Report to Licensing committee Item

8 September 2017

Report of Head of citywide services

Schedule 3 of Local Government (Miscellaneous

Provisions) Act 1982:

Subject Application for the Grant of a Sexual Entertainment Venue

Licence –

Platinum Lace, 15 Dove Street, Norwich, NR2 1DE

## **Purpose**

Members are asked, in accordance with the delegation of licensing functions contained in the Norwich City Council Sex Establishment Policy (Schedule 3 Local Government (Miscellaneous Provisions) Act 1982), to consider the application for the grant of a sexual entertainment venue licence in respect of Platinum Lace, 15 Dove Street, Norwich, NR2 1DE.

#### Recommendation

That members determine the application for a sexual entertainment venue licence in respect of Platinum Lace, 15 Dove Street, Norwich, NR2 1DE including consideration of the relevant locality.

#### Corporate and service priorities

The report helps to meet the corporate priority of a safe and clean city and the service plan priority of protecting the interests of the public through the administration of the licensing function.

Financial implications: None.

Ward/s: Thorpe Hamlet

**Cabinet member:** Councillor Maguire – Safe City Environment

**Contact Officer:** Tony Shearman, Environmental protection, licensing and markets

manager - 01603 212278

#### **Background documents**

None

## Report

## The application

1. The applicant is:-

Romina (Management) Limited Clarendon House Shenley Road Borehamwood Hertfordshire WD6 1AG

- 2. The application seeks to allow the premises to operate as a sexual entertainment venue
- 3. Sexual entertainment venue means any premises at which relevant entertainment is provided before a live audience for the financial gain of the organiser or the entertainer.

"relevant entertainment" means—

- (a) any live performance; or
- (b) any live display of nudity;

which is of such a nature that, ignoring financial gain, it must reasonably be assumed to be provided solely or principally for the purpose of sexually stimulating any member of the audience (whether by verbal or other means).

- 4. A copy of the application form and other application materials including a plan of the premises, are attached at appendices A and F. These are split due to the applicant requesting that the commercially sensitive material is not disclosed to the public.
- 5. Member should note in particular that the applicant wishes to amend the standard conditions as set out Appendix F.

#### **Licensing Act 2003**

6. This premises currently benefits from a premises licence issued under the Licensing Act, a copy of which is attached at Appendix B.

#### **Relevant representations**

7. There are no relevant objections to this application, however there are 3 letters of support from local businesses, copies of these are attached at Appendix C.

#### **Norwich City Council Sex Establishment Policy Statement**

8. Attached at appendix D are the elements of the city council's policy, which are considered to have a bearing upon determining the application. Particular note should be given to para. 3.4, which does apply to this particular application, and refers to having regard to the Home Office guidance issued in March 2010 entitled "Sexual Entertainment Venues – Guidance for England and Wales."

9. Appendix D of this policy details a list of standard conditions, restrictions and terms that would be applied to any licence granted, unless specifically varied.

# Home Office guidance issued in March 2010 entitled "Sexual Entertainment Venues – Guidance for England and Wales"

- 10. A copy of this guidance is attached at Appendix E of this report. Members are asked to take particular note of 'Section 4 Transitional Provisions' of this document.
- 11. This section details how the licensing authority should consider applications from operators that were already operating prior to the adoption of the requirement to licence sexual entertainment venues.
- 12. In essence it requires that applications from existing operators be considered all together but on their individual merits, and not determined on a 'first-come-first-served' basis.
- 13. These transitional provisions also set out a specific time frame for determination of applications, which due to various delays in the process, we are now outside of, but it is still considered appropriate to determine the application within the ethos of this framework.
- 14. This application is one of four separate applications from existing operators, to be determined.

## **Relevant Locality**

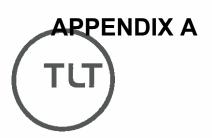
- 15. Paragraph 12(3)(c) and 12(3)(d) of Schedule 3 of the act allow appropriate authorities to refuse applications on grounds related to an assessment of the "relevant locality". A licence can be refused if either, at the time the application is determined the number of sex establishments, or sex establishments of a particular kind, in the relevant locality is equal to or exceeds the number that the authority considers appropriate for that locality; or that a sex establishment would be inappropriate having regard to the character of the relevant locality, the use to which any premises in the vicinity are put or the layout, character or condition of the premises. Nil may be the appropriate number.
- 16. Paragraph 11 of the NCC Sex Establishment Policy Statement, sets out the relevant matters with regard to relevant locality. In considering the characteristics of a locality the Licensing Authority shall particularly take account of the density and proximity of:
  - (1) schools, nurseries, crèches, youth hostels and other similar educational or recreational facilities attended by children,
  - (2) parks and children's play areas,
  - (3) residential and sheltered accommodation,
  - (4) religious and community buildings,
  - (5) alcohol or entertainment licensed premises,
  - (6) other retail units (and their uses).

#### Summary

17. Before determining the application the committee must consider whether the number of sex establishments or sex establishments of a particular kind, in the relevant

locality at the time this application is made (determined) is equal to or exceeds the number which the authority consider is appropriate for that locality.

- 18. In determining the application the committee must give appropriate weight to:
  - Schedule 3 of the Local Government (Miscellaneous Provisions) Act 1982;
  - Home Office guidance issued in March 2010 entitled "Sexual Entertainment Venues – Guidance for England and Wales", in particular s.4 – Transitional Provisions;
  - The council's own Sex Establishment Policy Statement, in particular the matters set out in s.9 Determination of Applications.
  - Any relevant representations
- 19. When determining a licence application, the committee must have regard to any rights the applicant may have under Article 10 (right to freedom of expression) and Article 1, Protocol 1 (protection of property) of the European Convention on Human Rights and that members must give due regard to the Public Sector Equality Duty as required under s.149 of the Equality Act 2010.
- 20. In determining the application the committee may take such of the following steps as it considers appropriate in accordance with the above matters:
  - Grant the application as asked, along with the standard conditions, restrictions and terms;
  - Modify the standard conditions, restrictions and terms of the licence by altering or omitting or adding to them;
  - Reject the whole or part of the application
- 21. Finally, the committee is asked to note that it may not determine the application on moral grounds.



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## Platinum Lace 15 Dove Street Norwich NR2 1DE

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6	Plans
7	House Rules - Private
8	Dancer Records - Private
9	Policies and Codes of Conduct - Private
10	Photos of Exterior
11	Map of Vicinity
12	Premises Licence

Planning Permission - Private

13

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Fair Processing Statement – Norwich City Council is legally required to protect the public funds it administers. This means we may share information provided to us with other bodies responsible for auditing or administering public funds, or where undertaking a public function, in order to prevent and detect fraud. For further information please click here <a href="www.norwich.gov.uk/nfi">www.norwich.gov.uk/nfi</a>

## **Norwich City Council**

SCHEDULE 3 OF THE LOCAL GOVERNMENT (MISCELLANEOUS PROVISIONS) ACT 1982

Application for a Licence to use any Premises, Vehicle, Vessel or Stall as a Sexual Entertainment Venue

All questions must be answered, save where otherwise stated. If relevant questions are not answered, the application will be deemed incomplete and will be returned to the applicant.

answered, the application will be deemed incomplete and will be returned to the applicant.
Section 1 Application details:
Is this licence for the: Grant ☑ Renewal □□ Transfer □□
Is the application made by: an individual  a partnership or other unincorporated body  a company or other corporate body
Section 2
Answer only if Applicant is an individual
What is the full name of the individual?
Permanent Residential Address
Ony former names
Date of Birth
Date Became Resident in the UKor E.U Member State
National Insurance Number or E.U Member State Equivalent.
Telephone Number (during normal office hours)
Email Address:
Name and address to which correspondence to be sent (if different from above)
Has the applicant a financial interest in the business which is the subject of this application?
Yes ☐ No ☐ If "yes" to what extent
Jaska whata kwainan awand bu tha anniinant?



Michael Bloom	or the applicant's	partners? Please complete the t	able below:
Name (in full): Mr/Mrs/Miss/Other	Date of Birth	Address of permanent residence Throughout six months immediately preceding this application	Date became resident of United Kingdom or other E.U member state
	/		
	/		
	/		

No =

Please confirm if the whole of the business is owned by the applicant? Yes



## Section 4.

## Answer only where the applicant is a company or other corporate body

What is the name of the Applicant? ROMIMA (MANAGEMENT

las the Applicant previou		vn by any other name and if so wha	at name?
	N/A	•••••••••••••••••	
If the Applicant is a compa	any, what type	e of company is it (e.g., public or pr	ivate, limited by share or
	E LIMITED	COMPANY	•••••••
What is the registered nur			
What is the registered offi	ice address? .	CLARENDON HOUSE, SHENC	ey ROAD
BOREHAMWOOD HE	etfordshire	WD6 1A9	
		orated? UNITED KINGDOM	
What is the date of incorp	oration of the	company? 21 November 201	4
Please complete the table responsible for the manag	e in respect of gement of the	each of the Directors, the Companbody.	y Secretary or other persons
N e (in full): Mr/Mrs/Miss/Other	Date of Birth	Address of permanent residence throughout six months immediately preceding this application	Date became resident of United Kingdom or other E.U member State
SIMON CORDEN			
SIMON PETER WARR			
LESLIE JAMES PIERCE			
LISA JANE DUNN			
		1.00	
	1		1



Does the Applicant use any other trading names? If so, please state the trading name(s).
PLATINUM LACE
What is the Applicant's trading address? 15 DOVE STREET, NORWICH NR2 IDE
***************************************
Please confirm if the whole of the business is owned by the applicant? Yes Vo D
Section 5
All Applicants
Please give details of the person (if any) who is to be responsible for the management of the premises in the absence of the licence holder:
First Name USA Surname DUNN
Former Name (if any)
National Insurance Number or E.U Member State Equivalent.
Permanent Address:
***************************************
Date of Birth: Place of Birth
Has any person named at any place in this application been associated in any way with any other application for a licence for a sex establishment? Yes ☑ No ☐
If "yes" give full details. PLEASE SEE ATTACHED DETAILS (APPENDIX 1)



## Section 6

Premises details:
Is this application in respect of: Premises   ✓ Vehicle   ✓ Vessel   ✓ Stall
Is the premises, vehicle, vessel or stall in use for sexual entertainment at the date of this application? Yes ${\bf \boxtimes}$ No ${\bf \square}$
If the answer is yes, state the name and address of the person or body currently operating the business.
ROMIMA MANACEMENT LTD, CLARENDON HOUSE, SHENLEY RD. BOREHAMWOOD, HERTS, WD6 1AS
What is full address of the premises for which a licence is sought? PLATINUM CACE
15 DOVE STREET NORWICH, WRZ IDE
If the application is in respect of a vehicle, vessel or stall, please state where it is to be used as a sexual entertainment venue. $N/A$
Under what name is, or will the premises be known? PLATINUM LACE
Is the whole of the premises to be used under the licence? Yes ☐ No ☑
If no, please state:  which part of the premises is to be used for the purposes of the licence  ST AND 2 PLEORS - FLYING FREGHOLD OVER GROUND FLOOR
b) the use to which the remainder of the premises are to be put  GROUND GLOCK RETAIL UNITS NOT PART OF DEMISE NOT PART OF PREMISES'
c) the names of those responsible for the management of the remainder of the premises  THE PREMISES ARE INDEPENDENT FROM THE RETAIL UNITS
If the Applicant's interest in the premises is a leasehold one, please state:
a) Head-lease 🖸 Sub-lease 🗖
b) the name and address of the landlord and of the superior landlord where applicable  WARR PROPERTIES (NORWICH) LIMITED
***************************************
c) the length of the unexpired term FREEHOLD ULTIMATCLY DWNED BY DRECTOR



## Section 7.

# Proposed operation times and activities

Deve	Otto		Premises for the purpose of this Licence;
Day	Start	<u>Finish</u>	State any seasonal variations or non standard timings
Monday	2		where you intend to use the Premises, which are different to those listed in the column on the left.
inoliday	Zo: =0	03 200	different to those instead in the column on the left.
Tuesday	20: स्व	03 tan	
Wednesday	70:య	03:20	
Thursday	20:00	03 - 00	
Friday	20:00	63 . DO	
Saturday	20:00	64:50	
Sunday	20:00 Hes	03:00 HRS	
STASE STRIP	SHOWS	***************************************	nt involves full nudity 🗹 Yes 🗆 No
		incortan in ici	it involves fall fladity 🖭 Tes 🔲 100
Section 8.			
	is for the Tr	ansfer of a	Premises Licence
			Premises Licence
If the application			Premises Licence
If the application			Premises Licence
If the application	remises Lice	nce Holder	



## Section 9.

Has the Applicant or any persons named in this form been convicted of a criminal offence whether in the UK or elsewhere? Yes ☐ No ☑

If so, please give details of unspent convictions below:

#### Convictions:

Forenames	Surname	Former Name (if any)	Court	Date	Offence	Penalty or Sentence

Has the Applicant or any persons named in this form been cautioned whether in the UK or elsewhere? Yes 🗆 No 🗹

If so, please give details below:

## Cautions:

Forenames	Surname	Former Name (if any)	Offence	Date of Caution	Where caution administered



# Has any person or the corporate or unincorporated body referred to in this application: -

Been disqualified from holding a licence for a sex establishment?	ЮО	
Been refused the grant / renewal / transfer of a licence for a sex establishment?	No	
Been the holder of a sex establishment licence when that licence has been revoked?	NO	
Been associated in any way with any other application for a sex establishment licence?	YES	
If 'Yes' to any of the above please provide details:		
PLEASE SEE APPENDIX I (ATTACHED)		

Is there any information in this application which you would **not** wish to be seen by members of the public?

Yes ☑ No □
If yes, state which information and the reasons why you would not wish it to be seen
As PART OF THIS APPLICATION WE HAVE PROVIDED DISCLOSURE OF THE POLLOWING
1. OTHER CLUBS SEX ESTABLISHMENTS LICENSED BY THE APPLICANTS
LOWINGERIAND OTHER INTERNAL DOCUMENTATION OF A SENSITIVE /  LOWINGERIALLY IMPORTANT NATURE: A FOLDER INDICATION DOCUMENTS NOT FOR PUBLIC PELEASE INCLUDED WITH THIS APPLICATION.  Is there any further information which the Applicant would wish the Council to take into account when considering this application?
WE HAVE PROVIDED AN OPERATING SCHEDULE OF CONDITIONS WE SHALL
BE ASKING THE COCNCIL INLIFOSE ON THE LICENCE IN PRACE OF THE
STANDARD CONDITIONS AT APPENDIX D OF THE DORWICH CITY COUNCIL

SEK ESTABLISHMENT POLICY STATEMENT.



(If necessary, please continue on a separate sheet)

Please read the checklist below and tick to confirm you have enclosed all of the required information/documents;
I have made or enclosed payment of the fee
I have enclosed a plan showing the interior layout of the premises (which is clearly marked to indicate where relevant entertainment will take place) for consideration by the Licensing Authority
I have enclosed a copy of the "club rules". Such club rules must contain the required conduct of performers which shall include for example, no sex acts, no giving or taking phone numbers (including exchange of business cards).
I have enclosed a scheme showing the exterior design for consideration by the Licensing Authority
I understand and agree that I must send a copy of my completed application to the Chief Officer of Police no later than seven days after the date of the application. I also understand that I must produce evidence of due service of the Notice of Application upon the Chief Officer of Police as required by paragraph 10(14) of the Third Schedule of the Local Government (Miscellaneous Provisions) Act 1982.
I understand that I must now advertise my application on or near the Premises for 21 days starting with the date of the application.
I understand that I must advertise the application in a local newspaper within seven days after the date of the application and that a copy of the notice of application which has been published must be given to the Licensing Authority in accordance with paragraph 10 (8) of the Third Schedule of the Local Government (Miscellaneous Provisions) Act 1982.
DECLARATION: I declare that the details in this application are true to the best of my knowledge and belief and acknowledge that if there are any omissions or incorrect statements of a serious nature this may result in the application being refused. I further declare that I have read and agree to abide by the conditions of Licence for a Sexual Entertainment Venue made by Norwich City Council in accordance with Section 2 Schedule 3 of the Local Government (Miscellaneous Provisions) Act 1982 should my application be granted.
APPLICANTS ARE INFORMED THAT ANY PERSON WHO, IN CONNECTION WITH AN APPLICATION FOR THE GRANT, RENEWAL OR TRANSFER OF A LICENCE, MAKES A FALSE STATEMENT WHICH HE KNOWS TO BE FALSE IN ANY MATERIAL RESPECT OR WHICH HE DOES NOT BELIEVE TO BE TRUE, IS GUILTY OF AN OFFENCE AND LIABLE, ON SUMMARY CONVICTION, TO A FINE NOT EXCEEDING £20,000.
Signature .
Name of Signatory PIERS WARNE, TLT SOUCITORS
Designation of Signatory SOULTER TO THE APPLICANT
Date 7 APRIL 2017



### NOTE:

- 1. It is proposed that applications received from premises which are providing sexual entertainment will all be considered by the council's Licensing committee in June 2017. In the case of an incomplete application form, the Licensing Section will contact you for additional information to enable the application to be processed. Please refer to the Council's policy for Sexual Entertainment Venues which is enclosed.
- Tacit Consent will not apply as it is in the public interest that the authority must process your application before it can be granted. If you have not heard from the Council within a reasonable period of time, please contact us using the contact details below.
- 3. THE NOTICE OVERLEAF MUST BE PUBLISHED IN A LOCAL NEWSPAPER CIRCULATING WITHIN NORWICH, NO LATER THAN 7 DAYS AFTER THE DATE OF YOUR APPLICATION.
- 4. THE NOTICE OVERLEAF, OR ONE IN A SIMILAR FORM, MUST BE DISPLAYED CONTINUOUSLY, ON THE PREMISES TO BE LICENSED, FOR A PERIOD OF 21 DAYS BEGINNING WITH THE DATE OF YOUR APPLICATION ON OR NEAR THE PREMISES AND IN A PLACE WHERE THE NOTICE MAY CONVENIENTLY BE READ AT ALL TIMES BY THE PUBLIC PASSING BY.

Norwich City Council
Citywide Services
Public Protection (Licensing)
City Hall
St Peters Street
Norwich NR2 1NH

01603 212761

licensing@norwich.gov.uk



## **CERTIFICATE**



## LOCAL GOVERNMENT (MISCELLANEOUS PROVISIONS) ACT 1982 SECTION 2, SCHEDULE 3: CONTROL OF SEX ESTABLISHMENTS

## Notice of Application for a Licence for a Sexual Entertainment Venue

NOTICE IS HEREBY GIVEN THAT I,
(full name)
APPLIED ON (date)
TO NORWICH CITY COUNCIL, IN RESPECT OF THE PREMISES KNOWN AS
OF (address)
UNDER THE LOCAL GOVERNMENT (MISCELLANEOUS PROVISIONS) ACT 1982, FOR THE GRANT OR RENEWAL OR TRANSFER (DELETE AS APPLICABLE) OF A SEX ESTABLISHMENT LICENCE FOR:
A SEXUAL ENTERTAINMENT VENUE
FOR THE INTENDED DAYS AND OPENING HOURS OF
ANYONE WISHING TO MAKE <u>OBJECTIONS</u> TO THIS APPLICATION MUST DO SO IN WRITING TO:

Norwich City Council Citywide Services Public Protection (Licensing) City Hall St Peters Street Norwich NR2 1NH

NO LATER THAN 28 DAYS AFTER THE DATE OF THE APPLICATION, STATING THE GROUNDS FOR OBJECTION.

# APPLICATION FOR A SEX ESTABLISHMENT LICENCE (RENEWAL) LOCAL GOVERNMENT (MISCELLANEOUS PROVISIONS) ACT 1982 PART II SCHEDULE 3.

NOTICE IS HEREBY GIVEN THAT ROMIMA (MANAGEMENT) LIMITED

APPLIED ON 10 APRIL 2017

TO NORWICH CITY COUNCIL, IN RESPECT OF THE PREMISES KNOWN AS

PLATINUM LACE, 15 DOVE STREET NORWICH NR2 1DE

UNDER THE LOCAL GOVERNMENT (MISCELLANEOUS PROVISIONS) ACT 1982, FOR THE GRANT OF A SEX ESTABLISHMENT LICENCE FOR:

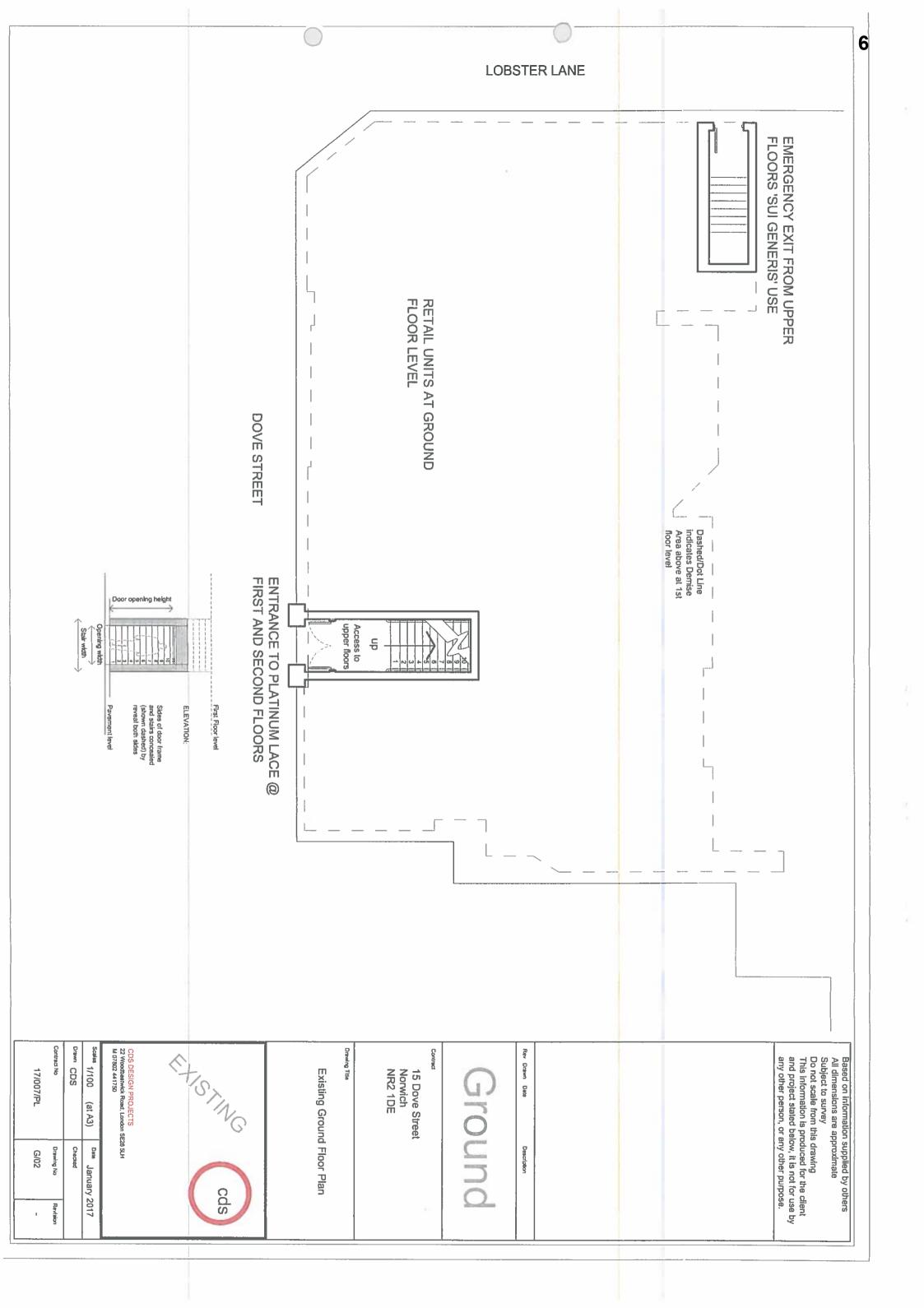
SEXUAL ENTERTAINMENT VENUE.

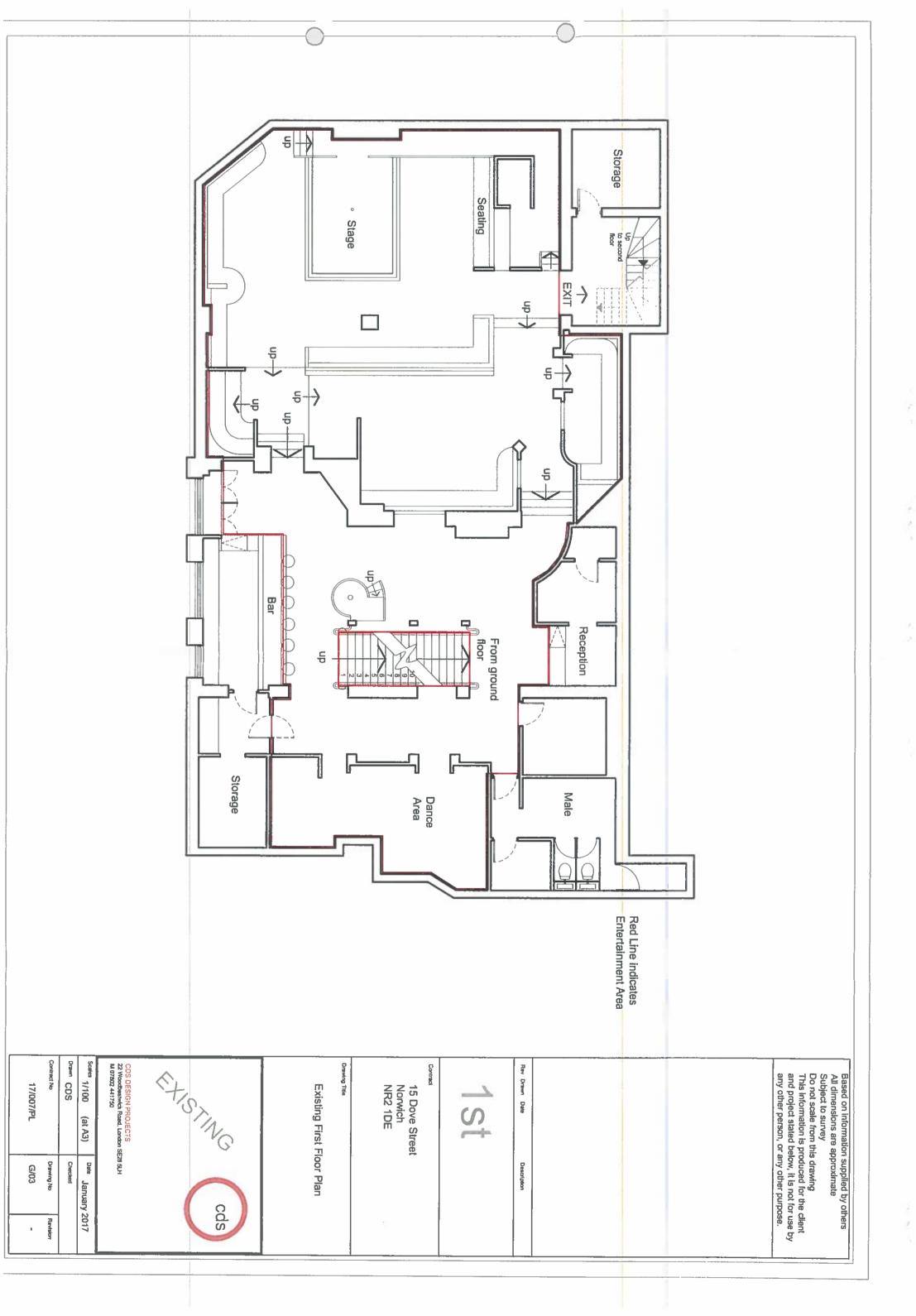
FOR THE INTENDED DAYS AND OPENING HOURS OF 20:00 HOURS TO 03:00 HOURS SUNDAY TO FRIDAY AND 20:00 HOURS TO 04:00 HOURS SATURDAY

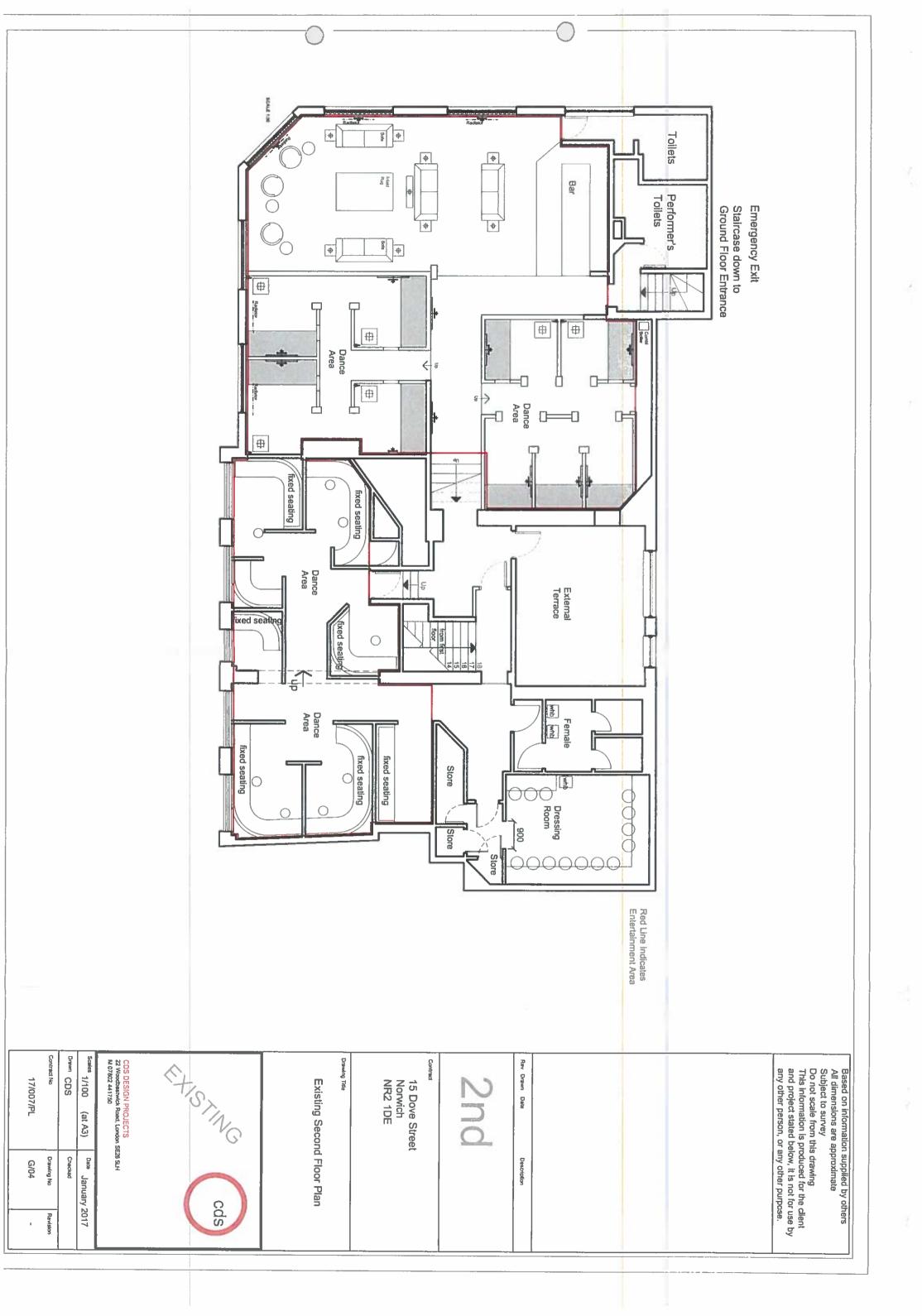
ANYONE WISHING TO MAKE **OBJECTIONS** TO THIS APPLICATION MUST DO SO IN WRITING TO:

Norwich City Council
Citywide Services
Public Protection (licensing)
City Hall
St Peters Street
Norwich NR2 1NH

NO LATER THAN 28 DAYS AFTER THE DATE OF THE APPLICATION, STATING THE GROUNDS FOR OBJECTION.



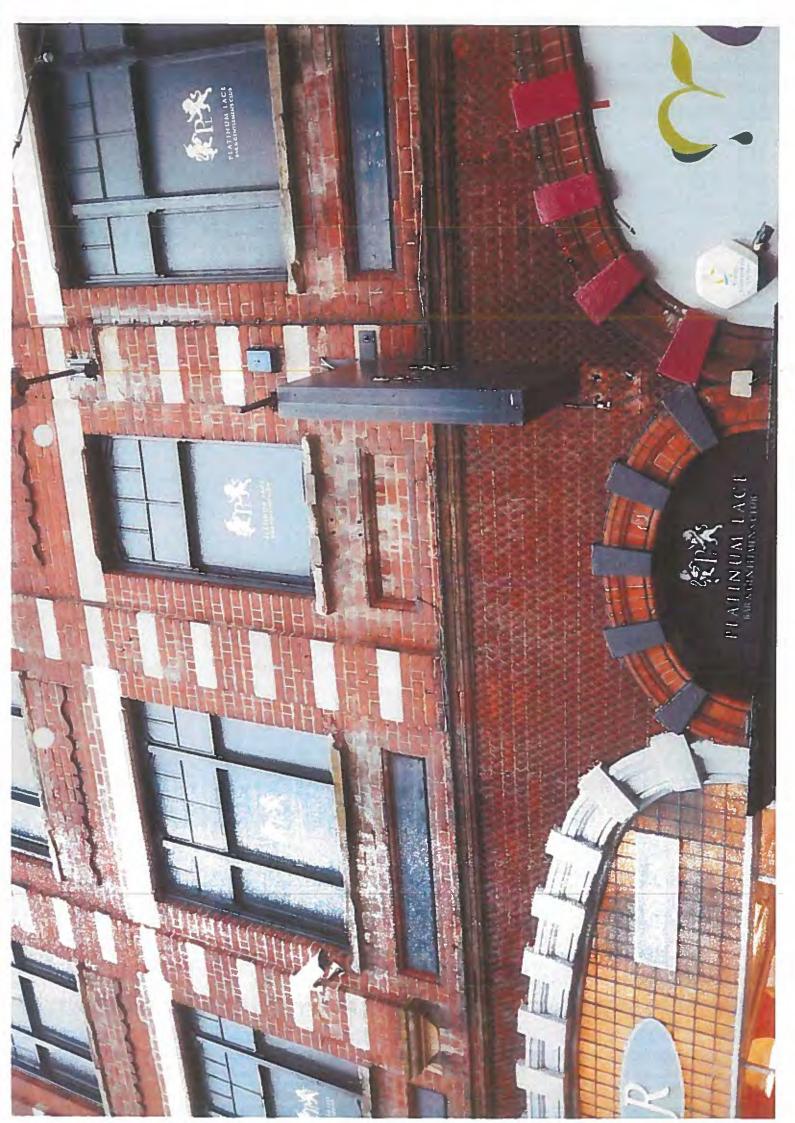


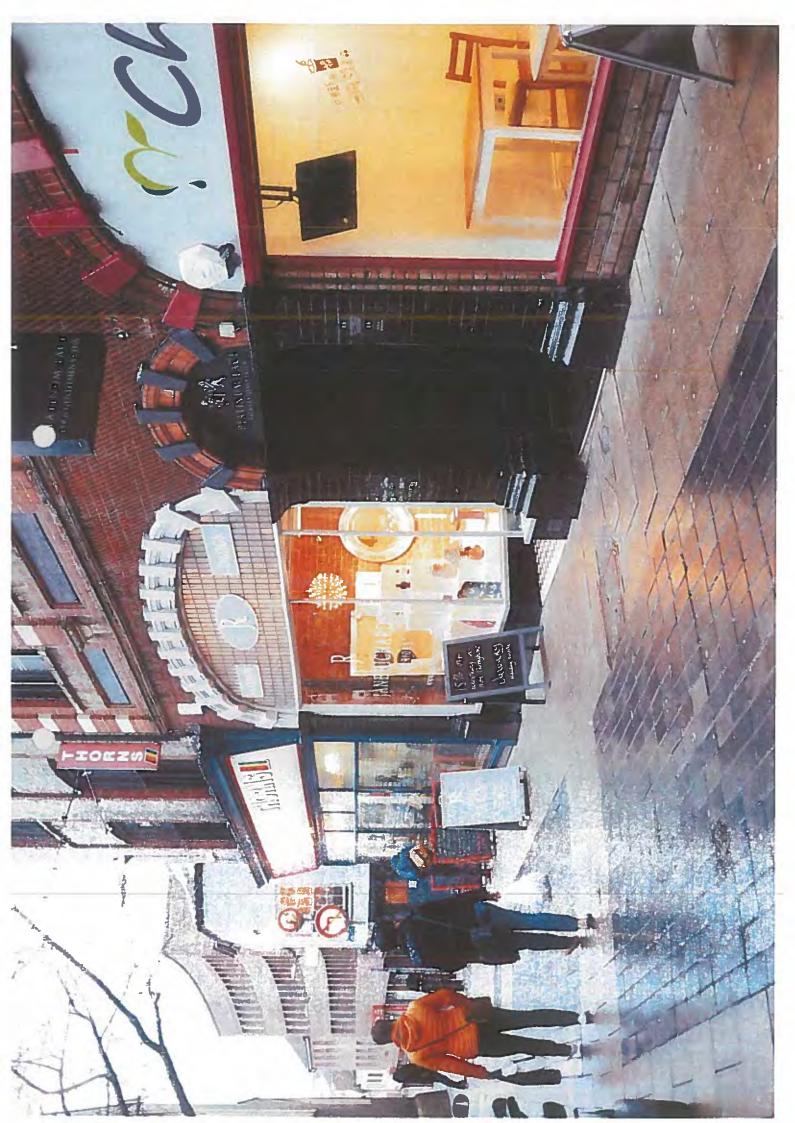


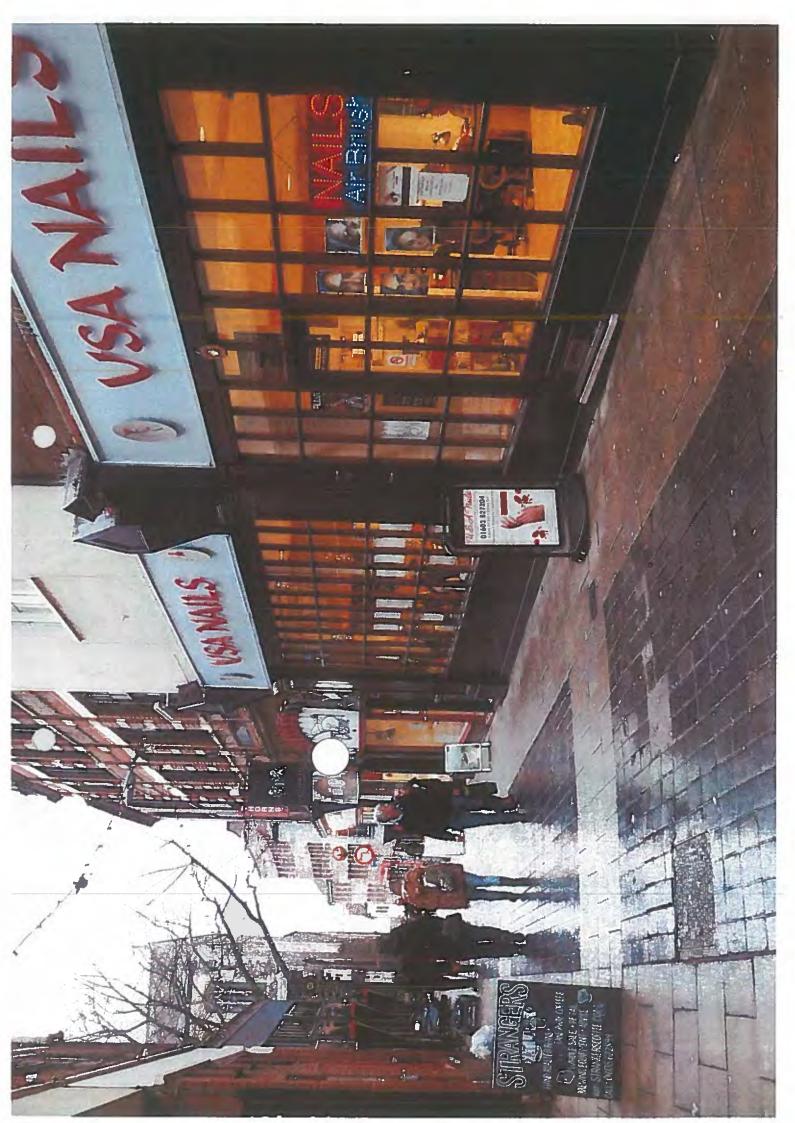


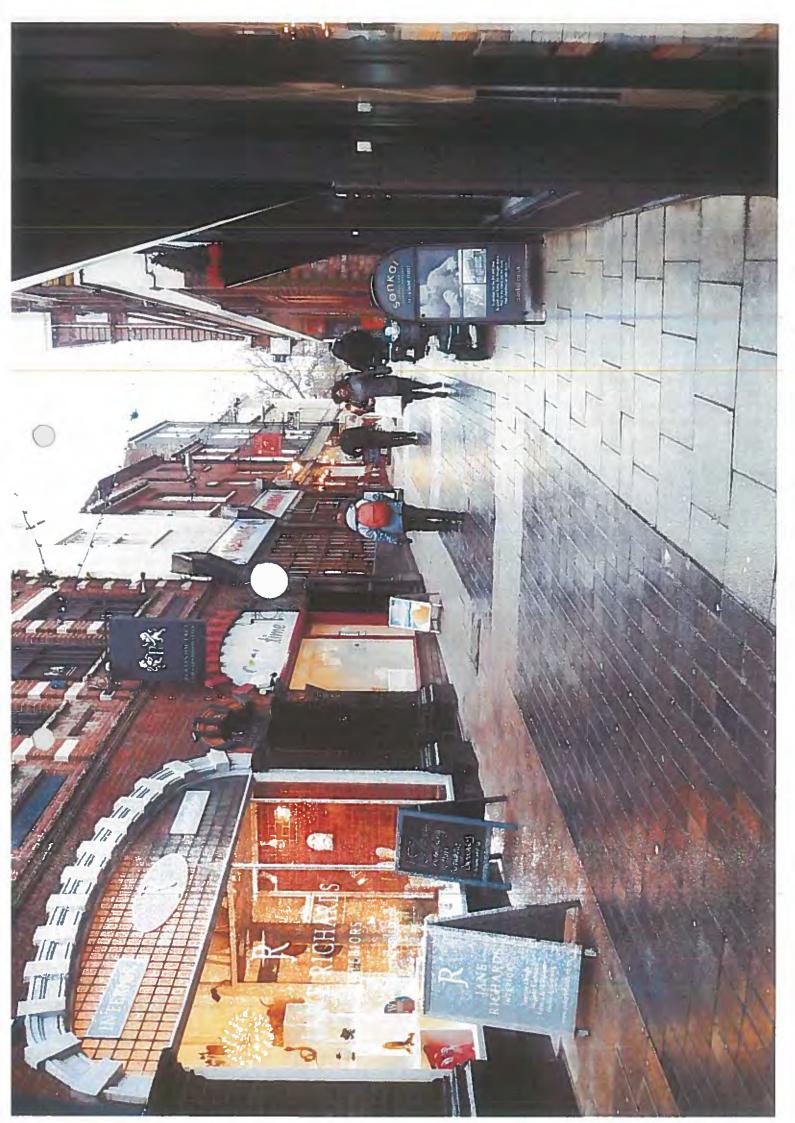


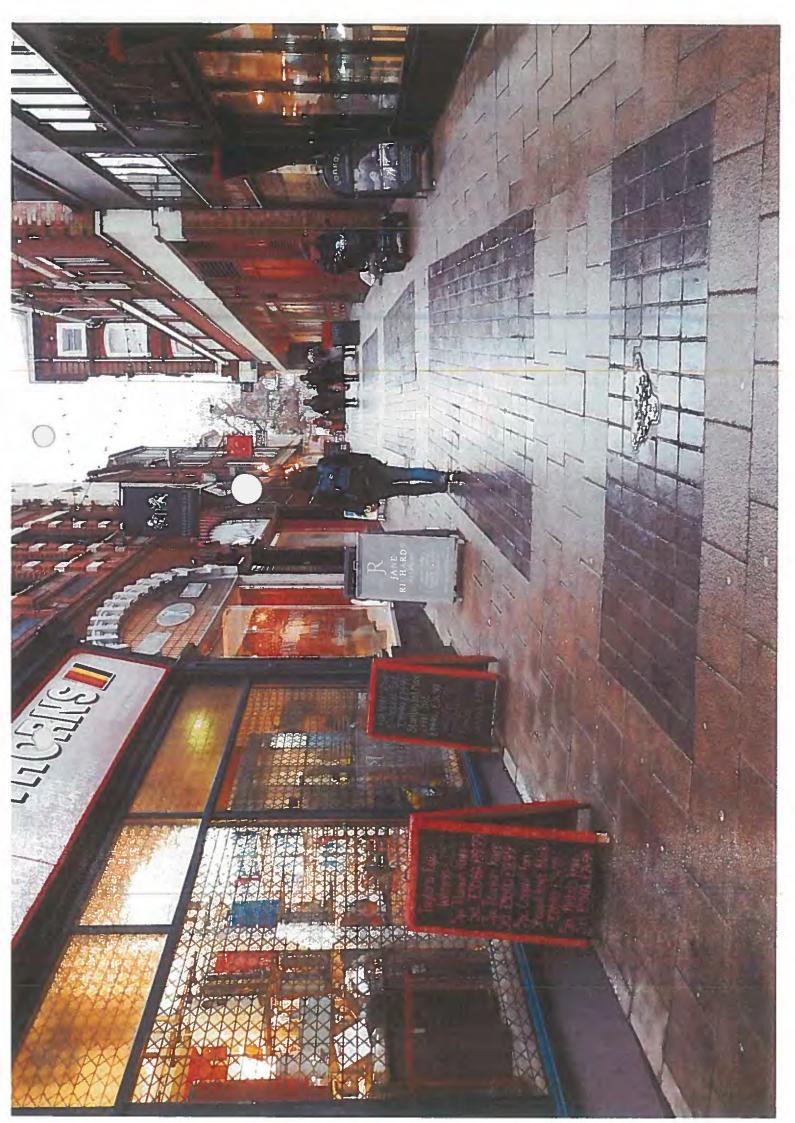




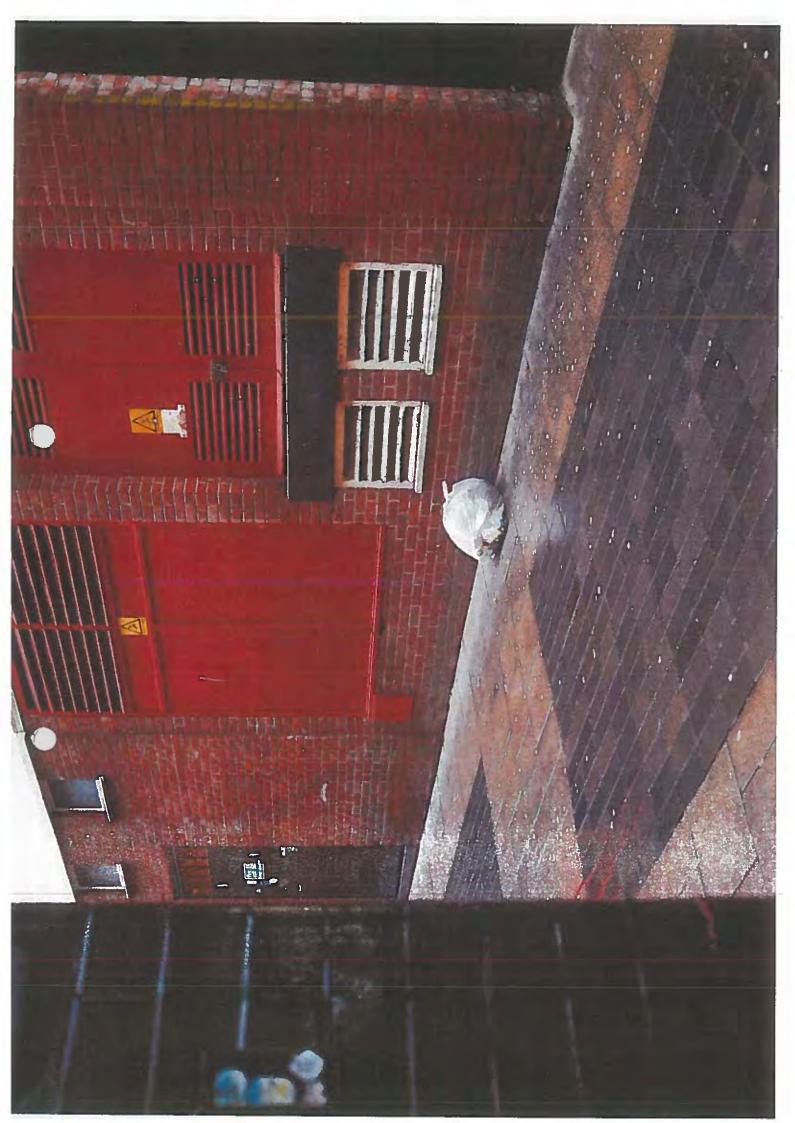


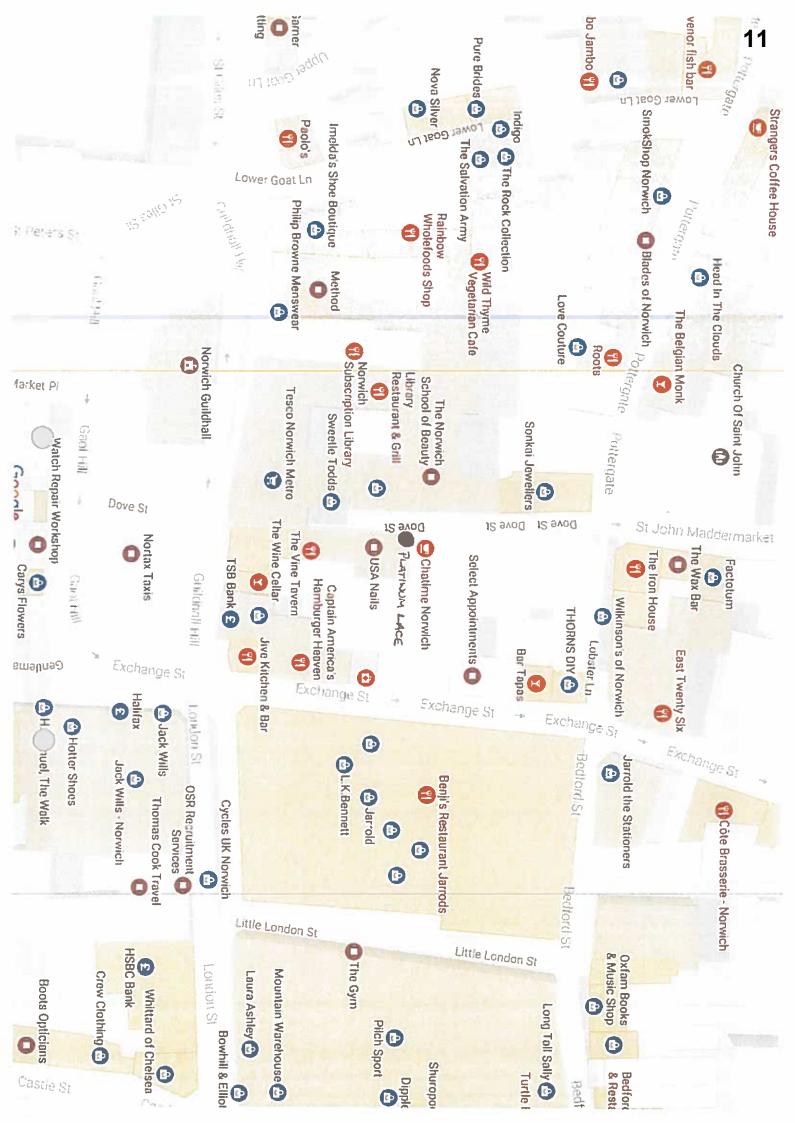














## **Premises Licence Summary**

#### **Premises Licence Number**

15/01124/PREM

#### **Premises Details**

Postal address of premises, or if none, ordnance survey map reference or description, including Post Town, Post Code

Platinum Lace 15 Dove Street Norwich NR2 1DE

Telephone number

#### Where the licence is time limited the dates

Not applicable

## Licensable activities authorised by the licence.

Ent like live/recorded music/dance - Activity takes place both indoors and outdoors

Films - Activity takes place indoors

Late Night Refreshment - Activity takes place both indoors and outdoors

Live Music - Activity takes place indoors

Performances of Dance - Activity takes place both indoors and outdoors

Plays - Activity takes place indoors

Sale by Retail of Alcohol - Activity takes place indoors

Recorded Music - Activity takes place indoors

The times the licence authorises the carrying out of licensable activities			
Ent like live/recorded music/dance	Every Day	00:00 - 00:00	
Films	Every Day	00:00 - 00:00	
Late Night Refreshment	Every Day	23:00 - 05:00	
Live Music	Every Day	00:00 - 00:00	
Performances of Dance	Every Day	00:00 - 00:00	
Plays	Every Day	00:00 - 00:00	
Sale by Retail of Alcohol	Every Day	00:00 - 00:00	

Recorded Music Every Day 00:00 - 00:00

## The opening hours of the premises

Monday	00:00 - 00:00
Tuesday	00:00 - 00:00
Wednesday	00:00 - 00:00
Thursday	00:00 - 00:00
Friday	00:00 - 00:00
Saturday	00:00 - 00:00
Sunday	00:00 - 00:00

Where the licence authorises supplies of alcohol whether these are on and / or off supplies

Alcohol is supplied for consumption on the Premise

# Name, (registered) address of holder of premises licence

Romima (Management) Limited Clarendon House Shenley Road Borehamwood Hertfordshire WD6 1AG

Registered number of holder, for example company number, charity number (where applicable)

Registered Business Number

09322595

Name of designated premises supervisor where the premises licence authorises for the supply of alcohol

Miss Lisa Jane Dunn

State whether access to the premises by children is restricted or prohibited

No person under 18 years of age shall be admitted to the premises.



#### Schedule 12

Regulation 33,34

## **Premises Licence**

**Premises Licence Number** 

15/01124/PREM

#### Part 1 - Premises Details

Postal address of premises, or if none, ordnance survey map reference or description, including Post Town, Post Code

Platinum Lace 15 Dove Street Norwich NR2 1DE

Telephone number

## Where the licence is time limited the dates

Not applicable

## Licensable activities authorised by the licence.

Ent like live/recorded music/dance - Activity takes place both indoors and outdoors

Films - Activity takes place indoors

Late Night Refreshment - Activity takes place both indoors and outdoors

Live Music - Activity takes place indoors

Performances of Dance - Activity takes place both indoors and outdoors

Plays - Activity takes place indoors

Sale by Retail of Alcohol - Activity takes place indoors

Recorded Music - Activity takes place indoors

The times the	licence authorise:	the carrying	out of licensable activities

Ent like live/recorded music/dance Every Day 00:00 - 00:00

Films Every Day 00:00 - 00:00

Late Night Refreshment Every Day 23:00 - 05:00

Live Music Every Day 00:00 - 00:00

Performances of Dance Every Day 00:00 - 00:00

Plays	Every Day	00:00 - 00:00	- "
Sale by Retail of Alcohol	Every Day	00:00 - 00:00	
Recorded Music	Every Day	00:00 - 00:00	
			F 334 E01

The opening hours of	the premises	
Monday Tuesday Wednesday Thursday Friday Saturday Sunday	00:00 - 00:00 00:00 - 00:00 00:00 - 00:00 00:00 - 00:00 00:00 - 00:00 00:00 - 00:00	

Where the licence authorises supplies of alcohol whether these are on and / or off supplies

Alcohol is supplied for consumption on the Premise

State whether access to the premises by children is restricted or prohibited No person under 18 years of age shall be admitted to the premises. Name, (registered) address, telephone number and email (where relevant) of holder of premises licence

Romima (Management) Limited Clarendon House Shenley Road Borehamwood Hertfordshire WD6 1AG

Registered number of holder, for example company number, charity number (where applicable)

Registered Business Number

09322595

Name, address and telephone number of designated premises supervisor where the premises licence authorises for the supply of alcohol

Miss Lisa Jane Dunn



Personal licence number and issuing authority of personal licence held by designated premises supervisor where the premises licence authorises for the supply of alcohol

Party Reference: 809

Licensing Authority: South Norfolk District Council

## Annex 1 – Mandatory conditions

- No supply of alcohol may be made under a premises licence -
  - (a) at a time when there is no designated premises supervisor in respect of the premises licence, or
  - (b) at a time when the designated premises supervisor does not hold a personal licence or his personal licence is suspended.
- Every supply of alcohol under the premises licence must be made or authorised by a person who holds a personal licence.
- 3 No moving picture shall be exhibited unless: -
  - (i) it has received a "U", "PG", "12A", "15" or "18" certificate of the British Board of Film Classification; or
  - (ii) it is a current newsreel which has not been submitted to the British Board of Film Classification; or
  - (iii) the permission of the Licensing Authority is first obtained and any conditions of such permission are complied with.
- No person under the age of 18 years shall be admitted to any exhibition at which there is to be shown any moving picture which has received an "18" certificate from the British Board of Film Classification.
- No person under the age of 15 years shall be admitted to any exhibition at which there is to be shown any moving picture which has received a "15" certificate from the British Board of Film Classification.
- No person under the age of 12 years shall be admitted to any exhibition at which there is to be shown any moving picture which has received a "12A" certificate from the British Board of Film Classification.
- Where, at specified times one or more individuals must be at the premises to carry out a security activity each such individual must be licensed by the Security Industry Authority.
- 8 (1) The responsible person shall take all reasonable steps to ensure that staff on relevant premises do not carry out, arrange or participate in any irresponsible promotions in relation to the premises.
  - (2) In this paragraph, an irresponsible promotion means any one or more of the following activities, or substantially similar activities, carried on for the purpose of encouraging the sale or supply of alcohol for consumption on the premises in a manner which carries a significant risk of leading or contributing to crime and disorder, prejudice to public safety, public nuisance, or harm to children -
  - (a) games or other activities which require or encourage, or are designed to require or encourage, individuals to -
  - (i) drink a quantity of alcohol within a time limit (other than to drink alcohol sold or supplied on the premises before the cessation of the period in which the responsible person is authorised to sell or supply alcohol), or
  - (ii) drink as much alcohol as possible (whether within a time limit or otherwise);
  - (b) provision of unlimited or unspecified quantities of alcohol free or for a fixed or discounted fee to the public or to a group defined by a particular characteristic (other than any promotion or discount available to an individual in respect of alcohol for consumption at a table meal, as defined in section 159 of the Act);
  - (c) provision of free or discounted alcohol or any other thing as a prize to encourage or reward the purchase and consumption of alcohol over a period of 24 hours or less;
  - (d) provision of free or discounted alcohol in relation to the viewing on the premises of a sporting event, where that provision is dependent on -
  - (i) the outcome of a race, competition or other event or process, or
  - (ii) the likelihood of anything occurring or not occurring;

- (e) selling or supplying alcohol in association with promotional posters or flyers on, or in the vicinity of, the premises which can reasonably be considered to condone, encourage or glamorise anti-social behaviour or to refer to the effects of drunkenness in any favourable manner.
- The responsible person shall ensure that no alcohol is dispensed directly by one person into the mouth of another (other than where that other person is unable to drink without assistance by reason of a disability).
- The responsible person shall ensure that free tap water is provided on request to customers where it is reasonably available.
- 11 (with effect from 1 October 2010)
  - (1) The premises licence holder or club premises certificate holder shall ensure that an age verification policy applies to the premises in relation to the sale or supply of alcohol.
  - (2) The policy must require individuals who appear to the responsible person to be under 18 years of age (or such older age as may be specified in the policy) to produce on request, before being served alcohol, identification bearing their photograph, date of birth and a holographic mark.
- 12 (with effect from 1 October 2010)

The responsible person shall ensure that -

- (a) where any of the following alcoholic drinks is sold or supplied for consumption on the premises (other than alcoholic drinks sold or supplied having been made up in advance ready for sale or supply in a securely closed container) it is available to customers in the following measures -
- (i) beer or cider: half pint;
- (ii) gin, rum, vodka or whisky: 25 ml or 35 ml; and
- (iii) still wine in a glass: 125 ml; and
- (b) customers are made aware of the availability of these measures.
- The Licensing Act 2003 (Mandatory Licensing Conditions) Order 2014

Mandatory Licensing Condition

- 1. A relevant person shall ensure that no alcohol is sold or supplied for consumption on or off the premises for a price which is less than the permitted price.
- 2. For the purposes of the condition set out in paragraph 1?
- a) "duty" is to be construed in accordance with the Alcoholic Liquor Duties Act 1979(a);
- b) "permitted price" is the price found by applying the formula?

P = D + (DxV)where?

- (i) P is the permitted price,
- (ii) D is the rate of duty chargeable in relation to the alcohol as if the duty were charged on the date of the sale or supply of the alcohol, and
- (iii) V is the rate of value added tax chargeable in relation to the alcohol as if the value added tax were charged on the date of the sale or supply of the alcohol;
- c) "relevant person" means, in relation to premises in respect of which there is in force a premises licence?
- (i) the holder of the premises licence,
- (ii) the designated premises supervisor (if any) in respect of such a licence, or
- (iii) the personal licence holder who makes or authorises a supply of alcohol under such a licence;

- d) "relevant person" means, in relation to premises in respect of which there is in force a club premises certificate, any member or officer of the club present on the premises in a capacity which enables the member or officer to prevent the supply in question; and
- e) "valued added tax" means value added tax charged in accordance with the Value Added Tax Act 1994(b).
- (a) 1979 c. 4. Section 1 was amended by regulation 2 of the Excise Duty (Amendment of the Alcoholic Liquor Duties Act 1979 and the Hydrocarbon Oil Duties Act 1979) Regulations 1992 (S.I. 1992/3158), section 162 of and Part I of Schedule 29 to the Finance Act 1995 (c. 4), section 7 of and paragraph 2(a) of Schedule 2 to the Finance Act 1991 (c. 31), section 3 of the Finance Act 1993 (c. 34), section 227 of and paragraph 51 of Schedule 39 to the Finance Act 2012 (c. 14), section 1 of the Finance Act 1995, section 1 of and Part 2 of Schedule 1 to the Finance Act 1988 (c. 39), section 5 of the Finance Act 1997 (c. 16) and article 2 of the Alcoholic Liquor Duties (Definition of Cider) Order 2010 (S.I. 2010/1914). Section 2 was amended by article 6 of the Alcoholic Liquors (Amendment of Enactments Relating to Strength and to Units of Measurement) Order 1979 (S.I. 1979/241), regulation 2 of S.I. 1992/3158, section 11 of and Part 2 of Schedule 8 to the Finance Act 1981 (c. 35), section 7 of and paragraph 3 of Schedule 2 to the Finance Act 1991 and section 5 of the Finance Act 1997. Section 3 was amended by article 7 of S.I. 1979/241. Section 4 was amended by article 8 of S.I. 1979/241,

section 15 of and paragraphs 2 and 3 of Schedule 1 to the Finance Act 2011 (c. 11) and section 227 of and paragraph 51 of Schedule 39 to the Finance Act 2012 (c. 14). Section 5 was amended by section 1 of the Finance Act 1982 (c. 39) and section 180 of the Finance Act 2013. Section 36 was amended by section 7 of the Finance Act 1991, section 4 of and paragraph 1 of Schedule 1 to the Finance Act 2002 (c. 23), sections 14 and 15 of and paragraphs 2 and 4 of Schedule 1 to the Finance Act 2011, section 180 of the Finance Act 2013 and section 1 of and paragraph 9 of Schedule 1 to the Finance (No. 2) Act 1992 (c. 48). Section 37 was amended by section 15 of and paragraph 1 of Schedule 1 to the Finance Act 2011 and section 180 of the Finance Act 2013. Section 54 was amended by section 1 of and paragraph 12 of Schedule 1 to the Finance (No. 2) Act 1992 and section 5 of the Finance Act 1985 (c. 54). Section 55 was amended by section 1 of the Finance Act 1984 (c. 43) and section 1 of and paragraph 13 of Schedule 1 to the Finance (No. 2) Act 1992. Section 62 was

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(b) 1994 c. 23. Section 2 was amended by section 3 of the Finance (No. 2) Act 2010 (c. 31). Section 7 was amended by section 76 of and Part 1 of Schedule 36 to the Finance Act 2009 (c. 10) and section 203 of and paragraphs 2 and 3 of Schedule 28 to the Finance Act 2012 (c. 14). Section 24 was amended by section 19 of and paragraph 1 of Schedule 8 to the Finance (No. 3) Act 2010 (c. 33). There are other amendments which are not relevant to this Order.

## Annex 2 - Conditions consistent with the Operating Schedule

## 1 General - all four licensing objectives

- The Designated Premises Supervisor or another representative of the Premises Licence Holder shall attend the Norwich City Centre Licensing Forum (NCCLF) on at least three occasions in each calendar year.
- Whilst the venue is open to the public, no person under 18 years of age shall be admitted to the premises.
- A notice shall be clearly displayed at the entrance to the premises stating "No person under 18 will be admitted", in a prominent position so that it can be read by persons entering the premises.
- All members of staff at the premises, including door supervisors, shall seek credible photographic 'proof of age' evidence from any person who appears to be under the age of 18 years and who is seeking access to the premises.
- A notice shall be clearly displayed at the entrance to the premises and in a suitable location at any points of sale, advising customers that they may be asked to produce evidence of their age.
- 7 Striptease performers shall be aged not less than 18 years.
- No striptease performers may perform at the premises until such time as photographic proof of identity showing date of birth is provided, confirming that the dancer is over 18 years.
- 9 Whilst performing striptease, dancers must not be able to be seen by persons outside the premises.
- 10 Striptease may only take place in supervised public areas of the premises.
- A customer Code of Conduct shall be prominently displayed and clearly visible throughout the premises, advising patrons of the rules in relation to how the striptease will be performed.
- There shall be in place a Code of Conduct for the striptease performers. Each performer is to sign a copy of the Code before being allowed to commence dancing at the premises. A copy of the Code of Conduct will be submitted to the Police and Licensing Authority, and shall not be substantially amended without consultation with Police.
- The Premises Licence Holder must not display immediately outside the premises photographs of naked or semi-naked men or women, whether performing striptease or similar dancing or not.
- The premises shall install and maintain CCTV system at the premises, as agreed with Norfolk Police. Recordings shall be maintained for a period of not less than 30 days. The recordings and facilities for viewing the same shall be made available to a police constable or authorised officer of the council on reasonable request.
- S.I.A. licensed door supervisors shall be employed at the premises whenever the premises are open to members of the public. On Sundays to Wednesdays inclusive, there is to be a minimum of one S.I.A. licensed door supervisor at the front door and a minimum of one S.I.A. licensed door supervisor on each floor where entertainment is taking place. On Thursdays to Saturdays inclusive, there is to be a minimum of two S.I.A. licensed door supervisors at the front door and a minimum of one S.I.A. licensed door supervisor on each floor where entertainment is taking place. Door supervisors shall be provided with two-way radios, or a similar system, capable of ensuring continuous communication between each of the door supervisors at all times that the premises are open for licensable activities.
- The Premises Licence Holder shall ensure that on each day that door supervisors are engaged for duty at the premises that their details (name and licence numbers) are recorded and that the record is kept at the premises. In conjunction with this record book, the Premises Licence Holder shall keep an incident book, which shall be available for inspection by the Police or Licensing Authority at any time when the premises is open.
- 17 Random searching of patrons is to be undertaken by S.I.A. licensed door supervisors upon entry to the venue. Relevant articles are to be seized and reported to the Police in accordance with recommendations made by them.
- S.I.A. Licensed door supervisors will conduct regular checks in the toilets in order to identify drug use and supply. Relevant articles found are to be seized and reported to the Police in accordance with recommendations made by them.
- All bar staff shall be trained in the basic laws relating to the sale and supply of alcohol, and a record of who has received this training shall be kept at the premises.
- There shall be provided at the premises radio communication equipment, which is to be operated in conjunction and liaison with the local Police.
- Any radio communication system provided shall be capable of sending and receiving messages to and from the Police, other Premises Licence Holders, Designated Premises Supervisors, door

supervisors, managers and club operators, and will be incorporated into any joint and mutually beneficial scheme operating in the area.

Radios shall be maintained in good working order at all times when the premises are being used for 22

licensable activities.

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Radios shall be activated, made available to, and monitored by the Designated Premises Supervisor 23 or a responsible member of staff at all times when the premises are being used for licensable activities.

- The Premises Licence Holder, Designated Premises Supervisors or other person having the 24 responsibility for monitoring the radio communication system provided under the previous condition shall comply with all reasonable instructions or directions received through the system from the Police.
- The Premises Licence Holder, Designated Premises Supervisor or other representative shall use the 25 text and / or pager system provided under this condition to notify and report any incident of crime and disorder to the Police as soon as practically possible, in accordance with agreed protocols.

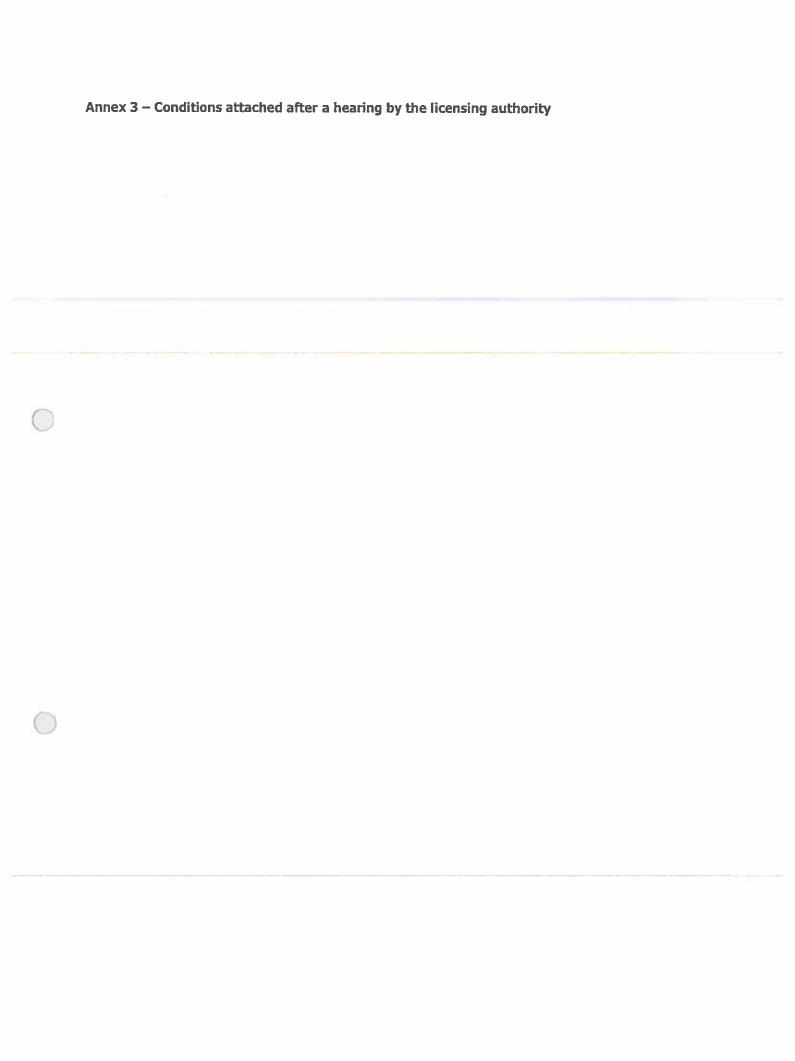
No patrons shall be allowed to leave the premises whilst in possession of any drinking vessel or open 26

A notice shall be clearly displayed at the exits to the premises requesting patrons to leave having 27 regard to the needs of local residents and, in particular, emphasising the need to refrain from shouting and slamming car doors.

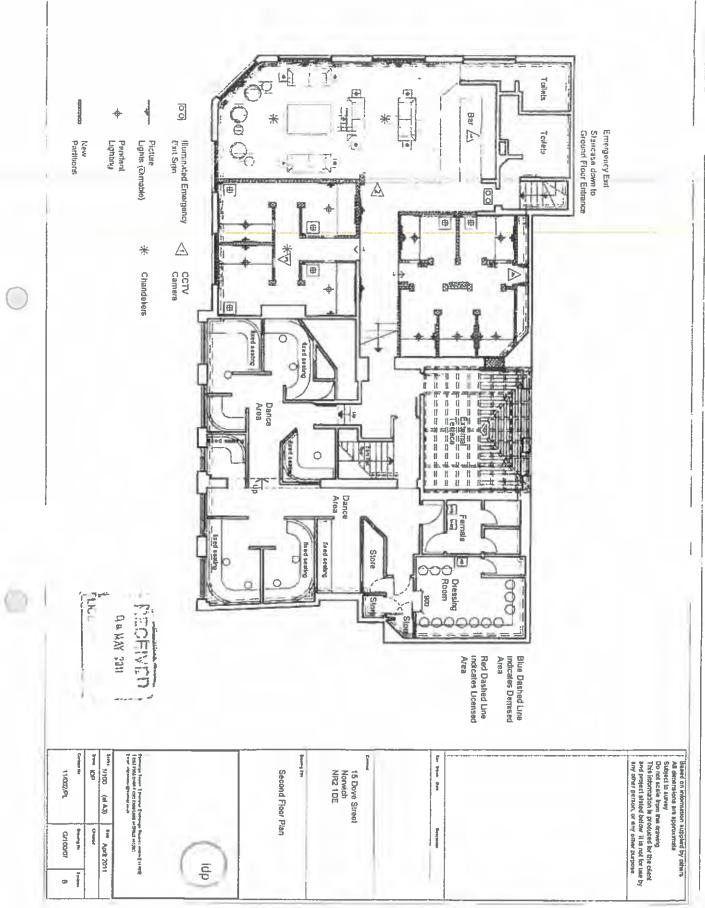
The Premises Licence Holder and / or Designated Premises Supervisor and / or any door supervisors 28 shall monitor the activity of persons leaving the premises and remind them of their public responsibilities, where necessary.

The Designated Premises Supervisor shall endeavour to join and, where appropriate, participate in any local crime reduction initiatives offered by the Police and / or Licensing Authority.

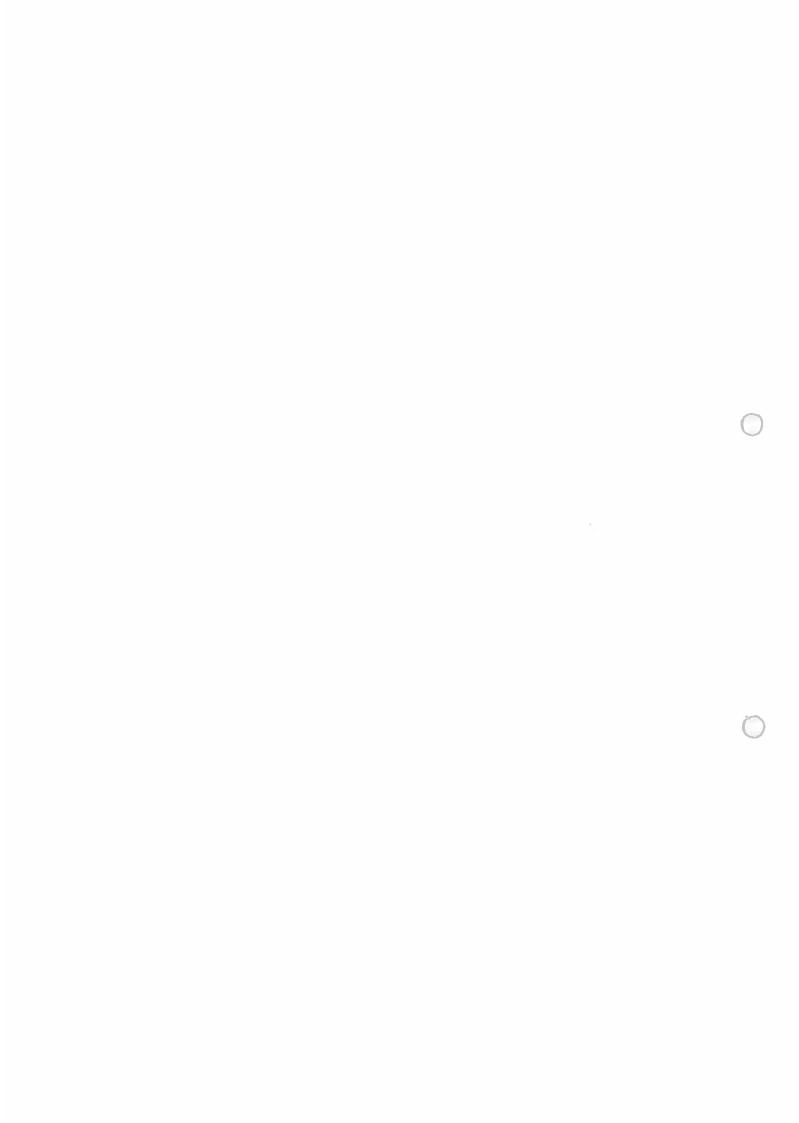
The premises will use the link radio scheme (Alert Project 150) operating in the City Centre Night 30 Time Economy to report all incidents of disorder at the premises. Use of the link radio does not negate responsibility of the venue to also report incidents to Police via other channels if a Police response would be reasonably required. (This scheme is primarily intended as an information sharing mechanism between premises i.e. details of any individuals ejected or turned away from the venue). The venue will ensure that all subscription charges are paid for the duration of the scheme. This condition is strictly only enforceable whilst the terms and conditions of Project 150 are available.

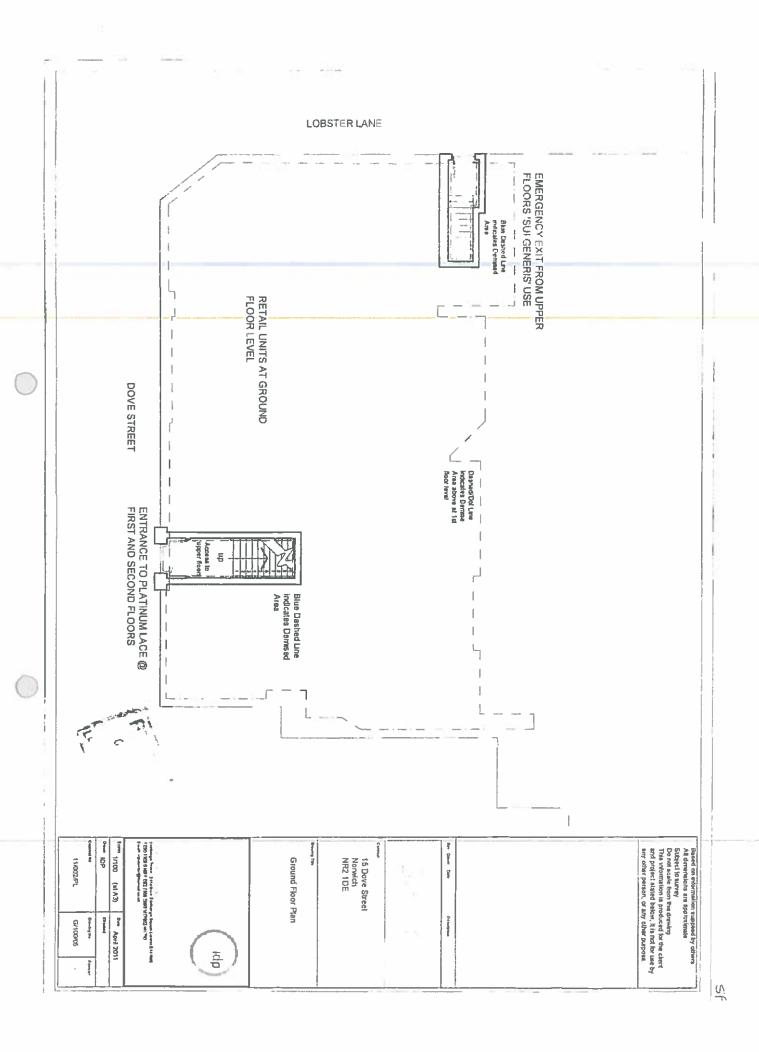


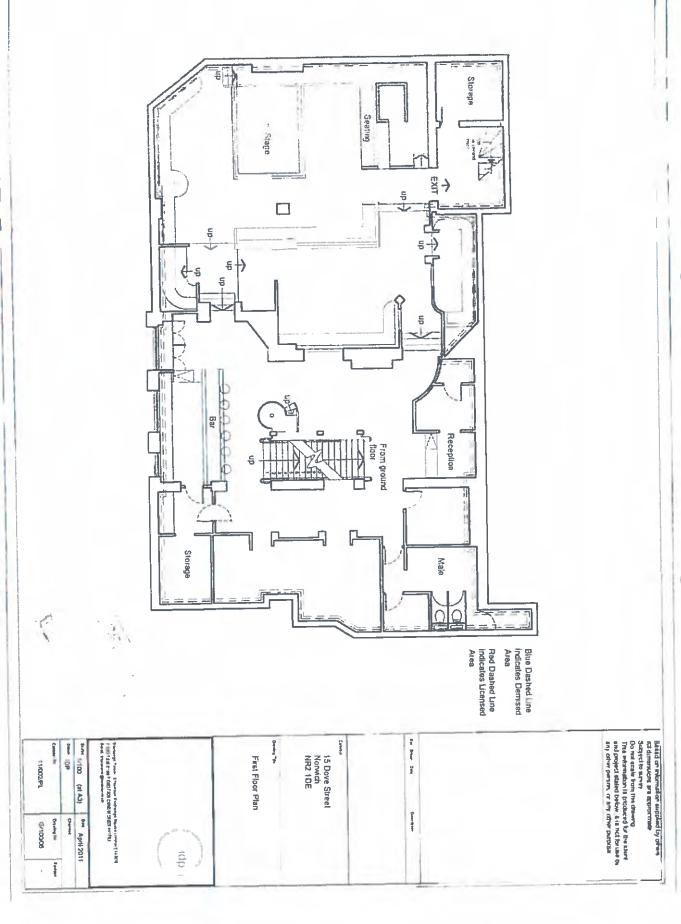
# Annex 4 – Plans



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## **APPENDIX B**



## **Premises Licence Summary**

#### **Premises Licence Number**

15/01124/PREM

#### **Premises Details**

Postal address of premises, or if none, ordnance survey map reference or description, including Post Town, Post Code

Platinum Lace 15 Dove Street Norwich NR2 1DE

## Telephone number

## Where the licence is time limited the dates

Not applicable

## Licensable activities authorised by the licence.

Ent like live/recorded music/dance - Activity takes place both indoors and outdoors

Films - Activity takes place indoors

Late Night Refreshment - Activity takes place both indoors and outdoors

Live Music - Activity takes place indoors

Performances of Dance - Activity takes place both indoors and outdoors

Plays - Activity takes place indoors

Sale by Retail of Alcohol - Activity takes place indoors

Recorded Music - Activity takes place indoors

The times the licence authorises	the carrying out of licensable	e activities
Ent like live/recorded music/dance	Every Day	00:00 - 00:00
Films	Every Day	00:00 - 00:00
Late Night Refreshment	Every Day	23:00 - 05:00
Live Music	Every Day	00:00 - 00:00
Performances of Dance	Every Day	00:00 - 00:00
Plays	Every Day	00:00 - 00:00
Sale by Retail of Alcohol	Every Day	00:00 - 00:00

Recorded Music

**Every Day** 

00:00 - 00:00

## The opening hours of the premises

Monday	00:00 - 00:00
Tuesday	00:00 - 00:00
Wednesday	00:00 - 00:00
Thursday	00:00 - 00:00
Friday	00:00 - 00:00
Saturday	00:00 - 00:00
Sunday	00:00 - 00:00

Where the licence authorises supplies of alcohol whether these are on and / or off supplies

Alcohol is supplied for consumption on the Premise

## Name, (registered) address of holder of premises licence

Romima (Management) Limited Clarendon House Shenley Road Borehamwood

Hertfordshire WD6 1AG

# Registered number of holder, for example company number, charity number (where applicable)

Registered Business Number

09322595

# Name of designated premises supervisor where the premises licence authorises for the supply of alcohol

Miss Lisa Jane Dunn

# State whether access to the premises by children is restricted or prohibited

No person under 18 years of age shall be admitted to the premises.



#### Schedule 12

## **Premises Licence**

Regulation 33,34

**Premises Licence Number** 

15/01124/PREM

## Part 1 - Premises Details

Postal address of premises, or if none, ordnance survey map reference or description, including Post Town, Post Code

Platinum Lace 15 Dove Street Norwich NR2 1DE

Telephone number

## Where the licence is time limited the dates

Not applicable

## Licensable activities authorised by the licence.

Ent like live/recorded music/dance - Activity takes place both indoors and outdoors

Films - Activity takes place indoors

Late Night Refreshment - Activity takes place both indoors and outdoors

Live Music - Activity takes place indoors

Performances of Dance - Activity takes place both indoors and outdoors

Plays - Activity takes place indoors

Sale by Retail of Alcohol - Activity takes place indoors

Recorded Music - Activity takes place indoors

The times the licence authorises the carrying out of licensable activities				
Ent like live/recorded music/dance	Every Day	00:00 - 00:00		
Films	Every Day	00:00 - 00:00		
Late Night Refreshment	Every Day	23:00 - 05:00		
Live Music	Every Day	00:00 - 00:00		
Performances of Dance	Every Day	00:00 - 00:00		

Plays	Every Day	00:00 - 00:00	
Sale by Retail of Alcohol	Every Day	00:00 - 00:00	
Recorded Music	Every Day	00:00 - 00:00	

The opening hours of the premises		
Monday	00:00 - 00:00	
Tuesday	00:00 - 00:00	
Wednesday	00:00 ~ 00:00	
Thursday	00:00 - 00:00	
Friday	00:00 - 00:00	
Saturday	00:00 - 00:00	
Sunday	00:00 - 00:00	

Where the licence authorises supplies of alcohol whether these are on and / or off supplies

Alcohol is supplied for consumption on the Premise

State whether access to the premises by children is restricted or prohibited

No person under 18 years of age shall be admitted to the premises.

Name, (registered) address, telephone number and email (where relevant) of holder of premises licence

Romima (Management) Limited Clarendon House Shenley Road Borehamwood Hertfordshire WD6 1AG

Registered number of holder, for example company number, charity number (where applicable)

Registered Business Number

09322595

Name, address and telephone number of designated premises supervisor where the premises licence authorises for the supply of alcohol

Miss Lisa Jane Dunn



Personal licence number and issuing authority of personal licence held by designated premises supervisor where the premises licence authorises for the supply of alcohol

Party Reference: 809

Licensing Authority: South Norfolk District Council

## Annex 1 - Mandatory conditions

- 1 No supply of alcohol may be made under a premises licence -
  - (a) at a time when there is no designated premises supervisor in respect of the premises licence, or
  - (b) at a time when the designated premises supervisor does not hold a personal licence or his personal licence is suspended.
- Every supply of alcohol under the premises licence must be made or authorised by a person who holds a personal licence.
- 3 No moving picture shall be exhibited unless: -
  - (i) it has received a "U", "PG", "12A", "15" or "18" certificate of the British Board of Film Classification; or
  - (ii) it is a current newsreel which has not been submitted to the British Board of Film Classification; or
  - (iii) the permission of the Licensing Authority is first obtained and any conditions of such permission are complied with.
- 4 No person under the age of 18 years shall be admitted to any exhibition at which there is to be shown any moving picture which has received an "18" certificate from the British Board of Film Classification.
- No person under the age of 15 years shall be admitted to any exhibition at which there is to be shown any moving picture which has received a "15" certificate from the British Board of Film Classification.
- No person under the age of 12 years shall be admitted to any exhibition at which there is to be shown any moving picture which has received a "12A" certificate from the British Board of Film Classification.
- Where, at specified times one or more individuals must be at the premises to carry out a security activity each such individual must be licensed by the Security Industry Authority.
- 8 (1) The responsible person shall take all reasonable steps to ensure that staff on relevant premises do not carry out, arrange or participate in any irresponsible promotions in relation to the premises.
  - (2) In this paragraph, an irresponsible promotion means any one or more of the following activities, or substantially similar activities, carried on for the purpose of encouraging the sale or supply of alcohol for consumption on the premises in a manner which carries a significant risk of leading or contributing to crime and disorder, prejudice to public safety, public nuisance, or harm to children -
  - (a) games or other activities which require or encourage, or are designed to require or encourage, individuals to -
  - (i) drink a quantity of alcohol within a time limit (other than to drink alcohol sold or supplied on the premises before the cessation of the period in which the responsible person is authorised to sell or supply alcohol), or
  - (ii) drink as much alcohol as possible (whether within a time limit or otherwise);
  - (b) provision of unlimited or unspecified quantities of alcohol free or for a fixed or discounted fee to the public or to a group defined by a particular characteristic (other than any promotion or discount available to an individual in respect of alcohol for consumption at a table meal, as defined in section 159 of the Act);
  - (c) provision of free or discounted alcohol or any other thing as a prize to encourage or reward the purchase and consumption of alcohol over a period of 24 hours or less;
  - (d) provision of free or discounted alcohol in relation to the viewing on the premises of a sporting event, where that provision is dependent on -
  - (i) the outcome of a race, competition or other event or process, or
  - (ii) the likelihood of anything occurring or not occurring;

- (e) selling or supplying alcohol in association with promotional posters or flyers on, or in the vicinity of, the premises which can reasonably be considered to condone, encourage or glamorise anti-social behaviour or to refer to the effects of drunkenness in any favourable manner.
- The responsible person shall ensure that no alcohol is dispensed directly by one person into the mouth of another (other than where that other person is unable to drink without assistance by reason of a disability).
- The responsible person shall ensure that free tap water is provided on request to customers where it is reasonably available.
- 11 (with effect from 1 October 2010)
  - (1) The premises licence holder or club premises certificate holder shall ensure that an age verification policy applies to the premises in relation to the sale or supply of alcohol.
  - (2) The policy must require individuals who appear to the responsible person to be under 18 years of age (or such older age as may be specified in the policy) to produce on request, before being served alcohol, identification bearing their photograph, date of birth and a holographic mark.
- 12 (with effect from 1 October 2010)

The responsible person shall ensure that -

- (a) where any of the following alcoholic drinks is sold or supplied for consumption on the premises (other than alcoholic drinks sold or supplied having been made up in advance ready for sale or supply in a securely closed container) it is available to customers in the following measures -
- (i) beer or cider: half pint;
- (ii) gin, rum, vodka or whisky: 25 ml or 35 ml; and
- (iii) still wine in a glass: 125 ml; and
- (b) customers are made aware of the availability of these measures.
- 13 The Licensing Act 2003 (Mandatory Licensing Conditions)
  Order 2014

Mandatory Licensing Condition

- 1. A relevant person shall ensure that no alcohol is sold or supplied for consumption on or off the premises for a price which is less than the permitted price.
- 2. For the purposes of the condition set out in paragraph 1?
- a) "duty" is to be construed in accordance with the Alcoholic Liquor Duties Act 1979(a);
- b) "permitted price" is the price found by applying the formula?

P = D + (DxV)where  $\dot{c}$ 

- (i) P is the permitted price,
- (ii) D is the rate of duty chargeable in relation to the alcohol as if the duty were charged on the date of the sale or supply of the alcohol, and
- (iii) V is the rate of value added tax chargeable in relation to the alcohol as if the value added tax were charged on the date of the sale or supply of the alcohol;
- c) "relevant person" means, in relation to premises in respect of which there is in force a premises licence?
- (i) the holder of the premises licence,
- (ii) the designated premises supervisor (if any) in respect of such a licence, or
- (iii) the personal licence holder who makes or authorises a supply of alcohol under such a licence;

- d) "relevant person" means, in relation to premises in respect of which there is in force a club premises certificate, any member or officer of the club present on the premises in a capacity which enables the member or officer to prevent the supply in question; and
- e) "valued added tax" means value added tax charged in accordance with the Value Added Tax Act 1994(b).
- (a) 1979 c. 4. Section 1 was amended by regulation 2 of the Excise Duty (Amendment of the Alcoholic Liquor Duties Act 1979 and the Hydrocarbon Oil Duties Act 1979) Regulations 1992 (S.I. 1992/3158), section 162 of and Part I of Schedule 29 to the Finance Act 1995 (c. 4), section 7 of and paragraph 2(a) of Schedule 2 to the Finance Act 1991 (c. 31), section 3 of the Finance Act 1993 (c. 34), section 227 of and paragraph 51 of Schedule 39 to the Finance Act 2012 (c. 14), section 1 of the Finance Act 1995, section 1 of and Part 2 of Schedule 1 to the Finance Act 1988 (c. 39), section 5 of the Finance Act 1997 (c. 16) and article 2 of the Alcoholic Liquor Duties (Definition of Cider) Order 2010 (S.I. 2010/1914). Section 2 was amended by article 6 of the Alcoholic Liquors (Amendment of Enactments Relating to Strength and to Units of Measurement) Order 1979 (S.I. 1979/241), regulation 2 of S.I. 1992/3158, section 11 of and Part 2 of Schedule 8 to the Finance Act 1981 (c. 35), section 7 of and paragraph 3 of Schedule 2 to the Finance Act 1991 and section 5 of the Finance Act 1997. Section 3 was amended by article 7 of S.I. 1979/241. Section 4 was amended by article 8 of S.I. 1979/241,

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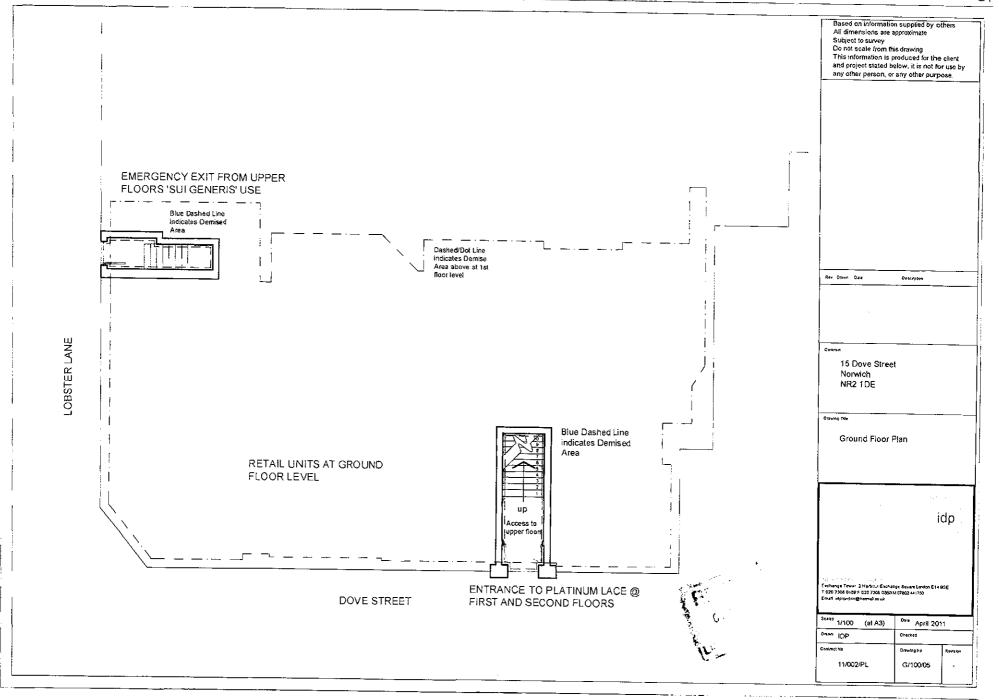
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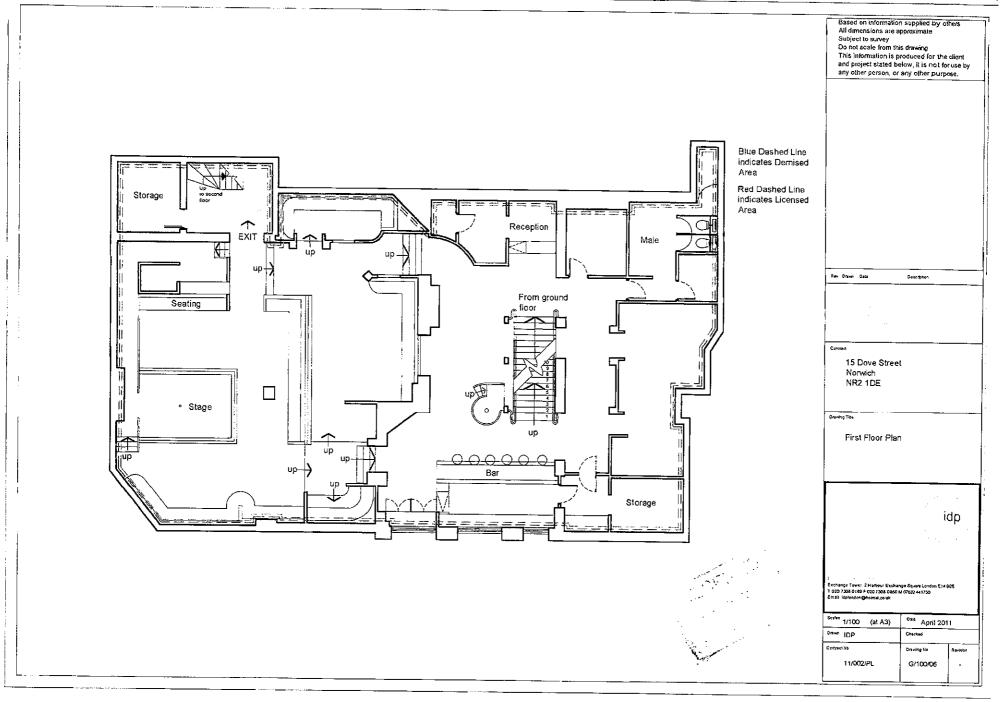
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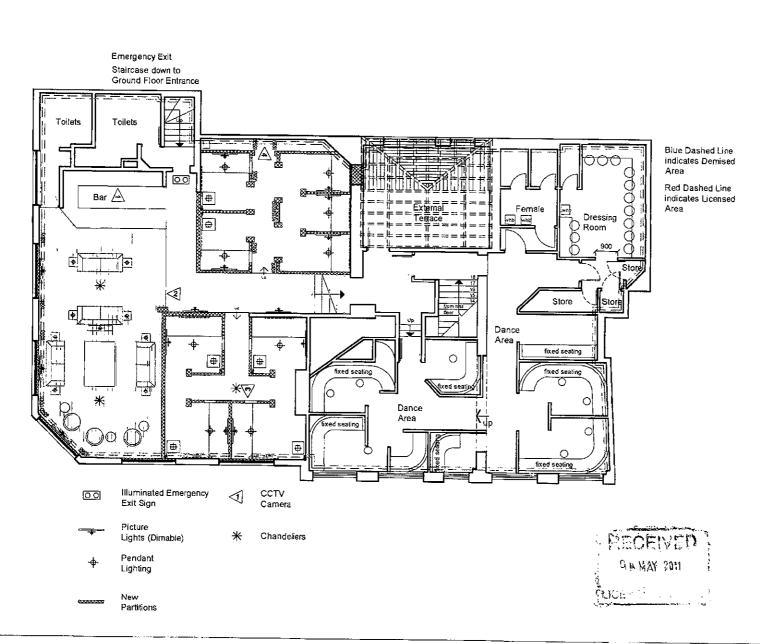
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- 9 Whilst performing striptease, dancers must not be able to be seen by persons outside the premises.
- 10 Striptease may only take place in supervised public areas of the premises.
- A customer Code of Conduct shall be prominently displayed and clearly visible throughout the premises, advising patrons of the rules in relation to how the striptease will be performed.
- There shall be in place a Code of Conduct for the striptease performers. Each performer is to sign a copy of the Code before being allowed to commence dancing at the premises. A copy of the Code of Conduct will be submitted to the Police and Licensing Authority, and shall not be substantially amended without consultation with Police.
- The Premises Licence Holder must not display immediately outside the premises photographs of naked or semi-naked men or women, whether performing striptease or similar dancing or not.
- The premises shall install and maintain CCTV system at the premises, as agreed with Norfolk Police. Recordings shall be maintained for a period of not less than 30 days. The recordings and facilities for viewing the same shall be made available to a police constable or authorised officer of the council on reasonable request.
- S.I.A. licensed door supervisors shall be employed at the premises whenever the premises are open to members of the public. On Sundays to Wednesdays inclusive, there is to be a minimum of one S.I.A. licensed door supervisor at the front door and a minimum of one S.I.A. licensed door supervisor on each floor where entertainment is taking place. On Thursdays to Saturdays inclusive, there is to be a minimum of two S.I.A. licensed door supervisors at the front door and a minimum of one S.I.A. licensed door supervisor on each floor where entertainment is taking place. Door supervisors shall be provided with two-way radios, or a similar system, capable of ensuring continuous communication between each of the door supervisors at all times that the premises are open for licensable activities.
- The Premises Licence Holder shall ensure that on each day that door supervisors are engaged for duty at the premises that their details (name and licence numbers) are recorded and that the record is kept at the premises. In conjunction with this record book, the Premises Licence Holder shall keep an incident book, which shall be available for inspection by the Police or Licensing Authority at any time when the premises is open.
- 17 Random searching of patrons is to be undertaken by S.I.A. licensed door supervisors upon entry to the venue. Relevant articles are to be seized and reported to the Police in accordance with recommendations made by them.
- S.I.A. Licensed door supervisors will conduct regular checks in the toilets in order to identify drug use and supply. Relevant articles found are to be seized and reported to the Police in accordance with recommendations made by them.
- All bar staff shall be trained in the basic laws relating to the sale and supply of alcohol, and a record of who has received this training shall be kept at the premises.
- There shall be provided at the premises radio communication equipment, which is to be operated in conjunction and liaison with the local Police.
- Any radio communication system provided shall be capable of sending and receiving messages to and from the Police, other Premises Licence Holders, Designated Premises Supervisors, door

- supervisors, managers and club operators, and will be incorporated into any joint and mutually beneficial scheme operating in the area.
- 22 Radios shall be maintained in good working order at all times when the premises are being used for licensable activities.
- Radios shall be activated, made available to, and monitored by the Designated Premises Supervisor or a responsible member of staff at all times when the premises are being used for licensable activities.
- The Premises Licence Holder, Designated Premises Supervisors or other person having the responsibility for monitoring the radio communication system provided under the previous condition shall comply with all reasonable instructions or directions received through the system from the Police.
- The Premises Licence Holder, Designated Premises Supervisor or other representative shall use the text and / or pager system provided under this condition to notify and report any incident of crime and disorder to the Police as soon as practically possible, in accordance with agreed protocols.
- No patrons shall be allowed to leave the premises whilst in possession of any drinking vessel or open glass bottle.
- A notice shall be clearly displayed at the exits to the premises requesting patrons to leave having regard to the needs of local residents and, in particular, emphasising the need to refrain from shouting and slamming car doors.
- The Premises Licence Holder and / or Designated Premises Supervisor and / or any door supervisors shall monitor the activity of persons leaving the premises and remind them of their public responsibilities, where necessary.
- The Designated Premises Supervisor shall endeavour to join and, where appropriate, participate in any local crime reduction initiatives offered by the Police and / or Licensing Authority.
- The premises will use the link radio scheme (Alert Project 150) operating in the City Centre Night Time Economy to report all incidents of disorder at the premises. Use of the link radio does not negate responsibility of the venue to also report incidents to Police via other channels if a Police response would be reasonably required. (This scheme is primarily intended as an information sharing mechanism between premises i.e. details of any individuals ejected or turned away from the venue). The venue will ensure that all subscription charges are paid for the duration of the scheme. This condition is strictly only enforceable whilst the terms and conditions of Project 150 are available.

Annex 3 — Conditions attached after a hearing by the licensing authority







Based on Information supplied by others All dimensions are approximate Subject to survey Oo not scale from this orawing This information is produced for the client and project stated below, it is not for use by any other person, or any other purpose.

Rev Drawn Dails Gescripton

Contra

15 Dove Street Norwich NR2 1DE

Grayer g Tide

Second Floor Plan

idp

Exchange Towar: Z Marbour Exchange Squara London E 14 BGS T 020 7308 0160 F 030 7308 0350 M 07802 44)750 Email: vidolondon@hotmal.co.uk

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#### APPENDIX C

-5 MAY 2017
POST ROOM

Sonkai

16 Dove Street

Norwich

NR21DE

Licensing Team

**Norwich City Council** 

City Hall

St Peters Street

Norwich

NR2 1NH

4th May 2017





Dear Sir/Madam

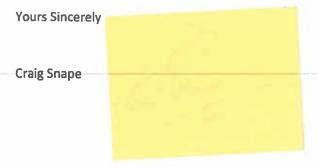
I am the owner of Sonkai jewellery shop in Norwich which is situated almost opposite Platinum Lace. I am writing in support of the following application:

Platinum Lace, 15 Dove Street, Norwich, NR2 1DE

Application for the grant of a Sex Entertainment Venue Licence

Platinum Lace is a professionally run establishment which causes no problem, nor does it adversely affect the character of the surrounding area. Doormen are always present which adds security to the shops and residents in the area which is a big positive as it deters any potential crime and disorder.

I find the venue completely non-threatening and you would not know what activity takes place within the premises as it is very low key. Platinum Lace is a well-established part of the community and we will endeavour to continue our growing relationship and support.





The Iron House

1 St Johns Maddermarket

Norwich

NR2 1DN

Licensing Team
Norwich City Council
City Hall
St Peters Street
Norwich
NR2 1NH



3<sup>rd</sup> May 2017

Dear Sir/Madam

RE: Platinum Lace, 15 Dove Street, Norwich, NR2 1DE
Application for the grant of a Sex Entertainment Venue Licence

I am the business owner of The Iron House, situated on the corner of St Johns Maddermarket, very close to Platinum Lace. I am writing in support of the above application.

Platinum Lace is a professionally, well run business which causes no problems nor does it adversely affect the character of the surrounding area.

The club has a very welcoming presence with a great security team who contribute well towards the safety and security of close-by businesses and residents. The extra CCTV coverage from the club adds towards the general feeling of security in the area.

The female staff who work for me find the venue completely non-threatening and find the presence of security from the club comforting. We have always had a good relationship with the team at Platinum Lace and would strongly support any applications made.

Yours Truly.

Jéremy King

RECEIVED
-5 MAY 2017
LICENSING OFFICE

Woolf & Bird 10 Exchange Street Norwich

**Licensing Team Norwich City Council** City Hall **St Peters Street** Norwich: NR2 1NH

CORPORATE RESOURCES -5 MAY 2017

NR2 1AT

4th May 2017

Dear Sir/Madam

SIGNED FOR GK 2221 3556 6GB

POST ROOM

RECEIVED 0 5 MAY 2017 LICENSING OFFICE

We are the owners of Woolf & Bird, Norwich. I am writing to you in support of the following application made by Platinum Lace Gentlemen's Club.

RE: Platinum Lace, 15 Dove Street, Norwich, NR2 1DE Application for the grant of a Sex Entertainment Venue Licence

Platinum Lace is very much part of the established night time economy in Norwich City and is not at all detrimental to the character of the local area. It is very professionally run and is one of the least problematic venues in Norwich.

I believe the presence of Platinum Lace's security team add peace of mind to local shop owners and residents as security presence is a major deterrent for any crime.

1 understand a small number of people may object on moral grounds, however the venue is very low-key and non-threatening. It is well run with a friendly management team and many people enjoy the club. I would certainly support any applications made by Platinum Lace.

Yours Sincerely,

Francis Woolf

Felix Rehberg

#### **APPENDIX D**



## SEX ESTABLISHMENT POLICY STATEMENT

# INCORPORATING GUIDANCE AND STANDARD CONDITIONS

#### 3.0 Scope

- 3.1 This policy relates to any premises wishing to operate as a Sex Shop, Sex Cinema or Sexual Entertainment Venue in Norwich.
- 3.2 Not all premises will automatically require a licence. Where there is an exemption within the legislation this has been set out in this policy document.
- 3.3 Notwithstanding matters contained within this policy document, consideration will be given to the provisions of the Human Rights Act 1998 when considering applications for Sex Establishment licences.
- 3.4 When considering applications for a Sexual Entertainment Venue licence, in respect of premises that have previously operated without the requirement for a licence prior to the adoption of the legislation, in addition to this policy document the Licensing Authority must have regard to the Home Office guidance issued in March 2010 entitled "Sexual Entertainment Venues Guidance for England and Wales."

#### 4.0 Policy and Procedures statement

- 4.1 This Policy became effective on 11 December 2014 and supersedes all previous licence conditions adopted by Norwich city council.
- 4.2 The council does not take a moral stance through the adoption of this policy. We recognise that Parliament has made it lawful to operate a sex establishment, and that such businesses are a legitimate part of the retail and leisure industries. It is our role as a licensing authority to regulate such premises in accordance with the law.

#### SEX ESTABLISHMENT LICENSING

#### 5.0 Types of Sex Establishment

- 5.1 There are 3 types of sex establishments; Sex Shops, Sex Cinemas and Sexual Entertainment Venues.
- 5.2 Not all of these premises automatically require a licence. This is due to certain provisions and exemptions within the legislation. The criteria for requiring a licence is laid out below.

#### 5.5 Sexual Entertainment Venue

The legislation defines a Sexual Entertainment Venue as:

- "2A (1) In this Schedule "sexual entertainment venue" means any premises at which relevant entertainment is provided before a live audience for the financial gain of the organiser or the entertainer.
- (2) In this paragraph "relevant entertainment" means—
- (a) any live performance; or

(b) any live display of nudity:

which is of such a nature that, ignoring financial gain, it must reasonably be assumed to be provided solely or principally for the purpose of sexually stimulating any member of the audience (whether by verbal or other means).

- (3) The following are not sexual entertainment venues for the purposes of this Schedule—
- (a) sex cinemas and sex shops;
- (b) premises at which the provision of relevant entertainment as mentioned in subparagraph (1) is such that, at the time in question and including any relevant entertainment which is being so provided at that time—
- (i) there have not been more than eleven occasions on which relevant entertainment has been so provided which fall (wholly or partly) within the period of 12 months ending with that time:
- (ii) no such occasion has lasted for more than 24 hours; and
- (iii) no such occasion has begun within the period of one month beginning with the end of any previous occasion on which relevant entertainment has been so provided (whether or not that previous occasion falls within the
- 12 month period mentioned in sub-paragraph (i));
- (c) premises specified or described in an order made by the relevant national authority.
- (4) (12) omitted as they refer to other matters
- (13) For the purposes of this Schedule references to the use of any premises as a sexual entertainment venue are to be read as references to their use by the organiser.
- (14) In this paragraph—

"audience" includes an audience of one;

"display of nudity" means—

- (a) in the case of a woman, exposure of her nipples, pubic area, genitals or anus; and
- (b) in the case of a man, exposure of his pubic area, genitals or anus;

"the organiser", in relation to the provision of relevant entertainment at premises, means any person who is responsible for the organisation or management of—

- (a) the relevant entertainment; or
- (b) the premises;

"premises" includes any vessel, vehicle or stall but does not include any private dwelling to which the public is not admitted;

and for the purposes of sub-paragraphs (1) and (2) it does not matter whether the financial gain arises directly or indirectly from the performance or display of nudity."

#### 9.0 Determination of applications

- 9.1 Section 12 (1)(a-e) of Schedule 3 of the Local Government (Miscellaneous Provisions) Act 1982 prohibits the Licensing Authority from granting a licence:
- (a) to a person under the age of 18; or
- (b) to a person who is for the time being disqualified from holding a licence following revocation of such a licence; or
- (c) to a person, other than a body corporate, who is not resident in an EEA state or was not so resident throughout the period of 6 months immediately preceding the date when the application was made; or
- (d) to a body corporate which is not incorporated in an EEA state;
- (e) to a person who had, within a period of 12 months immediately preceding the date when the application was made, been refused the grant or renewal of a licence for the premises, vehicle, vessel or stall in respect of which the application is made, unless the refusal has been reversed on appeal."

#### Please note there is no right of appeal against refusal on these grounds.

- 9.2 If none of the above applies to the applicant and no objections have been received and there are no other statutory grounds for refusal, including that the application does not exceed any permitted numbers, the application will be granted by way of delegated authority. However if any objections have been received, or if there are concerns regarding the characteristics of the locality, the application will be referred to the Council's Licensing Committee for a hearing of the application.
- 9.3 Section 12 (3)(a-d) of Schedule 3 of the Local Government (Miscellaneous Provisions) Act 1982 provides that the Licensing Authority may refuse an application for the grant or renewal of a licence on one or more of the following grounds:
- (a) that the applicant is unsuitable to hold the licence by reason of having been convicted of an offence or for any other reason;
- (b) that if the licence were to be granted, renewed or transferred the business to which it relates would be managed by or carried on for the benefit of a person, other than the applicant, who would be refused the grant, renewed or transfer of such a licence if he made the application himself;
- (c) that the number of sex establishments or of sex establishments of a particular kind, in the relevant locality at the time the application is made (determined) is equal to or exceeds the number which the authority consider is appropriate for that locality;
- (d) that the grant or renewal of the licence would be inappropriate, having regard –
- (i) to the character of the relevant locality; or
- (ii) to the use to which any premises in the vicinity are put: or
- (iii) to the layout, character or condition of the premises, vehicle, vessel or stall in respect of which the application is made. "

An application for the transfer of a licence can only be refused by virtue of the (a) & (b) above.

- 9.4 Each application will be decided upon its own merits. The Licensing Authority will not apply a rigid rule to its decision making.
- 9.5 The Licensing Authority will give clear reasons for its decisions.
- 9.6 When issuing a Sex Establishment Licence the Licensing Authority is permitted to issue it on such terms and conditions and subject to restrictions as specified at the time the licence is issued. In addition to this the Licensing Authority has the power to make standard conditions applicable to all licences for sex establishments.
- 9.7 It is an offence to breach the conditions and the penalty for this is a fine not exceeding £20,000.
- 9.8 Details of the standard conditions relating to each type of licence are contained in Appendices B-D. Should these standard conditions be amended at any time in the future, they would apply to all licences already issued as if the conditions had been in place at the time they were granted..

#### 9.10 Duration of licence

The Licensing Authority will, unless there are exceptional reasons otherwise, grant licences for the maximum duration of one year to provide certainty to those operating businesses, unless the licence is revoked during this period.

#### 9.11 Right to appeal a decision

If an application is refused, or revoked, following a hearing, then the applicant will be informed of the decision and whether there is any right of appeal. Appeals must be made to the local magistrates' court within 21 days, starting from the date the applicant is notified of the Licensing Authority's decision. It should be noted that a fee may be payable to the magistrates to lodge such an appeal. Applicants can appeal against the refusal of a grant, renewal, variation or transfer application, or against the decision to revoke a licence. They can also appeal against conditions or restrictions imposed. Please note that you cannot appeal against the Licensing Authority's decision if the application was refused on the grounds that:

- the number of sex establishments, or of sex establishments of a particular kind, in the relevant locality at the time the application is determined is equal to or exceeds the number which the authority consider is appropriate for that locality; or
- the grant of the licence would be inappropriate considering the character of the area, the nature of other premises in the area, or the premises themselves.

The Magistrates' court will determine the appeal application. If you do not agree with the decision made by the magistrates' court, you can appeal to the local Crown court. The decision made by the Crown court will be final. The Licensing Authority must comply with a decision made by the Magistrates or Crown court.

#### 11.0 Definitions & Guidance Documentation

#### 11.1 Relevant Localities

In considering the characteristics of a locality the Licensing Authority shall particularly take account of the density and proximity of:

- (1) schools, nurseries, crèches, youth hostels and other similar educational or recreational facilities attended by children,
- (2) parks and children's play areas,
- (3) residential and sheltered accommodation,
- (4) religious and community buildings,
- (5) alcohol or entertainment licensed premises,
- (6) other retail units (and their uses).

#### 11.2 Numerical Limits

The Licensing Authority can refuse applications for new or renewed licences where the number of sex establishments in the relevant locality at the time the application is made is equal to or exceeds the number the number which we consider appropriate for that locality. This number can be 'nil'. The Council recognises that different parts of the City have different characteristics and therefore each application should be judged on its own merits.

#### **SEXUAL ENTERTAINMENT VENUES**

#### 11.9 Relevant entertainment

Licences for sexual entertainment venues are required for "any premises at which relevant entertainment is provided before a live audience for the financial gain of the organiser or the entertainer".

"Relevant entertainment" is defined in schedule 3 (as amended by section 27 of the Policing and Crime Act 2009) as "any live performance or live display of nudity which is of such a nature that, ignoring financial gain, it must reasonably be assumed to be provided solely or principally for the purpose of sexually stimulating any member of an audience (whether by verbal or other means)." An audience can consist of just one person, e.g. in a private booth.

In deciding whether entertainment is "relevant entertainment" the Licensing Authority will judge each case on its merits, but will generally apply to:

- (1) lap dancing
- (2) pole dancing
- (3) table dancing
- (4) strip shows
- (5) peep shows
- (6) live sex shows

Adult entertainment not classed as "relevant entertainment" may still require regulation under the Licensing Act 2003.

#### 11.10 Nudity

Section 27 of The Policing and Crime Act 2009 defines the "display of

nudity" as:-

- (a) in the case of a woman, exposure of her nipples, pubic area, genitals or anus; and
- (b) in the case of a man, exposure of his pubic area, genitals or anus.

For further information in relation to regulation of Sexual Entertainment Venues please refer to the Home Office Guidance issued in March 2010 entitled "Sexual Entertainment Venues – Guidance for England and Wales".

#### 11.11 Suitable number of trained staff

Conditions require that the Licensee must ensure that a suitable and sufficient number of trained staff are employed to supervise the interior of the Premises ("floor supervisors") to ensure that conditions of licence are complied with, in particular the no touching conditions, and to ensure the safety of customers, performers and persons working in the premises.

A suitable and sufficient number should be determined by carrying out a risk assessment of all activities, design of the premises (including accessibility to all areas), and number of performers. This should be linked to the capacity of the premises.

#### 11.12 Adequate non-public changing rooms for performers

Conditions require that the Licensee shall provide adequate non-public changing rooms for performers. This means that there should be separate changing rooms for all genders and that different genders should not share changing rooms at the same time. Non-public means that the Licensee should ensure that the public do not have access to these changing facilities at any time and appropriate measures should be employed to ensure this.

### APPENDIX D LOCAL GOVERNMENT (MISCELLANEOUS PROVISIONS) ACT 1982 STANDARD SEX ESTABLISHMENT LICENCE CONDITIONS RESTRICTIONS AND TERMS APPLICABLE TO SEXUAL ENTERTAINMENT VENUE PREMISES

#### INTRODUCTION

- 1. In these Conditions "The Council" shall mean the Norwich City Council and all enquiries concerning this licence shall be directed to the Licensing Team, Citywide Services, Norwich City Council, City Hall, St Peters Street Norwich NR2 1NH.
- 2. These conditions are imposed by the Council, pursuant to its powers under paragraph 13 (1) of Schedule 3 to the above Act, as terms, conditions and restrictions on a subject to which a licence is, in general, to be granted, renewed or transferred by the Council save, and insofar as, they do not conflict with the provisions of the Act itself.
- 3. These conditions are only applicable to a "Sexual Entertainment Venue" premises.

#### Management of the Premises

- 4. The Licensee, or a responsible person over the age of 18 having been nominated by him and approved in writing by the Council for the purpose of managing the sex establishment ("the manager"), shall have personal responsibility for and be present on the Premises at all times when the Premises are open to the public.
- 5. Where the Licensee is a body corporate or an incorporated body, any change of director, company secretary or other person responsible for the management of the body shall be notified in writing to the Council within 14 days of such change and such written details as the licensing authority may require in respect of the change of personnel shall be furnished within 14 days of a request in writing from the Council.
- 6. A copy of the licence and any special conditions attached shall, at all times, be displayed in a conspicuous position on the Premises so as to be available for inspection by the police, the fire authority, and authorised officers of the Council.
- 7. The name of the person responsible for the management of the Premises, whether the Licensee or the manager, shall be displayed in a conspicuous position within the Premises throughout the period during which he is responsible for the conduct of the Premises.
- 8. The Licensee shall retain control over all areas of the Premises and shall not let, licence or surrender possession of any area. The Council must be immediately notified in the event that any area of the Premises is affected by the termination of a lease or other event affecting the Licensee's control of the Premises.
- 9. The Licensee shall ensure that the public is not admitted to any part of the Premises that has not been licensed, other than toilet facilities where provided for customers.
- 10. Neither the Licensee nor any employee or agent shall personally solicit custom for the sex establishment outside or in the locality of the Premises.

- 11. The Licensee shall maintain a daily register in which shall be recorded the name and address of any person who is to be responsible for managing the Sex Establishment in the Licensee's absence and the names and addresses of those employed in the Sex Establishment. The Register is to be completed each day within thirty minutes of the Sex Establishment being opened for business and is to be available for inspection by the police and by authorised officers of the Council.
- 12. The Licensee shall take all reasonable precautions for the safety of the public, employees and other persons working in the premises.
- 13. The Licensee must ensure that a suitable and sufficient number of trained staff are employed to supervise the interior of the Premises ("floor supervisors") to ensure that conditions of licence are complied with, in particular the no touching conditions, and to ensure the safety of performers.
- 14. No person under the age of 18 shall be admitted to the Premises.
- 15. The Licensee shall adopt a procedure to check the age of customers entering the premises who appear to be younger than 25 in order to ensure that they are not under the age of 18.
- 16. All persons working in the premises, including Performers, shall be aged not less than 18 years. The Licensee must maintain adequate records of the names, addresses and dates of birth of performers including adequate identity checks.
- 17. The Licensee must submit a set of "House Rules" to the Licensing Authority as part of the application process; these rules will form part of the licence, and must be complied with. Furthermore they must ensure that all performers are fully conversant with and sign an agreement to adhere to such House Rules.
- 18. In the event that an authorisation under the Licensing Act 2003 does not require the provision of a CCTV system, then the Licensee shall ensure a closed-circuit television system is installed internally and externally to the satisfaction of the Norfolk Constabulary. Appropriate notices must be displayed in accordance with the Data Protection Act 1998, advising that CCTV is in operation. In addition the Licensee must ensure that the requirement under that Act regarding registration with the Data Protection Commissioner is complied with.
- 19. CCTV recordings will be made available for viewing by authorised Officers of the licensing authority or the police. Copies of such recordings must be kept for a period of 31 days and be provided upon request.
- 20. CCTV must be capable of monitoring the whole of the premises, in particular any private booths or rooms to ensure the safety and security of performers and other persons within the premises. The CCTV system must be monitored by a dedicated member of staff or security personnel at all times that the premises are in operation.
- 21. The Licensee shall ensure that neither they nor any person promoting or providing entertainment on the Premises (nor any person acting on behalf of any such person) shall display advertisements promoting the entertainment or the Premises in any unlawful manner.

- 22. Where the Council have given notice in writing to the Licensee objecting to an advertisement on the grounds that, if displayed, it would offend against good taste or decency or be likely to encourage or incite to crime or to lead to disorder or to be offensive to public feeling, that advertisement shall not be displayed.
- 23. The Council may specify, in writing, the number of members of the public that shall be present on the Premises at any time whilst relevant entertainment takes place, on the grounds of public safety, public nuisance or crime and disorder. The Licensee shall ensure that the number specified is not exceeded at any time.
- 24. The Licensee shall provide upon request copies of any documents reasonably required by an authorised officer of the Council in relation to compliance with this Licence.
- 25. The Licensee shall provide adequate non-public changing rooms for performers.

#### Opening of the Premises

26. Relevant entertainment may only be provided during the hours permitted by an authorisation under the Licensing Act 2003 unless a specific condition on the Sex Establishment Licence permits otherwise.

#### Operation of the Premises

- 27. Approval from the Council is required for changes from:
  - a sex shop (including a mail-order shop) to either a sex cinema or sexual entertainment venue
  - sex cinema to either a sex shop or sexual entertainment venue
  - a sexual entertainment venue to either a sex cinema or a sex shop.

This will require consideration of an appropriate application.

28. No sex articles or other items intended for use in connection with, or for the purpose of stimulating or encouraging sexual activity or acts of force or restraint which are associated with sexual activity shall be used, displayed, sold, hired, exchanged, loaned or demonstrated in a sexual entertainment venue or a sex cinema.

#### External Appearance

- 29. A notice stating that no person under the age of 18 shall be admitted to the premises must be displayed on the outside of the Premises. The notice must also include a statement that proof of age may be requested.
- 30. The exterior design of the premises shall be such that the interior of the premises is not visible to passers-by.
- 31. The windows and openings of the Premises shall be of a material or covered with a material, which will ensure the interior of the Premises is not visible to passers-by. At no

time shall performers or persons working in the premises be visible from outside of the Premises, with the exclusion of Door Supervisors.

- 32. The Licensee shall not permit the display outside of the Premises of photographs or other images which indicate or suggest that relevant entertainment takes place on the Premises.
- 33. External advertising of relevant entertainment shall not include any of the following:
- a) any depiction of full nudity
- b) any depiction of partial nudity (including the display of breasts, buttocks or genitalia)
- c) any depiction of overtly sexual or violent images or any other images which may give rise to concerns in respect of public decency or protection of children or vulnerable persons from harm.
- 34. The windows, doors, fascia board, walls and all external parts of the premises including the roof shall not contain any form of writing, sign or display save for:
- (i) The licensed name of the premises may be displayed, unless the Council determines that the name is of a profane or sexual nature or gives other cause for concern.
- (ii) The form of warning notice required to be displayed by virtue of the provisions of Section 1(6) of the Indecent Displays (Control) Act 1981.
- (iii) A notice stating the opening hours of the establishment.
- 35. The lettering used in respect of such permitted items:-

In the case of the permitted items at paragraph 34 'i', 'ii' and 'iii' the lettering used shall not exceed 15 cm (approximately 6" inches) in height for each letter.

- 36. (a) No other words or signs, or any displays or advertisements, shall be displayed on the outside of the Premises or in the vicinity of the Premises unless approved by the Council in writing;
- (b) No external loudspeakers may be installed.

State, Condition and Layout of the Premises

- 37. Notwithstanding the Licensee's duties under the Health and Safety at Work etc Act 1974 and related legislation and his obligations under any lease or other agreement for the use of the Premises, he/she shall maintain the Premises in good repair and condition.
- 38. External doors shall be closed at all times other than when persons are entering or leaving the Premises or unless there is an internal lobby with doors preventing the inside of the premises being viewed externally. The external doors shall be fitted with a device to ensure their automatic closure and such devices shall be maintained in good working order.
- 39. The Premises shall be fitted with an inner entrance door or screen so that no part of the interior of the Premises or any of the contents of the premises shall be visible when persons are entering or leaving the Premises. Such inner entrance door or screen shall

be fitted with a device to provide for their automatic closure and such devices shall be maintained in good working order.

- 40. No access shall be permitted through the Premises to any other Premises adjoining or adjacent except in the case of emergency.
- 41. Lighting shall be in operation continuously during the whole of the time that the Sex Establishment is open to the public.
- 42. Alterations or additions, either internal or external, or any proposed amendments to licence conditions shall not be made to the premises without prior written consent from the Council. An application will be required in order for consent to be considered, which will be considered by the council's Licensing Committee.
- 43. All booths, cubicles or VIP areas used for private dances must be visible to supervision and must not have closing doors, curtains or coverings of any description.
- 44. All booths, cubicles and VIP areas used for private dances must be directly supervised by either a SIA registered door supervisor, or a member of staff who has direct contact with SIA registered door supervisors working on the premises at all times the booths/cubicles/VIP areas are in use. Direct supervision does not include remote supervision by CCTV.

#### Provision of Relevant Entertainment

- 45. Live music or the playing of recorded music, which is integral to the provision of relevant entertainment, will be subject to the same conditions contained in any authorisation under the Licensing Act 2003 in respect of live or recorded music. The only exception to this is where a specific condition on the license requires otherwise.
- 46. Performers shall only perform in specified designated areas, to seated customers or in such other areas of the licensed Premises as may be agreed in writing with the Council.
- 47. The Licensee is to implement a policy to ensure the safety of the Performers when they leave the Premises after a period of work.
- 48. Performers must remain clothed in public areas and all other areas except while performing in areas specified by the Council as being where relevant entertainment may be provided.
- 49. At the conclusion of performances all articles of clothing removed during that performance must be put back on. This does not prevent performers going to their non-public changing area to change their attire.
- 50. Performers may not accept any telephone number, email address, address or contact information from any customer.
- 51. Performers may not give any telephone number, email address, address, contact information or business card to any customer or in any way solicit themselves.
- 52. Performers must not perform a nude table dance unless in a supervised area.

- 53. Performers are never to be in the company of a customer except in an area open to the public within the Premises (this excludes the toilets as performers must not use the public toilets whilst open to the public).
- 54. The Licensee must ensure that during the performance of a table or lap dance:
- (1) customers must be seated in an upright position against the back of the booth or seat with their hands by their sides before a dancer can start a table dance;
- (2) customers must remain seated during the entire performance of the dance;
- (3) for the purpose of restraint only, Performers may only touch a customer above the customer's chest (excluding the head) with their hands only;
- (4) Performers must not sit on or straddle the customer;
- (5) Performers must not place their feet on the seats.
- 55. The Licensee must ensure that during performances of relevant entertainment:
- (1) Performers may not perform any act that clearly simulates any sexual act;
- (2) Performers must never intentionally touch the genitals, anus or breasts of another dancer or to knowingly permit another dancer to intentionally touch their genitals, anus or breasts:
- (3) Performers may not intentionally touch a customer any time during the performance unless absolutely accidentally or due to a third party;
- (4) Performers may not use inappropriate, suggestive or sexually graphic language at any time;
- (5) Performers must not engage in communications that could be deemed as acts of prostitution or solicitation, even if the Performer has no intention of carrying out the act;
- (6) Performers must only perform nude or semi-nude dancing (of any description) within areas specified by the Council.
- 56. The Licensee must ensure that during performances of relevant entertainment:
- (1) Customers may not dance at any time except in areas specifically designated by the Council as being separate from areas for sexual entertainment.
- (2) Customers must remain appropriately clothed at all times.
- 57. At all times there must be no physical contact between customers and employees, or other persons working within the premises, in any part of the premises save for the following:-
  - The payment of an entry fee by customers to authorised members of staff.
  - The payment of a fee for relevant entertainment.
  - The purchasing of drinks by customers from authorised members of staff.
  - The placing of bank notes by the customer in a garter worn by females or an armband worn by males.
  - SIA door staff in the execution of their duties.
- 58. Relevant entertainment will only take place in specified designated areas within the premises, as identified on the plan attached to the licence.

- 59. Notices outlining condition 56 will be clearly displayed at each entrance to the premises and in the specified designated areas. Notices must state that no touching relates to customers touching performers and other persons working within the premises and vice versa.
- 60. Performers will stop immediately and move away from any customer who is offensive or attempts to touch them, and shall report such behaviour and any other inappropriate behaviour or breach of house rules to the management. If after receiving a warning a customer continues behave inappropriately, the customer must be requested to leave the premises and should be escorted from the premises by appropriately authorised staff only (i.e. SIA registered door supervisors).

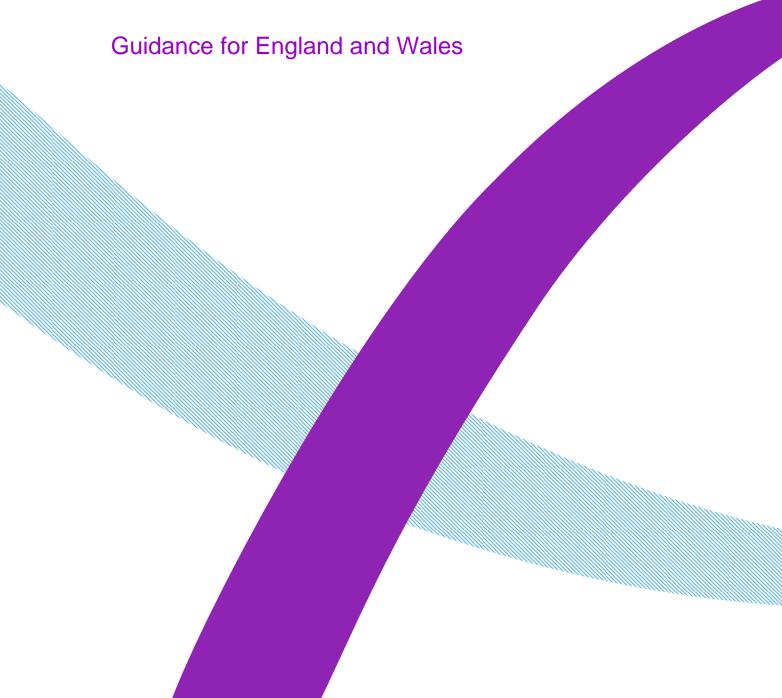
#### Licensed Name

- 61. (a) The Council at the time of granting the licence in respect of the premises shall appoint a name referred to as "The Licensed Name" by which it is intended that the premises shall be known and the licence holder shall ensure that the premises are known solely by that name and by no other, save as provided for by paragraph (b) below. Such name shall have been provided on the application form.
- (b) An application in respect of a change of licence name shall be made to the Council in writing not less than 28 days prior to the proposed change and the Council shall have an absolute and unfettered discretion to allow or refuse such change.

#### **APPENDIX E**



### **Sexual Entertainment Venues**



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#### MINISTERIAL FOREWORD



In September 2008, the previous Home Secretary announced the Government's intention to give local people greater say over the number and location of lap dancing clubs in their area. This followed a consultation with local authorities which highlighted concerns that existing

legislation did not give communities sufficient powers to control where lap dancing clubs were established.

In order to address these concerns, section 27 of the Policing and Crime Act 2009 reclassifies lap dancing clubs as sexual entertainment venues and gives local authorities in England and Wales the power to regulate such venues as sex establishments under Schedule 3 to the Local Government (Miscellaneous Provisions) Act 1982.

These new measures, which take effect on 6th April 2010 in England and on 8th May in Wales, will, if adopted by local authorities, give local people a greater say over where and how many lap dancing clubs open and operate in their neighbourhoods.

These are important reforms to further empower local communities and the purpose of this guidance is to provide advice to local authorities, operators, local people and other interested parties on the new measures introduced by section 27 and the associated secondary legislation.

**Alan Campbell** 

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Parliamentary Under-Secretary of State for Crime Reduction

March 2010

#### INTRODUCTION

#### **Definitions**

1.1 In this guidance -

The "2009 Act" means the Policing and Crime Act 2009
The "1982 Act" means the Local Government (Miscellaneous Provisions) Act 1982

The "2003 Act" means the Licensing Act 2003

"Section 27" means section 27 of the Policing and Crime Act 2009

"Schedule 3" means Schedule 3 to the Local Government (Miscellaneous Provisions) Act 1982

#### **Policing and Crime Act 2009**

- 1.2 Section 27 introduces a new category of sex establishment called 'sexual entertainment venue', which will allow local authorities to regulate lap dancing clubs and similar venues under Schedule 3.
- 1.3 Section 27 gives local authorities more powers to control the number and location of lap dancing clubs and similar venues in their area. These powers are not mandatory and will only apply where they are adopted by local authorities. Where adopted, these provisions will allow local authorities to refuse an application on potentially wider grounds than is permitted under the 2003 Act and will give local people a greater say over the regulation of lap dancing clubs and similar venues in their area.

#### **The Guidance**

1.4 The guidance is provided for local authorities carrying out their functions under Schedule 3, as amended by section 27. It will also be of use to operators, the police and the general public.

- 1.5 Interpretation of the relevant primary and secondary legislation is ultimately a matter for the courts. However, local authorities are encouraged to have regard to the guidance when exercising their functions (although there is no statutory requirement to do so) in order to promote best practice and consistency across England and Wales.
- 1.6 The guidance is composed of 3 sections. Section 2 focuses on the 2009 Act and the definition of 'sexual entertainment venue'. Section 3 provides an explanation of the meaning and effect of Schedule 3 to the 1982 Act and section 4 provides guidance on the transitional provisions as set out in the transitional orders: The Policing and Crime Act 2009 (Commencement No.1 and Transitional and Saving Provisions)(England) Order 2010 and the Policing and Crime Act 2009 (Consequential Provisions) (England) Order 2010 and any equivalent orders made by Welsh Ministers in respect to Wales.
- 1.7 Apart from extending the scope of the 1982 Act to cover the licensing of sexual entertainment venues and removing the sex encounter establishment category in those local authority areas that adopt the new provisions, the 2009 Act and the associated secondary legislation makes only minor changes to the operation of Schedule 3.
- 1.8 Section 27 of, and Schedule 3 to, the 2009 Act come into force in England on 6<sup>th</sup> April as does the Policing and Crime Act 2009 (Consequential Provisions) (England) Order 2010. In Wales, the equivalent provisions come into force on 8<sup>th</sup> May 2010.

#### **POLICING AND CRIME ACT 2009**

#### **Meaning of Sexual Entertainment Venue**

- 2.1 Paragraph 2A of Schedule 3 as inserted by section 27 sets out the meaning of a 'sexual entertainment venue' and 'relevant entertainment' for the purposes of these provisions. A sexual entertainment venue is defined as "any premises at which relevant entertainment is provided before a live audience for the financial gain of the organiser or the entertainer."
- 2.2 The meaning of 'relevant entertainment' is "any live performance or live display of nudity which is of such a nature that, ignoring financial gain, it must reasonably be assumed to be provided solely or principally for the purpose of sexually stimulating any member of an audience (whether by verbal or other means)." An audience can consist of just one person (e.g. where the entertainment takes place in private booths).
- 2.3 While local authorities should judge each case on its merits, we would expect that the definition of relevant entertainment would apply to the following forms of entertainment as they are commonly understood:
  - Lap dancing
  - Pole dancing
  - Table dancing
  - Strip shows
  - Peep shows
  - Live sex shows
- 2.4 The above list is not exhaustive and, as the understanding of the exact nature of these descriptions may vary, should only be treated as indicative. Ultimately, decisions to licence premises as sexual entertainment venues shall depend on the content of the entertainment provided and not the name it is given.

2.5 For the purposes of these provisions a premises includes any vessel, vehicle or stall but does not include a private dwelling to which the public are not admitted.

#### **Nudity**

- 2.6 It is important to note that although the definition of relevant entertainment makes reference to a 'live display of nudity', the mere fact that there is a display of nudity does not mean that a sex establishment licence will necessarily be required. For example, if the display forms part of a drama or dance performance in a theatre, in most cases it cannot reasonably be assumed to be provided solely or principally for the purpose of sexually stimulating any member of the audience.
- 2.7 Paragraph 2A(14) of Schedule 3 sets out the definition of a 'display of nudity'. In the case of a woman, it means exposure of her nipples, pubic area, genitals or anus and, in the case of a man; it means exposure of his pubic area, genitals or anus.

#### The Organiser

- 2.8 The relevant entertainment must be provided for the financial gain of the 'organiser' or 'entertainer'. The 'organiser' means any person who is responsible for the organisation or management of the relevant entertainment or the premises at which the relevant entertainment is provided. In most circumstances, this will refer to the manager of the premises, but could also refer someone who is responsible for organising the relevant entertainment on behalf of the persons responsible for the management of the premises.
- 2.9 The 'organiser' must be someone who is in a position of responsibility over the provision of the relevant entertainment and should not be interpreted to mean a member of staff who is merely employed to work during the provision of relevant entertainment. It is only necessary for

one person to hold a sexual entertainment venue licence for premises, even if there is more than one person who is responsible for the organisation or management of the relevant entertainment or the premises.

#### **Spontaneous Entertainment**

2.10 Where activities that would otherwise be considered to involve the provision of relevant entertainment take place, but are not provided for the financial gain of the organiser or entertainer, such as a spontaneous display of nudity or a lap dance by a customer or guest, the premises will not be considered a sexual entertainment venue by virtue of those circumstances alone. This is because the relevant entertainment must be provided for the financial gain of the organiser or entertainer. However, it should be noted that an organiser may be considered to have provided the entertainment where he has permitted the activity to take place, whether expressly or impliedly.

#### Premises that are not sexual entertainment venues

- 2.11 Paragraph 2A(3) of Schedule 3 sets out those premises that are not sexual entertainment venues. These are:
  - sex shops and sex cinemas (which are separately defined in Schedule 3 to the 1982 Act);
  - premises which provide relevant entertainment on an infrequent basis. These are defined as premises where-
    - a) no relevant entertainment has been provided on more than 11 occasions within a 12 month period;
    - b) no such occasion has begun within a period of one month beginning with the end of the previous occasions; and
    - c) no such occasion has lasted longer than 24 hours.
  - other premises or types of performances or displays exempted by an order of the Secretary of State.
- 2.12 Premises which provide relevant entertainment on an infrequent basis will continue to be regulated under the 2003 Act, insofar as they are

providing regulated entertainment under that Act, either by virtue of a premises licence or club premises certificate issued under Part 3 or Part 4 or a temporary events notice issued under Part 5 of that Act. Any premises that provide relevant entertainment on more occasions, more frequently or for a longer period of time than is permitted under the exemption will be operating as a sexual entertainment venue and will have committed an offence under Schedule 3 unless they hold a sexual entertainment venue licence or the local authority has waived the requirement for such a licence.

#### Amendments to the Licensing Act 2003

- 2.13 Schedule 7 to the 2009 Act amends the 2003 Act to ensure that premises for which a sexual entertainment venue licence is required or held (or for which the requirement has been waived under paragraph 7 of Schedule 3 to the 1982 Act) do not also require a premises licence, club premises certificate or temporary events notice in order to provide relevant entertainment. This is because such entertainment is expressly excluded from the definition of regulated entertainment found in the 2003 Act. However, if the premises also carry on other licensable activities (e.g. the sale of alcohol or the provision of regulated entertainment that is not relevant entertainment), they will nevertheless continue to require a premises licence, club premises certificate or temporary events notice under the 2003 Act for those other activities, subject to any exceptions contained in that Act.
- 2.14 In practice, this will mean that the vast majority of lap dancing clubs and similar venues will require both a sexual entertainment venue licence for the provision of relevant entertainment and a premises licence or club premises certificate for the sale of alcohol or provision of other types of regulated entertainment not covered by the definition of relevant entertainment.
- 2.15 Live music or the playing of recorded music which is integral to the provision of relevant entertainment, such as lap dancing, for which a sexual entertainment licence is required, is specifically excluded from

the definition of regulated entertainment in the 2003 Act. Therefore, a sexual entertainment venue will not require a premises licence or club premises certificate just because it plays recorded music for a performer to dance to. (Nor will providing entertainment facilities for the purposes of the provision of relevant entertainment be regulated entertainment under the 2003 Act).

2.16 Premises which fall under the exemption created for infrequent entertainment do not require a sexual entertainment venue licence but will instead need an appropriate authorisation under the 2003 Act, for example, to cover the performance of dance. The exemption from requirements of the 2003 Act for live music or the playing of recorded music which is integral to relevant entertainment does not apply to such venues.

#### **Consultation with Local People**

- 2.17 If a local authority has not made a resolution to adopt the provisions introduced by section 27 within one year of it coming into force it must, as soon as is reasonably practicable, consult local people about whether they should make such a resolution.
- 2.18 The purpose of this duty is to ensure that local authorities consider the views of local people where, for whatever reason, they have not adopted the provisions.
- 2.19 This duty should be seen to be an extension to existing general duties on local authorities to consult and involve local people when exercising their functions.
- 2.20 The 2009 Act is not prescriptive about how local authorities should consult with local people in order to comply with this duty. Local authorities have extensive experience of engaging with local people and will know what works best in their individual areas. Clearly, the Secretary of State expects that any consultation exercise carried out under this duty will be fair and meaningful. Local authorities should

seek to make any relevant information available to local people in order to inform their understanding and publish the outcomes of the consultation on the internet.

- 2.21 In practice, local authorities may decide to consult local people on this matter when they consult and involve local people on broader local priorities and crime and disorder or anti-social behaviour priorities as part of their work to develop Local Area Agreements/Local Delivery Agreements and crime and disorder strategies, as required under various existing duties, including, section 138 of the Local Government and Public Involvement in Health Act 2007 and regulation 12 of the Crime and Disorder (Formulation and Implementation of Strategy) Regulations 2007. This will ensure that consultations are not onerous and form part of the ongoing engagement with local communities undertaken by all local authorities.
- 2.22 For the purposes of this duty 'local people' are defined as anyone who lives or works in the local authority area.

### SCHEDULE 3 TO THE LOCAL GOVERNMENT (MISCELLANEOUS PROVISIONS) ACT 1982

#### The Appropriate Authority

- 3.1 The appropriate authority is responsible for determining applications for sex establishment licences. For the purposes of the 1982 Act 'appropriate authority' means the local authority which passed a resolution under section 2 of that Act to adopt Schedule 3 in their area. 'Local authority' means—
  - (a) the council of a district (including a unitary County Council) or, in Wales, the principal council<sup>1</sup>;
  - (b) the council of a London borough; and
  - (c) the Common Council of the City of London.

#### **Committee or Sub-Committee**

- 3.2 Functions under Schedule 3 are the responsibility of the full council of the appropriate authority, as defined above. Under section 101 of the Local Government Act 1972, local authorities may arrange for the discharge of these responsibilities by a committee or sub-committee of the appropriate authority.
- 3.3 An authority may delegate its functions to those who sit on its licensing committee set up to discharge licensing functions under the 2003 Act. However, when dealing with an application for a sex establishment licence, the members of the committee would not be acting as the licensing committee under the 2003 Act and would instead be exercising their functions under Schedule 3.

<sup>&</sup>lt;sup>1</sup> See section 2 of the 1982 Act. Section 17 of the Local Government (Wales) Act 1994 provides that legislative references to district councils are to be interpreted as references to principal councils in Wales. Unitary County Councils have all the functions and powers of district councils.

#### **Adopting the Provisions**

- 3.4 Section 27 comes into force on 6<sup>th</sup> April 2010 in England and 8<sup>th</sup> May in Wales<sup>2</sup>. On or following this date local authorities may resolve to adopt Schedule 3 to the 1982 Act as amended by the 2009 Act so that it has effect in their area.
- 3.5 Although many local authorities will have already adopted Schedule 3 to the 1982 Act for the licensing of sex shops and sex cinemas, a further resolution is necessary before the provisions introduced by Section 27 will have effect in the local authority area. However, where a local authority has not resolved to adopt Schedule 3 to the 1982 Act before the coming into force of Section 27, the amendments made to Schedule 3 by section 27 will apply automatically if a resolution to adopt Schedule 3 is made subsequently (see Schedule 3 to the 2009 Act).
- 3.6 The procedure for local authorities to adopt Schedule 3 as amended by section 27 is set out is section 2 of the 1982 Act. Firstly, the local authority must pass a resolution specifying that Schedule 3 or, in the case of an authority where Schedule 3 is already in force, the amendments made by section 27 to that Schedule, shall apply to their area and the day on which it or they shall come into force in the area. The specified day must be more than one month after the day on which the resolution was passed.
- 3.7 The local authority shall publish notice that they have passed a resolution under section 2 of the 1982 Act or (in cases where Schedule 3 is already in force but the local authority is adopting the amendments made by section 27) paragraph 2(2) of Schedule 3 to the 2009 Act for two consecutive weeks in a local newspaper that is circulated in their area. The first publication shall not be later than 28 days before the day specified in the resolution for the provisions to come into force in the

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<sup>&</sup>lt;sup>2</sup> Section 27 (11) was brought into force on 2nd March 2010 but only for the purpose of making the transitional orders.

local authority's area. The notice should state the general effect of Schedule 3.

3.8 While there is no statutory duty to do so, prior to deciding whether to pass a resolution, local authorities may, as a matter of good practice, wish to seek the views of local people and businesses. The Secretary of State also encourages local authorities to engage with known sexual entertainment venues at the earliest possible opportunity once a decision to adopt the provisions has been made, to ensure affected businesses are aware of what action they will need to take in order to comply with the new regime.

#### Requirement for a Sex Establishment Licence

- 3.9 Any person wishing to operate a sex establishment as defined by Schedule 3 requires a sex establishment licence, unless the requirement for a licence has been waived by the appropriate authority.
- 3.10 An applicant can apply for a waiver either as part of the application for a licence or separately. The local authority can grant a waiver if they consider that to require a licence would be unreasonable or inappropriate. Where a waiver is granted the appropriate authority should inform the applicant that a waiver has been granted. The waiver may last for such a period that the appropriate authority think fit, but can be terminated by the appropriate authority at any time with 28 days notice.

#### Premises that are deemed to be Sexual Entertainment Venues

3.11 Paragraph 27A of Schedule 3 deems premises with licences to operate as sexual entertainment venues to be sexual entertainment venues whilst their licence remains in force, irrespective of how frequently they are or have been providing relevant entertainment. This remains the case even if premises operate within the exemption for infrequent events.

3.12 If an operator with a sexual entertainment venue licence is operating within the exemption for infrequent events and no longer wants their premises to be treated as a sexual entertainment venue (e.g. because they are no longer operating as a lap dancing club) they may write to the relevant local authority to request that their licence be cancelled. Upon receiving such a request from a licence-holder a local authority must cancel the licence in question.

#### **Notices**

- 3.13 Applicants for a sex establishment licence must give public notice of the application by publishing an advertisement in a local newspaper that is circulated in the local authority area no later than 7 days after the date the application is made.
- 3.14 Where the application relates to premises, a notice should also be displayed on or near the premises in a place where it can be conveniently read by members of the public. The notice should be displayed for a period of 21 day beginning with the date the applications was made.
- 3.15 All notices should be in the form prescribed by the appropriate authority and identify the premises or, if the application relates to a vehicle, vessel or stall, specify where it will be used as a sex establishment.
- 3.16 There are similar notification requirements for applications made under the 2003 Act. Where an applicant is making an application under both Schedule 3 and the 2003 Act at the same time they may wish to combine these requirements where permitted.

#### **Application Forms**

3.17 Unlike the 2003 Act there is no prescribed application form for an application made under Schedule 3 to the 1982 Act. However, the application must be in writing and contain the details set out in paragraph 10 of Schedule 3 along with such other details as the

appropriate authority may reasonably require. Local authorities must provide for applications to be made electronically and may produce and publish recommended application forms for sex establishment licences setting out all the details required.

## **Single Point of Contact**

- 3.18 Following amendments to sub-paragraph 10(14) made by the Provision of Services Regulations 2009, where an application for the grant, renewal or transfer of a licence is made by means of a relevant electronic facility it will be the responsibility of the appropriate authority to send a copy of an application to the chief officer of police, not later than 7 days after the date the application is received.
- 3.19 Where an application is made by any other means the responsibility to send a copy of the application to the chief officer of police within 7 days of the application being made will remain the responsibility of the applicant.
- 3.20 For the purpose of Schedule 3 a relevant electronic facility means the electronic assistance facility referred to in regulation 38 of the Provision of Services Regulations 2009 or any facility established and maintained by the appropriate authority for the purpose of receiving applications under this Schedule electronically.

#### **Fees**

- 3.21 Schedule 3 to the 1982 Act states that an application for the grant, renewal, variations or transfer of a sex establishment licence shall pay a reasonable fee determined by the appropriate authorities, but does not expand on what would be considered to be reasonable.
- 3.22 However, local authorities should have regard to the following documents when determining their fee: *The European Services*

Directive: Guidance for Local Authorities<sup>3</sup> and LACORS Guidance on the impact of the Services Directive on councils setting and administering local licence fees within the service sector.4

## **Objections**

- 3.23 When considering an application for the grant, renewal or transfer of a licence the appropriate authority should have regard to any observations submitted to it by the chief officer of police and any objections that they have received from anyone else within 28 of the application. Any person can object to an application but the objection should be relevant to the grounds set out in paragraph 12 for refusing a licence. Objections should not be based on moral grounds/values<sup>5</sup> and local authorities should not consider objections that are not relevant to the grounds set out in paragraph 12. Objectors must give notice of their objection in writing, stating the general terms of the objection.
- 3.24 Where the appropriate authority receives notice of any objection the authority shall, before considering the application, give notice in writing of the general terms of the objection to the applicant. However, the appropriate authority shall not without the consent of the person making the objection reveal their name or address to the applicant.

#### **Hearings**

- 3.25 Under paragraph 10(19) of Schedule 3, before refusing an application, all applicants should be given the opportunity to appear before and be heard by the local authority committee or sub-committee that is responsible for determining the application.
- Schedule 3 does not make explicit provision for objectors to be heard, 3.26 but this does not mean that such hearings cannot take place. Rather, case law on this matter states that while local authorities are under no

<sup>&</sup>lt;sup>3</sup> http://www.berr.gov.uk/files/file50026.pdf

<sup>4</sup> www.lacors.gov.uk
5 R v Newcastle upon Tyne City Council ex parte The Christian Institute [2001] B.L.G.R. 165

obligation to offer an oral hearing to objectors, they may do so at their discretion. Although a local authority is under a duty to consider any objections made within 28 days of the application, it has discretion to hear later objections provided the applicant is given the opportunity to deal with those objections.<sup>6</sup>

#### Refusal of a Licence

3.27 Paragraph 12 of Schedule 3 sets out the grounds for refusing an application for the grant, renewal or transfer of a licence.

A licence must not be granted:

- (a) to a person under the age of 18;
- (b) to a person who is for the time being disqualified due to the person having had a previous licence revoked in the area of the appropriate authority within the last 12 months;
- (c) to a person, other than a body corporate, who is not resident in an EEA State or was not so resident throughout the period of six months immediately preceding the date when the application was made; or
- (d) to a body corporate which is not incorporated in an EEA State; or
- (e) to a person who has, within a period of 12 months immediately preceding the date when the application was made, been refused the grant or renewal of a licence for the premises, vehicle, vessel or stall in respect of which the application is made, unless the refusal has been reversed on appeal.
- 3.28 A licence may be refused where:
  - (a) the applicant is unsuitable to hold the licence by reason of having been convicted of an offence or for any other reason;
  - (b) if the licence were to be granted, renewed or transferred the business to which it relates would be managed by or carried on for the benefit of a person, other than the applicant, who would be refused the grant, renewal or transfer of such a licence if he made the application himself;

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<sup>&</sup>lt;sup>6</sup> R v Plymouth City Council v Quietlynn [1998] Q.B. 114.

- (c) the number of sex establishments, or of sex establishments of a particular kind, in the relevant locality at the time the application is determined is equal to or exceeds the number which the authority consider is appropriate for that locality;
- (d) that the grant or renewal of the licence would be inappropriate, having regard—
- (i) to the character of the relevant locality; or
- (ii) to the use to which any premises in the vicinity are put; or
- to the layout, character or condition of the premises, vehicle, vessel or stall in respect of which the application is made.
- 3.29 A decision to refuse a licence must be relevant to one or more of the above grounds.
- 3.30 When determining a licence application, the local authority must have regard to any rights the applicant may have under Article 10 (right to freedom of expression) and Article 1, Protocol 1 (protection of property) of the European Convention on Human Rights.7
- The Provision of Services Regulations 20098 amended Schedule 3 to 3.31 the 1982 Act to state that, if having considered an application for the grant, renewal or transfer of a licence, the appropriate authority decides to refuse it on one or more of the above grounds, it must provide the applicant with reasons for the decision in writing.

#### **Relevant Locality**

3.32 Paragraph 12(3)(c) and 12(3)(d) of Schedule 3 allow appropriate authorities to refuse applications on grounds related to an assessment of the "relevant locality". A licence can be refused if either, at the time the application is determined the number of sex establishments, or sex establishments of a particular kind, in the relevant locality is equal to or exceeds the number that the authority considers appropriate for that locality; or that a sex establishment would be inappropriate having

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 $<sup>^{7}</sup>$  Belfast City Council v Miss Behavin' Ltd (Northern Ireland) (2007) [2007] UKHL 19  $^{8}$  Regulation 47

regard to the character of the relevant locality, the use to which any premises in the vicinity are put or the layout, character or condition of the premises. Nil may be the appropriate number.

- 3.33 Schedule 3 to the 1982 Act does not define "relevant locality" further than to say that:
  - (a) in relation to premises, it is the locality where they are situated; and
  - (b) in relation to a vehicle, vessel or stall, any locality where it is desired to use it as a sex establishment.
- 3.34 Clearly, the decision regarding what constitutes the 'relevant locality' is a matter for the appropriate authority. However, such questions must be decided on the facts of the individual application.<sup>9</sup>
- 3.35 Therefore, it is reasonable and potentially useful to future applicants, for a local authority to decide in advance of receiving any applications that certain areas are, or are not, appropriate locations for a sex establishment or a particular number of sex establishments.
  Nevertheless, all applications must be considered on their individual merits.
- 3.36 When considering a particular application case law has indicated that the relevant locality does not have to be a clearly pre-defined area nor are local authorities required to be able to define its precise boundaries. Therefore, while a local authority is not prevented from defining the exact area of the relevant locality, it is equally free to conclude that it simply refers to the area which surrounds the premises specified in the application and does not require further definition.

  Nevertheless a local authority's view of what constitutes a locality could be open to challenge if they took a completely unreasonable view of the area covered, for example, by concluding that two sex establishments 200 miles away from one another were in the same

<sup>&</sup>lt;sup>9</sup> See R v Peterborough City Council ex parte Quietlynn 85 L.G.R. 249 for further guidance.

- locality. Case law also indicates that a relevant locality cannot be an entire local authority area or an entire town or city. 10
- 3.37 Once the appropriate authority has determined the relevant locality, it should seek to make an assessment of the 'character' of the relevant locality and how many, if any, sex establishments, or sex establishments of a particular kind, it considers appropriate for that relevant locality.
- 3.38 Section 27 amends paragraph 12(3)(c) of Schedule 3 to allow local authorities to determine an appropriate number of sex establishments of a particular kind. In practice, this means that the appropriate authority may, for example, decide that a particular locality is suitable for a sex shop but is not suitable for a sexual entertainment venue or vice versa.

#### **Licence Conditions**

- 3.39 Once the appropriate authority has decided to grant a licence they are able to impose terms, conditions and restrictions on that licence, either in the form of conditions specific to the individual licence under paragraph 8 of Schedule 3 or standard conditions applicable to all sex establishments, or particular types of sex establishments, prescribed by regulations made by the appropriate authority under paragraph 13 of Schedule 3.
- 3.40 Paragraph 13 provides examples of the matters that standard conditions may address which include but are not restricted to:
  - The hours of opening and closing
  - Displays and advertisements on or in sex establishments
  - The visibility of the interior of a sex establishment to passers-by
  - Any change of use from one kind of sex establishment to another

<sup>&</sup>lt;sup>10</sup> R v Peterborough City Council ex parte Quietlynn 85 L.G.R. 249

- 3.41 Where the appropriate authority decides to produce standard conditions under paragraph 13 they will apply to every licence granted, renewed or transferred by the authority unless they have been expressly excluded or varied.
- 3.42 Most sexual entertainment venues will require a 2003 Act licence as well as a sex establishment licence. Where this is the case, local authorities should avoid duplicating licence conditions and should ensure that conditions imposed on the each licence are relevant to the activities authorised by that licence. For example, conditions relating to the sale of alcohol should only appear on a premises licences or clubs premises certificate and should not be imposed on sexual entertainment venue licence. Likewise, conditions relating the provisions of relevant entertainment should appear on the sexual entertainment venue licence and not a premises licence or club premises certificate. Local authorities should also avoid imposing conditions on either licence that are contradictory.

#### **Duration of Licences**

3.43 Licences for sex establishments can be granted for up to one year.

#### **Appeals**

3.44 In the event that the appropriate authority refuses an application for the grant, renewal or transfer of a sex establishment licence the applicant may appeal the decision in a magistrates' court, unless the application was refused under 12(3)(c) or (d), in which case the applicant can only challenge the refusal by way of judicial review.

#### **Licensing Policies**

3.45 While local authorities are not required to publish a licensing policy relating to sex establishments they can do so if they wish as long as it

does not prevent any individual application from being considered on its merits at the time the application is made.<sup>11</sup>

- 3.46 A licensing policy for sex establishments might include statements about where local authorities are likely to consider to be appropriate or inappropriate locations for such venues. This could be set out in general terms by reference to a particular type of premises, such as a school or place of worship, or more specifically, by reference to a defined locality.
- 3.47 Local authorities could also use a licensing policy to indicate how many sex establishments, or sex establishments of a particular kind, they consider to be appropriate for a particular locality.
- 3.48 Local authorities can also produce different policies or a separate set of criteria for different types of sex establishments. This might be appropriate to reflect distinctions between the operating requirements of different sex establishments or the fact that the location that a local authority considers appropriate for a sex shop may be different to that of a sexual entertainment venue.

#### Offences

- 3.49 The offences under Schedule 3 are set out in paragraphs 20 to 23 of that Schedule and include:
  - knowingly causing or permitting the use of any premises as a sex establishment without a licence;
  - being the holder of a licence, knowingly employing a person in a sex establishment who is disqualified from holding a licence;
  - being the holder of a licence, knowingly contravenes, or without reasonable excuse knowingly permits the contravention of, a term, condition or restriction specified in a licence;
  - being the servant or agent of the holder of a licence, without reasonable excuse knowingly contravenes, or without reasonable

<sup>&</sup>lt;sup>11</sup> R v Peterborough City Council ex parte Quietlynn Ltd (1986) 85 LGR 249

- excuse knowingly permits the contravention of, a term, condition or restriction specified in a licence;
- being the holder of a licence, without reasonable excuse knowingly permits a person under the age of 18 to enter the establishment
- being the holder of a licence, employs a person known to them to be under 18 years of age in the business of the establishment.
- 3.50 A person guilty of any of the above offences is liable on summary conviction to a fine not exceeding £20,000.
- 3.51 It is also an offence for the holder of a licence, without reasonable excuse to fail to exhibit a copy of the licence and any standard conditions applicable to the licence in a suitable place as specified in the licence. A person guilty to this offence shall be liable on summary conviction to a fine not exceeding level 3 on the standard scale.

## **Provisions Relating to Existing Premises**

3.52 Where a local authority resolves that Schedule 3 apply in their area having not previously made such a resolution, paragraphs 28 and 29 will have effect for the purpose of sex shop, sex cinemas and hostess bars, but will not have effect for the purpose of sexual entertainment venues. The transitional provisions relating to sexual entertainment venues are explained in part 4 of this guidance.

### **The Services Directive**

- 3.53 Schedule 3 to the 1982 Act constitutes an authorisation scheme under Article 9 of the EU Services Directive 2006/123/EC ("the Directive") which was implemented in the UK by the Provision of Services Regulations 2009 ("2009 Regulations"), which came into force on 28th December 2009. Local authorities must ensure they comply with the Regulations when applying the licensing provisions in Schedule 3.
- 3.54 The Department of Business, Innovation and Skills (BIS) has produced guidance for both businesses and local authorities to assist in

understanding the impact of the Directive and 2009 Regulations and what service providers and relevant authorities must do in order to comply. Both guidance documents can be found on the BIS website: http://www.berr.gov.uk/whatwedo/europeandtrade/europe/services-directive/page9583.html

3.55 In particular, the 2009 Regulations may affect the way in which local authorities set application fees, process applications and grant licences.

#### TRANSITIONAL PROVISIONS

4.1 This section provides guidance on the transitional provisions as set out in the *Policing and Crime Act 2009 (Commencement No.1, and Transitional and Saving Provisions)(England) Order 2010 ("the Transitional Order") and the Policing and Crime Act 2009 (Consequential Provisions)(England) Order 2010 ("the Consequential Order") and the equivalent orders made by Welsh Ministers for Wales.* 

## **Transitional Period**

- 4.2 The 'transitional period' will last for 12-months beginning with the date that the local authority resolves that Schedule 3 as amended by the 2009 Act will come into force in their area ('the 1st appointed day'). Six months following the 1st appointed day will be known as the '2nd appointed day' and the day on which the transitional period ends will be known as the '3rd appointed day'.
- 4.3 The appointed days will vary across local authority areas depending on when individual local authorities resolve that the provisions will come into force in their area.

### **Existing Operators**

4.4 To allow time to comply with the new regime, existing operators, who, immediately before the 1st appointed day, have a 2003 Act licence and lawfully use premises as a sexual entertainment venue under that licence or are undertaking preparatory work to use the venue in that way will be allowed to continue to provide relevant entertainment until the 3rd appointed day or the determination of any application they have submitted before that time (including any appeal against the refusal to grant a licence), whichever is later.

- 4.5 "Preparatory work" refers to work carried out by an operator, such as a refurbishment or refit, in order that they can use the premises as a sexual entertainment venue in the future. The operator will have been granted a 2003 Act licence before the 1<sup>st</sup> appointed day but will not have used the premises as a sexual entertainment venue by that date. It is likely that such operators will be known to a local authority. However, where a dispute arises between a local authority and an licence-holder over whether the licence-holder qualifies as an existing operator by virtue of this provision the local authority will need to seek evidence from the licence-holder to demonstrate that they clearly intended to operate a sexual entertainment venue in the future and work had been done to achieve this end.
- 4.6 For the purposes of the Transitional Order a "2003 Act Licence" means a premises licence or club premises certificate under which it is lawful to provide relevant entertainment.

## **New Applicants**

4.7 New applicants are people who wish to use premises as a sexual entertainment venue after the 1st appointed day but do not already have a premises licence or club premises certificate to operate as such under the 2003 Act or do have such a licence but have not taken any steps towards operating as such. After the 1st appointed day new applicants will not be able to operate as a sexual entertainment venue until they have been granted a sexual entertainment venue licence.

#### **Determining Applications Received On or Before the 2nd Appointed Day**

4.8 Applicants will be able to submit their application for a sexual entertainment venue from the 1st appointed day onwards.

- 4.9 As the appropriate authority is able to refuse applications having regard to the number of sex establishment they consider appropriate for a particular locality, all applications made on or after the 1<sup>st</sup> appointed day but on or before the 2nd appointed day shall be considered together. This will ensure that applicants are given sufficient time to submit their application and all applications received on or before the 2nd appointed day are considered on their individual merit and not on a first come first serve basis.
- 4.10 No applications shall be determined before the 2nd appointed day.

  After the 2nd appointed day the appropriate authority shall decide what if any licences should be granted. If a new applicant is granted a licence it will take effect immediately. If an existing operator is granted a licence, it will not take effect until the 3rd appointed day, up to which point they will be allowed to continue to operate under their existing premises licence or club premises certificate.

## **Determining Applications Received After the 2nd Appointed Day**

- 4.11 Applications made after the 2nd appointed day shall be considered when they are made but only once all applications made on or before that date have been determined. However, reference to determination here does not include references to the determination of any appeal against the refusal of a licence.
- 4.12 As with applications received on or before the 2nd appointed day, licences granted to new applicants shall take effect immediately and licences granted to existing operators shall take effect from the 3rd appointed day or, if later, the date the application is determined.

#### **Outstanding Applications**

4.13 Local authorities should attempt where possible to determine outstanding applications made under the 2003 Act, which include an application for the provision of relevant entertainment, before the date

that Schedule 3 as amended by the 2009 Act comes into force in their area.

4.14 Where it has not been possible to determine application before the 1st appointed day, local authorities should advise applicants that they will need to submit an application for a sex establishment licence as set out in Schedule 3 if they wish to provide relevant entertainment. From the 1st appointed day onwards outstanding applicants shall be dealt with as though they are new applicants.

### **Existing Licence Conditions**

- 4.15 In many cases licences granted under the 2003 Act to existing operators will contain conditions that relate expressly and exclusively to the provision of relevant entertainment. Such a condition might prohibit contact between a performer and customer during a lap dance. In these cases, in order to avoid duplication, where conditions on premises licences or club premises certificates relate only to the provision of relevant entertainment, they shall be read as if they were deleted from the 3rd appointed day onwards.
- 4.16 In cases where conditions on a premises licence or clubs premises certificate are inconsistent with, and less onerous than, the conditions in the licence granted under the 1982 Act they shall likewise be read as though they have been deleted.
- 4.17 Where a local authority decides to grant a sex establishment licence to an existing operator, who is subject to conditions on their existing premises licence or club premises certificate that relate expressly to the provision of relevant entertainment, they may wish to replicate the existing conditions on the new sex establishment licence if they believe that the existing conditions are sufficient. However, they could equally decide to impose new conditions consistent with Schedule 3 if they believe that new or additional conditions are necessary.

4.18 Although the Transitional Order does not require redundant conditions to be physically removed from a premises licence or club premises certificate, operators and local authorities may agree that this is desirable in order to clarify the operator's legal obligations. Such changes can be made via the minor variations procedure under section 41A of the 2003 Act.

## **ECHR Considerations**

- 4.19 The Transitional Order allows local authorities to refuse applications, whether they are from existing operators or new applicants, on one or more grounds set out in paragraph 12 of Schedule 3. When making such decisions, local authorities must take into account any rights the existing operators may have under Article 1, Protocol 1 of the European Convention on Human Rights (which entitles every person to the peaceful enjoyment of their possessions) and Article 10 (freedom of expression).
- In light of the leading case of Belfast City Council v Miss Behavin' Ltd 4.20 (Northern Ireland)<sup>12</sup> it would be prudent for local authorities to assume that freedom of expression includes the right to use particular premises as sexual entertainment venues and that a person who is denied the right to use his premises as a sexual entertainment venue where he already has a licence to do so under the 2003 Act (or in future under the 1982 Act) has been deprived of possessions. (Some Lords did not decide this point or disagreed that such rights were engaged and therefore it would still be open to local authorities to argue that such rights were not engaged in a particular case). However, in any event, the House of Lords were agreed that such rights would only be engaged at a low level. This led Lord Hoffman to say that if the local authority exercises its powers rationally and in accordance with the purposes of the statutory provisions, it would require very unusual facts for it to amount to a disproportionate restriction on Convention rights.

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<sup>&</sup>lt;sup>12</sup> [2007] UKHL 19

4.21 Nevertheless, local authorities would be well advised to consider whether any interference with the applicant's rights under Article 10 or Article 1, Protocol 1 of the European Convention on Human Rights is necessary and proportionate for the prevention of disorder or crime, for the protection of health or morals or for the protection of the rights and freedoms of others or, in the case of Article 1, Protocol 1, can be justified in the general interest.

#### **Changes to Licensing Policies**

- 4.22 Many local authorities who have already adopted Schedule 3 will have published a licensing policy for sex establishments. Such policies may provide a useful guide to potential applicants about whether a particular application is likely to be successful or not.
- 4.23 Upon resolving to adopt the sexual entertainment venue provisions introduced by the 2009 Act, local authorities should ensure that their licensing policies for sex establishments are up to date and reflect the changes introduced by Section 27. This could mean updating existing policies or producing a policy specific to regulation of sexual entertainment venues.

#### London

#### **Sex Encounter Establishments**

4.24 London local authorities which have adopted Schedule 3 to the 1982
Act as amended by the Greater London Council (General Powers) Act
1986 are able to regulate sex encounter establishments. However,
under sub-paragraph 3A(i) premises that hold a premises licence or
club premises certificate for the provision of regulated entertainment or
late night refreshment are not regarded as sex encounter
establishments. This means that, in practice, there are very few, if any,
premises that are licensed as sex encounter establishments.

- 4.25 Therefore, the transitional provisions set out that where a local authority, which has previously adopted provisions to regulate sex encounter establishments, passes a resolution to adopt Schedule 3, as amended by section 27, the existing sex encounter establishment category will be replaced by the new sexual entertainment venue category.
- 4.26 In these circumstances, an existing sex encounter establishment licence will be treated as though it had been granted under the new sexual entertainment venue regime with any terms, conditions and restrictions carried over.

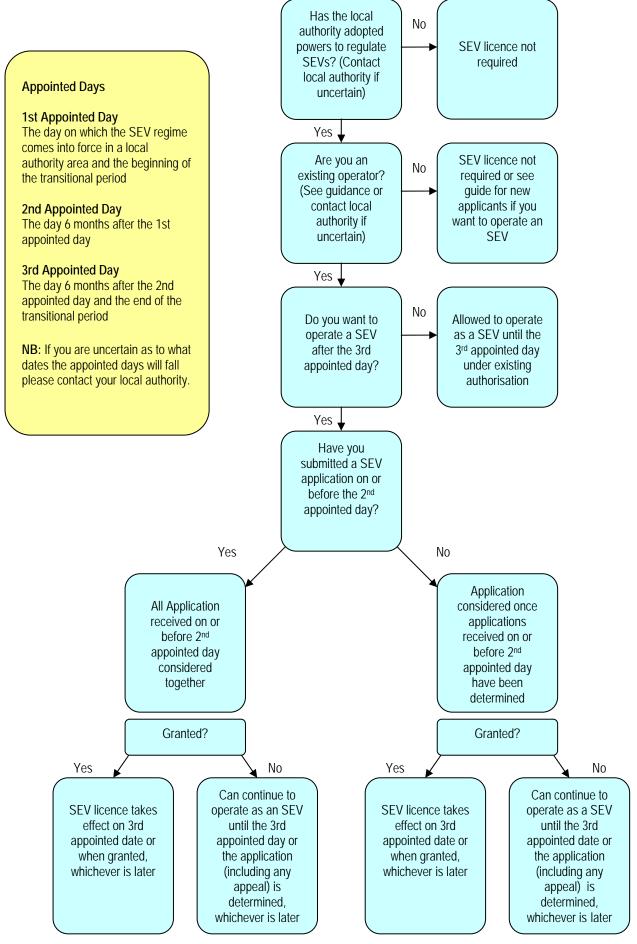
#### **Hostess Bars**

- 4.27 The hostess bar category of sex establishment, as introduced by section 33 of the London Local Authorities Act 2007, is largely unaffected by the 2009 Act provisions.
- 4.28 In cases where a London local authority has already resolved that the hostess bar category has effect in their area, they will be able to retain this category after the amendments made by the 2009 Act have been adopted and the sex encounter establishment category has been repealed, subject to the amendments made to Schedule 3 by the 2009 Act. Where London local authorities have not adopted the sexual entertainment venue provisions, it will still be open for them to resolve to adopt the hostess bar category after the 2009 Act provisions have been adopted without having to adopt the sex encounter establishment category.

## **Soliciting for Custom**

4.29 Under Section 22 of the London Local Authorities Act 2004, as amended by Section 72 of the London Local Authorities Act 2007, it is an offence in London to solicit for custom for a sex establishment. However, paragraph 2A provides a defence if the premises concerned are licensed under Part 3 of the 2003 Act. 4.30 When a London local authority resolves to adopt the provisions introduced by Section 27, it will be a defence if the premises are licensed as a sexual entertainment venue under Schedule 3 of the 1982 Act or are operating lawfully under a 2003 Act licence during the transitional period at the time of the alleged offence.

# ANNEX A: GUIDE TO TRANSITIONAL PERIOD AND EXISTING OPERATORS



## ANNEX B: GUIDE TO TRANSITIONAL PERIOD AND NEW APPLICANTS

