now being 35-44, compared to 45-54 four years ago. Additionally, the number of 55–64-year-olds has steadily increased over the last four years, becoming the third largest demographic, overtaking 25–34-year-olds. This has resulted in the majority of our tenants (54.7%) being aged between 35 and 64 years of age.





193. There has been a slight decrease in the number of our tenants declaring disabilities, from 31.8% in 2019-2020 to 27.4% in 2022-2023.





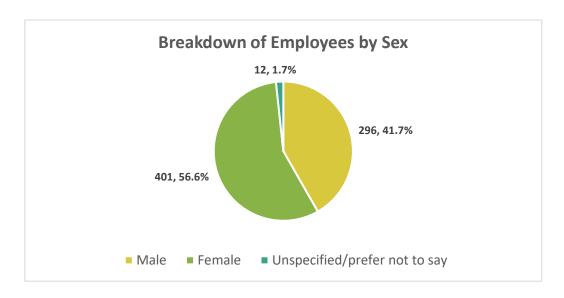
# **Employees**

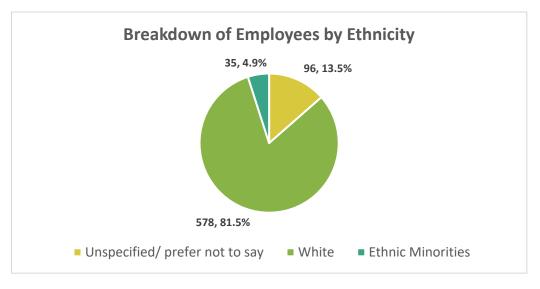
#### **Profiles**

- 194. The diversity figures in this report are based on a headcount of a total of 709 employees, as of 31st March 2023, and are taken from Norwich City Council's Human Resources system. Employees who are not paid directly by Norwich City Council are not included in the analysis, nor are agency workers/contractors.
- 195. Norwich City Council's aim is for the workforce to reflect the percentage of the local community who are economically active, from an ethnic minority, who have a disability and who match the gender imbalance.
- 196. The table below shows the overall declaration rates for each reported characteristic as of 31 March 2023.

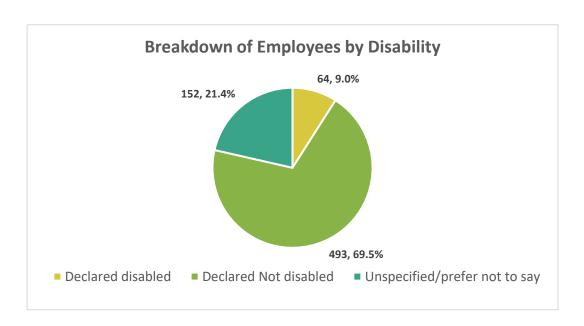
Protected Characteristic	Proportion %	Number of employees
Gender	98.3	697
Ethnicity	86.5	613
Disability	78.5	557
Working Pattern	100.0	709
Sexual Orientation	40.3	286
Age	100.0	709
Religion	41.2	292

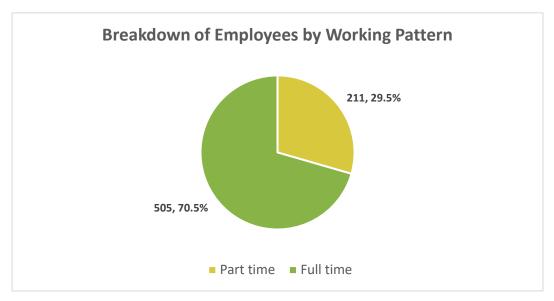
197. The data presented below shows Norwich City Council's workforce by protected characteristic as of 31 March 2023. Workforce composition by sex, race, disability, working pattern, sexual orientation, and age.

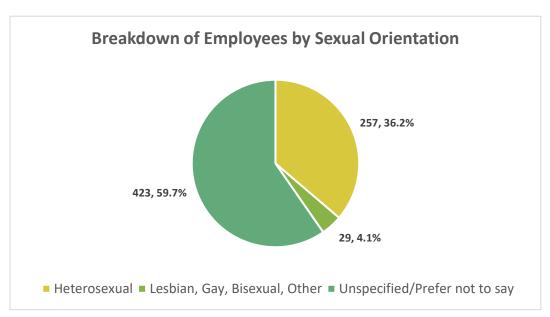


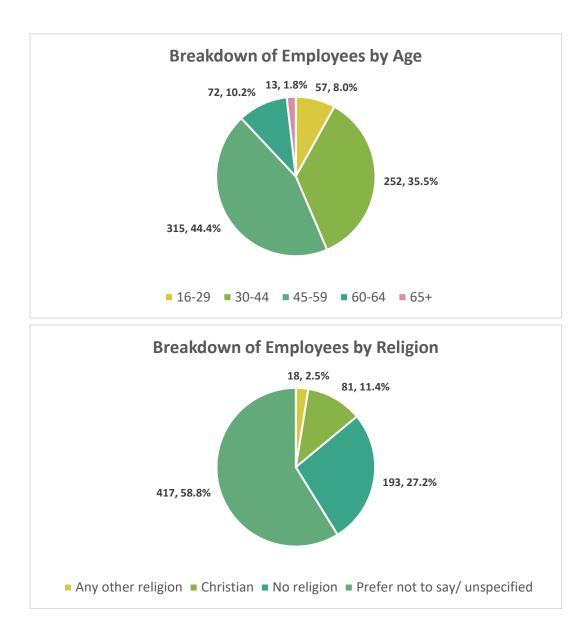


Please note that the data for race is not divided into ethnic groups as it is not appropriate to publish datasets which are based on fewer than ten employees and the lower number poses a threat to employee confidentiality.

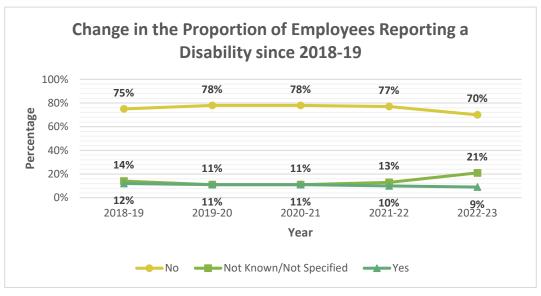


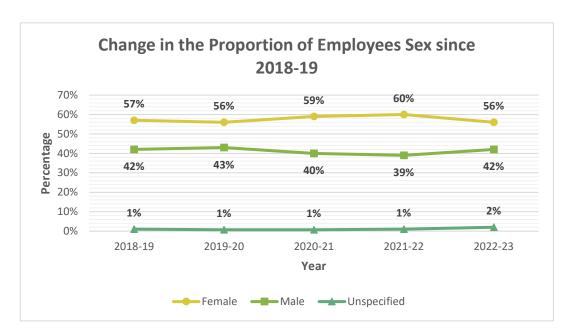




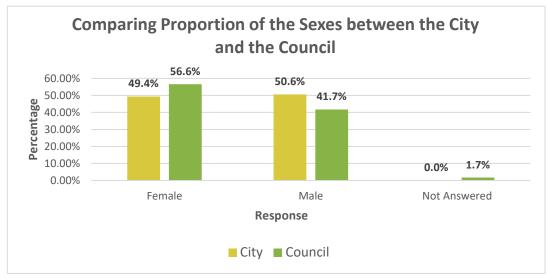


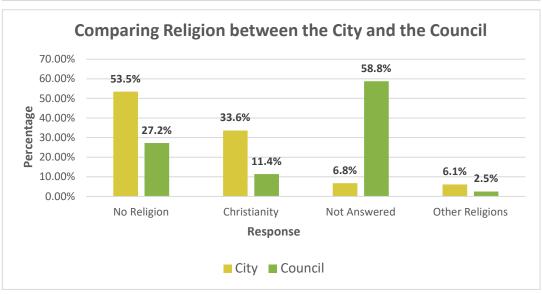
198. The graphs below demonstrate there has been very little change in the sex and disability profiles of our employees over the last five years. Latest data indicates that 9% of our workforce (who chose to answer the question) are reporting a disability.

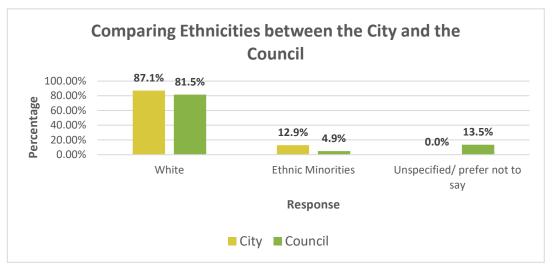


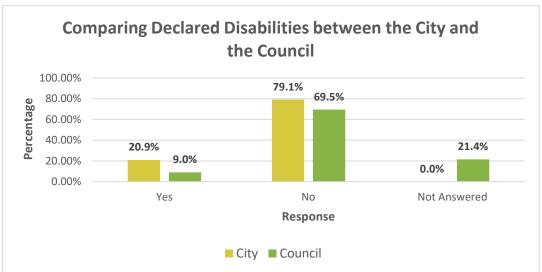


199. We have mentioned that our goal is to reflect the economically active community in our employees. Below is a comparison, using 2021 census data, comparing our employee demographics, to those of the city by sex, religion, ethnicity and disability.









- 200. For disabilities, the 'Yes' response in the Census includes those reporting both severe and mild impact on day-to-day living. One assumption we could make, is that those experiencing severe impacts on their day-to-day life are unlikely to be economically active. Making this assumption, and excluding them from this analysis gives a better comparison between our employees and the economically active in our local community, shown below.
- 201. In general, we still have room to improve in reflecting our local economically active population in our employee profile. It is important to note that this data is taken from the Census data for population, and therefore includes citizens that are not economically active. This, combined with the much higher proportion of employees not answering/preferring to not respond makes analysing the data quite difficult. Regardless, it is still clear that we need to promote the employment of the disabled as well as religious and ethnic minorities.
- 202. The data for disciplinary, grievance, leavers, and promotions for the year 2022/23 is not appropriate to publish as the datasets are based on fewer than ten employees and the lower numbers pose a threat to employee confidentiality.

# Recruitment

- 203. We have sought to continue to attract, retain and develop diverse talent through our recruitment strategies and use of social media to promote opportunities. Our recruitment practice is inclusive, ensuring job advertisements are checked for accessible language and include positive statements. All are open to reasonable adjustments to support the recruitment process.
- 204. The data in the table below shows the numbers of applicants at different stages of the recruitment process between 1 April 2022 and 31 March 2023. All aspects of the recruitment process are reported in relation to each of the following characteristics: ethnicity, disability, and gender. During the period 1 April 2022 and 31 March 2023 there were a total of 1,354 applicants for Norwich City Council vacancies. 694 were shortlisted for interview and 310 were successful at interview.

Characteristic	Applicants	Shortlisted	Offered
Ethnicity			
Asian, Asian British, Asian	80 (5.9%)	31 (4.5%)	15 (4.8%)
Welsh			
Black, Black British, Black	49 (3.6%)	10 (1.4%)	3 (1%)
Welsh, Caribbean or African			
Mixed or multiple	47 (3.5%)	28 (4.1%)	11 (3.5%)
Unspecified or prefer not to say	37 (2.7%)	19 (2.7%)	9 (2.9%)
White	1,127 (83.2%)	604 (87%)	271 (87.4%)
Other ethnic group	14 (1%)	2 (0.3%)	1 (0.3%)
Gender			
Female	731 (54%)	397 (57.2%)	196 (63.2%)
Male	608 (44.9%	292 (42.1%)	112 (36.1%)
Unspecified or prefer not to say	15 (1.1%)	5 (0.7%)	2 (0.7%)
Disability			
Disabled	132 (9.8%)	64 (9.2%)	22 (7.1%)
Non-disabled	1,147 (84.7%)	593 (85.5%)	274 (88.4%)
Unspecified or prefer not to say	75 (5.5%)	37 (5.3%)	14 (4.5%)
Totals	1354	694	310

- 205. The Covid-19 pandemic forced our culture to change rapidly with an unexpected and first-time move to mass home working. A hybrid working policy was developed during this year and went live in April 2022. A hybrid working approach allows colleagues flexibility of some home working whilst attending the office according to business and personal requirements. We ensure that colleagues who require workplace adjustments are fully supported as hybrid workers and equipment is provided if appropriate.
- 206. In the majority of our service areas, we operate flexible working to carry out duties during a range of hours. We offer a variety of flexible working arrangements, enabling eligible employees to apply to change the way they work. This includes the ability to apply for any position on a full or part time basis. We are also open to requests for term-time or annualised hours or compressed working hours.

# Gender pay gap

207. Our latest gender pay gap was published 31 March 2023 for the year 1 April 2021 to 31 March 2022. In line with the statutory requirements, the report for Norwich City Council's Gender Pay Gap for 31 March 2023 is due to be reported by 31 March 2024. This will be made available on Norwich City Council website and Gov.uk <a href="here">here</a>.

#### **Data sources**

Local statistics - Office for National Statistics (ons.gov.uk)

Census - Office for National Statistics (ons.gov.uk)

Sexual orientation, England, and Wales - Office for National Statistics (ons.gov.uk)

Norfolk Insight - Demographics and Statistics - Data Observatory

Citizens Advice cost of living data dashboard

### **Useful links**

Community safety in Norwich

Community support | Norwich City Council

Cost of living support in Norwich

Equality Act 2010

**Get Talking Norwich** 

Greater Norwich Homelessness Strategy 2020-2025

**LUMi - Community portal** 

Norwich 2040 City Vision

Norwich City Council Corporate Plan 2022-2026

Norwich Economic Strategy 2019-2024

Norwich Good Economy Commission

Norwich Food Network

Norwich Food Poverty Action Plan

Norwich Monthly Economic Barometer

Norwich Town Deal

Public Sector Equality Duty

**Appendix 2:** Draft Equality, Diversity and Inclusion Strategy 2024-27 (for information).

# **Norwich City Council**

**Equality, Diversity and Inclusion Strategy** 

2024-27

#### **PLAN ON A PAGE**

This Equality, Diversity and Inclusion Strategy sets out our continued commitment to tackling inequality and promoting diversity. This covers both our legal duty under the Equality Act 2010 and our wider ambition to reduce socio-economic and health inequalities in the city.

It outlines how we will work with our partners to make Norwich the best it can be for everyone, recognising that different people and communities have different needs, so it's a city where everyone:

- · feels they belong
- is respected
- has a voice
- has the chance to succeed and thrive.

We want to be an organisation that makes a real difference for the people of Norwich by:

- showing respect and kindness to everyone
- giving the most help to the people who need it the most
- continuing to learn and improve
- focusing on prevention and early intervention

We have three aims which are supported by key priorities:

Aim	Priorities
Aim 1- Norwich City Council is an inclusive place to work	<ul> <li>Ensure that the profile of our workforce broadly reflects the city's population and the local labour market</li> <li>Continue to develop inclusive working practices and policies</li> <li>Support colleagues to develop the knowledge, skills and confidence to consider equality in all their work</li> </ul>
Aim 2 - Our services will be joined up, accessible and inclusive	<ul> <li>Improve a range of communication platforms and channels to enhance accessibility, including for those facing digital exclusion</li> <li>Undertake service-specific equalities reviews, so every service reflects our ambition</li> <li>Ensure that our knowledge about the people and communities we serve informs our service planning, and that their voices are heard</li> </ul>
Aim 3 - Norwich is a fair city where people facing inequality can share in and contribute to the city's success	<ul> <li>Ensure that Equality, Diversity and Inclusion outcomes inform wider council policies, strategies and programmes</li> <li>Focus our efforts on the places and communities in the city that face the biggest disadvantages, improving our use of data to help us do this</li> <li>Develop our leadership capacity and capability around equalities</li> <li>Continue working with partners to influence investment and target resource.</li> </ul>

#### Introduction

Norwich has a long history of being a radical, innovative city. We are increasingly recognised for our strong economy, quality of life and vibrancy. The city is rich in cultural and ethnic diversity which we aim to both celebrate and promote. This is central to our Norwich 2040 vision and our work with partners to achieve this.

We recognise the contributions that people from different backgrounds make, and actively seek to tackle inequalities and foster good relationships across our communities. We want the city to be a fair, kind, accessible and inclusive place for everyone. This Equality, Diversity and Inclusion Strategy sets out our continued commitment to tackling inequality and promoting diversity.

#### It outlines how we will:

- deliver this ambition and the high standards we expect of ourselves
- work with partners and communities to promote equality, diversity and inclusion and the progressive building of good relations between different groups
- shape services which actively address inequality and exclusion
- build an inclusive culture within our workforce and organisation

A key reason why many people in Norwich are held back is because of inequality and lack of opportunity connected to one or more of the characteristics that are protected under the Equality Act 2010. These are age, disability, gender reassignment, marriage or civil partnership, pregnancy and maternity, race, religion or belief, sex, and sexual orientation.

As well as a firm commitment to deliver our legal duty under the Act regarding these characteristics, our aspirations go further to include refugees and migrants, those who have served or continue to serve in our Armed Forces, and the socio-economic and health inequalities resulting from deprivation.

All these factors can cause disadvantage around poverty, educational attainment, access to good quality jobs, health and life expectancy.

This strategy re-states our long-held commitment to tackling inequality, with our partners, not just because it is our duty but also because doing so helps create a more successful city.

We want Norwich to be a place in which everyone's hopes and aspirations can be made real. We want to ensure people are not held back by poverty and that success is shared. This Equality, Diversity and Inclusion Strategy supports that journey.

#### **Our Ambition**

We live in an unequal society and that inequality causes vastly different outcomes for different individuals, groups and communities.

Against that backdrop, we want Norwich to be as fair, kind, accessible, and inclusive as possible. We will work with our partners to make the city the best it can be for everyone, recognising that different people and communities have different needs, so it's a place where everyone:

- · feels they belong
- is respected
- has a voice

has the chance to succeed and thrive.

We want to be an organisation that makes a real difference for the people of Norwich by:

- showing respect and kindness to everyone
- giving the most help to the people who need it the most
- continuing to learn and improve
- focusing on prevention and early intervention.

As a public sector body, we have a legal obligation under the Equality Act 2010 to have 'due regard' for advancing equality. This includes eliminating unlawful discrimination, harassment, victimisation and any other conduct prohibited by the Act, advancing equality of opportunity between people who share a protected characteristic and people who do not, and fostering good relations between people who share a protected characteristic and people who do not.

However, this strategy goes beyond this legal duty. It reflects our strong political commitment to equalities, fairness and social justice, which has been the basis of our ambition to reduce socio-economic and health inequalities in Norwich. We have been working towards this for many years. We take action to address inequality and hold ourselves and others accountable for this and will continue to do so. This new strategy sets out the priorities that will shape the new actions we will take over the next few years in addition to all the existing work which continues day-to-day.

#### What we mean

Equality, diversity and inclusion means different things to different people. For us:

Equality means	ensuring that every person has an equal opportunity to make the most of their lives and talents. It is also the belief that no one should have poorer life chances because of who they are, where they come from, or what they believe.
Diversity means	having a range of people with various backgrounds, circumstances, lifestyles, experience and interests, in line with the variety of people that make up society.
Inclusion means	the sense of belonging: feeling respected, having a voice and being valued for who you are; as well as feeling a level of supportive energy and commitment from others so that you can do your best.

# How we have developed the strategy

To help guide our ongoing work and the development of this strategy, we have heard from communities via representative groups and from residents across the city as well as businesses, institutions and our own employees and elected members.

We did this through community conversations, online surveys, workshops, and open calls for views, trying to enable people to tell us their thoughts in a way that worked for them. We have also drawn on analysis of a range of quantitative data sources that show the distribution and nature of inequality in the city council area.

From this work, equality, diversity and inclusion are understood to be key elements for a positive and successful city like Norwich. However, listening to people is not a one-off exercise, so we plan to continue doing so as part of delivering this strategy.

#### Our aims

We have three strategic aims:

Aim 1 - Norwich City	It is important that we have a culture that has
Council is an inclusive place	inclusion and equality at the heart of everything we
to work	do. This is not just about the council's role as an
	employer: we need to be a genuinely inclusive
	organisation in order to achieve our other aims
Aim 2 - Our services will be joined up, accessible and inclusive	The council has duties and powers to provide a wide range of services in an inclusive way. Many of these services can play a role in creating a more level playing field for people who face inequality or exclusion.
Aim 3 - Norwich is a fair city where people facing inequality can share in and contribute to the city's success	Ensuring that all communities share in the city's success is a core part of the vision set out in our Corporate Plan. Many of the challenges we face need action by a range of partners and the council has a leading role to play in bringing together organisations across the private, public, and voluntary sectors to tackle inequalities and exclusion across Norwich.



### Making it happen

We will only realise our ambition and our strategic aims through taking action. Much of this action constitutes our 'business as usual', routine service and business planning processes and our ongoing use of Equality Impact Assessments. However, we are also committing to some specific, additional actions that will support the realisation of our ambition.

The detail of these actions can be found in our forthcoming action plan This will cover the duration of one year with the expectation that we will build on this in subsequent years covered by the strategy, based on measuring and reviewing the effectiveness of the action plan.

This table outlines the key priorities against each of our strategic aims:

Aim	Priorities
Aim 1 - Norwich City Council is an inclusive place to work	<ul> <li>Ensure that the profile of our workforce broadly reflects the city's population and the local labour market</li> <li>Continue to develop inclusive working practices and policies</li> <li>Support colleagues to develop the knowledge, skills and confidence to consider equality in all their work</li> </ul>
Aim 2 - Our services will be joined up, accessible and inclusive	<ul> <li>Improve a range of communication platforms and channels to enhance accessibility, including for those facing digital exclusion</li> <li>Undertake service-specific equalities reviews, so every service reflects our ambition</li> <li>Ensure that intelligence about the people and communities we serve inform our service planning, and that their voices are heard</li> </ul>
Aim 3 - Norwich is a fair city where people facing inequality can share in and contribute to the city's success	<ul> <li>Ensure that Equality, Diversity and Inclusion outcomes inform wider council policies, strategies and programmes</li> <li>Focus our efforts on the places and communities in the city that face the biggest disadvantages, improving our use of data to help us do this</li> <li>Develop our leadership capacity and capability around equalities</li> <li>Continue working with partners to influence investment and target resource.</li> </ul>

#### Accountability and impact

The responsibility for achieving both our legal duty on equality and realising the ambitions of this strategy lies with the whole organisation, with every officer and councillor having a role to play.

Delivery of the strategy and action plan will be overseen by the Strategy Manager. They will report to the senior leadership team on progress of actions and impact, through the annual Equality Information Report.

The Equality Information Report will also be considered by Cabinet. The report includes data on our recruitment, workforce, customers, tenants and wider demographics of the city, as well as data that shows the patterns of socio-economic and health inequalities in the city. Although there are a range of factors that contribute to changes in these data, it provides some insight into how well we are meeting our aims, for example, in the diversity of our workforce.

# [ENDS]

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