Report to	Council	
	17 February 2015	Item
Report of	Chief finance officer	7
Subject	General fund revenue budget and capital programme 2015-16	1

Purpose

To propose for approval the budget and budgetary requirement, council tax requirement, level of council tax, and non-housing capital programme, for the financial year 2015-16 and the non-housing capital plan 2015/16 to 2019/20.

Recommendations

- 1. To approve cabinet's recommendations of 4 February for the 2015/16 financial year:
 - a) that the council's budgetary requirement be set to £17.056m and that the budgets set out in paragraphs 6.1 and 6.3 of Annex A are approved, taking into account the savings, income and other budget movements set out in the report and appendix 2 of annex A;
 - b) that the council's council tax requirement is set at £8.315m;
 - c) that council tax should be set at £239.34 for band D, which is an increase of 1.95%;
 - d) that the precept of the collection fund for 2015/16 be set at £8.081m calculated in accordance with sections 32-36 of the Local Government Finance Act 1992 as amended by the Localism Act 2011 as per the statutory determination at annex B;
 - e) that a new general fund earmarked reserve be set up into which all Section 31 Business Rates Relief grant monies are transferred until applied to offset related business rates deficits as they arise;
 - f) that the prudent level of reserves for the council is set at £4.474m in accordance with the recommendation of the chief finance officer;
 - g) that the non-housing capital plan 2015/16 to 2019/20 should be as set out in paragraph 9.7 of annex A and the further detail provided in Annexes C-E;
 - h) that the non-housing capital programme 2015/16 should be as set out in paragraph 10.3 of annex A including the council elements of the Greater Norwich Growth Programme,
- 2. To allocate the neighbourhood Community Infrastructure Levy for 2015/16 as set out in Annex E.

- 3. To approve the Greater Norwich Growth programme as set out at Annex D.
- 4. To approve the addition of the extended Push the Pedalways programme to the 2015/16 to 2019/20 capital plan and the 2015/16 capital programme as set out at Annex F subject to the Department for Transport approving the scheme; and that Council confirms its acceptance of the DfT's condition of grant that it accepts responsibility for meeting any costs over and above the DfT contribution requested as set out in paragraph 9.

Corporate and service priorities

The report helps to meet all the corporate priorities.

Financial implications

This report sets the general fund budgetary requirement, the council tax requirement and non-housing capital programme for 2015/16.

Ward/s: All wards

Cabinet member: Councillor Waters – Deputy leader and resources

Contact officers

Justine Hartley, chief finance officer

01603 212440

Background documents

None

Report

- 1. Cabinet considered a report (annex A) at its meeting of 4 February, and approved recommendations to council as follows:
 - a) that the council's budgetary requirement be set to £17.056m (para 6.1 of annex A);
 - b) that the proposed general fund budgets be approved, taking into account the savings, income and other budget movements set out in the report. (para 6.3 of annex A);
 - c) that the council's council tax requirement be set at £8.315m and that council tax be set at £239.34 for band D, which is an increase of 1.95% (para 7.1 of Annex A);
 - d) that the precept on the council tax collection fund for 2015/16 be set at £8.081m calculated in accordance with sections 32-36 of the Local Government Finance Act 1992 as amended by the Localism Act 2011 (para 7.1 of Annex A);
 - e) that a new general fund earmarked reserve be set up into which all Section 31 Business Rates Relief grant monies are transferred until applied to offset related business rates deficits as they arise (para 8.2of Annex A);
 - f) that the prudent level of reserves for the council be set at £4.474 in accordance with the recommendation of the chief finance officer (para 8.5 of annex A);
 - g) that the proposed Non-housing capital plan 2015/16 to 2019/20 (para 9.7 of annex A) and the Non-housing capital programme 2015/16 (para 10.3 of annex A) be approved.

Budgetary context

- 2. Since the drafting of budgets for consideration by cabinet, the government has confirmed that the limit for council tax increases beyond which a local referendum is required will remain at 2%. The recommended increase in council tax of 1.95% is within this limit, and will not therefore trigger a local referendum.
- 3. Additionally, the government has now issued the finalised Formula Settlement Grant confirming the figure for the council for Revenue Support Grant for 2015/16, and New Homes Bonus and other grants for 2015/16 have also been confirmed. There are no significant changes in the grant amounts announced and the chief finance officer does not consider any amendments to the proposed budgets reviewed by cabinet are required as a result of these recent announcements.
- At the time of the drafting of budgets for consideration by cabinet the final Council Tax base was not confirmed pending Council consideration on January 27 of changes to the council tax reduction scheme. The statutory

determination at Annex B reflects the final Council Tax base as confirmed by the chief finance officer under delegated powers, and also reflects the following proposed increases in Council tax:

Preceptor	% increase
Norwich City Council	1.950
Norfolk County Council	Nil
Office of the Police and Crime Commissioner for Norfolk	1.976

Capital programme 2015/16 and capital plan 2015/16 to 2019/20 – further information provided

- 5. Following review of the proposed budget papers at Scrutiny Committee on 29 January, a further breakdown of the capital plan for 2015/16 to 2019/20 at capital programme level was presented to Cabinet on 4 February. This breakdown is shown at Annex C.
- 6. On 14 January Cabinet reviewed the Greater Norwich Growth programme for 2015/16 and resolved to recommend council approve the programme. Cabinet also approved the inclusion of the council's elements of the Greater Norwich Growth programme within the council's own 2015/16 proposed capital programme. The Greater Norwich Growth programme and the Norwich City Council elements of this included within the capital programme are set out at Annex D.
- On 4 February Cabinet reviewed the proposed application of the neighbourhood funding element of Community Infrastructure Levy (CIL) for 2015/16. Cabinet resolved to recommend council approve the programme which is set out at Annex E and included within the capital programme at Annex A.

Proposed addition to the capital programme 2015/16 and capital plan 2015/16 to 2019/20 set out at Annex A

- 8. On 31 December 2014 the Department for Transport (DfT) invited the council to apply for £8.427m of funding to continue the work on the Push the Pedalways programme of cycling infrastructure. Cabinet agreed on January 14 that an application should be submitted and this has now been done see Annex F.
- 9. As part of the application the DfT require assurance that Norwich City Council:
- has allocated sufficient budget to deliver this scheme on the basis of its proposed funding contribution; and
- accepts responsibility for meeting any costs over and above the DfT contribution requested, including potential cost overruns and the underwriting of any funding contributions expected from third parties.
- 10. The application specified that these assurances could only be provided following consideration by Council on 17 February. Letters of assurance have been obtained from all parties that they intend to provide the funding set out at Annex F.

Integrated impact assessment **NORWICH** City Council The IIA should assess the impact of the recommendation being made by the report **Report author to complete Committee:** Council **Committee date:** 17 February 2015 Head of service: Justine Hartley, Chief finance officer General Fund Budget & Capital Programme 2015/16 **Report subject:** Date assessed: 16 January 2015 **Description:** This integrated impact assessment covers the proposed general fund budget, capital programme, and council tax for 2015/16

	Impact			
Economic (please add an 'x' as appropriate)	Neutral	Positive	Negative	Comments
Finance (value for money)				The recommendations of the report will secure continuing value for money in the provision of services to council tax payers and other residents of the city
Other departments and services e.g. office facilities, customer contact	\square			
ICT services				
Economic development				
Financial inclusion	\square			
Social (please add an 'x' as appropriate)	Neutral	Positive	Negative	Comments
Safeguarding children and adults	\square			
S17 crime and disorder act 1998				
Human Rights Act 1998	\square			
Health and well being				

Equality and diversity (please add an 'x' as appropriate)	Neutral	Positive	Negative	Comments
Relations between groups (cohesion)	\square			
Eliminating discrimination & harassment	\square			
Advancing equality of opportunity	\square			
Environmental (please add an 'x' as appropriate)	Neutral	Positive	Negative	Comments
Transportation	\square			
Natural and built environment		\square		The proposed capital plan and programme will provide for improvements to the council's assets and the surrounding environment
Waste minimisation & resource use				
Pollution	\square			
Sustainable procurement				
Energy and climate change		\square		The proposed capital plan and programme will provide for improvements in thermal and carbon efficiency
(Please add an 'x' as appropriate)	Neutral	Positive	Negative	Comments

Risk management			The risks underlying the proposed budgets, council tax, and capital plan and programme have been assessed and prudent provision made for the financial consequences of those risks both within the budgets and the recommended prudent minimum level of general fund reserves
Recommendations from impact ass	essment		
Positive			
None			
Negative			
None			
Neutral			
None			
Issues			
None			

Report to	Cabinet
	4 February 2015
Report of	Chief finance officer
Subject	General fund revenue budget and non-housing capital programme 2015/16

Purpose

To set a budgetary requirement, council tax requirement and level of council tax and to approve the non-housing capital programme, for the financial year 2015/16.

Recommendations

That cabinet recommends to council:

- a) that the council's budgetary requirement for the 2015/16 financial year be set to £17,056m (para 6.1);
- b) that the proposed general fund budgets for 2015/16 be approved, taking into account the savings, income and other budget movements set out in the report. (para 6.3);
- c) that the council's council tax requirement for 2015/16 be set at £8.315m and that council tax be set at £239.34 for Band D, which is an increase of 1.95% (para 7.1), the impact of the increase for all bands is shown in table 7.2;
- d) that the precept on the council tax collection fund for 2015/16 be set at £8.081m calculated in accordance with Sections 32-36 of the Local Government Finance Act 1992 as amended by the Localism Act 2011 (para 7.1);
- e) that a new general fund earmarked reserve be set up into which all Section 31 Business Rates Relief grant monies are transferred until applied to offset related business rates deficits as they arise (para 8.2);
- f) that the prudent level of reserves for the council be set at £4.474m in accordance with the recommendation of the Chief finance officer (para 8.5);
- g) that the proposed non-housing capital plan 2015/16 to 2019/20 (para 9.8) and the non-housing capital programme 2015/16 (para 10.3) be approved;

and

h) That cabinet delegates to the Executive head of regeneration and development and the Chief finance officer, in consultation with the Deputy leader and resources, the authority to agree the asset maintenance programme and the final scheme details, including any adjustment to the financial allocations of the section 106 works, provided that this investment is contained within the total budgetary provision shown in Table 10.3.

Corporate and service priorities

The report helps to meet all the corporate priorities.

Financial implications

This report sets out the proposed budget requirement for 2015/16 of £17.056m and the means by which this is to be financed, including through a proposed council tax of £239.34 per Band D property.

It also sets out the proposed capital programme for 2015/16, and the proposed capital plan illustrating how anticipated capital expenditure needs can be financed over the medium term.

Ward/s: All wards

Cabinet member: Councillor Waters - Deputy leader and resources

Contact officers

Justine Hartley, Chief finance officer

01603 212440

Background documents

None

Report

1. Contents of report

- 1.1 The contents of this report are set out as follows:
 - 2. <u>Budgetary context</u>
 - 3. Medium Term Financial Strategy (MTFS)
 - 4. <u>Preparation of the 2015/16 budget</u>
 - 5. <u>Budgetary resources</u>
 - 6. <u>Budgetary requirement income and expenditure</u>
 - 7. <u>Council tax precept</u>
 - 8. <u>Report by the Chief finance officer on the robustness of estimates,</u> reserves and balances
 - 9. Capital resources and capital plan 2015/16 to 2019/20
 - 10. Proposed capital programme 2015/16
 - 11. Progress in reducing the council's carbon footprint

Appendix 1 Budget consultation results

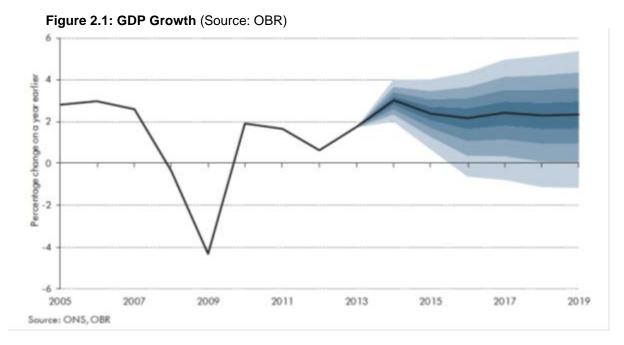
Appendix 2 Movements in budgets 2015/16 by type

Appendix 3 Key savings, income and growth from the transformation programme

Appendix 4 Calculation of prudent minimum balance

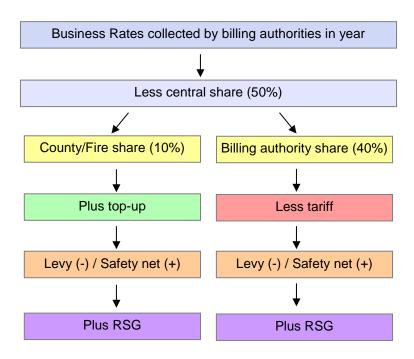
2. Budgetary context

2.1 The strength of the UK economy in 2014 has meant that the Office for Budget Responsibility (OBR) has consistently revised up its forecasts for growth. The recovery continues to be driven primarily by consumer expenditure as opposed to business investment, despite wage growth lagging behind inflation for the majority of the year. Surging growth in the housing market in the first half of the year led to some speculation that there could be a housing bubble in the UK. However, after the Bank of England acted to tighten mortgage lending rules, growth has cooled significantly. It also expects some slowdown from the rapid growth of 2014 and the OBR is forecasting GDP growth to remain above 2.0% until at least 2019. Inflation, on the other hand, is expected to remain benign throughout the forecasted period and is not expected to hit the Bank of England's 2.0% target until 2017.



- 2.2 Public Sector Net Borrowing (PSNB) has not fallen as expected this year but rather has continued to rise as the government struggles to reduce the budget deficit. PSNB is still forecast to fall each year and the OBR expects a budget surplus by 2019. Comparisons, however, between the March Budget and the Autumn Statement forecasts are difficult to make due to a change in accounting methodology which has seen the OBR adopt ESA10 rather than ESA95.
- 2.3 The **Business Rates Retention Scheme** replaced the Formula Grant system from 2013/14. The scheme takes the business rates collected in a geographical area during the year and applies various splits, additions and/or reductions to calculate an authority's final allocation. Part of the government's rationale in setting up the new scheme is to allow local authorities to retain part of the future growth in their business rates.
- 2.4 The diagram below illustrates how the scheme calculates funding for local authorities. Central government has decided that billing authorities such as Norwich City Council will receive 40% of the business rates collected in their area.

Diagram 2.2: Business rates retention scheme



- 2.5 The business rates collected during the year by billing authorities are split 50:50 between central government and local government. Central government's share will be used to fund Revenue Support Grant (RSG) and other grants to local government.
- 2.6 Each authority then pays a tariff or receives a top-up to redistribute business rates more evenly across authorities. The tariffs and top-ups were set in 2013/14 based on the previous 'Four Block Model' distribution and were due to be uprated by September 2013 RPI. However, this increase has been capped to 2%.
- 2.7 A levy and 'safety net' system also operates to ensure that a 1% increase in business rates is limited to a 1% increase in retained income, with the surplus funding any authority whose income drops by more than 7.5% below their baseline funding.
- 2.8 In the years where the 50% local share is less than local government spending totals, the difference is returned to local government via RSG. This is allocated pro-rata to local authorities' funding baseline.
- 2.9 Therefore, there is a specific need for billing authorities to accurately forecast future business rates. The Council has committed resources to this task but is hampered by the number of appeals on properties on our ratings list. Although progress has been made in settling appeals over the past year, there remains a backlog at the Valuation Office which presents a significant risk to forecasts.
- 2.10 The Government reimburses authorities for the impact of tax changes for small business and other additional business rate reliefs announced in the Autumn Statement each year by means of a Section 31 grant payment. The grant amount is based on actual costs as captured at year end via local authority returns. The grant is received in the year to which the business rates relate but is required to offset impacts on the general fund revenue account in the following two years.

3. Medium Term Financial Strategy (MTFS)

- 3.1 The council's budget is underpinned by the MTFS. The financial projections underlying the MTFS have been revised to reflect changes in assumptions, the provisional Local Government Finance Settlement and the changing risk environment in which the council operates. Other budget pressures including inflation and demographic requirements have also been factored in to produce a projection of the council's medium term financial position.
- 3.2 The presentation of savings in the MTFS shows the <u>net</u> savings required to deliver a balanced budget. Items such as growth and decreases in income are now incorporated within the transformation programme and net off against the savings to be delivered.
- 3.3 A net reduction for 2015/16 of £0.969m has now been included within the budget. The MTFS shows a need to make further net savings of £11.6m over the next 5 years, which following the "smoothed" approach equates to £2.3m each year. This is an increase from the £1.9m of savings set out in the 2014/15 budget papers principally as a result of:
 - Lower business rate revenues in 2014/15 than expected in the MTFS;
 - Removal of assumptions of new allocations of New Homes Bonus given the uncertainties surrounding the future of this grant;
 - Removal of assumed income streams associated with a proposed commercial arrangement which is not now certain to go ahead;
 - The assumption that future business rate deficits will offset section 31 grant received and the recommended transfer from general to earmarked reserves of section 31 monies received to date (see para 8.2).
- 3.4 In assessing the longer term financial stability of the council, consideration has been given balancing external factors, such as global and macro-economic risks that may cause the government to increase and/or extend its austerity measures, with the need to maintain services to the residents of Norwich. To a certain degree, the strong culture of forward planning and prudent financial management that exists within the Council mitigates these external risks and allows minimum reserve levels to be set below current reserve levels.
- 3.5 Payroll-related inflation has been estimated at 3.6%, to include estimates for an annual pay settlement, payroll drift and increases in pension contributions. Inflation has been allowed for on premises costs, supplies and services and transport at 2.0%, to reflect forecast changes in CPI.
- 3.6 Specific grant figures have been confirmed by the Department for Communities & Local Government for 2015/16. Grants for future years have been estimated at 2015/16 levels, except for New Homes Bonus and Housing Benefit / CTS Administration Grants. There is a significant level of uncertainty around the future of the new Homes Bonus grant so whilst current allocations of the grant have been left in for the remaining years that they are due to be paid, no new allocations of New Homes Bonus grant have been anticipated. Housing Benefit / CTS Administration Grants, have been assumed to decrease by 5% per year.

The MTFS assumes no increases in Council Tax beyond that recommended in this report for 2015/16.

- 3.7 Anticipated growth in business rates from 2014/15 to 2015/16 has not materialised largely as a result of the settling of appeals and this has put further pressure on the council's finances. In addition, the MTFS assumes all Section 31 business rate relief grant is transferred to an earmarked reserve and used to offset the impact of related business rate deficits in future years.
- 3.8 The table below shows the proposed budget for 2015/16 and the medium term financial projections for the 5 years to 2020/21.

	2015/16	2016/17	2017/18	2018/19	2019/20	2020/21
	Year 1	Year 2	Year 3	Year 4	Year 5	Year 6
	£000s	£000s	£000s	£000s	£000s	£000s
Employees	£17,381	£18,007	£18,583	£18,992	£19,410	£19,837
Premises	£9,209	£9,393	£9,581	£9,773	£9,968	£10,167
Transport	£272	£280	£288	£297	£306	£315
Supplies & Services	£15,313	£15,543	£16,009	£16,489	£16,984	£17,494
Capital Charges	£3,526	£3,526	£3,526	£3,526	£3,526	£3,526
Transfer Payments	£68,533	£68,533	£68,533	£68,533	£68,533	£68,533
Third Party Payments	£7,531	£7,612	£7,764	£7,920	£8,078	£8,240
Centrally Managed	£1,253	£1,279	£1,304	£1,330	£1,357	£1,384
Recharge Expenditure	£16,925	£16,925	£16,925	£16,925	£16,925	£16,925
Recharge Income	-£25,157	-£25,157	-£25,157	-£25,157	-£25,157	-£25,157
In-Year Savings	£0	£0	£0	£0	£0	£0
Receipts	-£24,454	-£24,821	-£25,193	-£25,571	-£25,955	-£26,344
Government Grants:	£0	£0	£0	£0	£0	£0
New Homes Bonus	-£2,356	-£2,356	-£1,681	-£1,167	-£742	-£317
PFI Grant	-£1,429	-£1,429	£0	£0	£0	£0
Benefit Subsidy	-£67,379	-£67,379	-£67,379	-£67,379	-£67,379	-£67,379
Benefit/CTS Admin Grant	-£1,227	-£1,209	-£1,145	-£1,081	-£1,018	-£954
Other Government Grants	-£503	-£503	-£503	-£503	-£503	-£503
Subtotal budgets	£17,439	£18,245	£21,457	£22,928	£24,334	£25,767
Savings	0	-£2,315	-£4,630	-£6,945	-£9,260	-£11,575
Contribution to/(from) bals	-£383	£451	-£1,204	-£1,091	-£888	£302
Budget requirement	£17,056	£16,380	£15,622	£14,892	£14,186	£14,495
Share of NNDR (Baseline)	-£4,645	-£5,218	-£5,378	-£5,566	-£5,777	-£6,002
Council Tax Freeze Grants	£0	£0	£0	£0	£0	£0
Formula Funding	-£4,096	-£3,000	-£2,000	-£1,000	£0	£0
Council Tax Requirement	-£8,315	-£8,162	-£8,244	-£8,326	-£8,409	-£8,493
Total funding	-£17,056	-£16,380	-£15,622	-£14,892	-£14,186	-£14,495
					CO 045	00.045
New savings (smoothed)		£2,315	£2,315	£2,315	£2,315	£2,315

Table 3.1: Budget 2015/16 and medium term financial projections for 5 years to 2020/21

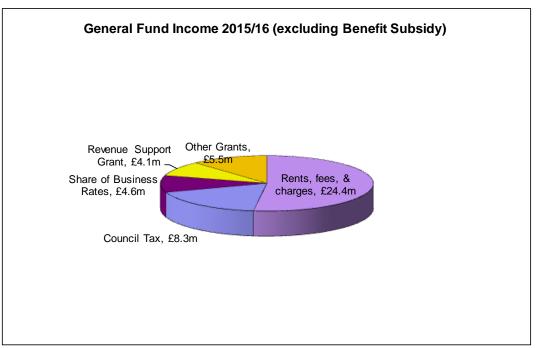
Balance brought forward	-£8,186	-£7,803	-£8,254	-£7,050	-£5,959	-£5,071
Contributions (to)/from I&E	£383	-£451	£1,204	£1,091	£888	-£302
Balance carried forward	-£7,803	-£8,254	-£7,050	-£5,959	-£5,071	-£5,373
Relative to controllable spend	17%	17%	14%	12%	10%	10%

4. Preparation of the 2015/16 budget

- 4.1 Guided by the council's corporate plan and its 'changing pace blueprint' (operating model) a range of work has been carried out across the council through the transformation programme, to develop options for additional income and savings in order to meet the target within the MTFS and ensure a balanced budget. This work has been informed by a cross party working group. The corporate plan is being updated and a new plan will be presented to council for approval alongside this budget.
- 4.2 In October cabinet considered an initial list of income and savings options and agreed for further work to be carried out to progress these.
- 4.3 In line with the approach used in previous years, cabinet agreed to consult the public on the proposed approach to meeting the savings target for 2015/16. It was also agreed to consult the public on the potential for a council tax rise.
- 4.4 The consultation ran from the 13 October 6 January. An analysis of the results of the consultation can be found at Appendix 1. The overall results showed that of the people who completed the consultation and answered the question:
 - The biggest single group responding liked the council's proposed approach for generating income and saving money
 - 65.69% supported a proposed council tax increase
- 4.5 Comments and ideas were also received on other things the council could do differently to generate income or save money in the future. A large number of these relate to approaches the council is already progressing. However, as with previous years the comments will be used to inform the council's ongoing development of income and savings opportunities as part of the transformation programme.
- 4.6 A final list of the key income and savings projects that have been developed through the transformation programme and are now included in the proposed budget for 2015/16 are set out at Appendices 3 and 5. They amount to just under £2.6m.
- 4.7 The changes resulting from the savings would further reduce the council's overall capacity. However, they should not significantly impact the services that the public receive from the council for 2015/9. This further demonstrates the success of the council's ongoing approach to developing savings and income, particularly given that fact that the council has already delivered approximately £26m of recurring revenue savings over the last six years.
- 4.8 The overall package of proposed income and savings alongside all the other upward and downward budget movements and proposals within this report would result in a net reduction of £0.949m in 2015/16.

5. Budgetary resources

5.1 Expenditure in the General Fund is financed from both income within the budgetary requirement and from government grant and council tax within budgetary resources.



5.2 The total of £37.3m raised locally (through business rates, council tax and rents, fees and charges) amounts to 80% of this income, whilst the £9.6m of central government funding (RSG and other grants) amounts to 20%.

	2014/15 £000s	2015/16 £000s	% change
Revenue Support Grant (RSG)	5,981	4,096	-31.5
Business Rates	4,651	4,645	-0.0
Formula funding	10,632	8,741	-17.8
New Homes Bonus	2,038	2,356	15.6
Local Council Tax Support / Housing Benefit Administration Grant	1,272	1,227	-3.5
Private Finance Initiative (PFI) Grant	1,429	1,429	0.0
Other grants	447	503	12.5
Total grant funding	15,818	14,256	-9.9

Table 5.3 Formula and other grants 2014/15 and 2015/16

- 5.3 Section 31 Business Rate Relief grant is given to offset reliefs which reduce the business rates income to the Council so is not included as a separate grant.
- 5.4 In addition to the formula grant, the budgetary requirement is funded by council tax collected by the council. Any increase in the level of council tax is limited by referendum principles. For 2015/16 a 2% limit on increases was announced as part of the provisional settlement.

- 5.5 The government has announced a further Council Tax Freeze Grant for 2015/16 which equates to a 1% increase in council tax. However, the value of the grant offered is less than the amount that can be raised through the proposed increase in council tax, and is subject to future cuts therefore the resulting shortfall would add considerably to already significant budgetary pressures. Based on recommendations in this report, the council would reject the freeze grant.
- 5.6 The draft budget proposals are based on an increase of 1.95%, and a rate of £234.76 per Band D property. The calculation of the recommended Council Tax Requirement and derivation of the Council Tax Precept are shown in Section 7.

6. Budgetary requirement – income and expenditure

6.1 To achieve a balanced budget, the total movements in the budgets must equal the movements in budgetary resources as shown in the MTFS. The following tables show the available budgetary resources for 2015/16 and the movements in budgets by Service Area proposed to maintain spend within available resources.

	£000s
Formula funding 2014/15	(5,981)
Business rates 2014/15	(4,651)
Council tax 2014/15	(7,776)
Budgetary resources 2014/15	(18,408)
- Decrease in formula funding	1,885
- Decrease in business rates	6
+ Increases in council tax	(350)
+ Movement 2014/15 to 2015/16	1,956
= Formula funding 2015/16	(4,096)
= Business rates 2015/16	(4,645)
= Council tax 2015/16	(8,315)
= Budgetary resources 2015/16	(17,056)

Table 6.1a: Budgetary resources 2015/16

		Adjust					
		Base/	Inflation &		Increased	Decreased	
General Fund	Base	Transfers		Savings	income	Income	Total
	£000	£000		-	£000	£000	£000
Chief Executive	0	0	-1	-1	0	0	-2
Chief Executive	0	0	-1	-1	0	0	-2
Corporate Management	-1,079	-836	0	-372	-524	1,301	-1,510
Business Relationship Management	2,718	263	191	-150	0	38	3,060
Finance	-1,779	-27	10	-649	0	222	-2,223
Procurement & Service Improvement	34	-64	145	-80	0	0	35
Democratic Services	304	132	9	-78	0	0	367
Business Relationship Management and Democracy	197	-532	355	-1,329	-524	1,560	-272
Communications & Culture	2,526	34	34	-64	-164	0	2,365
Customer Contact	-116	80	55	-104	0	4	-81
Customers, Communications & Culture	2,409	114	89	-168	-164	4	2,284
Neighbourhood Housing	2,654	-129	153	-181	-50	0	2,447
Neighbourhood Services	2,229	47	41	-1	0	0	2,316
Citywide Services	9,979	-74	555	-374	-234	189	10,042
Human Resources	0	25	30	-50	0	0	5
Strategy & Programme Management	36	-127	82	-45	0	0	-54
Strategy, People and Neighbourhoods	14,898	-258	861	-651	-284	189	14,756
Regeneration and Development	0	26	0	-26	0	0	0
City Development	-966	-174	526	-140	-616	86	-1,285
Property Services	125	19	56	-51	-25	1	126
Planning	1.743	-160	140	-43	-236	4	1,448
Regeneration and Development	903	-288	722	-261	-878	90	289
	505	200	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	201	0/0	50	205
Total General Fund	18,407	-964	2,026	-2,409	-1,850	1,844	17,056

Table 6.1b: Movement in budget requirement 2014/15 to 2015/16 by Service Area

- 6.2 Movements in budget for each type are detailed in <u>Appendix 2</u>.
- 6.3 The following table shows the proposed budget for 2015/16 analysed by type of expenditure or income (subjective group) compared to 2014/15.

Table 6.3: Proposed budget analysis 2015/16 by subjective group

Subjective group	Budget 2014/15 £000s	Budget 2015/16 £000s	Change £000s
Employees	17,367	17,381	14
Premises	8,570	9,209	639
Transport	314	272	(42)
Supplies & services	15,981	15,313	(668)
Savings proposals	(55)	0	55
Third party payments (shared services)	7,785	7,531	(254)
Transfer payments	68,533	68,534	1
Capital financing	3,685	3,526	(159)
Recharge expenditure	18,800	18,178	(620)
Subtotal expenditure	140,978	139,944	(1,034)

Government grants	(73,697)	(73,277)	420
Receipts	(23,186)	(24,454)	(1,268)
Recharge income	(25,687)	(25,157)	530
Subtotal income	(122,570)	(122,888)	(318)
Total Budgetary Requirement	18,408	17,056	(1,352)

7. Council tax & precept

7.1 The following table shows the calculation of the level of council tax with the recommended increase of 1.95%

Table 7.1: Council Tax calculation 2015/16

	No.	£
Budgetary requirement		17,056,054
- Formula grant		-4,096,104
- NNDR Distribution		-4,645,379
= Council tax requirement		8,314,571
- Surplus on collection fund		-233,495
= Council tax precept		8,081,076
Band D Equivalent properties	33,764	
Council tax (Band D)		239.34

7.2 The following table shows the impact of the proposed increase for each council tax band on the Norwich City Council share of total council tax. The full proposed new council tax will be set once we have confirmation from Norfolk County Council and the Office of the Police and Crime Commissioner for Norfolk on any increases they may apply for 2015/16. The figures shown will be reduced, for qualifying council tax payers, by the council's discount scheme which has replaced the council tax benefit system.

Table 7.2: Council tax increases	s 2014/15 to 2015/16, Bands A to H
----------------------------------	------------------------------------

Band	Α	В	С	D	E	F	G	Н
2014/15	£156.51	£182.59	£208.68	£234.76	£286.93	£339.10	£391.27	£469.52
Increase	£3.05	£3.56	£4.07	£4.58	£5.60	£6.61	£7.63	£9.16
2015/16	£159.56	£186.15	£212.75	£239.34	£292.53	£345.71	£398.90	£478.68

8. Report by the Chief finance officer on the robustness of estimates, reserves and balances

8.1 Section 25 of the Local Government Act 2003 requires that the Chief finance officer of the council reports to members on the robustness of the budget estimates and the adequacy of council's reserves. The Chief finance officer is required to provide professional advice to the council on the two above matters and is expected to address issues of risk and uncertainty.

- 8.2 Of particular note in this budget is the assumption that future business rate deficits will offset the section 31 Business Rate Relief grant in full, and the recommendation to transfer all section 31 business rate relief grant received from 2013/14 onwards to an earmarked reserve. The grant is given to reimburse authorities for small business and other additional rate reliefs based on actual costs. Business rate accounts operate on a three year cycle and the impact of reliefs given impacts on the general fund in the two years subsequent to the year the rates are due. Transferring all section 31 rates relief monies received since 2013/14 into an earmarked reserve and transferring them back into the revenue account in the year the related deficit arises will allow the grant to be matched to the related reduction in income.
- 8.3 By the end of 2014/15 £1.7m of Business Rate Relief grant will have been received. The deficits associated with this will impact on the revenue account in 2014/15 to 2016/17. It is recommended that a transfer of £1.7m is made from the general reserve to an earmarked reserve and brought back into the revenue account as the associated deficits arise. This reduction in general fund reserves has been reflected in the MTFS. This will significantly reduce the risk of future business rate variations adversely impacting on the council's budget.
- 8.4 The main driver to achieve savings in the current budget round has been the council's transformation programme. This has been subject to rigorous review by both members and officers and is directly linked to the service planning process ensuring a strong link between the council's priorities and the financial resources available to deliver them. As with all future estimates there is a level of uncertainty and this has been taken into account when assessing the levels of reserves.
- 8.5 There are risks around the level of unavoidable expenditure and income loss. Historically this has been in excess of £1 million per annum. Both the identification and estimation of these amounts has been included within the council's ongoing transformation programme for the next three years. However, it should be noted that the level of uncertainty surrounding estimates increases as they relate to periods further into the future.
- 8.6 There are also risks around future grant and business rates incomes. In particular, there is significant uncertainty around the future of the New Homes Bonus grant. In addition, the business rates yield for Norwich City has not grown as anticipated over the past year requiring further savings to be made to balance the budget.
- 8.7 Allowing for the above comments on uncertainty it is the opinion of the Chief finance officer that in the budgetary process all reasonable steps have been taken to ensure the robustness of the budget. Further comfort is taken from the record of the council in managing and delivering to budget in year.
- 8.8 A key mitigation for expenditure/income risks is the Chief finance officer's estimate of a prudent level of reserves. An amount has been built into the prudent level of reserves to cover estimated levels of risk, as set out in <u>Appendix 4</u>.
- 8.9 The requirement for financial reserves is acknowledged in statute. Section 32 of the Local Government Finance Act 1992 requires billing

authorities in England and Wales to have regard to the level of reserves needed for meeting estimated future expenditure when calculating the budget requirement.

- 8.10 It is the responsibility of the Chief finance officer to advise local authorities about the level of reserves that they should hold and to ensure that there are clear protocols for their establishment and use. Reserves should not be held without a clear purpose.
- 8.11 The council holds two types of general fund reserves:
 - The general fund is a working balance to cushion the impact of uneven cash flows. The reserve also acts as a contingency that can be used in year if there are unexpected emergencies, unforeseen spending or uncertain developments and pressures where the exact timing and value is not yet known and/or in the Council's control. The reserve also provides cover for grant and income risk.
 - The earmarked general fund is set aside for specific and designated purposes or to meet known or predicted liabilities e.g. insurance claims.
- 8.12 Earmarked reserves remain legally part of the general fund although they are accounted for separately.
- 8.13 A risk assessment has been undertaken to determine the level of nonearmarked general reserves required by the council. In making a recommendation for the level of reserves the Chief finance officer has followed guidance in the CIPFA LAAP Bulletin 77 – Guidance notes on Local Authorities Reserves and Balances. The risk analysis shows that a prudent minimum level of reserves for 2015/16 will be of the order of £4.474m as shown in Appendix 4.
- 8.14 The following table shows that the anticipated level of balances will remain above this prudent minimum level for the duration of the medium term planning period.

Year ending	£000s
31 March 2016	7,803
31 March 2017	8,254
31 March 2018	7,050
31 March 2019	5,959
31 March 2020	5,071
31 March 2021	5,373

Table 8.11: Estimated general fund balance through the MTFS period

9. Capital resources and capital plan 2015/16 – 2016/20

- 9.1 The council owns and maintains a range of assets. Major investment in these assets is funded from the capital programme. In turn the capital programme is resourced, in part, by the income received from the disposal of surplus assets.
- 9.2 In June 2011 the council adopted an asset management strategy that established a framework for the maintenance and improvement of assets

that meet the needs of the organisation. Underperforming assets, particularly those retained for investment purposes, will be released to provide a receipt for future investment in the capital programme. The key requirements of the strategy are to optimise the existing portfolio (by establishing a rigorous process for review); to prioritise investment in the portfolio to support income generation and cost reduction; to rationalise office accommodation and to work in partnership with others to attract third party funding to bring forward development on council owned sites (e.g. the use of section 106 funding or the HCA development partnership).

9.3 The following table shows the total non-housing capital resources anticipated over the duration of the capital plan:

Non-housing capital resources	2015/16 £000s	2016/17 £000s	2017/18 £000s	2018/19 £000s	2019/20 £000s
S106 Balances b/f	(1,081)	(576)	(707)	(948)	(802)
S106 Forecast resources arising	(447)	(323)	(477)	(170)	(175)
S106 Forecast resources utilised (ongoing works)	628	0	0	0	0
S106 Forecast resources utilised (proposed)	324	192	236	316	267
Total S106 Resources	(576)	(707)	(948)	(802)	(710)
CIL Balances b/f	(47)	(104)	(134)	(148)	(159)
CIL Forecast resources arising	(1,207)	(1,909)	(1,719)	(1,400)	(1,486)
CIL Forecast resources utilised (contribution to pool)	1,000	1,608	1,448	1,179	1,251
CIL Forecast resources utilised (proposed neighbourhood schemes)	150	271	258	210	223
Total CIL Resources	(104)	(134)	(148)	(159)	(170)
Anticipated balance b/f	(5,048)	(556)	(556)	(556)	(556)
Forecast resources arising - borrowing	(12,101)	(24,230)	(10,974)	0	0
Forecast resources arising - grants	(1,324)	0	0	0	0
Forecast resources arising - GNGP Strategic Pool	(346)	(300)	(200)	(200)	(200)
Forecast resources arising - receipts	(1,250)	(1,671)	(1,286)	(1,286)	(1,286)
Forecast resources utilised (ongoing works)	9,539	0	0	0	0
Forecast resources utilised (proposed)	9,974	26,201	12,460	1,486	1,486
Total other capital resources	(556)	(556)	(556)	(556)	(556)
Total non-housing capital resources	(1,236)	(1,397)	(1,652)	(1,517)	(1,436)

Table 9.3: Capital resources 2015/16 – 2019/20

- 9.4 The forecast level of resources from asset disposal receipts, Section 106 payments and CIL payments should be regarded with some caution, as they are based upon estimates and are therefore not guaranteed.
- 9.5 Shortfalls against these targets will be managed by continuing the council's policy of not committing spend against forecast resources until the resources materialise, alongside consideration of further use of borrowing where the associated revenue costs are manageable.

- 9.6 Anticipated borrowing covers mainly costs associated with Threescore phase 2, construction of a new multi-storey car park, Hurricane Way development and other schemes generating revenue income in excess of the borrowing costs.
- 9.7 The following table shows the proposed capital plan, based on capital expenditure supporting the Asset Management Plan and the forecast non-housing capital resources.

Non-housing capital plan	2015/16 £000s	2016/17 £000s	2017/18 £000s	2018/19 £000s	2019/20 £000s
Asset improvement	30	0	0	0	0
Asset investment	1,000	7,065	27	0	0
Asset maintenance	1,233	1,176	886	886	886
Initiative funds	500	450	400	400	400
Regeneration and growth	6,865	17,210	10,947	0	0
Section 106 schemes	324	192	236	316	267
CIL	1,150	1,879	1,705	1,389	1,474
GNGP Strategic Pool Schemes	346	300	200	200	200
Total expenditure	11,448	28,272	14,401	3,191	3,227
S106	324	192	236	316	267
CIL Funding	1,150	1,879	1,705	1,389	1,474
Other capital resources	9,974	26,201	12,460	1,486	1,486
Total resources applied	11,448	28,272	14,401	3,191	3,227
Total non-housing capital plan	0	0	0	0	0

Table 9.7: Capital plan 2015/16 - 2019/20

9.8 All risks relating to the resourcing and delivery of the capital plan are identified and managed in accordance with the council's risk management strategy.

10. Capital programme 2014/15

- 10.1 The proposed capital programme for 2014/15 continues to focus on the five core themes of the Asset Management Plan:
 - Asset maintenance

This theme includes provision for repair costs to St Andrews MSCP.

- Asset improvement
 This theme includes provision for the initial costs of Phase II of the reconfiguration of City Hall to maximise utilisation and facilitate income generation
 Asset investment
 - This theme includes provision for capital works and possible acquisitions to increase revenue income generation and reduce revenue costs.
- Regeneration and growth

This theme includes provision for the use of the Norwich and Homes & Communities Agency Strategic Partnership's strategic priority fund, subject to decisions of the partnership's Strategic Board.

• Developer-funded section 106 schemes

- 10.2 Additionally, the proposed capital programme incorporates **Initiative Funds**, including provision for community grants, environmental initiatives, and IT investment which relieves pressure on general fund revenue resources.
- 10.3 The following table sets out the elements making up the proposed capital plan and programme, over and above existing programme items rolling forward.

Scheme	£000's
City Hall external lighting	30
Asset improvement total	30
Asset investment for income	1,000
Asset investment total	1,000
Eaton Park access improvements	30
Major repairs programme	886
Millar Hall walkway replacement	10
Park depot redevelopment	97
Waterloo Park pavillion works	210
Asset maintenance total	1,233
CIL GNGB strategic pool contribution	1,000
CIL neighbourhood projects	150
Corporate Infrastructure Levy total	1,150
Riverside Walk at Fye Bridge	30
Earlham Millennium Green	66
Marriots Way	250
GNGP strategic pool schemes total	346
IT development	400
Eco investment fund	50
Municipal Bonds Agency	50
Initiative funds total	500
Push the Pedalway administration	22
Threescore phase 2	4,333
Mountergate West phase 2	587
Hurricane Way development	1,884
Magpie Road city wall landscape	39
Regeneration and growth total	6,865
Riverside Walk at Fye Bridge	32
Hall Road cycling scheme	44
Pointers Field phase 3	19
The Runnell play area	99
Castle green spaces	9
Bowthorpe southern park	66
Car club investment	38
Wensum View play area	17
Section 106 schemes total	324
Total non-housing capital programme 2015/16	11,448

Table 10.3: Capital Programme 2015/16

11. Progress in reducing the council's carbon footprint

11.1 Previously information on progress in reducing the council's carbon footprint has been included in the budget report. However, this information is now reported through a range of different mechanisms and is also published at all times on the council's website at <u>www.norwich.gov.uk/Environment/Ecolssues/Pages/CarbonFootprintRep</u> <u>ort.aspx</u>

Consultation responses on the proposed budget for 2015/16

Across the whole consultation a total of 239 responses were received from groups or individuals who did not classify themselves as a member of staff. These data represent the results from those 239 responses. No data has been weighted

To what extent do you support the city council raising its share of the council tax by 2% in 2015-16 and using that money to protect key council services in the future? (Please show your level of support by ticking one box below).

Answer Options	Response Percent	Response Count	
Strongly agree	51.96%	106	
Slightly agree	13.73%	28	
Neither agree nor disagree	8.82%	18	
Slightly disagree	5.88%	12	
Strongly disagree	18.63%	38	
Don't know	0.98%	2	
i i i i i i i i i i i i i i i i i i i	answered question		204
	skipped question		35

41.18%

Responses were also sought on the proposed approach to change ways of working and to save money or generate income. Early results analysed by the research company suggest that of the 115 responses the top five (excluding other / one off) can be grouped into very broad headings as follows (percentages represent the percentage of those mentioning this topic from those who responded to this question):

- Like the ideas / agree 21%
 Stop wasting money on unnecessary work and services (inc. car parks)14%
- 3. Maintain good services (inc. by not cutting staff) 9%
- 4. Financial priorities (inc. related to revenue and benefits etc.) 9%
- 5. Protect green space / no developments 8%

Responses were also sought on suggestion to change ways of working and to save money or generate income. Again early results analysed by the research company suggest that of the 104 responses the top five (excluding other / one off) can be grouped into very broad headings as follows (percentages represent the percentage of those mentioning this topic from those who responded to this question):

1.	Consider financial priorities / stop wasting money	14%
2.	Revisit current properties for development / improvement	11%
3.	Increase in council tax	10%
4.	Environmental efficiency	9%

5. More services shared / contracted out **and** Increase parking charges (inc. charging for parking permits) 8%

The detailed ideas will be analysed further and used to inform the future development of income and savings options.

Other individual responses to the proposed budget included:

- One resident suggested charging taxis to use St Stephen's Street, invite people to pick litter in parks and would support a council tax increase to support services but not necessarily to increase council tax year on year
- A letter to the local press was picked up suggesting reducing the number of councillors to one per ward
- The Office of the Police and Crime Commissioner, considering both the detailed proposals for council tax reduction (specifically losses to them by implementing into the main scheme war pensions disregard) and the council tax increase said "The PCC receives a grant to compensate for the loss of taxbase. How long the grant will be payable for and whether it will be cut year on year we do not know. Clearly we are pleased that your proposed scheme changes will generate additional council tax (taxbase) for us"

Movements in budget 2015/16 by type

Table A2.1: Adjustments to base budgets

Adjusted Base / Transfers	£000s
Correction to neighbourhood wardens budgets	61
Removal of one off item from Contingency - Invest to Save budget	-200
Audit fee recharge to HRA now part of LGSS recharges	97
Reduced contribution to Reserves	-924
Reduction in contribution to airport pension costs	-13
Removal of temporary posts	-88
Home options recharges	-24
Adjustment to corporate recharges	160
Corrections to salary costs	14
Other adjustments (<£10k)	-47
Total Adjusted Base / Transfers	-964

Table A2.2: Growth and Inflation

Growth and Inflation	£000s
Office block to be pulled down	41
Creation of procurement apprentice post	23
Capacity Grid NDR review	49
Capacity Grid Council Tax long term empty review	20
New Street Worker post funded by County	34
Initial operating costs for Rose Lane car park	230
Budgets transferred to accurately reflect LGSS savings and growth	15
LEAP programme budgets – offset by savings	119
Transformation Programme growth (see appendix 2)	593
Salary inflation, increment and pay awards	261
Business Rates	21
Contract inflation/living wage/properties/driver uplift	110
Other contractual inflation	214
Pay award for NPS Core Services	73
Increased recharge costs due to pay inflation	17
Other growth and inflation adjustments (<£10k)	207
Total Growth and Inflation	2,026

Table A2.3: Savings

Savings	£000s
Reduced Minimum Revenue Provision	-319
Office block to be pulled down	-50
Reduction in Business Rates following property reassessment	-53
Change in Riverside Centre management contract	-10
Salary adjustments	-56
Reduction in expenditure on vets bills & stray dogs	-25
Decrease in food waste gate fee costs	-12
Reduction in MRF operating costs as a result of new Joint Venture contract	-54
Increase in mixed recycling tonnage and increase in recycling credit rate	-93
Removal of discretionary rate relief budget as now part of Collection Fund	-65
Bank charges reduced due to change in banking contract	-50
Premium on early redemption of debt	-24
Ending of LEAP programme – offset by reduced income	-130
Service curtailment – offset by reduced income	-16
Budget no longer needed - Livestock Market Sold	-15
Savings to be made to accurately reflect LGSS costs - transferred in 2014/15	-65
Transformation Programme savings (see appendix)	-1,316
Other adjustments (<£10k)	-50
Total Savings	-2,409

Table A2.4: Income increases

Income Increases	£000s
Increase in garden waste subscriptions and increase in subscription charge	-46
Recharge 1.6 FTE Salary costs to capital	-119
New Street Worker post funded by County	-34
Adjustment to reflect new agency agreement and increased in line with change in national APT and C staff salaries	-17
Baseline' profit share higher than originally budgeted	-65
New Homes Bonus increase	-317
New Burdens Funding for Local Council Tax Reduction Scheme	-46
Riverside contract People for Places management fee income	-57
Increase in rents and lettings	-33
Increase in interest from Livestock Market	-10
Increase in s31 grant	-161

Income Increases	£000s
Transformation Programme income (see appendix)	-927
Other adjustments (<£10k)	-18
Total Income Increases	-1,850

Table A2.5: Income reductions

Income Reductions	£000s
S31 grant transfer to reserves to meet future business rate deficits	1290
Reduced service charge income as a result of disposal of assets	13
Salary savings	20
Reduced to reflect actual income received for pest control	25
Reduction in MRF income/profit share	153
Reduction in Council Tax Admin Subsidy	10
Other interest - removal of one off income re commercial loan	222
Reduction in Housing Benefit Admin grant	35
Service curtailment - income will not be received	20
NPS Baseline profit share likely to be less than originally budgeted	25
Other adjustments (<£10k)	30
Total Income Reductions	1,843

Key savings and income projects from the transformation programme

In the table below are a range of the key savings and income projects included within different parts of the draft budget:

Transfo	ormation programme saving	is and new income streams for 2015/16		
No	Service	Description of key savings / income projects	Revenue savings / income for 2015/16	
1	Property services	Further sharing of City Hall with other organisations	25,000	
2	Business relationship mgt/ LGSS	Implementation of paperless committee meetings/ councillors/ senior officers supported by electronic committee management system and suitable electronic devices for councillors and officers.	15,000	
3	City development	Additional car parking income (excluding Rose Lane)	150,000	
4	Multiple	Business rates review	75,000	
5	Planning	Increases in planning fee income due to economic recovery	57,000	
6	City development	Replace Rose Lane car park with a new multi storey car park	110,457	
7	City development	Surplus share for NPS and Norse joint ventures (environmental and buildings)	55,000	
8	Citywide services	Increase in cemetery fees (the public were consulted on this previously).	58,000	
9	Citywide services	Increase use of parks (concessions etc).	8,827	
10	Citywide services	Increase charges for allotments (the public were consulted on this previously).	1,100	
11	Multiple	Advertising income review	50,000	
12	Hr and learning	Reduction in learning and development spend in line with reducing organisation	15,000	
13	Housing	Review of housing options	49,000	
14	Planning	Estimate of increased fee income from capital projects	60,000	
15	Finance	Inflation lower than planned for in medium term financial strategy	71,228	
16	Planning	Reducing planning budget that is no longer required	7,500	
17	City development	Increased private sector housing income	25,512	
18	Citywide services	Reduce emergency planning contingency as will be covered by corporate contingency in the future	12,000	
19	Business relationship mgt/ LGSS		10,000	
20	Business relationship mgt/ LGSS	Reduce systems support advice budget this is no longer required	10,000	
21	Business relationship mgt/ LGSS	Reduce democratic services budgets that are no longer required	60,000	
22	Business relationship mgt/ LGSS	Reduce telecommunications and printing budgets that are no longer required	69,590	

No	Service Description of key savings / income projects		Revenue savings / income for 2015/16
23	Customers, communications and culture service grouping	Reduce customer contact and mail handling budgets that are no longer required	10,000
24	Hr and learning	Reduce HR budget that is no longer required	5,000
25	Finance	Reduce corporate contingency budget that is no longer required	301,813
26	Planning and city development	Capitalised fee income associated with increased capital programme	125,000
27	Business relationship mgt/ LGSS	Revenues and benefits improvement project resulting in increased grant through lower error rates	250,000
28	Finance	Potential council tax rise (beyond freeze grant amount included in medium term financial strategy)	60,000
29	Finance	Potential change to council tax discount (remove one month empty property discount)	70,000
30	Finance	Formally include war pension disregard in to our council tax reduction scheme in line with approach to housing benefit	17,000
31	City development / NPS	Additional income from new property arrangements and removal of need for grant spend	38,534
32	Customers, communications and culture service grouping	Review of sports development including the Norman Centre and the Halls	32,000
33	Customers, communications and culture service grouping	Review of tourism development and tourist Information centre including on-line selling	10,000
34	Citywide services	Increased cost recvery for Norfolk Waste Partnership	15,000
35	Planning	Further savings from CNC building control	20,000
		Appendix 5 items	651,268
		Total	2,600,829

	ormation programme growth					
No	Service	Description of key savings / income projects	Growth for 2015/16			
1	Provision market	tion market This includes loss of income from empty stalls and rates to pay and support for future development/ improvement work				
2	Investment general code	Reduced service charge and other income as a result of disposal of assets	66,967			
3	Policy and performance	Growth re loss of second homes money from County Council and small contribution to Healthy Norwich	45,000			
4	Neighbourhood management	Additional money into tree budget which was previously reduced	16,000			
6	Business relationship management	LGSS inflation uplifts as part of LGSS partnering and delegation agreement	106,257			
7	Homelessness	Reduction in income due to lowering of homelessness expenditure budget, matched by savings	13,000			
8	Integrated waste management strategy	Removal of enhanced recycling credit for food waste by County Council	51,600			
9	HR	Cost of joining national graduate trainee scheme	18,000			
10	GNDP	Increased cost on Greater Norwich Growth Board.	25,000			
11	Planning policy	Increase in cost for policy documents	20,000			
12	Conservation design and landscape	Post funded from Push the Pedalways to be put into establishment	30,834			
13	Conservation design and landscape	Additional hours funded 60% from Capital	31,360			
14	Environmental strategy	Growth re additional resource to support delivery of new environmental strategy	20,000			
15	Neighbourhood management	To provide a small budget to support activity on safeguarding, domestic abuse etc	5,000			
16	Planning	Increased hours for Planning posts to be made permanent including hours funded by Push the Pedalways	10,474			
		Total	593,492			

APPENDIX 4

Calculation of prudent minimum balance

Estimate of prudent level of General Fund reserves 2014/15 Page 1/2				
Description	<u>Level of</u> <u>risk</u>		Amount at risk	<u>Risk</u>
Employee Costs	Medium		17,380,959	34,762
Premises Costs	Medium		9,018,251	33,818
Transport Costs	Medium		271,926	1,360
Supplies & Services	Medium		15,382,412	230,736
Third Party Payments	Medium		7,530,604	56,480
Transfer Payments	Medium		65,821,823	197,465
Centrally Managed Expenditure	Medium		1,075,019	32,251
Receipts	Medium		24,100,589	126,528
Grants & Contributions	Low		116,466,907	174,700
Total One Year Operational Risk				888,100
Allowing three years cover on operational r	isk			2,664,300
Balance Sheet Risks				
Issues arising from Annual Governance Report	0	@	100%	0
General & Specific Risks				
Unforeseen events Legal action – counsels' fees Council Tax Reduction Business Rates retention Litigation / claims	2,000,000 100,000 700,000 500,000 700,000	00000	50% 100% 10% 100% 20%	1,000,000 100,000 70,000 500,000 140,000
ESTIMATED REQUIRED LEVEL OF GENER	AL FUND RES	ERVE	S	4,474,300

Operational cost risk profiles				
		Low Risk	Med Risk	High Risk
Employee Costs	overspend	1.00%	2.00%	3.00%
	probability	15.0%	10.0%	5.0%
	amount at risk	26,071	34,762	26,071
Premises Costs	overspend	2.50%	5.00%	7.50%
	probability	10.0%	7.5%	5.0%
	amount at risk	22,546	33,818	33,818
Transport Costs	overspend	5.00%	7.50%	10.00%
	probability	10.0%	7.5%	5.0%
	amount at risk	1,360	1,530	1,360
Supplies & Services	overspend	5.00%	10.00%	15.00%
	probability	20.0%	15.0%	10.0%
	amount at risk	153,824	230,736	230,736
Third Party Payments	overspend	5.00%	10.00%	15.00%
	probability	10.0%	7.5%	5.0%
	amount at risk	37,653	56,480	56,480
Transfer Payments	overspend	1.00%	2.00%	3.00%
	probability	25.0%	15.0%	10.0%
	amount at risk	164,555	197,465	197,465
Centrally Managed Expenditure	overspend	10.00%	20.00%	30.00%
	probability	20.0%	15.0%	10.0%
	amount at risk	21,500	32,251	32,251
Receipts	shortfall	2.00%	3.50%	5.00%
	probability	25.0%	15.0%	10.0%
	amount at risk	120,503	126,528	120,503
Grants & Contributions	shortfall	1.00%	1.50%	2.00%
	probability	15.0%	10.0%	5.0%
	amount at risk	174,700	174,700	116,467

General fund revenue budget and capital programme 2015/16 – Statutory Council Tax Resolution

The Council is recommended to resolve as follows:

- 1 That, taking account of changes to the council's Council Tax Reduction Scheme considered by council on 27 January 2015, the Chief finance officer has estimated the Council Tax Base 2015/16 for the whole Council area as 33,764 [Item T in the formula in Section 31B of the Local Government Finance Act 1992, as amended (the 'Act')] and,
- 2 To calculate that the Council Tax requirement for the Council's own purposes for 2015/16 (excluding Parish precepts) is £8,081,076
- 3 That the following amounts be calculated for the year 2015/16 in accordance with Sections 31 to 36 of the Act:

(a)	£221,047,487	being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(2) of the Act taking into account all precepts issued to it by Parish Councils.
(b)	£213,016,411	being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(3) of the Act.
(c)	£8,081,076	being the amount by which the aggregate at 3(a) above exceeds the aggregate at 3(b) above, calculated by the Council in accordance with Section 31A(4) of the Act as its Council Tax requirement for the year. (Item R in the formula in Section 31A(4) of the Act)
(d)	£239.34	being the amount at 3(c) above (Item R), all divided by Item T (2 above), calculated by the Council, in accordance with Section 31B of the Act, as the basic amount of its Council Tax for the year (including Parish precepts).
(e)	0	being the aggregate amount of all special items (Parish precepts) referred to in Section 34(1) of the Act.
(f)	£239.34	being the amount at 3(d) above less the result given by dividing the amount at 3(e) above by Item T (1 above), calculated by the Council, in accordance with Section 34(2) of the Act, as the basic amount of its Council Tax for the year for dwellings in those parts of its area to which no Parish precept relates.

4 That it be noted that for the year 2015/16 the Norfolk County Council and the Police &Crime Commissioner for Norfolk have issued precepts to the Council, in accordance with Section 40 of the Local Government Finance Act 1992, for each category of dwellings in the Council's area as indicated in the table below.

Band	Α	В	С	D	E	F	G	Н
County	£763.38	£890.61	£1,017.84	£1,145.07	£1,399.53	£1,653.99	£1,908.45	£2,290.14
Police	£139.20	£162.40	£185.60	£208.80	£255.20	£301.60	£348.00	£417.60

5 That the Council, in accordance with Sections 30 and 36 of the Local Government Finance Act 1992, hereby sets the aggregate amounts shown in the tables below as the amounts of Council Tax for 2014/15 for each part of its area and for each of the categories of dwellings.

Band	Α	В	С	D	Е	F	G	Н
City	£159.56	£186.15	£212.75	£239.34	£292.53	£345.71	£398.90	£478.68
County	£763.38	£890.61	£1,017.84	£1,145.07	£1,399.53	£1,653.99	£1,908.45	£2,290.14
Police	£139.20	£162.40	£185.60	£208.80	£255.20	£301.60	£348.00	£417.60
Total	£1,062.14	£1,239.16	£1,416.19	£1,593.21	£1,947.26	£2,301.30	£2,655.35	£3,186.42

6 To determine in accordance with Section 52ZB Local Government Finance Act 1992 that the Council's basic amount of Council Tax for 2015/16 is not excessive in accordance with principles approved by the Secretary of State under Section 52ZC.

Further breakdown of the capital plan 2015/16 to 2019/20 – Table 9.7 of Annex A

Scheme £000s £000s £000s City Hall external lighting 30 0 0 Asset improvement total 30 0 0 Asset investment for income (see note 1) 1,000 7,065 27 Asset investment total 1,000 7,065 27 Eaton Park access improvements 30 0 0 Major repairs programme 886 886 886 Millar Hall walkway replacement 10 0 0 Vaterloo Park pavillion works 210 40 0 West End St Oth MUGA 0 80 0 Bowthorpe Pk MUGA 0 80 0 Bowthorpe Pk MUGA 0 80 0 CIL GNGB strategic pool contribution 1,000 1,608 1,448 CIL GNGB strategic pool contribution 1,000 100 0 Marriots Way 250 0 0 0 Riverside Walk at Fye Bridge 30 0 0 0 Groparate Infrast	2018/19	2019/20
Asset improvement total 30 0 0 Asset investment for income (see note 1) 1,000 7,065 27 Asset investment for income (see note 1) 1,000 7,065 27 Asset investment total 1,000 7,065 27 Asset investment total 30 0 0 Major repairs programme 886 886 886 Millar Hall walkway replacement 10 0 0 Waterloo Park pavillion works 210 40 0 West End St Odns MUGA 0 60 0 0 West End St Nthland St Access 0 30 0 0 Bowthorpe Pk MUGA 0 80 0 0 80 0 Groporate Infrastructure Levy total 1,123 1,176 886 CIL GNGB strategic pool contribution 1,000 1,608 1,448 CIL GNGB strategic pool contribution 1,000 1,608 1,448 0 0 0 0 0 0 0 0 0 <t< th=""><th>£000s</th><th>£000s</th></t<>	£000s	£000s
Asset investment for income (see note 1) 1,000 7,065 27 Asset investment total 1,000 7,065 27 Eaton Park access improvements 30 0 0 Major repairs programme 886 886 886 Millar Hall walkway replacement 10 0 0 Park depot redevelopment 97 0 0 West End St Gdns MUGA 0 60 0 West End St Odns MUGA 0 80 0 Bowthorpe Pk MUGA 0 80 0 Bowthorpe Pk MUGA 0 80 0 Bowthorpe Pk MUGA 0 80 0 Corporate Infrastructure Levy total 1,150 1,879 1,705 Riverside Walk at Ye Bridge 30 0 0 0 Bordwalk at Ye Bridge 30 0 0 0 Groporate Infrastructure Levy total 1,150 1,879 1,705 Riverside Walk at Ye Bridge 30 0 0 0		-
Asset investment total 1,000 7,065 27 Eaton Park access improvements 30 0 0 Major repairs programme 886 886 886 Millar Hall walkway replacement 10 0 0 Park depot redevelopment 97 0 0 Waterloo Park pavillion works 210 40 0 West End St Gdns MUGA 0 60 0 West End St Gdns MUGA 0 80 0 Bowthorpe Pk MUGA 0 80 0 Bowthorpe Pk MUGA 0 80 0 Asset maintenance total 1,233 1,176 886 CIL Ging Bstrategic pool contribution 1,000 1,608 1,448 CIL neighbourhood projects 271 258 Corporate Infrastructure Levy total 1,150 1,879 1,705 Riverside Walk A Fye Bridge 30 0 0 0 0 0 Rariots Way 250 0 0 0 00 0 0	-	0
Eaton Park access improvements 30 0 0 Major repairs programme 886 886 886 Millar Hall walkway replacement 10 0 0 Park depot redevelopment 97 0 0 Waterloo Park pavillion works 210 40 0 West End St Gdns MUGA 0 60 0 West End St Nthiand St Access 0 30 0 Jubilee Park Playground 0 80 0 Bowthorpe PK MUGA 0 80 0 Asset maintenance total 1,233 1,176 886 CIL neighbourhood projects 150 271 258 Corporate Infrastructure Levy total 1,150 1,879 1,705 Riverside Walk at Fye Bridge 30 0 0 0 Riverside Walk Package Scheme 0 200 200 200 Yare Valley Boardwalk Extension 0 100 0 0 Grueopment 400 400 400 400	-	0
Major repairs programme 886 886 886 Millar Hall walkway replacement 10 0 0 Park depot redevelopment 97 0 0 Waterloo Park pavillion works 210 40 0 West End St Gdns MUGA 0 60 0 West End St Mthland St Access 0 30 0 Jubilee Park Playground 0 80 0 Bowthorpe Pk MUGA 0 80 0 Asset maintenance total 1,233 1,176 886 CIL GNGB strategic pool contribution 1,000 1,608 1,448 CIL neighbourhood projects 150 271 258 Corporate Infrastructure Levy total 1,150 1,879 1,705 Riverside Walk at Fye Bridge 30 0 0 Eartham Millennium Green 66 0 0 Marriots Way 250 0 0 If development 400 400 400 Eco investment fund 50 50		0
Millar Hall walkway replacement 10 0 0 Park depot redevelopment 97 0 0 Waterloo Park pavillion works 210 40 0 West End St Gdns MUGA 0 60 0 West End St MuBa A 0 80 0 Jubilee Park Playground 0 80 0 Bowthorpe Pk MUGA 0 80 0 Asset maintenance total 1,233 1,176 886 CIL GNGB strategic pool contribution 1,000 1,608 1,448 CIL neighbourhood projects 150 271 258 Corporate Infrastructure Levy total 1,150 1,879 1,705 Riverside Walk at Fye Bridge 30 0 0 0 Briverside Walk at Fye Bridge 30 0 0 0 0 Riverside Walk Package Scheme 0 200 200 200 200 200 200 200 200 200 200 200 200 0 0 <		0
Park depot redevelopment 97 0 0 Waterloo Park pavillion works 210 40 0 West End St Gdns MUGA 0 60 0 West End St Mthland St Access 0 30 0 Jubilee Park Playground 0 80 0 Bowthorpe Pk MUGA 0 80 0 Asset maintenance total 1,233 1,176 886 CIL GNGB strategic pool contribution 1,000 1,608 1,448 ClL neighbourhood projects 271 258 Corporate Infrastructure Levy total 1,150 1,879 1,705 Riverside Walk at Fye Bridge 30 0 0 0 0 0 Riverside Walk Package Scheme 0 200 <td< td=""><td></td><td>886</td></td<>		886
Waterloo Park pavillion works 210 40 0 West End St Gdns MUGA 0 60 0 West End St Othland St Access 0 30 0 Jubilee Park Playground 0 80 0 Bowthorpe Pk MUGA 0 80 0 Asset maintenance total 1,233 1,176 886 CIL GNGB strategic pool contribution 1,000 1,608 1,448 CIL neighbourhood projects 150 271 258 Corporate Infrastructure Levy total 1,150 1,879 1,705 Riverside Walk at Fye Bridge 30 0 0 0 Marriots Way 250 0 0 0 Riverside Walk Package Scheme 0 200 200 Yare Valley Boardwalk Extension 0 100 0 Growentment fund 50 50 0 0 It development 2400 400 400 400 Push the Pedalway administration 22 0 0	-	0
West End St Gdns MUGA 0 60 0 West End St Qdns MUGA 0 80 0 Jubilee Park Playground 0 80 0 Bowthorpe Pk MUGA 0 80 0 Asset maintenance total 1,233 1,176 886 CIL GNGB strategic pool contribution 1,000 1,608 1,448 CLI neighbourhood projects 150 271 258 Corporate Infrastructure Levy total 1,150 1,879 1,705 Riverside Walk at Fye Bridge 30 0 0 0 Earlham Millennium Green 66 0 0 0 Marriots Way 250 0 0 0 Riverside Walk Package Scheme 0 200 200 Yare Valley Boardwalk Extension 0 100 0 GNGP strategic pool schemes total 346 300 200 It development 400 400 400 400 Push the Pedalway administration 22 0 0	-	0
Nest End St Nthland St Access 0 30 0 Jubilee Park Playground 0 80 0 Bowthorpe Pk MUGA 0 80 0 Asset maintenance total 1,233 1,176 886 CIL GNGB strategic pool contribution 1,000 1,608 1,448 Cl Ineighbourhood projects 150 271 258 Corporate Infrastructure Levy total 1,150 1,879 1,705 Riverside Walk at Fye Bridge 30 0 0 0 Earlham Millennium Green 66 0 0 0 Narroits Way 250 0 0 0 GNGP strategic pool schemes total 346 300 200 Yare Valley Boardwalk Extension 0 100 0 GNGP strategic pool schemes total 346 300 200 I'd evelopment 400 400 400 400 Eco investment fund 50 50 0 0 0 Intitative funds total 500 </td <td>-</td> <td>0</td>	-	0
Jubilee Park Playground 0 80 0 Bowthorpe Pk MUGA 0 80 0 Asset maintenance total 1,233 1,176 886 CIL GNGB strategic pool contribution 1,000 1,608 1,448 Cl neighbourhood projects 150 271 258 Corporate Infrastructure Levy total 1,150 1,879 1,705 Riverside Walk at Fye Bridge 30 0 0 Earlham Millennium Green 66 0 0 Marriots Way 250 0 0 Riverside Walk Package Scheme 0 200 200 Yare Valley Boardwalk Extension 0 100 0 GNGP strategic pool schemes total 346 300 200 I' development 400 400 400 400 Eco investment fund 50 0 0 0 Initiative funds total 500 450 400 Push the Pedalway administration 22 0 0 Thre	-	0
Bowthorpe Pk MUGA0800Asset maintenance total1,2331,176886CIL GNGB strategic pool contribution1,0001,6081,448CIL neighbourhood projects150271258Corporate Infrastructure Levy total1,1501,8791,775Riverside Walk at Fye Bridge3000Earlham Millennium Green6600Marriots Way25000Riverside Walk Package Scheme0200200Yare Valley Boardwalk Extension01000GNGP strategic pool schemes total346300200I'development400400400Eco investment fund50500Unitiative funds total500450400Push the Pedalway administration2200Threescore phase 2 (see note 2)4,3338,6674,333Mountergate West phase 2 (see note 3)5876,6146,614Hurricane Way development (see note 4)1,88418840Magpie Road city wall landscape3900Tombland toilets demolition04500Riverside Walk at Fye Bridge3200Hall Road cycling scheme4400Pointers Field phase 31900Chall Road cycling scheme4400O The Runnell play area9900Castle green spaces90 <t< td=""><td></td><td>0</td></t<>		0
Asset maintenance total1,2331,176886CIL GNGB strategic pool contribution1,0001,6081,448CIL neighbourhood projects150271258Corporate Infrastructure Levy total1,1501,8791,705Riverside Walk at Fye Bridge3000Earlham Millennium Green6600Marriots Way25000Riverside Walk Package Scheme0200200Yare Valley Boardwalk Extension01000GNGP strategic pool schemes total346300200IT development400400400Eco investment fund50500Nunicipal Bonds Agency5000Initiative funds total507450400Push the Pedalway administration2200Threescore phase 2 (see note 2)4,3338,6674,333Mountergate West phase 2 (see note 4)1,88418840Hurricane Way development (see note 4)1,88418840Hurricane Way development (see note 4)1,8841000Regeneration and growth total6,86517,21010,947Riverside Walk at Fye Bridge3200Hall Road cycling scheme4400Pointers Field phase 31900Castle green spaces900Bowthorpe southern park6600Car club investment38 <td>-</td> <td>0</td>	-	0
CIL GNGB strategic pool contribution 1,000 1,608 1,448 CIL neighbourhood projects 150 271 258 Corporate Infrastructure Levy total 1,150 1,879 1,705 Riverside Walk at Fye Bridge 30 0 0 0 Earlham Millennium Green 66 0 0 0 Marriots Way 250 0 0 0 Riverside Walk Package Scheme 0 200 200 Yare Valley Boardwalk Extension 0 100 0 GNGP strategic pool schemes total 346 300 200 IT development 400 400 400 400 Eco investment fund 50 50 0 0 Initiative funds total 500 450 400 Push the Pedalway administration 22 0 0 Threescore phase 2 (see note 2) 4,333 8,667 4,333 Mountergate West phase 2 (see note 4) 1,884 1884 0 Threescore phase 2 (see not		0
CIL neighbourhood projects 150 271 258 Corporate Infrastructure Levy total 1,150 1,879 1,705 Riverside Walk at Fye Bridge 30 0 0 Earlham Millennium Green 66 0 0 Marriots Way 250 0 0 Riverside Walk Package Scheme 0 200 200 Yare Valley Boardwalk Extension 0 100 0 GNGP strategic pool schemes total 346 300 200 IT development 400 400 400 Eco investment fund 50 50 0 Municipal Bonds Agency 50 0 0 Initiative funds total 500 450 400 Push the Pedalway administration 22 0 0 Threescore phase 2 (see note 2) 4,333 8,667 4,333 Mountergate West phase 2 (see note 4) 1,884 1884 0 Magpie Road city wall landscape 39 0 0 Tombland toilets demoli	6 886	886
Corporate Infrastructure Levy total1,1501,8791,705Riverside Walk at Fye Bridge3000Earlham Millennium Green6600Marriots Way25000Riverside Walk Package Scheme0200200Yare Valley Boardwalk Extension01000GNGP strategic pool schemes total346300200IT development400400400Eco investment fund50500Municipal Bonds Agency5000Initiative funds total500450400Push the Pedalway administration2200Threescore phase 2 (see note 2)4,3338,6674,333Mountergate West phase 2 (see note 3)5876,6146,614Hurricane Way development (see note 4)1,88418840Magpie Road city wall landscape3900Tombland toilets demolition0450Regeneration and growth total6,86517,21010,947Riverside Walk at Fye Bridge3200Castle green spaces900Castle green spaces900Dowthorpe southern park66600Car club investment3800Play, open space and local transportation schemes0192236	-	1,251
Riverside Walk at Fye Bridge 30 0 0 Earlham Millennium Green 66 0 0 Marriots Way 250 0 0 Riverside Walk Package Scheme 0 200 200 Yare Valley Boardwalk Extension 0 100 0 GNGP strategic pool schemes total 346 300 200 IT development 400 400 400 400 Eco investment fund 50 50 0 0 Municipal Bonds Agency 50 0 0 0 Initiative funds total 500 450 4000 Push the Pedalway administration 22 0 0 Threescore phase 2 (see note 2) 4,333 8,667 4,333 Mountergate West phase 2 (see note 3) 587 6,614 6,614 Hurricane Way development (see note 4) 1,884 1884 0 Magpie Road city wall landscape 39 0 0 0 Regeneration and growth total 6,865 <td< td=""><td></td><td>223</td></td<>		223
Earlham Millennium Green 66 0 Marriots Way 250 0 0 Riverside Walk Package Scheme 0 200 200 Yare Valley Boardwalk Extension 0 100 0 GNGP strategic pool schemes total 346 300 200 IT development 400 400 400 400 Eco investment fund 50 50 0 0 Municipal Bonds Agency 50 0 0 0 Initiative funds total 500 450 400 Push the Pedalway administration 22 0 0 Threescore phase 2 (see note 2) 4,333 8,667 4,333 Mountergate West phase 2 (see note 3) 587 6,614 6,614 Hurricane Way development (see note 4) 1,884 1884 0 Magpie Road city wall landscape 39 0 0 Tombland toilets demolition 0 45 0 Regeneration and growth total 6,865 17,210 10,947	5 1,389	1,474
Marriots Way 250 0 0 Riverside Walk Package Scheme 0 200 200 Yare Valley Boardwalk Extension 0 100 0 GNGP strategic pool schemes total 346 300 200 IT development 400 400 400 400 Eco investment fund 50 50 0 0 Municipal Bonds Agency 50 0 0 0 Initiative funds total 500 400 400 Push the Pedalway administration 22 0 0 Threescore phase 2 (see note 2) 4,333 8,667 4,333 Mountergate West phase 2 (see note 3) 587 6,614 6,614 Hurricane Way development (see note 4) 1,884 1884 0 Magpie Road city wall landscape 39 0 0 Tombland toilets demolition 0 45 0 Regeneration and growth total 6,865 17,210 10,947 Riverside Walk at Fye Bridge 32 0	0 0	0
Riverside Walk Package Scheme0200200Yare Valley Boardwalk Extension01000GNGP strategic pool schemes total346300200IT development400400400Eco investment fund50500Municipal Bonds Agency5000Initiative funds total500450400Push the Pedalway administration2200Threescore phase 2 (see note 2)4,3338,6674,333Mountergate West phase 2 (see note 3)5876,6146,614Hurricane Way development (see note 4)1,88418840Magpie Road city wall landscape3900Tombland toilets demolition0450Riverside Walk at Fye Bridge3200Hall Road cycling scheme4400Pointers Field phase 31900Castle green spaces900Bowthorpe southern park6600Car club investment3800Wensum View play area1700Play, open space and local transportation schemes0192236	0 0	0
Yare Valley Boardwalk Extension 0 100 0 GNGP strategic pool schemes total 346 300 200 IT development 400 400 400 Eco investment fund 50 50 0 Municipal Bonds Agency 500 450 400 Push the Pedalway administration 22 0 0 Threescore phase 2 (see note 2) 4,333 8,667 4,333 Mountergate West phase 2 (see note 3) 587 6,614 6,614 Hurricane Way development (see note 4) 1,884 1884 0 Magpie Road city wall landscape 39 0 0 Tombland toilets demolition 0 45 0 Regeneration and growth total 6,865 17,210 10,947 Riverside Walk at Fye Bridge 32 0 0 Hall Road cycling scheme 44 0 0 Pointers Field phase 3 19 0 0 Castle green spaces 9 0 0 Bowthorpe southern park 666 0 0 Car club investment<	0 0	0
GNGP strategic pool schemes total 346 300 200 IT development 400 400 400 400 Eco investment fund 50 50 0 Municipal Bonds Agency 50 0 0 Initiative funds total 500 450 400 Push the Pedalway administration 22 0 0 Threescore phase 2 (see note 2) 4,333 8,667 4,333 Mountergate West phase 2 (see note 3) 587 6,614 6,614 Hurricane Way development (see note 4) 1,884 1884 0 Magpie Road city wall landscape 39 0 0 Tombland toilets demolition 0 45 0 Regeneration and growth total 6,865 17,210 10,947 Riverside Walk at Fye Bridge 32 0 0 Hall Road cycling scheme 44 0 0 Pointers Field phase 3 19 0 0 Castle green spaces 9 0 0	0 200	200
IT development 400 400 400 Eco investment fund 50 50 0 Municipal Bonds Agency 50 0 0 Initiative funds total 500 450 400 Push the Pedalway administration 22 0 0 Threescore phase 2 (see note 2) 4,333 8,667 4,333 Mountergate West phase 2 (see note 3) 587 6,614 6,614 Hurricane Way development (see note 4) 1,884 1884 0 Magpie Road city wall landscape 39 0 0 Tombland toilets demolition 0 45 0 Regeneration and growth total 6,865 17,210 10,947 Riverside Walk at Fye Bridge 32 0 0 Hall Road cycling scheme 44 0 0 Pointers Field phase 3 19 0 0 Castle green spaces 9 0 0 Bowthorpe southern park 66 0 0 Car club investment 38 0 0 Play, open space and local transportation schemes<	0 0	0
Eco investment fund50500Municipal Bonds Agency5000Initiative funds total500450400Push the Pedalway administration2200Threescore phase 2 (see note 2)4,3338,6674,333Mountergate West phase 2 (see note 3)5876,6146,614Hurricane Way development (see note 4)1,88418840Magpie Road city wall landscape3900Tombland toilets demolition0450Regeneration and growth total6,86517,21010,947Riverside Walk at Fye Bridge3200Hall Road cycling scheme4400Pointers Field phase 31900Castle green spaces900Bowthorpe southern park6600Car club investment3800Play, open space and local transportation schemes0192236	0 200	200
Municipal Bonds Agency5000Initiative funds total500450400Push the Pedalway administration2200Threescore phase 2 (see note 2)4,3338,6674,333Mountergate West phase 2 (see note 3)5876,6146,614Hurricane Way development (see note 4)1,88418840Magpie Road city wall landscape3900Tombland toilets demolition0450Regeneration and growth total6,86517,21010,947Riverside Walk at Fye Bridge3200Pointers Field phase 31900The Runnell play area9900Castle green spaces900Bowthorpe southern park6600Car club investment3800Play, open space and local transportation schemes0192236	0 400	400
Initiative funds total500450400Push the Pedalway administration2200Threescore phase 2 (see note 2)4,3338,6674,333Mountergate West phase 2 (see note 3)5876,6146,614Hurricane Way development (see note 4)1,88418840Magpie Road city wall landscape3900Tombland toilets demolition0450Regeneration and growth total6,86517,21010,947Riverside Walk at Fye Bridge3200Hall Road cycling scheme4400Pointers Field phase 31900Castle green spaces900Bowthorpe southern park6600Car club investment3800Play, open space and local transportation schemes0192236	0 0	0
Push the Pedalway administration2200Threescore phase 2 (see note 2)4,3338,6674,333Mountergate West phase 2 (see note 3)5876,6146,614Hurricane Way development (see note 4)1,88418840Magpie Road city wall landscape3900Tombland toilets demolition0450Regeneration and growth total6,86517,21010,947Riverside Walk at Fye Bridge3200Hall Road cycling scheme4400Pointers Field phase 31900The Runnell play area9900Castle green spaces900Bowthorpe southern park6600Car club investment3800Play, open space and local transportation schemes0192236	0 0	0
Threescore phase 2 (see note 2)4,3338,6674,333Mountergate West phase 2 (see note 3)5876,6146,614Hurricane Way development (see note 4)1,88418840Magpie Road city wall landscape3900Tombland toilets demolition0450Regeneration and growth total6,86517,21010,947Riverside Walk at Fye Bridge3200Hall Road cycling scheme4400Pointers Field phase 31900Castle green spaces900Bowthorpe southern park6600Car club investment3800Play, open space and local transportation schemes0192236	0 400	400
Mountergate West phase 2 (see note 3)5876,6146,614Hurricane Way development (see note 4)1,88418840Magpie Road city wall landscape3900Tombland toilets demolition0450Regeneration and growth total6,86517,21010,947Riverside Walk at Fye Bridge3200Hall Road cycling scheme4400Pointers Field phase 31900Castle green spaces900Bowthorpe southern park6600Car club investment3800Play, open space and local transportation schemes0192236	0 0	0
Hurricane Way development (see note 4)1,88418840Magpie Road city wall landscape3900Tombland toilets demolition0450Regeneration and growth total6,86517,21010,947Riverside Walk at Fye Bridge3200Hall Road cycling scheme4400Pointers Field phase 31900The Runnell play area9900Castle green spaces900Bowthorpe southern park6600Car club investment3800Play, open space and local transportation schemes0192236	3 0	0
Magpie Road city wall landscape3900Tombland toilets demolition0450Regeneration and growth total6,86517,21010,947Riverside Walk at Fye Bridge3200Hall Road cycling scheme4400Pointers Field phase 31900The Runnell play area9900Castle green spaces900Bowthorpe southern park6600Car club investment3800Play, open space and local transportation schemes0192236	4 0	0
Tombland toilets demolition0450Regeneration and growth total6,86517,21010,947Riverside Walk at Fye Bridge3200Hall Road cycling scheme4400Pointers Field phase 31900The Runnell play area9900Castle green spaces900Bowthorpe southern park6600Car club investment3800Wensum View play area1700Play, open space and local transportation schemes0192236	0 0	0
Regeneration and growth total6,86517,21010,947Riverside Walk at Fye Bridge3200Hall Road cycling scheme4400Pointers Field phase 31900The Runnell play area9900Castle green spaces900Bowthorpe southern park6600Car club investment3800Wensum View play area1700Play, open space and local transportation schemes0192236	0 0	0
Riverside Walk at Fye Bridge3200Hall Road cycling scheme4400Pointers Field phase 31900The Runnell play area9900Castle green spaces900Bowthorpe southern park6600Car club investment3800Wensum View play area1700Play, open space and local transportation schemes0192236	0 0	0
Hall Road cycling scheme4400Pointers Field phase 31900The Runnell play area9900Castle green spaces900Bowthorpe southern park6600Car club investment3800Wensum View play area1700Play, open space and local transportation schemes0192236	7 0	0
Pointers Field phase 31900The Runnell play area9900Castle green spaces900Bowthorpe southern park6600Car club investment3800Wensum View play area1700Play, open space and local transportation schemes0192236	0 0	0
The Runnell play area9900Castle green spaces900Bowthorpe southern park6600Car club investment3800Wensum View play area1700Play, open space and local transportation schemes0192236	0 0	0
Castle green spaces900Bowthorpe southern park6600Car club investment3800Wensum View play area1700Play, open space and local transportation schemes0192236	0 0	0
Castle green spaces900Bowthorpe southern park6600Car club investment3800Wensum View play area1700Play, open space and local transportation schemes0192236	0 0	0
Bowthorpe southern park6600Car club investment3800Wensum View play area1700Play, open space and local transportation schemes0192236	0 0	0
Car club investment3800Wensum View play area1700Play, open space and local transportation schemes0192236	0 0	0
Wensum View play area1700Play, open space and local transportation schemes0192236	0 0	
Play, open space and local transportation schemes 0 192 236		0
	6 316	-
Total non-housing capital programme 2015/16 11,448 28,272 14,401		

Notes

(1) Includes £3,000K in 2016/17 for proposed development of 26 homes for rent or sale at Goldsmith Street.

(2) Includes £17,333K over 3 years from 2015/16 to 2017/18 for the proposed development of around 120 homes for rent or sale.

(3) Includes £13,815K over 3 years from 2015/16 to 2017/18 for the proposed development of around 80 homes for rent or sale.

(4) Includes £3,768K over 2015/16 and 2016/17 for the proposed development of around 30 homes for rent or sale.

Greater Norwich Growth Programme 2015-16

Schemes approved for delivery commencing 2015-16

Greater Norwich growth programme 2015-16

APPENDIX 1

(Table 3 from the report to GNGB 8 October 2014 (as amended))

Schemes approved for delivery commencing 2015-16

	Scheme Promoter	Scheme Total (£)		(£'s)				
Scheme	Funding	Committed funding	15/16	16/17	17/18	18/19		
Salhouse Road Walk/Cycle	NCC / Broadland	200,000	200,000					
Route	City Cycle Ambition Grant	(200,000)	(200,000)					
Blue Pedalway – School Lane/ Chartwell Road/ Denton Road – Toucan Crossing and associated works	NCC / Broadland	120,000	120,000					
Golden Ball St	NCC/ Norwich	2,500,000	1,500,000	1,000,000				
	LTB funding	(2,000,000)	(1,000,000)	(1,000,000)				
Yellow Pedalway	Norwich	100,000	100,000	TBC following outcome of scheme identification work				
	S106 funding	(100,000)	(100,000)					
Guardian Road/Dereham	NCC/ Norwich	1,650,000	50,000	50,000	750,000	750,000		
Road junction improvements	LTB funding	(1,650,000)	(50,000)	(50,000)	(750,000)	(750,000)		
Earlham Millennium Green Path improvements	Norwich	66,000	66,000					
Marriott's Way	Norwich	250,000	250,000					
Eaton interchange	NCC / Norwich	100,000	25,000	75,000				
Roundhouse Way Interchange	NCC / South Norfolk	500,000	50,000	450,000				
	LTB funding	(500,000)	(50,000)	(450,000)				
Longwater	NCC	2,000,000	750,000	750,000	500,000			
Scheme Development	LTB funding	(2,000,000)	(750,000)	(750,000)	(500,000)			
Total (£)		5,836,000	3,061,000	2,325,000	1,250,000	750,000		
ldentified Funding (£)		4,800,000	2,100,000	2,250,000	1,250,000	750,000		
Pooled funding requirement (£)		1,036,000	961,000	75,000	0	0		

Note:_£30K CIL funding for 2015-16 for the Riverside Walk already committed in the 2014-15 growth programme

Greater Norwich growth programme

2015-16 Scheme details

Broadland, Norwich City and South Norfolk Councils each prepared their own Annual Business Plans setting out schemes considered to be their priority for funding support in the 15-16 Growth Programme which are summarised below.

Broadland

Salhouse Road Walk/Cycle Route

The first stage of an off carriageway cycle link in the city deal strategic infrastructure programme between Rackheath and the Norwich Cycle Network via Salhouse Road. This first phase is to be delivered in 2015/16 through the Cycle City Ambition Bid. Cost £200k, funded through Cycle City Ambition Grant. It needs no funding support but demonstrates delivery of an element of the strategic programme through the Cycle City Ambition Grant.

Chartwell Road/Denton Road Toucan Crossing

Part of the Blue Pedalway route which links the city centre with the North East Growth Triangle (NEGT). Cost £120k. An identified discreet scheme on the route of the Blue Pedalway.

Norwich City

Golden Ball St / Westlegate, Norwich

This scheme build on the traffic improvements realised as part of the Chapelfield North scheme and is an important element of the City Centre NATS measures that will provide a more attractive environment for pedestrians and cyclists. Cost $\pounds 2.5m$ to be promoted by the County Council.

Yellow Pedalway

Investment in the Greater Norwich cycle network, the yellow route connects the new University Technical College through Lakenham to the city centre, and continues northwards to the airport. Cost £4.8m to be promoted by the County Council.

Earlham Millennium Green Path Improvements

Enhancement of Earlham Millennium Green for site users and wildlife. This project is a further phase of the project approved for inclusion in the 14/15 Growth Programme. **Cost £66k included within the NCC capital programme.**

Marriott's Way

A second phase of improvement to the section of Marriott's Way from Thorpe Marriott to Norwich City Centre in addition to those agreed in the 2014/15 AGP. **Cost £250k included within the NCC capital programme.**

Eaton Bus Interchange

This is a NATS programme project to provide a further phase of bus improvements on the A11 corridor linking the City, NRP, NNUH, Cringleford, Hethersett and Wymondham. Cost £25K in 15/16 for scheme development with £75,000 for delivery in 2016/17.

South Norfolk Roundhouse Way Bus Interchange

Linked to the Eaton bus interchange, this is another NATS programme project to provide a further phase of bus improvements on the A11 corridor linking the City, NRP, NNUH, Cringleford, Hethersett and Wymondham. Cost £50K for scheme development in 2015/6 and £450K for delivery in 2016/17.

Longwater Scheme Development

Improvements are required in the Longwater/Easton area of Norwich to resolve existing issues on the transportation network and accommodate additional traffic arising from planned growth as set out in the adopted Joint Core Strategy (JCS) for the Greater Norwich area.

Norfolk County Council has carried out a feasibility study informed by a Developer and Stakeholder Forum with input from local Parish, District and County Councillors. Further work will commence shortly evaluate 2 options plus an alternative suggested by various parties during the consultation.

The remaining strategy elements will be progressed in the interim, using S106 and other funds such as the LEP Growth Fund. £2million of Growth Fund money was allocated to the Thickthorn interchange to develop an improvement scheme, but following the Autumn Statement announcement that the Highways Agency will be developing this, the £2m has been reallocated to the Longwater/Easton strategy.

Total 2015-16 GNGP elements included in the Norwich City Council capital programme at Table 10.3 of Annex A:

- a) £30k for Riverside walk improvements (approved in the 2014-15 growth programme);
- b) £66k for Earlham Millennium green path improvements; and
- c) £250k for Marriott's Way.

TOTAL- £346k

Schemes approved by the Greater Norwich Growth Board (GNGB) for scheme development work in 2015-16

Broadland

- North West Norwich Forest Connections: Enhance woodlands and heathlands, creating links between in the Horsford, Felthorpe, Drayton and Hevingham area.
- Burlingham: Green Infrastructure
- Thorpe Ridge: protection and enhancement of woodlands and provision of public access
- Section of North East orbital route between Salhouse Road and the proposed junction on the northern edge of Brook Farm
- Improvements to Bittern Line including potential rail halt at Broadland Business Park
- Cycle improvements at junction between Wroxham Road, Cozens Hardy Road and Cannerby Lane

Norwich City

- Rose Lane / Prince of Wales Road
- Tombland: Public Realm
- Dereham Road BRT Guardian Road roundabout
- Guardian Road Traffic Signals scheme development
- Blue Pedalway

South Norfolk

- Hempnall Crossroads improvements
- Long Stratton Bypass
- Longwater / Easton highways improvements, including improved walking and cycling
- BRT Longwater to City Centre

Proposed projects to be funded from the CIL neighbourhood funding 2015-16

Bignold Rd / Drayton Rd junction safety £3k

Car sales on roadside verges are an issue across the city, creating a negative impact on the safety of pedestrians and road users and restricting council services from carrying out their schedule of works to cut grass areas.

In some areas safety of road users and pedestrians have a higher risk factor, where vision is impaired. This junction is one of those where there is a high risk due to the difficulty to egress from Bignold Road on to a busy Drayton Road whether left or right turning.

Erecting hard wood posts similar to those already in place along Drayton Road around the grass verge facing Bignold Road and Drayton Road would:

- completely restrict sales at this site
- restore a safer junction
- allow access to neighbouring houses by emergency services
- reduce the risk of accidents and enable contractors to cut grass.

Britannia Rd traffic issues £20k

The scheme aims to respond to issues raised by residents, councillors and police: i.e.

- 1) Ensure traffic speeds comply with 20mph
- 2) Disrupt boy racing and circuit driving on the car park and adjacent roads
- 3) Provide a pedestrian crossing point to the Heath from the end of the pavement on Britannia Road and the gate to the prison café
- 4) Enable the tourist bus to stop and turn around
- 5) Help make Britannia Road feel safer for cyclists and pedestrians

There are two options; both of which have the same traffic calming effect: point closure or pinch point.

City trees (citywide) £50k

There is strong support for providing replacement trees in streets and other areas where these have been lost. There are also requests from residents for new trees. This project would provide a budget (which could be scaled up or down depending on the availability of funding to provide new and replacement street trees in a variety of locations around the city. A highway tree costs approx. £350 to purchase, plant and protect. A non- highway tree £100.

Lakenham Way 1 (nature trail) £7k

There is increasing interest from local residents/groups as well as the newly reformed Lakenham & Town Close Open Spaces group to act as an umbrella organisation to provide support and develop a broader base of volunteers to promote cleaner/greener areas used by residents.

Lakenham Way forms part of the yellow pedalway and is a green corridor through the Lakenham ward which is used by many commuters in to the city as well as local residents. This use is likely to increase given the anticipated development along Hall road. This proposal will aim to reduce fear of crime as well as reduce anti-social behaviour by making Lakenham Way a well-used, safer and attractive route for pedestrians and cyclists The focus of the project will be to increase bio diversity, volunteer involvement and provide a location for schools/community groups to use. Interest from local businesses to enhance this area to improve residents' health and well- being (walking, interest in gardening, community pride) will also be embedded in future developments.

The proposal will fund engagement with schools, local users and residents to design and make wildlife habitats as well as design and provide wildlife information boards.

Lakenham Way Phase 2 and 3 (access points, yellow pedalway). Following the announcement of further funding, it is suggested that Phase 2 and 3 could be included within the proposals for next round of the Cycle Ambition Funding. The engagement through Phase 1 will help provide a better understanding of the needs of local residents, in their use and value for this community asset, and how these can be realised through Phase 2 and 3.

Natural area/ boundaries improvements George Fox Way and Augustus Hare Drive £10k

This area is blighted by litter and fly tipping. The problems are exacerbated by unkempt shrubs, poor informal oversight, low usage and poor condition of pathways.. The improvements that are proposed are mainly to improve soft landscaping and pathway installation. A detailed final plan will be developed in conjunction with local residents, Friends of West Earlham Woods, the police and Broadland Housing Association. Any work undertaken will be overseen by the natural areas officer and Norwich Fringe Project in order to minimise ecological impact and to improve indigenous biodiversity. This work will compliment further work that will target those responsible for fly tipping in the neighbourhood.

Netherwood Green & wooded ridge £48k

This area is a valued community resource which includes a tract of land that runs down Netherwood Green and county hall. The land forms part of the purple pedalway – providing an attractive travel to work route both into the city and out towards county hall, Trowse and other employment areas. It also includes part of a wildlife area jointly managed by city and county councils. Both the footpath and the wooded ridge area attract fly tipping, are overgrown and affect access by local residents to the area for natural play, enjoyment of wildlife. The proposal would be to improve access for all users including people with mobility difficulties as well as sensory impairments. It would aim to encourage greater use for well-being/leisure purposes This would be through the provision/improvements of trail routes, waymarks, clearing some areas, new planting, natural seating. Areas identified for improvement fall on city owned land but longer term aspiration is to build on this project to test out interest from local residents to develop a "Friends of group" working with both councils in the management of the site.

Noticeboards (citywide) £10k

Community Notice Board renovation/upgrade. There are approximately 50 notice boards being actively used to promote activities, important information and useful

service providers. Many of these boards are within areas of deprivation and play a vital role in updating the communities, especially since frontline offices have been closed to the public.

Incorporation of capital funds for Push the Pedalways 2015-19 into capital programme and plan

- On 31 December 2014 the Department for Transport (DfT) invited Norwich City Council to apply for £8.427m of funding to continue the work on the Push the Pedalways programme of cycling infrastructure investment. On 14 January Cabinet agreed that an application should be submitted by the deadline of 30 January.
- 2. The programme concentrates on the comprehensive improvement of the yellow pedalway (Lakenham airport) and blue pedalway (Wymondham Sprowston), which have previously been identified as priorities in the Greater Norwich Growth Programme. The opportunity to apply for funds has accelerated the development of proposals for these pedalways and the opportunity to implement them. It is expected that the DfT will announce in March whether Norwich will receive the funds.
- 3. The investment programme presented as part of the application amounts to £15.397m and extends over a 4 year period (April 2015 March 2019), with the DfT funds to be spent in the first 3 years. The difference between the total cost and the DfT grant is being provided from a number of other funding sources listed in table 1.
- 4. Council approval is required to incorporate the funds into the capital programme and plan if it is money that would be received and / or spent by the City Council and has not already been allocated through previous capital reports to council. This approval is being sought in anticipation of a successful outcome to the application so that full commitment can be demonstrated to the DfT and work can begin on the design and implementation of projects at the beginning of April.

Table 1		
Source	Status in capital plan and	Amount
	programme	
DfT	Approval sought from Council to	£8.427m
	incorporate funds if received	
Local Growth Fund	Funds to be transferred from New	£5.850m
	Anglia LEP to County Council	
CIL GNGP	Approval sought from Council to	£0.720m
	incorporate funds from Greater	
	Norwich Growth Programme	
Section 106	Approval will be sought to carry forward	£0.217m
	previously approved funds from	
	2014/15 capital programme	
Section 106	Funds included in proposed 2015/16 -	£0.063m
	2019/20 capital plan in main body of	

	report	
Section 106	Approval sought from Council to	£0.090m
	incorporate funds	
Airport	Funds held and to be spent by airport	£0.030m
	owners	
Total		£15.397m

Table 2 - Addition to City Council's Non Housing Capital Plan 2015/16 - 2019/20								
	2015/16	2016/17	2017/18	2018/19	2019/20			
Scheme	£000s	£000s	£000s	£000s	£000s			
Push the Pedalways - Yellow pedalway				0	0			
(Lakenham - Airport)	306	2,779	1,450	0	0			
Push the Pedalways - Blue pedalway				0	0			
(Cringleford - Sprowston)	304	1,577	1,751	0	0			
Push the Pedalways - Yellow & blue				0	0			
pedalways (city centre)	110	80	160	0	0			
				0	0			
Total	720	4,436	3,361	0	0			